

**AUDIT REPORT
OF
FRANKLIN COUNTY**

JULY 1, 2016, THROUGH JUNE 30, 2017

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the Auditor of Public Accounts.**

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Issued on March 14, 2018

FRANKLIN COUNTY

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FRANKLIN COUNTY
405 15th Avenue
Franklin, NE 68939

LIST OF COUNTY OFFICIALS
At June 30, 2017

<u>Title</u>	<u>Name</u>	<u>Term Expires</u>
Board of Supervisors	Steven Hogeland	Jan. 2019
	David Pedersen	Jan. 2021
	Neil Meiner	Jan. 2019
	William Bunger	Jan. 2019
	Leon Bertrand	Jan. 2021
	Delbert Rogers	Jan. 2021
	Gary Hamilton	Jan. 2019
Assessor	Linda Dallman	Jan. 2019
Attorney	Henry Schenker	Jan. 2019
Clerk	Marcia Volk Schenker	Jan. 2019
Election Commissioner		
Register of Deeds		
Clerk of the District Court		Jan. 2019
Sheriff	Jerry Archer	Jan. 2019
Emergency Manager		Appointed
Treasurer	Connie Hunt	Jan. 2019
Veterans' Service Officer	Dennis Knutson	Appointed
Weed Superintendent	Mark Goebel	Appointed
Highway Superintendent Planning and Zoning	Michael Ingram	Appointed



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FRANKLIN COUNTY

INDEPENDENT AUDITOR'S REPORT

Board of Supervisors
Franklin County, Nebraska

Report on the Financial Statements

We have audited the accompanying cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Franklin County, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the basic financial statements of the County's primary government, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control

relevant to the County’s preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County’s internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinions.

Summary of Opinions

Opinion Unit	Type of Opinion
Governmental Activities	Unmodified
Discretely Presented Component Unit	Adverse
Major Funds	Unmodified
Aggregate Remaining Fund Information	Unmodified

Basis for Adverse Opinion on the Discretely Presented Component Unit

The financial statements do not include financial data for the County’s legally separate component unit. Accounting principles generally accepted in the United States of America require the financial data for that component unit to be reported with the financial data of the County’s primary government unless the County also issues financial statements for the financial reporting entity that include the financial data for its component units. The County has not issued such reporting entity financial statements. The amount by which this departure would affect the assets, net position, receipts, and disbursements of the government-wide financial statements has not been determined.

Adverse Opinion

In our opinion, because of the significance of the matter discussed in the “Basis for Adverse Opinion on the Discretely Presented Component Unit” paragraph, the financial statements referred to above do not present fairly the financial position of the discretely presented component unit of Franklin County, as of June 30, 2017, or the change in financial position thereof for the year ended in accordance with accounting principles generally accepted in the United States of America.

Unmodified Opinions

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective cash-basis financial position of the governmental activities, each major fund, and aggregate remaining fund information of Franklin County, as of June 30, 2017, and the respective changes in cash-basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

Emphasis of Matters – Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Report on Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements as a whole, which collectively comprise the County's basic financial statements. The combining nonmajor fund financial statement, budgetary comparison information, schedule of office activity, and schedule of taxes certified and collected are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor fund financial statement, budgetary comparison information, schedule of office activity, and schedule of taxes certified and collected, pages 19-26, are the responsibility of management and were derived from, and relate directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole on the basis of accounting described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 1, 2018, on our consideration of Franklin County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and considering Franklin County's internal control over financial reporting and compliance.

March 1, 2018



Deann Haeffner, CPA
Assistant Deputy Auditor
Lincoln, Nebraska

FRANKLIN COUNTY
STATEMENT OF NET POSITION - CASH BASIS
 June 30, 2017

	<u>Governmental Activities</u>
ASSETS	
Cash and Cash Equivalents (Note 1.D)	\$ 2,527,965
TOTAL ASSETS	<u><u>\$ 2,527,965</u></u>
NET POSITION	
Restricted for:	
Preservation of Records	11,518
Road Projects	119,713
Unrestricted	<u>2,396,734</u>
TOTAL NET POSITION	<u><u>\$ 2,527,965</u></u>

The notes to the financial statements are an integral part of this statement.

FRANKLIN COUNTY
STATEMENT OF ACTIVITIES - CASH BASIS

For the Year Ended June 30, 2017

Functions:	Cash Disbursements	Program Cash Receipts		Net (Disbursement) Receipts and Changes in Net Position
		Fees, Fines, and Charges for Services	Operating Grants and Contributions	
Governmental Activities:				
General Government	\$ (1,734,653)	\$ 266,902	\$ 2,996	\$ (1,464,755)
Public Safety	(534,030)	14,403	7,983	(511,644)
Public Works	(2,017,002)	152,395	868,054	(996,553)
Public Assistance	(11,111)	-	-	(11,111)
Total Governmental Activities	<u>\$ (4,296,796)</u>	<u>\$ 433,700</u>	<u>\$ 879,033</u>	<u>(2,984,063)</u>

General Receipts:

Property Taxes	2,391,558
Grants and Contributions Not Restricted to Specific Programs	290,364
Investment Income	22,121
Licenses and Permits	1,463
Miscellaneous	18,572
Total General Receipts	<u>2,724,078</u>
Increase in Net Position	(259,985)
Net Position - Beginning of year	2,787,950
Net Position - End of year	<u>\$ 2,527,965</u>

The notes to the financial statements are an integral part of this statement.

