## AUDIT REPORT OF BUFFALO COUNTY

JULY 1, 2004 THROUGH JUNE 30, 2005

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Issued on October 4, 2005

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# LIST OF COUNTY OFFICIALS

At June 30, 2005

		Term
Name	Title	Expires
Richard Pierce	Board of Supervisors	Jan. 2009
William McMullen		Jan. 2009
Horace Dannehl		Jan. 2009 Jan. 2007
W. Greg Barney		Jan. 2007 Jan. 2007
Timothy L. Loewenstein		Jan. 2007 Jan. 2007
Sherry Morrow Ivan Klein		Jan. 2007 Jan. 2007
		Jan. 2007
Shawn Eatherton	Attorney	Jan. 2007
Judy Jobman	Clerk	Jan. 2007
Sharon Mauler	Clerk of the District Court	Jan. 2007
Glenda DeBrie	Election Commissioner	Appointed
Kellie John	Register of Deeds	Jan. 2007
Neil Miller	Sheriff	Jan. 2007
Jean Sidwell	Treasurer	Jan. 2007
Wm. R. Williams	Veterans' Service Officer	Appointed
Richard Kincaid	Weed Superintendent	Appointed
Ron Sklenar	Highway Superintendent	Appointed
Mitchell Humphrey	Surveyor	Jan. 2007
LeAnn Klein	Zoning/Floodplain	Appointed
Jennifer Epp	Information Technology	Appointed
Gary Hogg	Public Defender	Jan. 2007

# STATE OF NEBRASKA AUDITOR OF PUBLIC ACCOUNTS



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## **BUFFALO COUNTY**

## **INDEPENDENT AUDITORS' REPORT**

Board of Supervisors Buffalo County, Nebraska

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Buffalo County, as of and for the year ended June 30, 2005, which collectively comprise the County's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash balances of the governmental activities, each major fund, and the aggregate remaining fund information for the primary government of Buffalo County, as of June 30, 2005, and the respective changes in cash balances thereof for the year then ended in conformity with the basis of accounting described in Note 1.

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Perry Pirsch, JD, MPA Legal Counsel Perry.Pirsch@apa.ne.gov In accordance with *Government Auditing Standards*, we have also issued our report dated August 30, 2005, on our consideration of Buffalo County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe to scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis and the budgetary comparison information are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining nonmajor fund financial statement, nonmajor budgetary comparison information, schedule of office activity, and schedule of taxes certified and collected, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the basic financial statements. Such statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole on the basis of accounting described in Note 1.

Dann Haiffun CPA

August 30, 2005

Deputy State Auditor

## MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of Buffalo County's financial report presents a narrative overview and analysis of the financial activities of the County for the fiscal year ended June 30, 2005. Please read it in conjunction with the County's financial statements, which follow this section.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to Buffalo County's basic financial statements. The County's basic financial statements have three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains information in addition to the basic financial statements.

**Government-Wide Financial Statements.** The Statement of Net Assets - Cash Basis and the Statement of Activities – Cash Basis provide a broad overview of the County's overall financial status. Over time, increases or decreases in the County's net assets are one indicator of whether its financial health is improving or deteriorating. The County's financial statements are prepared on the cash basis of accounting and do not include capital assets, accounts receivable, accounts payable, or long-term debt activity, which would need to be considered to assess the financial health of the County. Non-financial factors also need to be considered to assess the overall financial health of the County. Government-wide financial statements divide the County into two kinds of activities:

Governmental activities – The County's basic services are included here. These activities are generally financed through taxes, charges for services, and State and Federal grants/contributions.

Component units – No component units for the County were identified.

**Fund Financial Statements.** Fund financial statements focus on the individual parts of the County, reporting the County's operations in more detail than the government-wide statements by providing information about the County's most significant "major" funds. Funds are accounting devices used to keep track of specific sources of funding and spending for particular purposes.

The governmental funds statements tell how general governmental activities were financed in the short term as well as what remains for future spending.

Fiduciary funds statements provide information about financial relationships in which the County acts solely as a trustee or agent for the benefit of others. Fiduciary funds are not included on the government-wide statements.

**Notes to the Financial Statements.** The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide essential information necessary for fair presentation of the financial statements.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

**Supplementary Information.** This Management's Discussion and Analysis and the budgetary comparison schedules represent financial information which provides users of this report with additional data that supplements the government-wide statements, fund financial statements, and notes. This report also includes optional financial information such as combining statements for nonmajor funds (which are shown in the fund financial statements in a single column), budgetary comparison information for nonmajor funds, a schedule of office activities, and a schedule of taxes certified and collected for political subdivisions in the County. This information is provided to address certain specific needs of various users of the report.

## **BASIS OF ACCOUNTING**

The County's financial statements are presented on the cash basis of accounting, which is a basis of accounting other than generally accepted accounting principles. Basis of accounting is a reference to when financial events are recorded, such as the timing for recognizing revenues, expenses, and related assets and liabilities. Under the cash basis of accounting, receipts and disbursements and related assets and liabilities are recorded when they result from cash transactions.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Also, capital assets (land, buildings, furniture, equipment, and infrastructure) and the related depreciation are not recorded. Therefore, when reviewing the financial information and discussion within this report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

## FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

#### **Changes in Net Assets**

For the fiscal year ended June 30, 2005, net assets of the County (current assets resulting from cash basis transactions) increased 3.3% percent.

	_	Governmental Activities									
		2005		2004	% Change						
Restricted	\$	99,879	\$	23,471	325.5%						
Unrestricted		6,022,934		5,901,378	2.1%						
Total Net Assets	\$	6,122,813	\$	5,924,849	3.3%						

The 2004 restricted assets consisted solely of the Bond Debt Fund balance, whereas the 2005 restricted assets consists of the Visitor Promotion Fund balance of \$24,557; the Veterans' Aid Fund balance of \$8,634; the Drug Fund balance of \$2,134; and the 911 Emergency Service Fund balance of \$64,554.

# MANAGEMENT'S DISCUSSION AND ANALYSIS

(Continued)

## **Governmental Activities**

Receipts for the County's governmental activities increased nine percent, while expenses decreased one percent.

			%
	2005	2004	Change
RECEIPTS			
Program Receipts:			
Charges for Services	\$ 1,532,648	\$ 5,289,757	-71%
Operating Grants & Contributions	3,011,512	3,194,160	-6%
General Receipts:			
Taxes	10,909,965	7,331,732	49%
Non-restricted Grants & Contributions	1,268,886	-	100%
Investment Interest	235,522	-	100%
Other	336,680		100%
Total Receipts	17,295,213	15,815,649	9%
DISBURSEMENTS			
General Government	(4,840,826)	(4,736,876)	-2%
Public Safety	(4,949,980)	(3,889,329)	-27%
Public Works	(6,240,469)	(6,254,637)	0%
Health & Sanitation	-	(2,438,977)	100%
Public Assistance	(438,138)	-	-100%
Culture and Recreation	(627,836)	-	-100%
Total Disbursements	(17,097,249)	(17,319,819)	1%
Increase (Decrease) in Net Assets	197,964	(1,504,170)	-113%
Beginning Net Assets July 1	5,924,849	7,429,019	-20%
Ending Net Assets June 30	\$ 6,122,813	\$ 5,924,849	3%

## CHANGES IN NET ASSETS

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

## FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements. No significant changes from the prior year were noted.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The significant difference noted between the final budget amount and the actual budget results for the General Fund Transfers In was the result of the County, in anticipation of a substantial Courthouse building remodel/renovation project, having budgeted for Transfers In. The project was to begin during the fiscal year; however, the project did not end up being undertaken as anticipated.

## CAPITAL ASSET AND DEBT ADMINISTRATION

As noted earlier, the financial statements are presented on the cash basis of accounting and therefore do not include capital assets or long-term debt activity.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

No conditions were noted that would be expected to have a significant effect on the financial position or results of operations of the County.

