

**AUDIT REPORT
OF THE
NEBRASKA PUBLIC EMPLOYEES
RETIREMENT SYSTEMS – STATE AND
COUNTY EMPLOYEES RETIREMENT PLANS

PENSION TRUST FUNDS
OF THE STATE OF NEBRASKA**

JANUARY 1, 2019, THROUGH DECEMBER 31, 2019

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Issued on July 30, 2020

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

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NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

BACKGROUND

The Nebraska Public Employees Retirement Board (Board) was created in 1971 to administer Nebraska retirement plans for school employees, State employees, judges, and the State Patrol. The Board assumed administration of the retirement system for Nebraska county employees in 1973.

The Board has eight members appointed by the Governor, with legislative approval, to five-year terms. Six of the appointed members must be active or retired participants in the retirement system. Those six members include the following:

- ◆ Two participants in the Nebraska School Employees Retirement System, consisting of one administrator and one teacher;
- ◆ One participant in the Nebraska Judges Retirement System;
- ◆ One participant in the Nebraska State Patrol Retirement System;
- ◆ One participant in the Nebraska County Employees Retirement System; and
- ◆ One participant in the State Employees Retirement System.

Two appointed Board members must meet the following requirements:

- ◆ Cannot be an employee of the State of Nebraska or any of its political subdivisions; and
- ◆ Must have at least 10 years of experience in the management of a public or private organization or at least 5 years of experience in the field of actuarial analysis or the administration of an employee benefit plan.

Furthermore, the State Investment Officer serves as a nonvoting, ex-officio Board member.

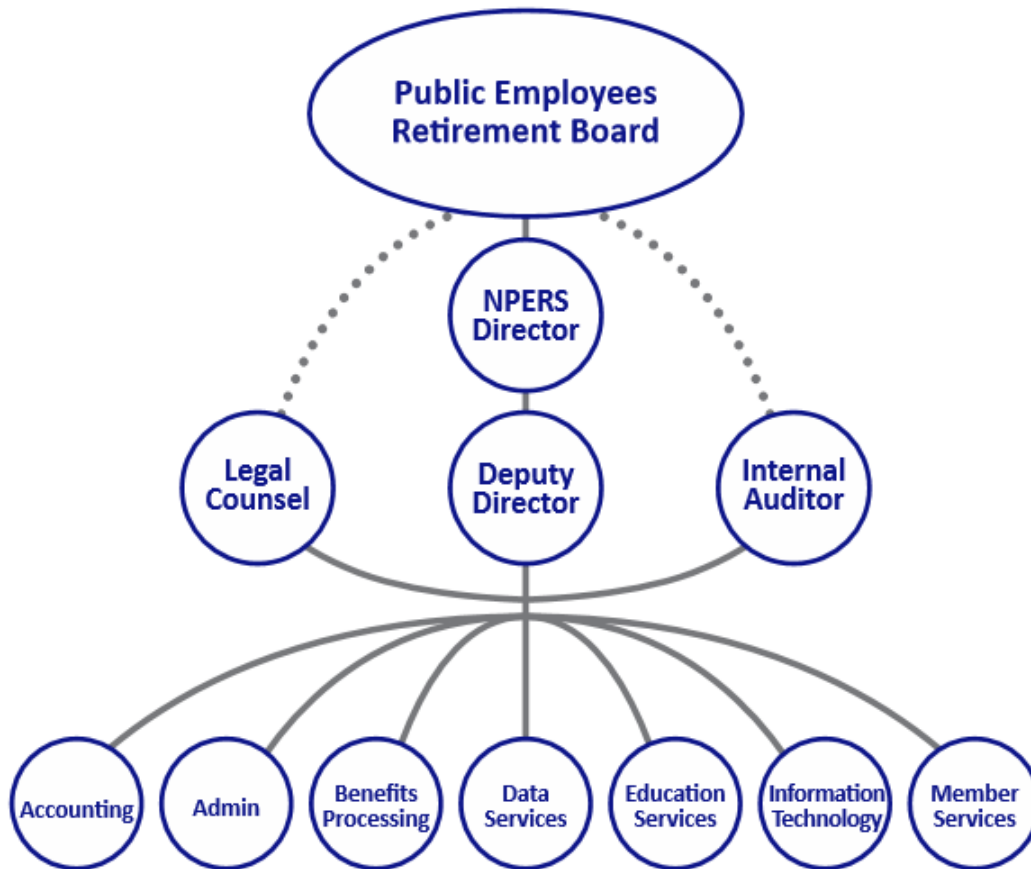
All appointed Board members must be Nebraska citizens. Members of the Board are paid \$50 per diem and reimbursed for actual and necessary expenses. The Board hires a director to manage its day-to-day operations. Expenses are equitably distributed among the retirement systems. All expenses must be provided from investment income earned by various retirement funds, unless other fund sources to pay expenses are specified by law.