FRANKLIN COUNTY
STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES
GOVERNMENTAL FUNDS
June 30, 2017

	<u>General Fund</u>	<u>Road Fund</u>	<u>Inheritance Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
ASSETS					
Cash and Cash Equivalents (Note 1.D)	\$ 788,174	\$ 664,964	\$ 520,464	\$ 554,363	\$ 2,527,965
TOTAL ASSETS	<u>\$ 788,174</u>	<u>\$ 664,964</u>	<u>\$ 520,464</u>	<u>\$ 554,363</u>	<u>\$ 2,527,965</u>
 FUND BALANCES					
Restricted for:					
Preservation of Records	-	-	-	11,518	11,518
Road Projects	-	-	-	119,713	119,713
Committed to:					
Law Enforcement	-	-	-	4,309	4,309
Road Maintenance	-	664,964	-	228,983	893,947
Aid and Assistance	-	-	-	115,261	115,261
General Government	-	-	-	50,019	50,019
Public Works	-	-	-	24,560	24,560
Assigned to:					
Other Purposes	-	-	520,464	-	520,464
Unassigned	788,174	-	-	-	788,174
TOTAL CASH BASIS FUND BALANCES	<u>\$ 788,174</u>	<u>\$ 664,964</u>	<u>\$ 520,464</u>	<u>\$ 554,363</u>	<u>\$ 2,527,965</u>

The notes to the financial statements are an integral part of this statement.

FRANKLIN COUNTY
**STATEMENT OF CASH RECEIPTS, DISBURSEMENTS,
AND CHANGES IN CASH BASIS FUND BALANCES**
GOVERNMENTAL FUNDS
For the Year Ended June 30, 2017

	General Fund	Road Fund	Inheritance Fund	Other Governmental Funds	Total Governmental Funds
RECEIPTS					
Property Taxes	\$2,205,261	\$ -	\$ 179,187	\$ 7,110	\$ 2,391,558
Licenses and Permits	1,463	-	-	-	1,463
Investment Income	18,665	-	2,253	1,203	22,121
Intergovernmental	205,731	761,500	107,880	94,286	1,169,397
Charges for Services	277,840	152,395	-	3,465	433,700
Miscellaneous	15,039	-	3,327	206	18,572
TOTAL RECEIPTS	<u>2,723,999</u>	<u>913,895</u>	<u>292,647</u>	<u>106,270</u>	<u>4,036,811</u>
DISBURSEMENTS					
General Government	1,363,424	-	327,555	43,674	1,734,653
Public Safety	534,030	-	-	-	534,030
Public Works	-	1,929,046	-	87,956	2,017,002
Public Assistance	11,111	-	-	-	11,111
TOTAL DISBURSEMENTS	<u>1,908,565</u>	<u>1,929,046</u>	<u>327,555</u>	<u>131,630</u>	<u>4,296,796</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS	<u>815,434</u>	<u>(1,015,151)</u>	<u>(34,908)</u>	<u>(25,360)</u>	<u>(259,985)</u>
OTHER FINANCING SOURCES (USES)					
Transfers in	215,000	830,000	-	126,000	1,171,000
Transfers out	(956,000)	-	(215,000)	-	(1,171,000)
TOTAL OTHER FINANCING SOURCES (USES)	<u>(741,000)</u>	<u>830,000</u>	<u>(215,000)</u>	<u>126,000</u>	<u>-</u>
Net Change in Fund Balances	74,434	(185,151)	(249,908)	100,640	(259,985)
CASH BASIS FUND BALANCES - BEGINNING	<u>713,740</u>	<u>850,115</u>	<u>770,372</u>	<u>453,723</u>	<u>2,787,950</u>
CASH BASIS FUND BALANCES - ENDING	<u>\$ 788,174</u>	<u>\$ 664,964</u>	<u>\$ 520,464</u>	<u>\$ 554,363</u>	<u>\$ 2,527,965</u>

The notes to the financial statements are an integral part of this statement.

FRANKLIN COUNTY
STATEMENT OF CASH BASIS NET POSITION
FIDUCIARY FUNDS
June 30, 2017

	Agency Funds
ASSETS	
Cash and Cash Equivalents	\$ 304,882
 LIABILITIES	
Due to other governments	
State	61,689
Schools	86,970
Educational Service Units	1,309
Technical College	8,858
Natural Resource Districts	2,161
Fire Districts	2,889
Municipalities	17,712
Agricultural Society	657
Cemetery Districts	4,944
Townships	103,149
Hospital	2,194
Others	12,350
TOTAL LIABILITIES	304,882
 TOTAL NET ASSETS	 \$ -

The notes to the financial statements are an integral part of this statement.

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

For the Fiscal Year Ended June 30, 2017

1. **Summary of Significant Accounting Policies**

The following is a summary of the significant accounting policies utilized in the accounting system of Franklin County.

A. Reporting Entity

Franklin County, Nebraska, (County) is a governmental entity established under and governed by the laws of the State of Nebraska (State). The County is managed by county officials who are elected on a political ballot for four-year terms. As a political subdivision of the State, the County is exempt from State and Federal income taxes. The financial statements include all funds of the County that are not legally separate. The County has also considered all potential component units for which it is financially accountable, as well as other organizations that are either fiscally dependent on the County or maintain a significant relationship with the County, such that exclusion would be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the County to impose its will on that organization, or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County.

Component Unit. These financial statements present the County (the primary government). The Franklin County Memorial Hospital (Hospital) is a component unit of the County because of the significance of its operational and financial relationships with the County. The financial statements do not include the data of the Hospital necessary for reporting in conformity with generally accepted accounting principles (GAAP). Complete financial statements of the Hospital can be obtained from the Hospital's administrative office.

Joint Organization.

Behavioral Health Region III – The County has entered into an agreement with surrounding counties and the Nebraska Department of Health and Human Services to provide services to carry out the provisions of the Nebraska Behavioral Health Services Act (Act). Agreements were established under the authority of the Interlocal Cooperation Act for services to be provided under the Act. Region III (Region) consists of the following counties: Blaine, Loup, Garfield, Wheeler, Custer, Valley, Greeley, Sherman, Howard, Buffalo, Hall, Phelps, Kearney, Adams, Clay, Furnas, Harlan, Hamilton, Merrick, Franklin, Webster, and Nuckolls.

The governing board for the Region includes representatives from the participating county boards. Each county contributes to the financial support of the Region activities based on formulas developed by the Region governing board and as required by the Act. Funding is provided by a combination of Federal, State, local, and private funding. The County

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Continued)

contributed \$7,633 toward the operation of the Region during fiscal year 2017. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Nebraska Department of Health and Human Services requires the Region to be audited annually in accordance with State statute. Financial information for the Region is available in those audit reports.