# BUFFALO COUNTY STATEMENT OF NET ASSETS - CASH BASIS June 30, 2005

	Governmental Activities		
ASSETS Cash and cash equivalents (Note 1.D) TOTAL ASSETS	\$ \$	6,122,813 6,122,813	
NET ASSETS Restricted for: 911 Emergency Service Visitor Promotion Other Purposes	\$	64,554 24,557 10,768	
Unrestricted TOTAL NET ASSETS	\$	6,022,934 6,122,813	

# BUFFALO COUNTY STATEMENT OF ACTIVITIES - CASH BASIS

For the Year Ended June 30, 2005

		Program Ca	Net (Disbursement)	
		Fees, Fines,	Operating	Receipts and
	Cash	and Charges	Grants and	Changes in
Functions:	Disbursements	for Services	Contributions	Net Assets
<b>Governmental Activities:</b>				
General Government	\$ (4,840,826)	\$ 1,038,726	\$ 249,045	\$ (3,553,055)
Public Safety	(4,949,980)	370,465	564,447	(4,015,068)
Public Works	(6,240,469)	123,457	2,191,879	(3,925,133)
Health and Sanitation	-	-	6,141	6,141
Public Assistance	(438,138)	-	-	(438,138)
Culture and Recreation	(627,836)	-	-	(627,836)
Total Governmental Activities	\$ (17,097,249)	\$ 1,532,648	\$ 3,011,512	(12,553,089)
	General Receipts: Property Taxes Grants and Con	tributions not Res	stricted to	10,909,965
	Specific Prog			1,268,886
	Investment Inco			235,522
	Miscellaneous			336,680
	Total General Re	12,751,053		
	Change in Net As	sets		197,964
	Net Assets - Begi	nning		5,924,849
	Net Assets - Endi	ng		\$ 6,122,813

## BUFFALO COUNTY STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS

June 30, 2005

								County		Other		Total
					Inheritance	S	pecial	Building and	Go	vernmental	Go	overnmental
	Ge	neral Fund	Ro	oad Fund	Fund	Bric	lge Fund	Repair		Funds		Funds
ASSETS												
Cash and cash equivalents (Note 1.D)	\$	273,430	\$	11,263	\$ 3,448,242	\$	31	\$ 2,200,140	\$	189,707	\$	6,122,813
TOTAL ASSETS	\$	273,430	\$	11,263	\$ 3,448,242	\$	31	\$ 2,200,140	\$	189,707	\$	6,122,813
FUND BALANCES												
Unreserved, reported in:												
General fund	\$	273,430	\$	-	\$ -	\$	-	\$ -	\$	-	\$	273,430
Special revenue funds	_	-		11,263	3,448,242		31	2,200,140		189,707		5,849,383
TOTAL FUND BALANCES	\$	273,430	\$	11,263	\$ 3,448,242	\$	31	\$ 2,200,140	\$	189,707	\$	6,122,813

## BUFFALO COUNTY STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended June 30, 2005

			Ι	nheritance	Special H	Bridge	Coun	ty Building	Go	Other vernmental	Go	Total overnmental
	General Fund	Road Fund		Fund	Fun	d	an	d Repair		Funds	Funds	
RECEIPTS								<u> </u>				
Property Taxes	\$ 9,136,634	\$ 174	\$	1,241,093	\$	35	\$	-	\$	532,029	\$	10,909,965
Licenses and Permits	157,419	-		-		-		-		-		157,419
Interest	-	-		-		-		235,186		336		235,522
Intergovernmental	2,089,268	2,182,708		-		-		-		8,422		4,280,398
Charges for Services	1,409,191	-		-		-		-		123,457		1,532,648
Miscellaneous	64,467	76,420		-		-		-		38,374		179,261
TOTAL RECEIPTS	12,856,979	2,259,302		1,241,093		35		235,186		702,618		17,295,213
DISBURSEMENTS												
General Government	4,634,718	-		385		-		-		205,723		4,840,826
Public Safety	4,819,827	-		-		-		-		130,153		4,949,980
Public Works	82,911	3,974,775		-	1,84	9,800		-		332,983		6,240,469
Public Assistance	292,219	-		-		-		-		145,919		438,138
Culture and Recreation	335,336	-		-		-		-		292,500		627,836
TOTAL DISBURSEMENTS	10,165,011	3,974,775		385	1,84	9,800		-		1,107,278		17,097,249
EXCESS (DEFICIENCY) OF RECEIPTS												
OVER DISBURSEMENTS	2,691,968	(1,715,473)		1,240,708	(1,84	9,765)		235,186		(404,660)		197,964
OTHER FINANCING SOURCES (USES)												
Transfers in	392,871	1,717,650		-	1,84	9,790		-		223,050		4,183,361
Transfers out	(3,790,490)			-		-		(367,000)		(25,871)		(4,183,361)
TOTAL OTHER FINANCING SOURCES (USES)	(3,397,619)	1,717,650		-	1,84	9,790		(367,000)		197,179		
Net Change in Fund Balances	(705,651)	2,177		1,240,708		25		(131,814)		(207,481)		197,964
CASH BASIS FUND BALANCES - BEGINNING	979,081	9,086		2,207,534		6		2,331,954		397,188		5,924,849
CASH BASIS FUND BALANCES - ENDING	\$ 273,430	\$ 11,263	\$	3,448,242	\$	31	\$	2,200,140	\$	189,707	\$	6,122,813

# BUFFALO COUNTY STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES - CASH BASIS FIDUCIARY FUNDS

June 30, 2005

	Ag	ency Funds
ASSETS		
Cash and cash equivalents (Note 1.D)	\$	3,791,107
LIABILITIES		
Due to other governments		
State		651,419
Schools		2,330,401
Educational Service Units		4,930
Technical College		27,069
Natural Resource Districts		9,425
Fire Districts		94,944
Municipalities		385,728
Agricultural Society		7,921
Community Redevelopment Authority		2,730
Townships		165,595
Sanitary and Improvement Districts		77,796
Others		33,149
TOTAL LIABILITIES		3,791,107
TOTAL NET ASSETS	\$	

## NOTES TO FINANCIAL STATEMENTS

For the Fiscal Year Ended June 30, 2005

#### 1. <u>Summary of Significant Accounting Policies</u>

The following is a summary of the significant accounting policies utilized in the accounting system of Buffalo County.

## A. Reporting Entity

Buffalo County, Nebraska (County) is a governmental entity established under and governed by the laws of the State of Nebraska (State). The County is managed by elected county officials who are elected on a political ballot for four-year terms. As a political subdivision of the State, the County is exempt from State and Federal income taxes. The financial statements include all funds of the County that are not legally separate. The County has also considered all potential component units for which it is financially accountable, and other organizations which are fiscally dependent on the County, or the significance of their relationship with the County is such that exclusion would be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization, or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the County.

As required by generally accepted accounting principles (GAAP), these financial statements present the County (the primary government). No component units were identified.

#### Joint Organization.

<u>Behavioral Health Region III</u> - The County has entered into an agreement with surrounding counties and the Nebraska Health and Human Services System to provide services to carry out the provisions of the Nebraska Behavioral Health Services Act (Act). Agreements were established under the authority of the Interlocal Cooperation Act for services to be provided under the Act. The Region consists of the following counties: Blaine, Loup, Garfield, Wheeler, Custer, Valley, Greeley, Sherman, Howard, Buffalo, Hall, Phelps, Kearney, Adams, Clay, Furnas, Harlan, Hamilton, Merrick, Franklin, Webster, and Nuckolls.

The governing board for the Region includes representatives from the participating county boards. Each county contributes to the financial support of the Region activities based on formulas developed by the Region governing board and as required by the Act. Funding is provided by a combination of federal, state, local, and private funding. The

#### NOTES TO FINANCIAL STATEMENTS (Continued)

## 1. <u>Summary of Significant Accounting Policies</u> (Continued)

County contributed \$97,292 toward the operation of the Region during fiscal year 2005. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Nebraska Health and Human Services System requires the Region to be audited annually in accordance with State Statute. Financial information for the Region is available in those audit reports.

<u>Health Department</u> – The County has entered into an agreement with Buffalo County Community Health Partners to provide public health services. Agreements were established under authority of the Interlocal Cooperation Act for services to be provided per State Statutes 71-1626 to 71-1636.

The Department's governing board is established by Statute and includes representatives from the participating county boards and the health profession. Funding is provided by a combination of federal, state, local, and private funding. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Department is required to be audited annually in accordance with State Statute 84-304. Financial information for the Department is available in that report.

#### **B.** Basis of Presentation

**Government-wide Financial Statements.** The Statement of Net Assets - Cash Basis and Statement of Activities - Cash Basis display information about the activities of the County, and are in the format of government-wide statements as required by GASB Statement Number 34. These statements include all the financial activities of the County except for fiduciary activities. Internal activities in these statements have not been eliminated. Governmental GAAP would require internal activities only. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities demonstrates the degree to which the direct disbursement of a given function or segment is offset by program receipts. Direct disbursements are those that are clearly identifiable with a specific function or segment. Program receipts include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program receipts are reported instead as general receipts.

#### NOTES TO FINANCIAL STATEMENTS (Continued)

#### 1. <u>Summary of Significant Accounting Policies</u> (Continued)

**Fund Financial Statements**. The fund financial statements provide information about the County's funds, including its fiduciary funds. GAAP requires separate statements by fund category - governmental, proprietary, and fiduciary. The County uses only the governmental and fiduciary fund categories. The emphasis of fund financial statements is on major governmental funds. All remaining governmental funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

**General Fund.** This is the County's primary operating fund. It accounts for financial resources of the general government, except those required to be accounted for in another fund.

**Road Fund.** This fund is used to account for costs associated with the repair and maintenance of roads and bridges.

**Inheritance Fund.** This fund is used to account for the revenues generated from estate taxes.

**Special Bridge Fund**. This fund is used to account for costs associated with construction of specified bridge projects.

