September 10, 2019

Sue Wiebelhaus, Chairperson
Village of Center
P.O. Box 86
Center, NE 68724

Dear Chairperson Wiebelhaus:

As you know, the Nebraska Auditor of Public Accounts (APA) has approved the fiscal year 2018 audit waiver for the Village of Center (Village). However, while performing our review to determine whether to approve the audit waiver, the APA noted certain internal control or compliance matters, or other operational issues, within the Village. The following information is intended to improve internal controls or result in other operational efficiencies.

Comments and Recommendations

1. **Dual Signatures Required on Checks**

   The APA obtained the bank statements for the Village’s accounts from its fiscal year 2018 audit waiver request. From these statements, the APA noted that all of the Village checks written during the examination period contained only one signature. An example of such checks is shown below:

   ![Example Check](image)

   Check 8940, Amount $418.45 on 8/16/2018

   State statute requires Village checks to be signed by both the Village Board (Board) Chairperson and the Village Clerk. Specifically, Neb. Rev. Stat. § 17-711 (Cum. Supp. 2018) provides the following:

   *All warrants drawn upon the city treasurer of a city of the second class or village treasurer must be signed by the mayor or chairperson of the village board of trustees and countersigned by the city clerk or village clerk, stating the particular fund to which the same is chargeable, the person to whom payable, and for what particular object. No money shall be otherwise paid than upon such warrants so drawn. Each warrant shall specify the amount included in the adopted budget statement for such fund upon which it is drawn and the amount already expended of such fund.*
Good internal control and sound accounting practices require procedures to ensure that Village checks contain the statutorily required endorsements.

Without such procedures, there is an increased risk of not only failure to comply with State statute but also the loss and/or misuse of Village funds.

We recommend the Board implement procedures to require dual signatures, from the Board Chairperson and the Village Clerk, on all Village checks, as required by law.

2. **Negative Fund Balance**

On Exhibit A of the Village’s audit waiver request form, the APA noted that the Enterprise Fund had a deficit fund balance of $172,034.84 as of September 30, 2018.

Good internal control and sound accounting practices require procedures to ensure that Village fund balances are sufficient to cover fully all disbursements and transfers approved by the Board. Those same procedures should ensure also that the Board is apprised regularly of each Village fund balance and, therefore, placed in a position to take any action needed to resolve deficits therein.

Without such procedures, there is an increased risk of not only insufficient Village fund balances but also the resultant inability to cover fully all disbursements and transfers approved by the Board.

We recommend the Village Board implement procedures to ensure the Board is apprised regularly of each Village fund balance and, therefore, placed in a position to take any action needed to resolve deficits therein.

3. **Other Issues**

The APA noted that on page one of Exhibit A of the audit waiver request form, the rows titled “Net Cash Balance” (line 26) and “Investments” (line 27) were not completed.

Good internal controls require procedures to ensure that the Village’s audit waiver request form is filled out in its entirety in order to reflect accurately the financial position of the Village.

When not filled out completely, there is an increased risk of the audit waiver request form not reflecting accurately the financial position of the Village, which could result in the request being denied.

We recommend the Village implement procedures to ensure any future audit waiver request forms are completed in their entirety.

*Overall Village Response: We are in the process of implementing the necessary changes to address your comments and recommendations. We will have dual signatures on all future checks and we will provide the board with the necessary monthly reports so that they will be aware of all transactions and balances and lastly we will review the audit waiver report more thoroughly to prevent the filing of an incomplete report.*
The preliminary planning work that resulted in this letter was designed primarily on a test basis and, therefore, may not bring to light all existing weaknesses in the Village’s policies or procedures. Nevertheless, our objective is to use the knowledge gained during the performance of that preliminary planning work to make comments and suggestions that we hope will prove useful to the Village.

Draft copies of this letter were furnished to the Village to provide its management with an opportunity to review and to respond to the comments and recommendations contained herein. Any formal responses received have been incorporated into this letter. Such responses have been objectively evaluated and recognized, as appropriate, in the letter. Any response indicating that corrective action has been taken was not verified at this time.

This communication is intended solely for the information and use of the Village and its management. It is not intended to be, and should not be, used by anyone other than those specified parties. However, this letter is a matter of public record, and its distribution is not limited.

If you have any questions regarding the above information, please contact our office.

Sincerely,

Mary Avery
Special Audits and Finance Manager
Phone (402) 471-3686
mary.avery@nebraska.gov

cc: Ronda York, Village Clerk