Health Department – The County has entered into an agreement with the Two Rivers Health Department (Department) to provide public health services. The agreement was established under authority of the Interlocal Cooperation Act for services to be provided per Neb. Rev. Stat. §§ 71-1626 to 71-1636 (Reissue 2009, Cum. Supp. 2016, Supp. 2017).

The Department’s governing board is established by statute and includes representatives from the participating county boards and the health profession. Funding is provided by a combination of Federal, State, local, and private funding. The County did not contribute toward the operation of the Department during fiscal year 2017. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Department is audited in accordance with Neb. Rev. Stat. § 84-304(4) (Supp. 2017). Financial information for the Department is available in that report.

B. Basis of Presentation

Government-Wide Financial Statements. The Statement of Net Position - Cash Basis and Statement of Activities - Cash Basis display information about the activities of the County and are in the format of government-wide statements, as required by GASB Statement Number 34. These statements include all the financial activities of the County, except for fiduciary activities and the Hospital. Internal activities in these statements were considered immaterial and have not been eliminated. Governmental Generally Accepted Accounting Principles (GAAP) requires internal activity to be eliminated to minimize double counting. The County reports governmental activities only. Governmental activities are generally financed through taxes, intergovernmental receipts, and other nonexchange transactions. The County is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct disbursement of a given function or segment is offset by program receipts. Direct disbursements are those that are clearly identifiable with a specific function or segment. Program receipts include the following: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program receipts are reported instead as general receipts.

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Continued)

Fund Financial Statements. The fund financial statements provide information about the County's funds, including its fiduciary funds. GAAP requires separate statements by fund category – governmental, proprietary, and fiduciary. The County uses only the governmental and fiduciary fund categories. The County Board is the highest level of decision-making authority and has the authority, by resolution, to establish, modify, or rescind the commitment or assignment of a fund balance to a specific purpose. When resources for a specific purpose are available in more than one fund balance classification, the County's policy is to use resources in the following order: restricted, committed, assigned, and unassigned. The emphasis of fund financial statements is on major governmental funds. All remaining governmental funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

General Fund. This is the County's primary operating fund. It accounts for financial resources of the general government, except those required to be accounted for in another fund.

Road Fund. This fund is used to account for costs associated with the repair and maintenance of roads and bridges and is primarily funded by State tax receipts.

Inheritance Fund. This fund is used to account for the receipts generated from inheritance taxes and is used for various projects.

The County reports the following additional non-major governmental fund types:

Special Revenue Funds. These funds account for the proceeds from a specific receipt source that is restricted to disbursements for a specified purpose.

Agency Funds. These funds account for assets held by the County as an agent for various local governments.

The County designates fund balances as follows:

Restricted. The fund balance is restricted by external impositions, such as creditors, grantors, or laws or regulations of other governments.

Committed. The fund balance has been designated by the County Board for a specific purpose.

Assigned. The fund balance has not been designated by the County Board for a specific purpose, but it has been separated based on the type of revenue.

Unassigned. This portion of the General Fund is not restricted, committed, or assigned for a specific purpose.

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Continued)

C. Measurement Focus, Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus and basis of accounting. The accounting records of the County are maintained and the government-wide financial statements were reported on the basis of cash receipts and disbursements. As such, the measurement focus includes only those assets and fund balances arising from cash transactions on the Statement of Net Position - Cash Basis and the Statement of Activities - Cash Basis. Receipts are recognized when received, and disbursements are recognized when warrants are paid. This differs from governmental GAAP, which requires the government-wide and fiduciary fund financial statements to be reported using the economic resources measurement focus and the accrual basis of accounting. Under this measurement focus and basis of accounting, receipts are recorded when earned, and disbursements are recorded when a liability is incurred, regardless of the timing of related cash flows.

The governmental fund financial statements were also reported on the cash receipt and disbursement basis of accounting. As such, the same measurement focus and basis of accounting were used, as described above. This differs from governmental GAAP, which requires governmental fund financial statements to be reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this measurement focus and basis of accounting, receipts are recognized as soon as they are both measurable and available. Receipts are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Disbursements are generally recorded when a liability is incurred, as under accrual accounting. However, disbursements related to compensated absences and claims and judgments are recorded only when payment is due.

D. Assets and Net Position

Cash and Cash Equivalents. The County's cash and cash equivalents are considered to be cash on hand and demand deposits.

Investments. The types of investments in which the County is authorized to invest funds are enumerated in Neb. Rev. Stat. § 77-2315, § 77-2340, and § 77-2341 (Reissue 2009) and generally include U.S. Government obligations, certificates of deposit, and time deposits and securities, which are authorized by the Nebraska Investment Council.

Capital Assets. Under the cash receipts and disbursements basis of accounting, capital assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisitions are reflected as disbursements in governmental funds. GAAP requires capital assets, which would include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), to be reported in the applicable governmental activities columns in the government-wide financial statements.

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Concluded)

Depreciation expenses on capital assets were not recorded on the cash basis financial statements. Under GAAP, depreciation expenses would be recorded in the Statement of Activities. The cost of normal maintenance and repairs that does not add to the value of the asset or extend asset life is not capitalized.

Compensated Absences. Vested or accumulated vacation leave that is liquidated with expendable available financial resources is reported as a disbursement of the County funds as paid. Upon termination, employees are paid for any unused vacation. Under the receipts and disbursements basis of accounting, the liabilities for compensated absences are not reported since they do not represent liabilities arising from cash transactions. Under GAAP, the compensated absences liability would be reported in the government-wide financial statements and would be recorded in accordance with the County's policy, which is to recognize the expense and accrued liability when vacation and compensatory leave is earned.

Restricted Net Position. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then the unrestricted resources, as they are needed. Net position is reported as restricted when constraints placed on its use are either externally imposed or imposed by law through constitutional provisions or enabling legislation. The government-wide statement of net position reports \$131,231 of restricted net position, which is fully restricted by enabling legislation.

Budgetary Process. The County adopts an annual budget in accordance with the statutory requirements of the Nebraska Budget Act. The budget is prepared on the cash receipts and disbursements basis of accounting. The budget contains only those receipts actually received by the County Treasurer. The County does not utilize an encumbrance accounting system. All appropriated spending authority lapses at the end of the fiscal year.

