



NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

Charlie Janssen
State Auditor

Charlie.Janssen@nebraska.gov
PO Box 98917
State Capitol, Suite 2303
Lincoln, Nebraska 68509
402-471-2111, FAX 402-471-3301
www.auditors.nebraska.gov

September 10, 2019

Scott Ingram, Chairperson
Village of Bloomington
650 Walnut Street
Bloomington, NE 68929

Dear Chairperson Ingram:

As you know, the Nebraska Auditor of Public Accounts (APA) has approved the fiscal year 2018 audit waiver for the Village of Bloomington (Village). However, while performing our review to determine whether to approve the audit waiver, the APA noted certain internal control or compliance matters, or other operational issues, within the Village. The following information is intended to improve internal controls or result in other operational efficiencies.

Comments and Recommendations

1. Lack of Claim Purpose

During our comparison of the Village's bank account details to claims approved by the Board, the APA noted that the claims listed in the Board's official proceedings lacked descriptions of their respective purposes.

The following is an example of the approved claims listing provided by the Village for September 11, 2018:

Name	Description	Amount
Frontier		\$ 136.31
Linda Carpenter		\$ 759.50
USPS		\$ 150.00
SPD-Com Ctr.		\$ 67.47
BHE-Com Ctr.		\$ 33.07
So. Central Sanitation		\$ 1,036.20
Franklin Co. Sheriff		\$ 33.75
VOB Road Fund		\$ 2,400.00
Franklin Rural Fire District		\$ 2,000.00
Southern Power		\$ 656.62
Jeff Kleen		\$ 952.08
CPI		\$ 97.02
R & R Sales & Service		\$ 5.33
CarQuest		\$ 7.60
Southern Power		\$ 233.79

Name	Description	Amount
Black Hills Energy		\$ 33.07
NE-Public Health Environmental Lab		\$ 83.00
Terry Carpenter		\$ 325.00
City of Franklin		\$ 187.50
Transfer to General Fund		\$ 1,036.20
Transfer to Water Reserve Fund		\$ 745.00
Transfer to Well Project Fund		\$ 7,277.00
Total		\$ 18,255.51

Neb. Rev. Stat. § 19-1102 (Cum. Supp. 2018) requires publication of the Board’s official proceedings, which must include, among other things, the purpose of each claim allowed, as follows:

It shall be the duty of each village or city clerk in every village or city having a population of not more than one hundred thousand inhabitants as determined by the most recent federal decennial census or the most recent revised certified count by the United States Bureau of the Census to prepare and publish the official proceedings of the village or city board, council, or commission within thirty days after any meeting of the board, council, or commission. The publication shall be in a newspaper in or of general circulation in the village or city, shall set forth a statement of the proceedings of the meeting, and shall also include the amount of each claim allowed, the purpose of the claim, and the name of the claimant, except that the aggregate amount of all payroll claims may be included as one item. Between July 15 and August 15 of each year, the employee job titles and the current annual, monthly, or hourly salaries corresponding to such job titles shall be published. Each job title published shall be descriptive and indicative of the duties and functions of the position. The charge for the publication shall not exceed the rates provided for in section 23-122.

(Emphasis added.) Good internal control and sound accounting practices require procedures to ensure that the Board’s official proceedings describe the purpose of each claim allowed.

Without such procedures, there is an increased risk of not only failure to comply with statutory publication requirements but also a lack of transparency regarding the nature of public expenditures.

We recommend the Board implement procedures to ensure the purpose of each claim allowed is included in the Board’s official proceedings and published in accordance with State statute.

Village Response: We did not realize there had to be a purpose stated for each claim in the minutes. We will start doing that from now on.

2. Payment of Claims Prior to Board Approval

During our comparison of the Village’s bank account details to claims approved by the Board, the APA noted that one Village check, totaling \$150.00, was issued before the underlying claim was approved by the Board.

Details of this premature payment are provided below:

Name	Check #	Claim Date	Cleared Date	Amount	Days Paid Before Approval
USPS	5770	9/11/2018	8/31/2018	\$ 150.00	11

Neb. Rev. Stat. § 17-614(1) (Cum. Supp. 2018) sets out the proper method for the appropriation or payment of money by the Village, as follows:

All ordinances and resolutions or orders for the appropriation or payment of money shall require for their passage or adoption the concurrence of a majority of all members elected to the c i t y council in a city of the second class or village board of trustees

(Emphasis added.) Good internal control requires procedures to ensure that all claims are approved by the Board prior to payment and are adequately documented in the meeting minutes of the month in which they are approved.

Without such procedures, there is an increased risk for the loss or misuse of Village funds.

We recommend the Board implement procedures to ensure all claims are approved by the Board prior to payment and are adequately documented in the meeting minutes of the month in which they are approved.

Village Response: This was a payment to USPS (United States Postal Service) for postage stamps. We ran out of stamps to be able to mail the water bills for the month on August 29, 2018, so asked the board chairman to sign a check for us to get them before the meeting, so the bills wouldn't be late going out. We have since been better prepared and wait for the claim to be approved by the board before we get postage.

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The preliminary planning work that resulted in this letter was designed primarily on a test basis and, therefore, may not bring to light all existing weaknesses in the Village's policies or procedures. Nevertheless, our objective is to use the knowledge gained during the performance of that preliminary planning work to make comments and suggestions that we hope will prove useful to the Village.

Draft copies of this letter were furnished to the Village to provide its management with an opportunity to review and to respond to the comments and recommendations contained herein. Any formal responses received have been incorporated into this letter. Such responses have been objectively evaluated and recognized, as appropriate, in the letter. Any response indicating that corrective action has been taken was not verified at this time.

This communication is intended solely for the information and use of the Village and its management. It is not intended to be, and should not be, used by anyone other than those specified parties. However, this letter is a matter of public record, and its distribution is not limited.

If you have any questions regarding the above information, please contact our office.

Sincerely,



Mary Avery
Special Audits and Finance Manager
Phone (402) 471-3686
mary.avery@nebraska.gov

cc: Linda Carpenter, Village Clerk
Nebraska Accountability and Disclosure Commission