MISSION STATEMENT

The Nebraska Public Employees Retirement Systems recognizes the importance of a successful retirement and is dedicated to providing the highest quality service necessary to assist members in achieving this goal.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

ORGANIZATIONAL CHART



NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

KEY OFFICIALS AND AGENCY CONTACT INFORMATION

Public Employees Retirement Board Members

Janis Elliot
Chairperson – School Member
Term Ending January 1, 2024

Open
Public Member

Kelli Ackerman
Vice-Chair – School Member
Term Ending January 1, 2025

Allen Simpson
State Member
Term Ending January 1, 2025

J. Russell Derr
Judge Member
Term Ending January 1, 2021

Jim Schulz
Public Member
Term Ending January 1, 2022

Pamela Lancaster
County Member
Term Ending January 1, 2021

Mike Jahnke
State Patrol Member
Term Ending January 1, 2023

Michael W. Walden-Newman
Ex-Officio (State Investment Officer)

Nebraska Public Employees Retirement Systems Executive Management

Randy Gerke
Director

Orron Hill
Deputy Director

Teresa Zulauf
Controller

Nebraska Public Employees Retirement Systems
1526 K Street, Suite 400
P.O. Box 94816
Lincoln, NE 68509
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NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS STATE AND COUNTY RETIREMENT PLANS

INDEPENDENT AUDITOR'S REPORT

Nebraska Public Employees Retirement Board
Lincoln, Nebraska

Report on the Financial Statements

We have audited the accompanying Statements of Fiduciary Net Position and the related Statements of Changes in Fiduciary Net Position of the Nebraska Public Employees Retirement Systems (NPERS) – State and County Employees Retirement Plans, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the NPERS – State and County Employees Retirement Plans' basic financial statements, as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of NPERS' internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the NPERS – State and County Employees Retirement Plans, as of December 31, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1, the financial statements of the NPERS – State and County Employees Retirement Plans are intended to present the financial position and the changes in financial position of only that portion of the State that is attributable to the transactions of the NPERS – State and County Employees Retirement Plans. They do not purport to, and do not, present fairly the financial position of the State of Nebraska as of December 31, 2019, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Matters***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Schedule of Changes in the State Employer Net Pension Liability, Schedule of Changes in the County Employers' Net Pension Liability, Schedule of State Employer Contributions, Schedule of County Employer Contributions, Schedule of Investment Returns, and Notes to the Required Supplementary Information, on pages 33-41, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted its Management Discussion and Analysis, which accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Government Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements, which collectively comprise the NPERS – State and County Employees Retirement Plans' basic financial statements. The Schedule of Administrative Expenses and the Schedule of Investment-Related Expenses are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Schedule of Administrative Expenses and the Schedule of Investment-Related Expenses are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Administrative Expenses and the Schedule of Investment-Related Expenses are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 27, 2020, on our consideration of the NPERS – State and County Employees Retirement Plans’ internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the NPERS’ internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering NPERS’ internal control over financial reporting and compliance.



Kris Kucera, CPA, CFE
Audit Manager
Lincoln, Nebraska

July 27, 2020

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE EMPLOYEES RETIREMENT PLAN
STATEMENT OF FIDUCIARY NET POSITION
AS OF DECEMBER 31, 2019

	STATE CASH BALANCE BENEFIT	STATE DEFINED CONTRIBUTION
ASSETS		
Cash in State Treasury	\$ 237,006	\$ 157,531
Receivables:		
Contributions	1,860,048	354,921
Interest and Dividends	2,441,151	149,892
Other Investment Receivables (Note 4)	86,150,788	52,095
Total Receivables	90,451,987	556,908
Pooled Investments, at Fair Market Value (Note 4):		
U.S. Treasury Notes and Bonds	56,984,536	-
Government Agency Securities	1,582,913	-
Corporate Bonds	129,786,646	-
International Bonds	38,537,764	-
Asset Backed Securities	15,082,642	-
Bank Loans	43,025,907	-
Short Term Investments	28,010,954	9,879,749
Commingled Funds	949,501,871	733,359,351
Mortgages	107,348,624	-
Opportunistic Credit	6,255,445	-
Municipal Bonds	940,198	-
Private Equity Funds	94,843,498	-
Equity Securities	261,453,174	-
Options	(647)	-
Private Real Estate Funds	105,597,516	-
Total Investments	1,838,951,041	743,239,100
Invested Securities Lending Collateral (Note 4)	24,624,787	-
Capital Assets (Note 8):		
Equipment	463,030	527,744
Less: Accumulated Depreciation	(461,707)	(527,407)
Total Capital Assets, Net	1,323	337
Total Assets	1,954,266,144	743,953,876
LIABILITIES		
Compensated Absences (Notes 6)	57,216	15,249
Other Investment Payables (Note 4)	136,027,698	89,954
Benefits Payable	3,813,166	-
Obligations Under Securities Lending (Note 4)	24,624,787	-
Total Liabilities	164,522,867	105,203
Net Position - Restricted for Pensions	\$ 1,789,743,277	\$ 743,848,673