**County Building and Repair Fund**. This fund is used to account for costs associated with building and repair of County-owned facilities.

The County reports the following additional fund types:

**Special Revenue Funds.** These funds account for the proceeds from a specific revenue source that is restricted to expenditures for a specified purpose.

**Agency Funds.** These funds account for assets held by the County as an agent for various local governments.

#### C. Measurement Focus, Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus and basis of accounting. The accounting records of the County are maintained and the government-wide financial statements were reported on the basis of cash receipts and disbursements. As such, the measurement focus includes only those assets and

#### NOTES TO FINANCIAL STATEMENTS (Continued)

#### 1. <u>Summary of Significant Accounting Policies</u> (Continued)

fund balances arising from cash transactions on the Statement of Net Assets - Cash Basis and the Statement of Activities - Cash Basis. Revenues are recognized when received and expenditures are recognized when warrants are paid. This differs from governmental GAAP, which requires the government-wide and fiduciary fund financial statements to be reported using the economic resources measurement focus and the accrual basis of accounting. Under this measurement focus and basis of accounting revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The governmental fund financial statements were also reported on the cash receipt and disbursement basis of accounting. As such, the same measurement focus and basis of accounting were used as described above. This differs from governmental GAAP, which require governmental fund financial statements to be reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this measurement focus and basis of accounting, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgments are recorded only when payment is due.

#### **D.** Assets and Net Assets

**Cash and cash equivalents.** The County's cash and cash equivalents are considered to be cash on hand and demand deposits.

**Investments.** The types of investments in which the County is authorized to invest funds are enumerated in Neb. Rev. Stat. Sections 77-2315, 77-2340, and 77-2341 R.R.S. 2003, and generally include U.S. Government obligations, certificates of deposit, and time deposits and securities which are authorized by the Nebraska Investment Council.

**Capital Assets.** Under the cash receipts and disbursements basis of accounting, capital assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisitions are reflected as disbursements in governmental funds. GAAP requires capital assets, which would include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) to be reported in the applicable governmental activities columns in the government-wide financial statements.

Depreciation expenses on capital assets were not recorded on the cash basis financial statements. Under GAAP, depreciation expenses would be recorded in the Statement of Activities. The cost of normal maintenance and repairs that does not add to the value of the asset or extend asset life is not capitalized.

#### NOTES TO FINANCIAL STATEMENTS (Continued)

#### 1. <u>Summary of Significant Accounting Policies</u> (Concluded)

**Compensated Absences.** Vested or accumulated vacation leave that is liquidated with expendable available financial resources is reported as an expenditure of the County funds as paid. Upon termination, employees are paid for any unused vacation. Under the receipts and disbursements basis of accounting, the liabilities for compensated absences are not reported since they do not represent liabilities arising from cash transactions. Under GAAP, the compensated absences liability would be reported in the government-wide financial statements and would be recorded in accordance with the County's policy, which is to recognize the expense and accrued liability when vacation and compensatory leave is earned.

**Restricted Net Assets.** When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then the unrestricted resources, as they are needed. Net assets are reported as restricted when constraints placed on their use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

#### 2. <u>Deposits and Investments</u>

The County has generally pooled the cash resources of the various funds for investment purposes. Interest earned on pooled funds is credited to the County General Fund in accordance with Neb. Rev. Stat. Section 77-2315 R.R.S. 2003.

At year end, the County's carrying amount of deposits and pooled investments was \$6,122,813 for County funds and \$3,791,107 for Fiduciary funds. The bank balances for all funds totaled \$6,685,027. For purposes of classifying categories of custodial risk, the bank balances of the County's deposits as of June 30, 2005 were either entirely insured or collateralized with securities held by the County's agent in the County's name.

The County's carrying value of pooled investments are stated at cost, which approximates market. Investments consisted of \$3,165,812 deposited in the Nebraska Public Agency Investment Trust (NPAIT). NPAIT is a public entity investment pool operated under the direction of a seven member Board of Trustees. All net income of the trust is determined as of the close of business on each banking day and is credited thereafter pro rata to each participant's account. Net income which has accrued to each participant is converted as of the close of business of each calendar month into additional units which thereafter are held in each participant's trust account. Since net income of the fund is allocated among participant's each time net income is determined, the net asset value remains at \$1.00 per unit. Securities held by NPAIT are not held in the County's name.

#### NOTES TO FINANCIAL STATEMENTS (Continued)

## 3. <u>Property Taxes</u>

Property taxes are levied by the County Board on or before October 15 of each year for all political subdivisions in the County. Real estate and personal property taxes are due and attach as an enforceable lien on January 1 following the levy date, and become delinquent in two equal installments on May 1 and September 1. Motor vehicle taxes are due when application is made for registration of a motor vehicle.

Counties are permitted by the State Constitution to levy a tax of up to \$.50/\$100 of assessed valuation for general governmental services other than the payment of principal and interest on bonded debt. They may levy taxes in addition to the 50 cent limitation upon a vote of the people.

The levy set in October 2004, for the 2004 taxes which will be materially collected in May and September 2005, was set at \$.356213/\$100 of assessed valuation. The levy set in October 2003, for the 2003 taxes which were materially collected in May and September 2004, was set at \$.354159/\$100 of assessed valuation. The amount collected for motor vehicle tax is outlined in State Statute.

Additionally, there is currently a statutory lid limitation which limits taxation to the prior year's level, with provisions for growth. It may be increased by 1% by a three-fourths majority of the County Board.

#### 4. <u>Retirement System</u>

The Retirement System for Nebraska Counties (the Plan) is a multiple-employer defined contribution plan administered by the Public Employees Retirement Board in accordance with the provisions of the County Employees Retirement Act. The Plan provisions are established under Neb. Rev. Stat. Sections 23-2301 through 23-2335 and may be amended through legislative action.

Participation in the Plan is required of all full time employees upon the completion of 12 months of continuous service and of all full time elected officials upon taking office. Full time or part time (working less than one-half of the regularly scheduled hours) employees may elect voluntary participation upon reaching age 25 and completing a total of 12 months service within a five-year period. Part time elected officials may exercise the option to join.

County employees and elected officials contribute 4.5% of their total compensation. In addition, the County contributes an amount equal to 150% of the employee's contribution. The contribution rates are established by Neb. Rev. Stat. Sections 23-2307 and 23-2308 R.S.Supp., 2004, and may be amended through legislative action. The employee's and

## NOTES TO FINANCIAL STATEMENTS (Continued)

## 4. <u>Retirement System</u> (Concluded)

employer's contributions are kept in separate accounts. The employee's account is fully vested. The employer's account is fully vested after three years of participation in the system, including the twelve month eligibility period or credit for participation in another governmental plan prior to actual contribution to the Plan. Prior service benefits are paid directly by the County to the retired employee.

A supplemental retirement plan was established on January 1, 2003 for the benefit of all present and future commissioned law enforcement personnel employed by the County. Employees contribute 1% of their salary and the County contributes an amount equal to 100% of the employee's contribution. In a defined contribution plan, benefits depend solely on amounts contributed to the Plan plus investment earnings

For the year ended June 30, 2005, 180 employees contributed \$249,385; the County contributed \$374,059, which consisted entirely of cash contributions. Additionally, for the year ended June 30, 2005, 26 law enforcement employees and the County contributed \$9,454 in cash contributions for the supplemental law enforcement plan. Lastly, the County paid \$1,582 directly to 17 retired employees for prior service benefits.

## 5. <u>Risk Management</u>

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County is a member of the Nebraska Intergovernmental Risk Management Association (NIRMA), a public entity risk pool currently operating as a common risk management and insurance program for 70 counties throughout Nebraska.

The County pays an annual deposit premium as calculated by the administrator of the pool. The premium is based on the losses and exposures of each County and the entire Pool. If the Pool becomes insolvent or is otherwise unable to discharge its legal liabilities and other obligations, the County may be assessed by the Board for an additional contribution equal to its contribution for the current fiscal year, divided by the contribution of all participants for such year, times the amount of such deficiency. Each such assessment, and the manner of calculating the same, shall be sent to each county in writing, and each county shall thereafter have sixty (60) days in which to pay the amount of such assessment. Each county shall remain liable for such assessments, regardless of such county's withdrawal from participation or the termination of the agreement, and for liabilities of the Pool incurred during such county's period of membership.

#### NOTES TO FINANCIAL STATEMENTS (Continued)

#### 5. <u>Risk Management</u> (Concluded)

The agreement with NIRMA provides that NIRMA will provide coverage for up to a maximum amount per occurrence and purchase commercial insurance for claims in excess of coverage provided. In the event of a liability exceeding the commercial insurance, the County would be responsible for funding the excess amount.