On or before August 1, the County budget-making authority prepares and transmits a budget for each County fund to the County Board. The budget includes the requirements, the outstanding warrants, the operating reserves to be maintained, the cash on hand at the close of the preceding fiscal year, the receipts from sources other than taxation, and the amount to be raised by taxation. The County Board must hold at least one public hearing on the proposed budget. On or before September 20, the County Board adopts the budget and appropriates the amounts specified in the budget for the departments, offices, activities, and funds of the County.

The County Board is authorized to transfer budgeted amounts between departments within any fund through resolution; however, if revisions are made that alter the total disbursements of any fund, an additional public hearing must be held. The legal level of budgetary control for the General Fund is at the function level, and the special revenue fund types are at the fund level. The County Board is also authorized to budget for the transfer of money between County funds.

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

2. **Deposits and Investments**

The County has generally pooled the cash resources of the various funds for investment purposes. Interest earned on pooled funds is credited to the County General Fund in accordance with Neb. Rev. Stat. § 77-2315 (Reissue 2009).

At year end, the County's carrying amount of deposits was \$2,527,965 for County funds and \$304,882 for Fiduciary funds. The bank balances for all funds totaled \$2,823,342. For purposes of classifying categories of custodial risk, the bank balances of the County's deposits, as of June 30, 2017, were either entirely insured or collateralized with securities held by the County's agent in the County's name.

3. **Property Taxes**

Property taxes are levied by the County Board on or before October 15 of each year for all political subdivisions in the County. Real estate and personal property taxes are due and attach as an enforceable lien on January 1 following the levy date, and they become delinquent in two equal installments on May 1 and September 1. Motor vehicle taxes are due when application is made for registration of a motor vehicle.

Counties are permitted by the State Constitution to levy a tax of up to \$.50/\$100 of assessed valuation for general governmental services other than the payment of principal and interest on bonded debt. Counties may levy taxes in addition to the 50-cent limitation upon a vote of the people.

The levy set in October 2016, for the 2016 taxes, which will be materially collected in May and September 2017, was set at \$.228985/\$100 of assessed valuation. The levy set in October 2015, for the 2015 taxes, which were materially collected in May and September 2016, was set at \$.232927/\$100 of assessed valuation. The amount collected for the motor vehicle tax is outlined in State statute.

Additionally, there is currently a statutory lid limitation, which limits taxation to the prior year's level, with provisions for growth. The lid may be increased by 1% upon the approval of a three-fourths majority of the County Board.

4. **Retirement System**

The Retirement System for Nebraska Counties (the Plan) is a multiple-employer plan administered by the Public Employees Retirement Board in accordance with the provisions of the County Employees Retirement Act. The Plan consists of a defined contribution option and a cash balance benefit. The cash balance benefit is a type of defined benefit plan. The Plan provisions are established under Neb. Rev. Stat. §§ 23-2301 through 23-2334 (Reissue 2012, Cum. Supp. 2016, Supp. 2017) and may be amended through legislative action.

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

4. **Retirement System** (Concluded)

Participation in the Plan is required of all full-time employees. Part-time (working less than one-half of the regularly scheduled hours) employees may elect voluntary participation upon reaching age 18. Part-time elected officials may exercise the option to join.

County employees and elected officials contribute 4.5% of their total compensation. In addition, the County contributes an amount equal to 150% of the employee's contribution. The contribution rates are established by § 23-2307 and § 23-2308 and may be amended through legislative action. The employee's and employer's contributions are kept in separate accounts. The employee's account is fully vested. The employer's account is fully vested after three years of participation in the system or credit for participation in another governmental plan prior to actual contribution to the Plan. Non-vested County contributions are forfeited upon termination. Forfeitures are used to cover a portion of the pension plan's administrative expenses. Prior service benefits are paid directly by the County to the retired employee. The Plan's financial statements, including pension costs and obligations, are audited annually and can be obtained from the State of Nebraska Public Employees Retirement System.

A supplemental retirement plan was established on January 1, 2003, for the benefit of all present and future commissioned law enforcement personnel employed by the County. Employees contribute 1% of their salary, and the County contributes an amount equal to 100% of the employee's contribution. In a defined contribution plan, benefits depend solely on amounts contributed to the Plan plus investment earnings.

For the year ended June 30, 2017, 57 employees contributed \$67,023, and the County contributed \$99,734. Contributions included \$1,599 in cash contributions towards the supplemental law enforcement plan for four law enforcement employees. Lastly, the County paid \$996 directly to six retired employees for prior service benefits.

5. **Risk Management**

The County is exposed to various risks of loss related to the following: torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County is a member of the Nebraska Intergovernmental Risk Management Association (NIRMA), a public entity risk pool currently operating as a common risk management and insurance program for 89 counties and local governments throughout Nebraska.

The County pays an annual deposit premium, as calculated by the administrator of the pool. The premium is based on the losses and exposures of each County and the entire pool. If the pool becomes insolvent or otherwise unable to discharge its legal liabilities and obligations, the County may be assessed by the Board for an additional contribution equal to its contribution for the current fiscal year, divided by the contribution of all participants

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

5. **Risk Management** (Concluded)

for such year, times the amount of such deficiency. Each such assessment, and the manner of calculating the same, is sent to each county in writing, and each county has 60 days in which to pay the amount of such assessment. Each county remains liable for such assessments, regardless of such county's withdrawal from participation or the termination of the agreement, as well as for liabilities of the pool incurred during such county's period of membership.

The agreement with NIRMA requires the risk pool to provide coverage for up to a maximum amount per occurrence and purchase commercial insurance for claims in excess of coverage provided. In the event of a liability exceeding the commercial insurance, the County would be responsible for funding the excess amount.

	NIRMA Coverage	Maximum Coverage
General Liability Claim	\$ 300,000	\$ 5,000,000
Workers' Compensation Claim	\$ 550,000	Statutory Limits
Property Damage Claim	\$ 250,000	Insured Value at Replacement Cost

The County has not paid any additional assessments to the pool in the last three fiscal years, and no assessments are anticipated for fiscal year 2018. The County has not had to pay out any amounts that exceeded coverage provided by the pool in the last three fiscal years.

6. **Interfund Transfers**

Interfund transfers for the year ended June 30, 2017, consisted of the following:

Transfers to	Transfers from		Total
	General Fund	Inheritance Fund	
Road Fund	\$ 830,000	\$ -	\$ 830,000
General Fund	-	215,000	215,000
Nonmajor Funds	126,000	-	126,000
Total	<u>\$ 956,000</u>	<u>\$ 215,000</u>	<u>\$ 1,171,000</u>

Transfers are used to move unrestricted receipts collected in the General Fund and Inheritance Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

FRANKLIN COUNTY

NOTES TO FINANCIAL STATEMENTS

(Concluded)

7. Contingent Liabilities

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, the County Attorney believes the resolution of these matters will not have a materially adverse effect on the financial condition of the County.

8. Long-Term Debt

In March 2008, \$3,945,000 of general obligation and refunding bonds were issued by the Franklin County Memorial Hospital, with the proceeds to be used to: (1) provide for the payment and redemption of Series 2003 Hospital bonds, maturing on or after May 1, 2009; and (2) pay the costs of constructing an addition onto the Hospital. In March 2012, the 2008 bond issue was refinanced for \$3,375,000. The bond payable balance, as of June 30, 2017, was \$2,510,000. The County has the ability to levy taxes as necessary to cover the annual required principal and interest payments over the term of these bonds in the event the Hospital cannot meet the debt service obligation. As of June 30, 2017, no additional taxes had been levied by the County. Full disclosure of the liability can be found in the separately issued Hospital audit report.

FRANKLIN COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
GENERAL FUND

For the Year Ended June 30, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
RECEIPTS				
Taxes	\$ 2,340,000	\$ 2,340,000	\$ 2,205,261	\$ (134,739)
Licenses and Permits	1,000	1,000	1,463	463
Interest	11,000	11,000	18,665	7,665
Intergovernmental	20,000	20,000	205,731	185,731
Charges for Services	268,500	268,500	277,840	9,340
Miscellaneous	20,416	20,416	15,039	(5,377)
TOTAL RECEIPTS	<u>2,660,916</u>	<u>2,660,916</u>	<u>2,723,999</u>	<u>63,083</u>
DISBURSEMENTS				
General Government:				
County Board	72,350	72,350	69,545	2,805
County Clerk	115,321	115,321	113,209	2,112
County Treasurer	119,236	119,236	114,461	4,775
County Assessor	118,096	118,096	113,597	4,499
Election Commissioner	42,201	42,201	30,696	11,505
Data Processing	53,000	53,000	41,982	11,018
Clerk of the District Court	33,811	33,811	27,213	6,598
County Court System	10,250	10,250	6,473	3,777
Building and Grounds	74,400	74,400	67,818	6,582
Agricultural Extension Agent	47,454	47,454	47,052	402
Miscellaneous	819,921	819,921	731,378	88,543
Public Safety				
County Sheriff	272,291	272,291	248,212	24,079
County Attorney	115,470	115,470	112,041	3,429
County Jail	192,935	192,935	173,777	19,158
Public Assistance				
Veterans' Service Officer	16,920	16,920	11,111	5,809
TOTAL DISBURSEMENTS	<u>2,103,656</u>	<u>2,103,656</u>	<u>1,908,565</u>	<u>195,091</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS				
	<u>557,260</u>	<u>557,260</u>	<u>815,434</u>	<u>258,174</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	215,000	215,000	215,000	-
Transfers out	(956,000)	(956,000)	(956,000)	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>(741,000)</u>	<u>(741,000)</u>	<u>(741,000)</u>	<u>-</u>
Net Change in Fund Balance	(183,740)	(183,740)	74,434	258,174
FUND BALANCE - BEGINNING	713,740	713,740	713,740	-
FUND BALANCE - ENDING	<u>\$ 530,000</u>	<u>\$ 530,000</u>	<u>\$ 788,174</u>	<u>\$ 258,174</u>

FRANKLIN COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
MAJOR FUNDS

For the Year Ended June 30, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
ROAD FUND				
RECEIPTS				
Intergovernmental	\$ 757,000	\$ 757,000	\$ 761,500	\$ 4,500
Charges for Services	137,905	137,905	152,395	14,490
TOTAL RECEIPTS	894,905	894,905	913,895	18,990
DISBURSEMENTS	2,385,020	2,385,020	1,929,046	455,974
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS	(1,490,115)	(1,490,115)	(1,015,151)	474,964
OTHER FINANCING SOURCES (USES)				
Transfers in	830,000	830,000	830,000	-
Transfers out	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	830,000	830,000	830,000	-
Net Change in Fund Balance	(660,115)	(660,115)	(185,151)	474,964
FUND BALANCE - BEGINNING	850,115	850,115	850,115	-
FUND BALANCE - ENDING	\$ 190,000	\$ 190,000	\$ 664,964	\$ 474,964
INHERITANCE FUND				
RECEIPTS				
Taxes	\$ 250,000	\$ 250,000	\$ 179,187	\$ (70,813)
Interest	4,628	4,628	2,253	(2,375)
Intergovernmental	-	-	107,880	107,880
Miscellaneous	-	-	3,327	3,327
TOTAL RECEIPTS	254,628	254,628	292,647	38,019
DISBURSEMENTS	385,000	385,000	327,555	57,445
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS	(130,372)	(130,372)	(34,908)	95,464
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	-	-
Transfers out	(215,000)	(215,000)	(215,000)	-
TOTAL OTHER FINANCING SOURCES (USES)	(215,000)	(215,000)	(215,000)	-
Net Change in Fund Balance	(345,372)	(345,372)	(249,908)	95,464
FUND BALANCE - BEGINNING	770,372	770,372	770,372	-
FUND BALANCE - ENDING	\$ 425,000	\$ 425,000	\$ 520,464	\$ 95,464