	NIRMA Coverage	Maximum Coverage				
General Liability Claim	\$ 300,000	\$	5,000,000			
Worker's Compensation Claim	\$ 300,000	Statutory Limits				
Property Damage Claim	\$ 25,000		red Value at acement Cost			

The County has not paid any additional assessments to the Pool in the last three fiscal years and no assessments are anticipated for fiscal year 2006. The County has not had to pay out any amounts that exceeded coverage provided by the Pool in the last three fiscal years.

#### 6. <u>Interfund Transfers</u>

Interfund transfers for the year ended June 30, 2005 consisted of the following:

		Transfers from									
Transfers to	C	General Fund		nty Building Repair Fund	N	Jonmajor Funds		Total			
General Fund	\$	-	\$	367,000	\$	25,871	\$	392,871			
Special Bridge		1,849,790		-		-		1,849,790			
Road Fund		1,717,650		-				1,717,650			
Nonmajor Funds		223,050	_	-		-		223,050			
Total	\$	3,790,490	\$	367,000	\$	25,871	\$	4,183,361			

Transfers are used to move unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

For the Year Ended June 30, 2005

		,		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
RECEIPTS				
Taxes	\$ 9,355,341	\$ 9,355,341	\$ 9,136,634	\$ (218,707)
Licenses and Permits	145,150	145,150	157,419	12,269
Interest	-	-	-	-
Intergovernmental	2,731,207	3,031,207	2,089,268	(941,939)
Charges for Services	1,239,950	1,239,950	1,409,191	169,241
Miscellaneous	77,330	77,330	64,467	(12,863)
TOTAL RECEIPTS	13,548,978	13,848,978	12,856,979	(991,999)
DISBURSEMENTS				
General Government:				
County Board	239,563	247,563	247,158	405
County Clerk	135,996	135,996	135,597	399
County Treasurer	347,301	347,301	338,536	8,765
Register of Deeds	203,100	203,100	201,991	1,109
County Assessor	477,508	477,508	467,490	10,018
Election Commissioner	176,653	176,653	162,798	13,855
Zoning	70,209	70,209	62,821	7,388
Data Processing Department	420,707	420,707	342,588	78,119
Clerk of the District Court	447,221	447,221	373,207	74,014
County Court System	251,074	251,074	204,897	46,177
Public Defender	437,733	437,733	425,402	12,331
Building and Grounds	646,041	646,041	399,294	246,747
Agricultural Extension Agent	163,621	163,621	160,281	3,340
Miscellaneous	1,969,544	1,969,544	1,112,658	856,886
Public Safety	1,707,544	1,707,544	1,112,000	050,000
County Sheriff	1,585,872	1,585,872	1,575,535	10,337
County Attorney	1,038,102	1,038,102	977,824	60,278
Communication Center	603,820	603,820	587,094	16,726
County Jail	999,665	999,665	960,219	39,446
Emergency Manager	80,856	80,856	76,527	4,329
County Probation	27,135	27,185	27,138	4,329
Miscellaneous	1,775,918	2,083,968	615,490	1,468,478
Public Works	1,775,916	2,085,908	015,490	1,400,470
County Surveyor	121,350	121,350	82,911	38,439
Public Health	121,550	121,550	82,911	30,439
Miscellaneous	166 942	166 947		166 947
	166,842	166,842	-	166,842
Public Assistance	120 110	120 110	125 279	0.741
Veterans' Service Officer	128,119	128,119	125,378	2,741
Miscellaneous	-	-	166,841	(166,841)
Culture and Recreation	410.226	410.226	225.226	75.000
Miscellaneous	410,336	410,336	335,336	75,000
TOTAL DISBURSEMENTS	12,924,286	13,240,386	10,165,011	3,075,375
EXCESS (DEFICIENCY) OF RECEIPTS				
OVER DISBURSEMENTS	624,692	608,592	2,691,968	2,083,376
	- ,		,,- <del>.</del>	,,

For the Year Ended June 30, 2005

ROAD FUND		Original Budget		Final Budget		Actual	Fi	riance with nal Budget Positive Negative)
RECEIPTS	-							
Taxes	\$	-	\$	-	\$	174	\$	174
Licenses and Permits		-		-		-		-
Interest		-		-		-		-
Intergovernmental		2,201,328		2,201,328		2,182,708		(18,620)
Charges for Services		-		-		-		-
Miscellaneous		50,001		50,001		76,420		26,419
TOTAL RECEIPTS		2,251,329		2,251,329		2,259,302		7,973
DISBURSEMENTS		4,427,824		4,427,824		3,974,775		453,049
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS		(2,176,495)		(2,176,495)	(	(1,715,473)		461,022
OTHER FINANCING SOURCES (USES) Transfers in Transfers out		2,167,409		2,167,409		1,717,650 -		(449,759)
TOTAL OTHER FINANCING SOURCES (USES)		2,167,409	_	2,167,409		1,717,650		(449,759)
Net Change in Fund Balance		(9,086)		(9,086)		2,177		11,263
FUND BALANCE - BEGINNING	φ.	9,086	<b></b>	9,086	Φ.	9,086	<i>ф</i>	-
FUND BALANCE - ENDING	\$	-	\$	-	\$	11,263	\$	11,263
INHERITANCE FUND	_							
RECEIPTS	¢	500.000	¢	500.000	¢	1 241 002	¢	741 002
Taxes Licenses and Permits	\$	500,000	\$	500,000	\$	1,241,093	\$	741,093
Interest		-		-		-		-
Intergovernmental		_		_		_		_
Charges for Services		_		-		-		-
Miscellaneous		-		-		-		-
TOTAL RECEIPTS		500,000		500,000		1,241,093		741,093
DISBURSEMENTS		10,000		10,000		385		9,615
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS		490,000		490,000		1,240,708		750,708
OTHER FINANCING SOURCES (USES) Transfers in		-		-		-		-
Transfers out		(2,697,534)		(2,697,534)		-		2,697,534
TOTAL OTHER FINANCING SOURCES (USES)		(2,697,534)		(2,697,534)		-		2,697,534
Net Change in Fund Balance		(2,207,534)		(2,207,534)		1,240,708		3,448,242
FUND BALANCE - BEGINNING		2,207,534		2,207,534		2,207,534		- , · · · <b>· , - · -</b>
FUND BALANCE - ENDING	\$	-	\$	-		3,448,242	\$	3,448,242
			_				_	

For the Year Ended June 30, 2005

	1	Original Budget		Final Budget		Actual	Fi	riance with nal Budget Positive Negative)
SPECIAL BRIDGE FUND RECEIPTS	-							
Taxes	\$	_	\$	_	\$	35	\$	35
Licenses and Permits	Ψ	_	Ψ	-	Ψ	-	Ψ	-
Interest		-		-		-		-
Intergovernmental		-		-		-		-
Charges for Services		-		-		-		-
Miscellaneous		-		-		-		
TOTAL RECEIPTS		-		-		35		35
DISBURSEMENTS		1,849,800		1,849,800		1,849,800		
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS		(1,849,800)		(1,849,800)	(	1,849,765)		35
OTHER FINANCING SOURCES (USES) Transfers in Transfers out		1,849,794		1,849,794		1,849,790 -		(4)
TOTAL OTHER FINANCING SOURCES (USES)		1,849,794		1,849,794		1,849,790		(4)
Net Change in Fund Balance FUND BALANCE - BEGINNING		(6) 6		(6) 6		25 6		31
FUND BALANCE - ENDING	\$	-	\$	-	\$	31	\$	31
COUNTY BUILDING AND REPAIR FUND RECEIPTS Taxes Licenses and Permits Interest Intergovernmental Charges for Services Miscellaneous TOTAL RECEIPTS	\$	- 100,000 100,000	\$	- 100,000 - - - 100,000	\$	235,186	\$	- 135,186 - - 135,186
DISBURSEMENTS		-		-		-		
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS		100,000		100,000		235,186		135,186
OTHER FINANCING SOURCES (USES) Transfers in		-		-		-		-
Transfers out		(2,431,954)		(2,431,954)		(367,000)		2,064,954
TOTAL OTHER FINANCING SOURCES (USES)		(2,431,954)		(2,431,954)		(367,000)		2,064,954
Net Change in Fund Balance		(2,331,954)		(2,331,954)		(131,814)		2,200,140
FUND BALANCE - BEGINNING		2,331,954	<i>•</i>	2,331,954		2,331,954	Ċ	-
FUND BALANCE - ENDING	\$	-	\$	-	\$ 2	2,200,140	\$	2,200,140

(Concluded)

For the Year Ended June 30, 2005

Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
5,152,959	5,152,959	392,871	(4,760,088)
(4,256,732)	(4,256,732)	(3,790,490)	466,242
896,227	896,227	(3,397,619)	(4,293,846)
			<u>_</u>
1,520,919	1,504,819	(705,651)	(2,210,470)
979,081	979,081	979,081	
\$ 2,500,000	\$ 2,483,900	\$ 273,430	\$ (2,210,470)
	Budget 5,152,959 (4,256,732) 896,227 1,520,919 979,081	Budget         Budget           5,152,959         5,152,959           (4,256,732)         (4,256,732)           896,227         896,227           1,520,919         1,504,819           979,081         979,081	Budget         Budget         Actual           5,152,959         5,152,959         392,871           (4,256,732)         (4,256,732)         (3,790,490)           896,227         896,227         (3,397,619)           1,520,919         1,504,819         (705,651)           979,081         979,081         979,081

(Concluded)

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

For the Year Ended June 30, 2005

#### **BUDGETARY COMPARISON SCHEDULES**

#### **GAAP Requirements**

Generally Accepted Accounting Principles (GAAP) requires budgetary comparison schedules for the General Fund, and for each major special revenue fund that has a legally adopted annual budget. GAAP further requires the budgetary comparison schedules to include the *original budget* and *final budget* amounts. The *original budget* is the first complete appropriated budget adjusted by reserves, transfers, allocations, supplemental appropriations, and other legally authorized legislative and executive changes *before* the beginning of the fiscal year. The original budget would also include actual appropriation amounts automatically carried over from prior years when required by law. The *final budget* is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and executive changes appropriations, and other legally authorized legislative and executive generations, and other legally authorized by all reserves, transfers, allocations, supplemental appropriations, and executive changes appropriate by law. The *final budget* is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized legislative and executive changes applicable to the fiscal year as approved by the County Board or otherwise legally authorized.

## **Budgetary Process**

The County adopts an annual budget in accordance with the statutory requirements of the Nebraska Budget Act. The budget is prepared on the cash receipts and disbursements basis of accounting. The budget contains only those revenues which have actually been received by the County Treasurer. The County does not utilize an encumbrance accounting system. All appropriated spending authority lapses at the end of the fiscal year.

On or before August 1, the county budget-making authority prepares and transmits a budget for each County fund to the County Board. The budget includes the requirements, the outstanding warrants, the operating reserves to be maintained, the cash on hand at the close of the preceding fiscal year, the revenue from sources other than taxation, and the amount to be raised by taxation. The County Board must hold at least one public hearing on the proposed budget. On or before September 20, the County Board shall adopt the budget and appropriate the amounts specified in the budget for the departments, offices, activities, and funds of the County.

The County Board is authorized to transfer budgeted amounts between departments within any fund through resolution; however, if revisions are made that alter the total expenditures of any fund, an additional public hearing be held. The legal level of budgetary control for the General Fund is at the function level, and the special revenue fund types are at the fund level. The County Board is also authorized to budget for the transfer of money between County funds.

## COMBIING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended June 30, 2005

	Pr	Visitor comotion Fund	Une	employment Fund		dical Relief Fund	In	stitutions Fund	Ve	terans' Aid Fund	STC	OP Program	Re-Use Economic Development	Dru	ıg Fund
RECEIPTS	¢	200 442	¢		¢	50.265	¢	12 0 (0	¢	10.010	¢		<i>•</i>	¢	ļ
Property Taxes	\$	290,443	\$	-	\$	59,265	\$	12,969	\$	19,013	\$	-	\$ -	\$	- 1
Licenses and Permits		-		-		-		-		-		-	-		- 1
Interest		336		-		-		1 245		-		-	-		-
Intergovernmental		-		-		3,183		1,245		3,994		-	-		- 1
Charges for Services		-		-		-		-		-		-	-		2 075
Miscellaneous		-				14,224		-		-		16,074			2,075
TOTAL RECEIPTS		290,779				76,672		14,214		23,007		16,074			2,075
DISBURSEMENTS															ļ
General Government		-		2,158		-		-		-		-	203,565		- '
Public Safety		-		-		-		-		-		10,000	-		- '
Public Works		-		-		-		-		-		-	-		-
Health and Sanitation		-		-		-		-		-		-	-		- '
Public Assistance		-		-		103,946		16,973		25,000		-	-		- '
Culture and Recreation		292,500								-		-	-		'
TOTAL DISBURSEMENTS		292,500		2,158		103,946		16,973		25,000		10,000	203,565		'
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS		(1,721)		(2,158)		(27,274)		(2,759)		(1,993)		6,074	(203,565)		2,075
				i				<u> </u>							
<b>OTHER FINANCING SOURCES (USES)</b> Transfers in Transfers out		-		-		7,800		2,400 (2,400)		-		-	-		-
TOTAL OTHER FINANCING SOURCES (USES)						7,800		(2,400)							
						7,000									
Net Change in Fund Balances		(1,721)		(2,158)		(19,474)		(2,759)		(1,993)		6,074	(203,565)		2,075
FUND BALANCES - BEGINNING		26,278		40,716		47,949		5,329		10,627			203,565		59
FUND BALANCES - ENDING	\$	24,557	\$	38,558	\$	28,475	\$	2,570	\$	8,634	\$	6,074	\$ -	\$	2,134

## COMBIING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended June 30, 2005

RECEIPTS	En	911 nergency Service	,	ond Debt	W	veed Fund		Total Ionmajor vernmental Funds
Property Taxes	\$	150,313	\$	13	\$	13	\$	532,029
Licenses and Permits	Ψ	-	Ψ	-	Ψ	-	Ψ	
Interest		-		-		-		336
Intergovernmental		-		-		-		8,422
Charges for Services		-		-		123,457		123,457
Miscellaneous		6,001		-		-		38,374
TOTAL RECEIPTS		156,314		13		123,470		702,618
DISBURSEMENTS								
General Government		-		-		-		205,723
Public Safety		120,153		-		-		130,153
Public Works		-		-		332,983		332,983
Health and Sanitation		-		-		-		-
Public Assistance		-		-		-		145,919
Culture and Recreation		-		-		-		292,500
TOTAL DISBURSEMENTS		120,153		-		332,983		1,107,278
EXCESS (DEFICIENCY) OF RECEIPTS								
OVER DISBURSEMENTS		36,161		13		(209,513)		(404,660)
<b>OTHER FINANCING SOURCES (USES)</b>								
Transfers in		-		-		212,850		223,050
Transfers out		-		(23,471)		-		(25,871)
TOTAL OTHER FINANCING SOURCES (USES)		-		(23,471)		212,850		197,179
Net Change in Fund Balances		36,161		(23,458)		3,337		(207,481)
FUND BALANCES - BEGINNING		28,393		23,471		10,801		397,188
FUND BALANCES - ENDING	\$	64,554	\$	13	\$	14,138	\$	189,707

(Concluded)