FRANKLIN COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
NONMAJOR FUNDS

For the Year Ended June 30, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
HIGHWAY ROAD BUYBACK PROGRAM FUND				
Receipts	\$ 76,000	\$ 76,000	\$ 76,235	\$ 235
Disbursements	(83,478)	(83,478)	-	83,478
Net Change in Fund Balance	(7,478)	(7,478)	76,235	83,713
Fund Balance - Beginning	7,478	7,478	7,478	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 83,713</u>	<u>\$ 83,713</u>
BRIDGE ESCROW FUND				
Receipts	\$ -	\$ -	\$ -	\$ -
Disbursements	(137,455)	(137,455)	-	137,455
Net Change in Fund Balance	(137,455)	(137,455)	-	137,455
Fund Balance - Beginning	187,455	187,455	187,455	-
Fund Balance - Ending	<u>\$ 50,000</u>	<u>\$ 50,000</u>	<u>\$ 187,455</u>	<u>\$ 137,455</u>
HIGHWAY BRIDGE BUYBACK PROGRAM FUND				
Receipts	\$ 18,000	\$ 18,000	\$ 18,010	\$ 10
Disbursements	(54,354)	(54,354)	(18,364)	35,990
Net Change in Fund Balance	(36,354)	(36,354)	(354)	36,000
Fund Balance - Beginning	36,354	36,354	36,354	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 36,000</u>	<u>\$ 36,000</u>
HISTORICAL BRIDGE FUND				
Receipts	\$ -	\$ -	\$ 392	\$ 392
Disbursements	(41,136)	(41,136)	-	41,136
Net Change in Fund Balance	(41,136)	(41,136)	392	41,528
Fund Balance - Beginning	41,136	41,136	41,136	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 41,528</u>	<u>\$ 41,528</u>
REAPPRAISAL FUND				
Receipts	\$ -	\$ -	\$ 7,150	\$ 7,150
Disbursements	(78,543)	(78,543)	(43,674)	34,869
Transfers in	51,000	51,000	51,000	-
Transfers out	-	-	-	-
Net Change in Fund Balance	(27,543)	(27,543)	14,476	42,019
Fund Balance - Beginning	35,543	35,543	35,543	-
Fund Balance - Ending	<u>\$ 8,000</u>	<u>\$ 8,000</u>	<u>\$ 50,019</u>	<u>\$ 42,019</u>

FRANKLIN COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
NONMAJOR FUNDS

For the Year Ended June 30, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
PRESERVATION AND MODERNIZATION FUND				
Receipts	\$ 2,000	\$ 2,000	\$ 2,815	\$ 815
Disbursements	(10,703)	(10,703)	-	10,703
Net Change in Fund Balance	(8,703)	(8,703)	2,815	11,518
Fund Balance - Beginning	8,703	8,703	8,703	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 11,518</u>	<u>\$ 11,518</u>
VETERANS' AID FUND				
Receipts	\$ 551	\$ 551	\$ 812	\$ 261
Disbursements	(85,000)	(85,000)	-	85,000
Net Change in Fund Balance	(84,449)	(84,449)	812	85,261
Fund Balance - Beginning	114,449	114,449	114,449	-
Fund Balance - Ending	<u>\$ 30,000</u>	<u>\$ 30,000</u>	<u>\$ 115,261</u>	<u>\$ 85,261</u>
STOP PROGRAM FUND				
Receipts	\$ 191	\$ 191	\$ 650	\$ 459
Disbursements	(3,600)	(3,600)	-	3,600
Net Change in Fund Balance	(3,409)	(3,409)	650	4,059
Fund Balance - Beginning	3,409	3,409	3,409	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 4,059</u>	<u>\$ 4,059</u>
CHILD ABUSE AND NEGLECT FUND				
Receipts	\$ -	\$ -	\$ -	\$ -
Disbursements	(250)	(250)	-	250
Net Change in Fund Balance	(250)	(250)	-	250
Fund Balance - Beginning	250	250	250	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 250</u>	<u>\$ 250</u>
NOXIOUS WEED FUND				
Receipts	\$ 295	\$ 295	\$ 206	\$ (89)
Disbursements	(74,241)	(74,241)	(69,592)	4,649
Transfers in	75,000	75,000	75,000	-
Transfers out	-	-	-	-
Net Change in Fund Balance	1,054	1,054	5,614	4,560
Fund Balance - Beginning	18,946	18,946	18,946	-
Fund Balance - Ending	<u>\$ 20,000</u>	<u>\$ 20,000</u>	<u>\$ 24,560</u>	<u>\$ 4,560</u>

(Concluded)

FRANKLIN COUNTY
**COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS,
AND CHANGES IN CASH BASIS FUND BALANCES**
NONMAJOR GOVERNMENTAL FUNDS
For the Year Ended June 30, 2017

	Highway Road Buyback Program Fund	Bridge Escrow Fund	Highway Bridge Buyback Program Fund	Historical Bridge Fund	Reappraisal Fund
RECEIPTS					
Property Taxes	\$ -	\$ -	\$ -	\$ -	\$ 7,110
Investment Income	-	-	-	392	-
Intergovernmental	76,235	-	18,010	-	40
Charges for Services	-	-	-	-	-
Miscellaneous	-	-	-	-	-
TOTAL RECEIPTS	<u>76,235</u>	<u>-</u>	<u>18,010</u>	<u>392</u>	<u>7,150</u>
DISBURSEMENTS					
General Government	-	-	-	-	43,674
Public Works	-	-	18,364	-	-
TOTAL DISBURSEMENTS	<u>-</u>	<u>-</u>	<u>18,364</u>	<u>-</u>	<u>43,674</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS	<u>76,235</u>	<u>-</u>	<u>(354)</u>	<u>392</u>	<u>(36,524)</u>
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	-	-	51,000
Transfers out	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>51,000</u>
Net Change in Fund Balances	76,235	-	(354)	392	14,476
FUND BALANCES - BEGINNING	<u>7,478</u>	<u>187,455</u>	<u>36,354</u>	<u>41,136</u>	<u>35,543</u>
FUND BALANCES - ENDING	<u>\$ 83,713</u>	<u>\$ 187,455</u>	<u>\$ 36,000</u>	<u>\$ 41,528</u>	<u>\$ 50,019</u>
FUND BALANCES:					
Restricted for:					
Preservation of Records	-	-	-	-	-
Road Projects	83,713	-	36,000	-	-
Committed to:					
Law Enforcement	-	-	-	-	-
Road Maintenance	-	187,455	-	41,528	-
Aid and Assistance	-	-	-	-	-
General Government	-	-	-	-	50,019
Public Works	-	-	-	-	-
TOTAL FUND BALANCES	<u>\$ 83,713</u>	<u>\$ 187,455</u>	<u>\$ 36,000</u>	<u>\$ 41,528</u>	<u>\$ 50,019</u>