For the Year Ended June 30, 2005

FEDERAL GRANTS FUND           RECEIPTS         S         1,200         \$         -         \$         (1,200)           TOTAL RECEIPTS         1,200         1,200         -         0 <t< th=""><th></th><th colspan="2">Original Final Budget Budget Actual</th><th>Actual</th><th>Fin F</th><th>iance with al Budget Positive legative)</th></t<>		Original Final Budget Budget Actual		Actual	Fin F	iance with al Budget Positive legative)		
RECEIPTS           Intergovernmental TOTAL RECEIPTS         \$ 1,200         \$ 1,200         \$ \$ (1,200)           DISBURSEMENTS         1,200         1,200         (1,200)           DISBURSEMENTS         1,200         1,200         (1,200)           OTHER FINANCING SOURCES (USES)	FEDERAL GRANTS FUND							
TOTAL RECEIPTS       1,200       1,200       (1,200)         DISBURSEMENTS       1,200       1,200       -       1,200         OTHER FINANCING SOURCES (USES)       1,200       -       1,200       -       1,200         OTHER FINANCING SOURCES (USES)       -       -       -       -       -       -         Transfers out       - <td></td> <td>-</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>		-						
DISBURSEMENTS         1,200         1,200         -         1,200           OTHER FINANCING SOURCES (USES)         -	Intergovernmental	\$	1,200	\$ 1,200	\$	-	\$	(1,200)
OTHER FINANCING SOURCES (USES) Transfers inTransfers outTOTAL OTHER FINANCING SOURCES (USES)OTAL OTHER FINANCING SOURCES (USES)Net Change in Fund BalanceFUND BALANCE - BEGINNINGFUND BALANCE - ENDINGS-\$S-\$FUND BALANCE - ENDINGRECEIPTSTaxes\$332,622TOTAL RECEIPTS332,622Taxes332,622TOTAL RECEIPTS332,622TOTAL RECEIPTS358,900DISBURSEMENTS358,900OTHER FINANCING SOURCES (USES)-Transfers in-TOTAL OTHER FINANCING SOURCES (USES)-Transfers out-TOTAL OTHER FINANCING SOURCES (USES)-Transfers in-TOTAL OTHER FINANCING SOURCES (USES)-Transfers in-TOTAL OTHER FINANCING SOURCES (USES)-Transfers in-TOTAL OTHER FINANCING SOURCES (USES)-TOTAL OTHER FINANCING26,27826,27826,27826,27826,27826,278<	TOTAL RECEIPTS		1,200	 1,200		-		(1,200)
Transfers inTransfers outTOTAL OTHER FINANCING SOURCES (USES)Net Change in Fund BalanceFUND BALANCE - BEGINNING $\underline{\$}$ FUND BALANCE - ENDING $\underline{\$}$ - $\underline{\$}$ -RECEIPTS $\underline{\$}$ $\underline{\$}$ - $\underline{\$}$ -Taxes $\underline{\$}$ $322,622$ $\underline{\$}$ $290,443$ $\underline{\$}$ $(42,179)$ Interest $336$ $336$ TOTAL RECEIPTS $332,622$ $332,622$ $290,779$ $(41,843)$ DISBURSEMENTS $358,900$ $358,900$ $292,500$ $66,400$ OTHER FINANCING SOURCES (USES)Transfers inTOTAL OTHER FINANCING SOURCES (USES)Transfers outNet Change in Fund Balance $(26,278)$ $(26,278)$ $(1,721)$ $24,557$ FUND BALANCE - BEGINNING $26,278$ $26,278$ $26,278$ -	DISBURSEMENTS		1,200	 1,200				1,200
Transfers out TOTAL OTHER FINANCING SOURCES (USES)Net Change in Fund Balance FUND BALANCE - BEGINNING $S$ - $S$ -FUND BALANCE - ENDING $S$ - $S$ $S$ - $S$ - $S$ $FUND BALANCE - ENDINGS-SFUND BALANCE - ENDINGS-SFUND BALANCE - ENDINGS-SFUND BALANCE - ENDINGS-SFUND BALANCE - ENDINGS332,622SS332,622S332,622STaxesTOTAL RECEIPTS332,622332,622290,443S(41,843)336336336DISBURSEMENTS358,900358,900292,500OTHER FINANCING SOURCES (USES)Transfers inTOTAL OTHER FINANCING SOURCES (USES)Tansfers outTOTAL OTHER FINANCING SOURCES (USES)TotAL Change in Fund BalanceFUND BALANCE - BEGINNING26,27826,27826,27826,278$	OTHER FINANCING SOURCES (USES)							
TOTAL OTHER FINANCING SOURCES (USES)Net Change in Fund BalanceFUND BALANCE - BEGINNING $$$ - $$$ FUND BALANCE - ENDING $$$ - $$$ RECEIPTS $$$ - $$$ Taxes $$$ $$$ $332,622$ $$$ $290,443$ $$$ $(42,179)$ Interest336336TOTAL RECEIPTS $332,622$ $332,622$ $290,779$ $(41,843)$ DISBURSEMENTS $358,900$ $358,900$ $292,500$ $66,400$ OTHER FINANCING SOURCES (USES)Transfers inTOTAL OTHER FINANCING SOURCES (USES)Net Change in Fund Balance $(26,278)$ $(26,278)$ $(1,721)$ $24,557$ FUND BALANCE - BEGINNING $26,278$ $26,278$ $26,278$ $-$	Transfers in		-	-		-		-
Net Change in Fund BalanceFUND BALANCE - BEGINNING $$$ - $$$ FUND BALANCE - ENDING $$$ $$$ $$$ - $$$ - <b>VISITOR PROMOTION FUND</b> RECEIPTSTaxes $$$ $332,622$ $$$ $290,443$ $$$ $(42,179)$ Interest $336$ $336$ $336$ TOTAL RECEIPTS $332,622$ $332,622$ $290,779$ $(41,843)$ DISBURSEMENTS $358,900$ $358,900$ $292,500$ $66,400$ OTHER FINANCING SOURCES (USES)Transfers inTOTAL OTHER FINANCING SOURCES (USES)Net Change in Fund Balance $(26,278)$ $(26,278)$ $(1,721)$ $24,557$ FUND BALANCE - BEGINNING $26,278$ $26,278$ $26,278$ $26,278$ $-$	Transfers out		-	 -		-		-
FUND BALANCE - BEGINNING       - </td <td>TOTAL OTHER FINANCING SOURCES (USES)</td> <td></td> <td></td> <td> </td> <td></td> <td>-</td> <td></td> <td>-</td>	TOTAL OTHER FINANCING SOURCES (USES)			 		-		-
FUND BALANCE - ENDING       §       -       §       -       §       -       §       -       §       -       §       -       \$       1 <th1< th=""> <th1< th="">       1       <th1< th=""></th1<></th1<></th1<>	Net Change in Fund Balance		-	-		-		-
VISITOR PROMOTION FUND           RECEIPTS           Taxes         \$ 332,622         \$ 332,622         \$ 290,443         \$ (42,179)           Interest         -         -         336         336         336           TOTAL RECEIPTS         332,622         332,622         290,779         (41,843)           DISBURSEMENTS         358,900         358,900         292,500         66,400           OTHER FINANCING SOURCES (USES)         -         -         -         -           Transfers in         -         -         -         -         -           TOTAL OTHER FINANCING SOURCES (USES)         -         -         -         -         -           TOTAL OTHER FINANCING SOURCES (USES)         -         -         -         -         -         -           TOTAL OTHER FINANCING SOURCES (USES)         -         -         -         -         -         -         -           Net Change in Fund Balance         (26,278)         (26,278)         (1,721)         24,557         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -	FUND BALANCE - BEGINNING		-	 -		-		-
RECEIPTS         Taxes       \$ 332,622       \$ 290,443       \$ (42,179)         Interest       -       -       336       336         TOTAL RECEIPTS       332,622       332,622       290,779       (41,843)         DISBURSEMENTS       358,900       358,900       292,500       66,400         OTHER FINANCING SOURCES (USES)       -       -       -       -       -         Transfers out       -       -       -       -       -       -         TOTAL OTHER FINANCING SOURCES (USES)       -       -       -       -       -         Net Change in Fund Balance       (26,278)       (26,278)       (1,721)       24,557         FUND BALANCE - BEGINNING       26,278       26,278       26,278       26,278       -	FUND BALANCE - ENDING	\$	-	\$ -	\$	-	\$	-
OTHER FINANCING SOURCES (USES)         Transfers in       -       -       -         Transfers out       -       -       -       -         TOTAL OTHER FINANCING SOURCES (USES)       -       -       -       -         Net Change in Fund Balance       (26,278)       (26,278)       (1,721)       24,557         FUND BALANCE - BEGINNING       26,278       26,278       -       -	RECEIPTS Taxes Interest	\$	-	\$ -	\$	336	\$	336
Transfers in       - <t< td=""><td>DISBURSEMENTS</td><td></td><td>358,900</td><td> 358,900</td><td></td><td>292,500</td><td></td><td>66,400</td></t<>	DISBURSEMENTS		358,900	 358,900		292,500		66,400
FUND BALANCE - BEGINNING         26,278         26,278         -	Transfers in Transfers out		-	 -		-		-
FUND BALANCE - ENDING         \$         -         \$         24,557         \$         24,557				 				24,557
	FUND BALANCE - ENDING	\$	-	\$ -	\$	24,557	\$	24,557

For the Year Ended June 30, 2005

	Original Budget	 Final Budget	 Actual	Fir I	iance with al Budget Positive Vegative)
<b>UNEMPLOYMENT FUND</b>					
RECEIPTS	\$ -	\$ -	\$ -	\$	-
DISBURSEMENTS	 40,716	 40,716	 2,158		38,558
OTHER FINANCING SOURCES (USES) Transfers in Transfers out	-	-	 -		-
TOTAL OTHER FINANCING SOURCES (USES)	 	 -	 -		
Net Change in Fund Balance FUND BALANCE - BEGINNING	(40,716) 40,716	(40,716) 40,716	(2,158) 40,716		38,558
FUND BALANCE - ENDING	\$ -	\$ -	\$ 38,558	\$	38,558
MEDICAL RELIEF FUND RECEIPTS Taxes Intergovernmental Miscellaneous	\$ 94,051 - 8,000	\$ 94,051 - 8,000	\$ 59,265 3,183 14,224	\$	(34,786) 3,183 6,224
TOTAL RECEIPTS	 102,051	 102,051	 76,672		(25,379)
DISBURSEMENTS	 104,000	 104,000	 103,946		54
OTHER FINANCING SOURCES (USES) Transfers in Transfers out	 -	 -	7,800		7,800
TOTAL OTHER FINANCING SOURCES (USES)	 -	 -	 7,800		7,800
Net Change in Fund Balance FUND BALANCE - BEGINNING	 (1,949) 47,949	 (1,949) 47,949	 (19,474) 47,949		(17,525)
FUND BALANCE - ENDING	\$ 46,000	\$ 46,000	\$ 28,475	\$	(17,525)

For the Year Ended June 30, 2005

	Original Final Budget Budget			Actual	Variance with Final Budget Positive (Negative)			
<b>INSTITUTIONS FUND</b>								
RECEIPTS	-							
Taxes	\$	19,501	\$	19,501	\$	12,969	\$	(6,532)
Intergovernmental		-		-		1,245		1,245
TOTAL RECEIPTS		19,501		19,501		14,214		(5,287)
DISBURSEMENTS		19,830		19,830		16,973		2,857
OTHER FINANCING SOURCES (USES)								
Transfers in		-		-		2,400		2,400
Transfers out		-		-		(2,400)		(2,400)
TOTAL OTHER FINANCING SOURCES (USES)				-				
Net Change in Fund Balance		(329)		(329)		(2,759)		(2,430)
FUND BALANCE - BEGINNING		5,329		5,329		5,329		-
FUND BALANCE - ENDING	\$	5,000	\$	5,000	\$	2,570	\$	(2,430)
VETERANS' AID FUND RECEIPTS	_							
Taxes	\$	18,623	\$	18,623	\$	19,013	\$	390
Intergovernmental	ψ	750	ψ	750	ψ	3,994	Ψ	3,244
TOTAL RECEIPTS		19,373		19,373		23,007		3,634
								-,
DISBURSEMENTS		25,000		25,000		25,000		-
OTHER FINANCING SOURCES (USES)								
Transfers in		-		-		-		-
Transfers out		-		-		-		-
TOTAL OTHER FINANCING SOURCES (USES)						-		
Net Change in Fund Balance		(5,627)		(5,627)		(1,993)		3,634
FUND BALANCE - BEGINNING		10,627	_	10,627		10,627		-
FUND BALANCE - ENDING	\$	5,000	\$	5,000	\$	8,634	\$	3,634

For the Year Ended June 30, 2005

		Original Budget		Final Budget		Actual	Fin I	iance with al Budget Positive Jegative)
STOP PROGRAM								
RECEIPTS	-							
Charges for Services	\$	10,000	\$	10,000	\$	-	\$	(10,000)
Miscellaneous		-		-		16,074		16,074
TOTAL RECEIPTS		10,000		10,000		16,074		6,074
DISBURSEMENTS		10,000		10,000		10,000		-
OTHER FINANCING SOURCES (USES)								
Transfers in		-		_		-		-
Transfers out		-		-		-		-
TOTAL OTHER FINANCING SOURCES (USES)		-		-		-		-
Nat Change in Fund Dalance						6.074		6,074
Net Change in Fund Balance FUND BALANCE - BEGINNING		-		-		6,074		0,074
FUND BALANCE - ENDING	\$	-	\$	-	\$	6,074	\$	6,074
RE-USE ECONOMIC DEVELOPMENT								
RECEIPTS	\$	-	\$	-	\$	-	\$	-
DISBURSEMENTS		203,565		203,565		203,565		-
OTHER FINANCING SOURCES (USES)								
Transfers in		-		-		-		-
Transfers out		-		-		-		-
TOTAL OTHER FINANCING SOURCES (USES)		-		-		-		-
Net Change in Fund Balance		(203,565)		(203,565)		(203,565)		_
FUND BALANCE - BEGINNING		203,565		203,565		203,565		-
FUND BALANCE - ENDING	\$		\$		\$		\$	-
	_		_		_		_	

For the Year Ended June 30, 2005

		Driginal Budget		Final Budget		Actual	Fina P	ance with al Budget ositive egative)
DRUG FUND								
RECEIPTS	-							
Miscellaneous	\$	-	\$	-	\$	2,075	\$	2,075
TOTAL RECEIPTS		-		-		2,075		2,075
DISBURSEMENTS		59		59				59
OTHER FINANCING SOURCES (USES)								
Transfers in		-		-		-		-
Transfers out		-		-		-		-
TOTAL OTHER FINANCING SOURCES (USES)		-		-		-		-
Net Change in Fund Balance		(59)		(59)		2,075		2,134
FUND BALANCE - BEGINNING		59		59		59		-
FUND BALANCE - ENDING	\$	-	\$	-	\$	2,134	\$	2,134
A11 EMEDOENOV GEDVICE								
911 EMERGENCY SERVICE RECEIPTS	-							
Taxes	\$	136,607	\$	136,607	\$	150,313	\$	13,706
Miscellaneous	Ŷ	-	Ψ	-	Ŷ	6,001	Ŷ	6,001
TOTAL RECEIPTS		136,607		136,607		156,314		19,707
DISBURSEMENTS		165,000		165,000		120,153		44,847
OTHER FINANCING SOURCES (USES)								
Transfers in		-		-		-		-
Transfers out		-		-		-		-
TOTAL OTHER FINANCING SOURCES (USES)		-		-		-		-
Net Change in Fund Balance		(28,393)		(28,393)		36,161		64,554
FUND BALANCE - BEGINNING		28,393		28,393		28,393		-
FUND BALANCE - ENDING	\$	-	\$	_	\$	64,554	\$	64,554

For the Year Ended June 30, 2005

		Original Budget		Final Budget		Actual	Fin I	iance with al Budget Positive Negative)
BOND DEBT								
RECEIPTS	-							
Taxes	\$	-	\$	-	\$	13	\$	13
TOTAL RECEIPTS		-		-		13		13
DISBURSEMENTS								
OTHER FINANCING SOURCES (USES)								
Transfers in		-		-		-		-
Transfers out		(23,471)		(23,471)		(23,471)		-
TOTAL OTHER FINANCING SOURCES (USES)		(23,471)		(23,471)		(23,471)		-
Net Change in Fund Balance		(23,471)		(23,471)		(23,458)		13
FUND BALANCE - BEGINNING		23,471		23,471		23,471		-
FUND BALANCE - ENDING	\$	-	\$	-	\$	13	\$	13
WEED FUND RECEIPTS	-							
Taxes	\$	_	\$	_	\$	13	\$	13
Charges for Services	Ψ	85,000	Ψ	85,000	Ψ	123,457	Ψ	38,457
TOTAL RECEIPTS		85,000		85,000		123,470		38,470
DISBURSEMENTS		335,330		335,330		332,983		2,347
OTHER FINANCING SOURCES (USES)								
Transfers in Transfers out		239,529		239,529		212,850		(26,679)
TOTAL OTHER FINANCING SOURCES (USES)		239,529		239,529		212,850		(26,679)
Net Change in Fund Balance		(10,801)		(10,801)		3,337		14,138
FUND BALANCE - BEGINNING		10,801		10,801		5,557 10,801		- 14,130
FUND BALANCE - ENDING	\$		\$	-	\$	14,138	\$	14,138

(Concluded)

#### BUFFALO COUNTY SCHEDULE OF OFFICE ACTIVITIES For the Year Ended June 30, 2005

	Cour	ty Clerk		egister of Deeds		lerk of the strict Court	Cou	unty Sheriff	Coun	ty Attorney
BALANCE JULY 1, 2004	\$	292	\$	50,006	\$	355,109	\$	87,471	\$	74,448
RECEIPTS										
Property Taxes		6,240		-		-		-		-
Licenses and Permits		3,576		-		-		-		-
Charges for Services		-		328,540		66,091		603,221		-
Miscellaneous		-		-		-		482,813		-
State Fees		-		223,170		37,017		-		-
Other Liabilities		-		-		1,612,583		37,325		10,021
TOTAL RECEIPTS		9,816		551,710		1,715,691		1,123,359		10,021
DISBURSEMENTS Payments to County Treasurer Payments to State Treasurer		9,870 -		326,071 216,986		66,118 35,936		1,006,675		- -
Other Liabilities		-		-		1,697,339		119,495		24,424
TOTAL DISBURSEMENTS		9,870		543,057		1,799,393		1,126,170		24,424
BALANCE JUNE 30, 2005	\$	238	\$	58,659	\$	271,407	\$	84,660	\$	60,045
BALANCE CONSISTS OF: Due to County Treasurer	\$	153	\$	32,695	\$	2,013	\$	43,106	\$	58,664
Petty Cash	Ψ	85	Ψ	2	Ψ	983	Ψ	2,777	Ψ	750
Due to State Treasurer		-		25,964		3,824		_,,,,		-
Due to Others		-				264,587		38,777		631
BALANCE JUNE 30, 2005	\$	238	\$	58,659	\$	271,407	\$	84,660	\$	60,045

Weed Superintendent		Highway Superintendent		Veterans' Service Officer		County Planning and Zoning		Total	
\$	44,458	\$	32,873	\$	14,552	\$	50	\$	659,259
	-		-		-		-		6,240
	-		430		-		4,715		8,721
	131,559		59,789		-		-		1,189,200
	-		16,276		-		-		499,089
	879		120		-		-		261,186
	-		-		25,028		-		1,684,957
	132,438		76,615		25,028		4,715		3,649,393
	123,449		76,020		-		4,715		1,612,918
	424		220		-		-		253,566
	-		-		12,904		-		1,854,162
	123,873		76,240		12,904		4,715		3,720,646
\$	53,023	\$	33,248	\$	26,676	\$	50	\$	588,006
\$	52,567	\$	33,210	\$	26,676	\$	50	\$	249,134
	-		-		-		-		4,595
	456		38		-		-		30,282
	-		-		-		-		303,995
\$	53,023	\$	33,248	\$	26,676	\$	50	\$	588,006