(Continued)

FRANKLIN COUNTY
COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS,
AND CHANGES IN CASH BASIS FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended June 30, 2017

	Preservation and Modernization Fund	Veterans' Aid Fund	STOP Program Fund	Child Abuse and Neglect Fund	Noxious Weed Fund	Total Nonmajor Governmental Funds
RECEIPTS						
Property Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 7,110
Investment Income	-	811	-	-	-	1,203
Intergovernmental	-	1	-	-	-	94,286
Charges for Services	2,815	-	650	-	-	3,465
Miscellaneous	-	-	-	-	206	206
TOTAL RECEIPTS	<u>2,815</u>	<u>812</u>	<u>650</u>	<u>-</u>	<u>206</u>	<u>106,270</u>
DISBURSEMENTS						
General Government	-	-	-	-	-	43,674
Public Works	-	-	-	-	69,592	87,956
TOTAL DISBURSEMENTS	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>69,592</u>	<u>131,630</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS	<u>2,815</u>	<u>812</u>	<u>650</u>	<u>-</u>	<u>(69,386)</u>	<u>(25,360)</u>
OTHER FINANCING SOURCES (USES)						
Transfers in	-	-	-	-	75,000	126,000
Transfers out	-	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>75,000</u>	<u>126,000</u>
Net Change in Fund Balances	2,815	812	650	-	5,614	100,640
FUND BALANCES - BEGINNING	<u>8,703</u>	<u>114,449</u>	<u>3,409</u>	<u>250</u>	<u>18,946</u>	<u>453,723</u>
FUND BALANCES - ENDING	<u>\$ 11,518</u>	<u>\$ 115,261</u>	<u>\$ 4,059</u>	<u>\$ 250</u>	<u>\$ 24,560</u>	<u>\$ 554,363</u>
FUND BALANCES:						
Restricted for:						
Preservation of Records	11,518	-	-	-	-	11,518
Road Projects	-	-	-	-	-	119,713
Committed to:						
Law Enforcement	-	-	4,059	250	-	4,309
Road Maintenance	-	-	-	-	-	228,983
Aid and Assistance	-	115,261	-	-	-	115,261
General Government	-	-	-	-	-	50,019
Public Works	-	-	-	-	24,560	24,560
TOTAL FUND BALANCES	<u>\$ 11,518</u>	<u>\$ 115,261</u>	<u>\$ 4,059</u>	<u>\$ 250</u>	<u>\$ 24,560</u>	<u>\$ 554,363</u>

(Concluded)

FRANKLIN COUNTY
SCHEDULE OF OFFICE ACTIVITIES
For the Year Ended June 30, 2017

	County Clerk	Clerk of the District Court	County Sheriff	County Attorney	Highway Superintendent	Veterans' Service Officer	Total
BALANCES JULY 1, 2016	\$ 4,498	\$ 1,687	\$ 3,494	\$ 641	\$ 44,600	\$ 4,066	\$ 58,986
RECEIPTS							
Licenses and Permits	-	-	515	-	150	-	665
Intergovernmental	-	-	2,566	-	-	-	2,566
Charges for Services	26,624	4,088	10,807	-	129,800	-	171,319
Miscellaneous	881	-	1,149	-	12,680	-	14,710
State Fees	23,626	2,047	-	-	-	-	25,673
Other Liabilities	-	64,713	28,375	-	-	-	93,088
TOTAL RECEIPTS	51,131	70,848	43,412	-	142,630	-	308,021
DISBURSEMENTS							
Payments to County Treasurer	26,509	3,932	14,840	-	153,630	-	198,911
Payments to State Treasurer	21,480	1,947	-	-	-	-	23,427
Other Liabilities	881	57,792	28,605	-	-	1,018	88,296
TOTAL DISBURSEMENTS	48,870	63,671	43,445	-	153,630	1,018	310,634
BALANCES JUNE 30, 2017	<u>\$ 6,759</u>	<u>\$ 8,864</u>	<u>\$ 3,461</u>	<u>\$ 641</u>	<u>\$ 33,600</u>	<u>\$ 3,048</u>	<u>\$ 56,373</u>
BALANCES CONSIST OF:							
Due to County Treasurer	\$ 2,314	\$ 266	\$ 3,401	\$ -	\$ 33,600	\$ 3,048	\$ 42,629
Petty Cash	1,500	-	-	641	-	-	2,141
Due to State Treasurer	2,945	100	-	-	-	-	3,045
Due to Others	-	8,498	60	-	-	-	8,558
BALANCES JUNE 30, 2017	<u>\$ 6,759</u>	<u>\$ 8,864</u>	<u>\$ 3,461</u>	<u>\$ 641</u>	<u>\$ 33,600</u>	<u>\$ 3,048</u>	<u>\$ 56,373</u>

FRANKLIN COUNTY
SCHEDULE OF TAXES CERTIFIED AND COLLECTED
FOR ALL POLITICAL SUBDIVISIONS IN THE COUNTY
June 30, 2017

Item	2012	2013	2014	2015	2016
Tax Certified by Assessor					
Real Estate	\$ 8,195,481	\$ 9,110,935	\$ 10,434,921	\$ 11,369,918	\$ 10,982,743
Personal and Specials	1,063,809	1,031,098	904,164	801,109	665,967
Total	9,259,290	10,142,033	11,339,085	12,171,027	11,648,710
Corrections					
Additions	518	7,781	2,718	4,181	538
Deductions	(462)	(8,583)	(162)	(2,223)	(4,729)
Net Additions/ (Deductions)	56	(802)	2,556	1,958	(4,191)
Corrected Certified Tax	9,259,346	10,141,231	11,341,641	12,172,985	11,644,519
Net Tax Collected by County Treasurer during Fiscal Year Ending:					
June 30, 2013	5,950,087	-	-	-	-
June 30, 2014	3,297,322	6,646,184	-	-	-
June 30, 2015	4,750	3,481,399	7,567,822	-	-
June 30, 2016	3,232	6,764	3,760,285	7,970,636	-
June 30, 2017	1,702	3,052	6,735	4,191,164	7,700,808
Total Net Collections	9,257,093	10,137,399	11,334,842	12,161,800	7,700,808
Total Uncollected Tax	\$ 2,253	\$ 3,832	\$ 6,799	\$ 11,185	\$ 3,943,711
Percentage Uncollected Tax	0.02%	0.04%	0.06%	0.09%	33.87%

Note: Tax refunds are netted against tax collections to determine Net Tax Collected.



NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

Charlie Janssen
State Auditor

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FRANKLIN COUNTY
**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Board of Supervisors
Franklin County, Nebraska

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Franklin County, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise Franklin County's basic financial statements, and have issued our report thereon dated March 1, 2018. The report notes the financial statements were prepared on the basis of cash receipts and disbursements and do not include the financial data of the Franklin County Hospital, a component unit of Franklin County.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Franklin County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Franklin County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified a certain deficiency in internal control that we consider to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the following deficiency to be a material weakness:

- The County offices lacked a segregation of duties, as one person could handle all aspects of processing a transaction from beginning to end. Good internal control includes a plan of organization, procedures, and records designed to safeguard assets and provide reliable financial records. Inadequate segregation of duties could lead to the misappropriation of assets or improper reporting. Due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Franklin County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Additional Items

We also noted certain matters that we reported to the management of Franklin County in a separate letter dated March 1, 2018.

Franklin County's Response to Findings

Franklin County declined to respond to the finding described above.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Deann Haeffner, CPA
Assistant Deputy Auditor
Lincoln, Nebraska

March 1, 2018



NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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March 1, 2018

Board of Supervisors
Franklin County, Nebraska

Dear Supervisors:

We have audited the basic financial statements of Franklin County (County) for the fiscal year ended June 30, 2017, and have issued our report thereon dated March 1, 2018. In planning and performing our audit of the basic financial statements of the County, we considered internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements. An audit does not include examining the effectiveness of internal control and does not provide assurance on internal control. We also performed tests of the County's compliance with certain provisions of laws, regulations, contracts, and grants.

During our audit, we noted certain matters involving internal control over financial reporting and other operational matters that are presented here. These comments and recommendations are intended to improve the internal control over financial reporting or result in operational efficiencies in the following areas:

COUNTY OVERALL

Segregation of Duties

Good internal control includes a plan of organization, procedures, and records designed to safeguard assets and provide reliable financial records. A system of internal control should include a proper segregation of duties, so no one individual is capable of handling all phases of a transaction from beginning to end.

We noted the offices of the County each lacked a segregation of duties, as one person could handle all aspects of processing a transaction from beginning to end. A lack of segregation of duties increases the risk of possible errors or irregularities; however, due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost. This was also noted in prior audits.

We recommend the County review this situation. As always, the County must weigh the cost of hiring additional personnel versus the benefit of a proper segregation of duties.

COUNTY BOARD

Duplicate Payments

We noted three instances, totaling \$111, in which the County Board approved duplicate payments to vendors. Credit totaling \$80 was received on subsequent invoices for two of the instances. The County is researching to determine if a reimbursement of \$31 is still needed for the third duplicate payment.

Sound accounting practices and a good internal control plan require adequate policies and procedures to ensure invoices are paid only once.

Without adequate policies and procedures to identify duplicate payments, there is an increased risk for the loss or misuse of county funds.

We recommend the County Board implement policies and procedures to ensure invoices are not paid twice, and review procedures are implemented to ensure duplicate invoices, if received, are appropriately destroyed or marked as duplicates. Additionally, we recommend the County Board take steps to determine if a reimbursement is still needed for the \$31 duplicate payment addressed herein.

COUNTY SHERIFF

Accounting Procedures

During our audit, we noted the following issues with the County Sheriff’s accounting procedures at June 30, 2017:

- Office records indicate a shortage of \$183.
- Monthly asset-to-liability balancing was not performed.
- Receipts, totaling \$2,134, collected in April 2014 and March 2016, have not been remitted to the County Treasurer.

Date	Amount	Description
04/02/2014	\$ 1,634	Surplus Property
03/12/2016	\$ 500	Prisoner Housing
Total	\$ 2,134	

Neb. Rev. Stat. § 23-1601(1) (Reissue 2012) states, in part, the following:

It is the duty of the county treasurer to receive all money belonging to the county, from whatsoever source derived and by any method of payment provided by section 77-1702, and all other money which is by law directed to be paid to him or her.

Sound accounting practice and good internal controls require procedures to: 1) ensure office assets (cash on hand, reconciled bank balance, accounts receivable, etc.) are in agreement with office liabilities (fee and trust accounts) on at least a monthly basis; 2) any account variances noted are identified and resolved in timely fashion; and 3) office receipts are remitted promptly to the County Treasurer.

Without such procedures, there is an increased risk for not only the loss, theft, or misuse of funds, allowing errors to go undetected more easily, but also noncompliance with State statute.

We recommend the County Sheriff implement procedures to ensure assets agree to liabilities at all times, and all unexplained variances are reviewed in a timely manner. Such procedures should also ensure all office receipts are remitted promptly to the County Treasurer, as required by law.

* * * * *

It should be noted this report is critical in nature, as it contains only our comments and recommendations on the areas noted for improvement and does not include our observations on any strong features of the County.

Draft copies of this report were furnished to the County to provide management with an opportunity to review the report and to respond to the comments and recommendations included in this report. The County declined to respond.

This report is intended solely for the information and use of the County, the appropriate Federal and regulatory agencies, and citizens of the State of Nebraska, and it is not intended to be, and should not be, used by anyone other than these specified parties. However, this report is a matter of public record, and its distribution is not limited.

Sincerely,



Deann Haeffner, CPA
Assistant Deputy Auditor