## BUFFALO COUNTY SCHEDULE OF TAXES CERTIFIED AND COLLECTED FOR ALL POLITICAL SUBDIVISIONS IN THE COUNTY

June 30, 2005

Item	2000	2001	2002	2003	2004
Tax Certified by Assessor					
Real Estate	\$ 27,895,477	\$ 30,845,740	\$ 32,379,006	\$ 34,551,636	\$ 36,594,587
Personal and Specials	3,644,589	4,049,187	4,118,756	4,605,598	4,575,874
Total	31,540,066	34,894,927	36,497,762	39,157,234	41,170,461
Corrections					
Additions	34,363	162,663	27,551	416,634	33,509
Deductions	(56,486)	(75,002)	(49,765)	(136,671)	(44,955)
Net Additions/	<u>,                                 </u>	· · · · · ·	· · · · · · · · · · · · · · · · · · ·		` · · · / ·
(Deductions)	(22,123)	87,661	(22,214)	279,963	(11,446)
Corrected Certified Tax	31,517,943	34,982,588	36,475,548	39,437,197	41,159,015
Net Tax Collected by					
County Treasurer during					
Fiscal Year Ending:					
June 30, 2001	18,645,541	-	-	_	_
June 30, 2002	12,848,636	19,843,329	-	-	_
June 30, 2003	15,909	15,108,053	20,593,347	-	_
June 30, 2004	6,013	14,349	15,857,075	22,352,035	-
June 30, 2005	266	1,414	7,021	16,962,024	23,383,094
Total Net Collections	31,516,365	34,967,145	36,457,443	39,314,059	23,383,094
					<u> </u>
Total Uncollected Tax	\$ 1,578	\$ 15,443	\$ 18,105	\$ 123,138	\$ 17,775,921
Percentage Uncollected Tax	0.01%	0.04%	0.05%	0.31%	43.19%

## BUFFALO COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Year Ended June 30, 2005

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number		Federal Expenditures	
U.S. DEPARTMENT OF JUSTICE				
Passed through Nebraska Military Department				
State Domestic Preparedness Equipment Grant Program (See Note)	16.007	* \$	231,623	
Passed through State Commission on Law Enforcement				
and Criminal Justice				
Juvenile Justice and Delinquency Prevention	16.540		38,095	
Juvenile Accountability Incentive Block Grants	16.523		16,456	
Total U.S. Department of Justice			286,174	
U.S. DEPARTMENT OF HOMELAND SECURITY				
Passed through Nebraska Military Department				
State Domestic Preparedness Equipment Support Program (See Note)	97.004	*	166,170	
(State Homeland Security Grant Program)				
Emergency Management Performance Grants	97.042		8,265	
Total U.S. Department of Homeland Security			174,435	
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES				
Passed through Nebraska Department of Health and Human Services				
Child Support Enforcement, County Attorney	93.563		156,403	
Child Support Enforcement, Clerk of District Court	93.563		80,196	
Total U.S. Department of Health and Human Services			236,599	
U.S. DEPARTMENT OF TRANSPORTATION				
Passed through Nebraska Department of Motor Vehicles				
State and Community Highway Safety	20.600		4,132	
Total U.S. Department of Transportation			4,132	
TOTAL EXPENDITURES OF FEDERAL AWARDS		\$	701,340	

NOTE: Per A-133 Compliance Supplement, these expenditures are to be shown using the CFDA number(s) shown on the notice of award for the period in which the funds were awarded.

\* - Represents major program.

See accompanying notes to the schedule of expenditures of federal awards.

# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Year Ended June 30, 2005

#### 1. <u>General</u>

The accompanying schedule of expenditures of federal awards (the Schedule) presents the activity of all federal awards programs of Buffalo County (the County), except as noted in Note 2 below. The County's reporting entity is defined in Note 1.A. to the County's financial statements. Federal awards received directly from federal agencies, as well as those passed through other government agencies, are included in the Schedule. Unless otherwise noted on the Schedule, all programs are received directly from the respective federal agency.

#### 2. <u>Summary of Significant Accounting Policies</u>

#### A. Reporting Entity

The County's reporting entity is defined in Note 1.A. to the financial statements. The accompanying Schedule includes the federal awards programs administered by the County for the fiscal year ended June 30, 2005.

## **B.** Basis of Presentation

The accompanying Schedule presents total expenditures for each federal awards program in accordance with Office of Management and Budget (OMB) Circular A 133, *Audits of States, Local Governments, and Non-Profit Organizations.* Therefore, some amounts presented in the Schedule may differ from amounts presented in, or used in, the preparation of the basic financial statements. Federal program titles are reported as presented in the Catalog of Federal Domestic Assistance (CFDA), whenever possible.

**Federal Awards.** Pursuant to OMB Circular A 133, federal awards are defined as assistance provided by a federal agency, either directly or indirectly, in the form of grants, contracts, cooperative agreements, loans, loan guarantees, property, interest subsidies, insurance, or direct appropriations.

**Major Programs.** In accordance with OMB Circular A133, major programs are determined using a risk-based approach. Programs in the accompanying Schedule denoted with an asterisk (\*) are considered major programs.

## C. Basis of Accounting

The accompanying schedule was prepared on the cash basis of accounting.

**Matching Costs.** The Schedule does not include matching expenditures from general revenues of the County.

# STATE OF NEBRASKA AUDITOR OF PUBLIC ACCOUNTS



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# BUFFALO COUNTY REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Supervisors Buffalo County, Nebraska

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Buffalo County as of and for the year ended June 30, 2005, and have issued our report thereon dated August 30, 2005. The report notes the financial statements were prepared on the basis of cash receipts and disbursements. Except as noted above, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Buffalo County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Buffalo County's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. The following reportable condition was noted:

• The County offices had a lack of segregation of duties since one person could handle all aspects of processing a transaction from beginning to end. Good internal control includes a plan of organization, procedures, and records

designed to safeguard assets and provide reliable financial records. Due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, the reportable condition described above is considered to be a material weakness.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Buffalo County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain additional items that we reported to the management of Buffalo County in a separate letter dated August 30, 2005.

This report is intended solely for the information and use of the County and the appropriate Federal and regulatory agencies. However, this report is a matter of public record and its distribution is not limited.

Dann Haiffun CPA

August 30, 2005

Deputy State Auditor

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# BUFFALO COUNTY REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of Supervisors Buffalo County, Nebraska

#### Compliance

We have audited the compliance of Buffalo County with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2005. Buffalo County's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of Buffalo County's management. Our responsibility is to express an opinion on Buffalo County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Buffalo County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of Buffalo County's compliance with those requirements.

In our opinion, Buffalo County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2005.

## Internal Control Over Compliance

The management of Buffalo County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered Buffalo County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the County and the appropriate Federal and regulatory agencies. However, this report is a matter of public record and its distribution is not limited.

August 30, 2005

Dann Haiffun CPA

Deputy State Auditor

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For the Year Ended June 30, 2005

#### SECTION I. SUMMARY OF AUDITOR'S RESULTS

Type of auditor's report issued:	Unqualified				
Internal control over financial reporting:					
Material weaknesses identified?	X	Yes		No	
Reportable conditions identified that are not considered to be material weaknesses?		Yes	X	None Reported	
Noncompliance material to financial statements noted?		Yes	X	No	
Internal control over major programs:					
Material weaknesses identified?		Yes	X	No	
Reportable conditions identified that are not considered to be material weaknesses?		Yes	X	None Reported	
Type of auditor's report issued on compliance for major programs:	Unqualified				
Any audit findings disclosed that are required to be reported in accordance with section 510(a) of OMB Circular A-133:		Yes	X	No	
Major programs: Homeland Security Cluster, CFDA #97.00	04 & #	16.007	,		
Dollar threshold used to distinguish between type A and type B programs:	\$300	,000			
Auditee qualified as low-risk auditee:		Yes	X	No	

#### SECTION II. FINANCIAL STATEMENT FINDINGS

<u>Condition</u> - There is a lack of segregation of accounting functions among various County offices and personnel. This is a continuing item from the prior year.

<u>Criteria</u> - Authorization or approval of transactions, recording of transactions, and custody of assets should normally be segregated from each other.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued)

#### SECTION II. FINANCIAL STATEMENT FINDINGS (Concluded)

<u>Effect of the Condition</u> - This lack of segregation of duties results in an inadequate overall internal control structure design.

<u>Cause of the Condition</u> - The County does not employ sufficient office personnel to properly segregate accounting functions.

<u>Recommendation</u> - The County should be aware of the inherent risks associated with improper segregation of accounting functions. The County should also develop mitigating controls to reduce the risk of errors or fraud associated with improper segregation of accounting functions.

#### SECTION III. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None Noted.