The accompanying notes are an integral part of the financial statements.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
COUNTY EMPLOYEES RETIREMENT PLAN
STATEMENT OF FIDUCIARY NET POSITION
AS OF DECEMBER 31, 2019

	COUNTY CASH BALANCE BENEFIT	COUNTY DEFINED CONTRIBUTION
ASSETS		
Cash in State Treasury	\$ 144,263	\$ 60,615
Receivables:		
Contributions	1,977,253	300,750
Interest and Dividends	784,930	43,803
Other Investment Receivables (Note 4)	27,619,937	14,161
Total Receivables	30,382,120	358,714
Pooled Investments, at Fair Market Value (Note 4):		
U.S. Treasury Notes and Bonds	18,269,238	-
Government Agency Securities	507,482	-
Corporate Bonds	41,609,590	-
International Bonds	12,355,205	-
Asset Backed Securities	4,835,494	-
Bank Loans	13,794,103	-
Short Term Investments	9,584,325	2,628,883
Commingled Funds	304,410,235	228,172,447
Mortgages	34,415,961	-
Opportunistic Credit	2,005,496	-
Municipal Bonds	301,428	-
Private Equity Funds	30,406,819	-
Equity Securities	83,821,870	-
Options	(208)	-
Private Real Estate Funds	33,854,557	-
Total Investments	590,171,595	230,801,330
Invested Securities Lending Collateral (Note 4)	7,894,705	-
Capital Assets (Note 8):		
Equipment	264,743	263,902
Less: Accumulated Depreciation	(263,866)	(263,709)
Total Capital Assets, Net	877	193
 Total Assets	 628,593,560	 231,220,852
LIABILITIES		
Compensated Absences (Notes 6)	35,753	9,690
Other Investment Payables (Note 4)	43,597,496	31,593
Benefits Payable	1,654,740	-
Obligations Under Securities Lending (Note 4)	7,894,705	-
Total Liabilities	53,182,694	41,283
 Net Position - Restricted for Pensions	 \$ 575,410,866	 \$ 231,179,569

The accompanying notes are an integral part of the financial statements.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE EMPLOYEES RETIREMENT PLAN
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FOR THE YEAR ENDED DECEMBER 31, 2019

	STATE CASH BALANCE BENEFIT	STATE DEFINED CONTRIBUTION
ADDITIONS		
Contributions:		
Member	\$ 31,334,445	\$ 5,933,733
Employer (Note 5)	48,889,798	9,255,323
Total Contributions	<u>80,224,243</u>	<u>15,189,056</u>
Investment Income:		
Net Appreciation in Fair Value of Investments	261,176,376	124,363,799
Interest and Dividends Income	31,435,755	4,240,742
Securities Lending Income	856,207	-
Total Investment Income	<u>293,468,338</u>	<u>128,604,541</u>
Investment Expenses:		
Investment Expense	6,578,957	706,652
Securities Lending Expense	694,084	-
Total Investment Expenses	<u>7,273,041</u>	<u>706,652</u>
Net Investment Income	<u>286,195,297</u>	<u>127,897,889</u>
Other Additions	9,875	3,525
Transfers In (Note 9)	<u>5,371,677</u>	<u>-</u>
Total Additions	<u>371,801,092</u>	<u>143,090,470</u>
DEDUCTIONS		
Benefits and Refunds	113,827,088	45,569,282
Administrative Expenses	1,373,893	296,575
Transfers Out (Note 9)	<u>-</u>	<u>5,371,677</u>
Total Deductions	<u>115,200,981</u>	<u>51,237,534</u>
Net Increase in Net Position	256,600,111	91,852,936
Net Position - Restricted for Pensions		
Beginning of Year	1,533,143,166	651,995,737
End of Year	<u>\$ 1,789,743,277</u>	<u>\$ 743,848,673</u>

The accompanying notes are an integral part of the financial statements.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
COUNTY EMPLOYEES RETIREMENT PLAN
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FOR THE YEAR ENDED DECEMBER 31, 2019

	COUNTY CASH BALANCE BENEFIT	COUNTY DEFINED CONTRIBUTION
ADDITIONS		
Contributions:		
Member	\$ 12,923,475	\$ 2,132,538
Employer (Note 5)	19,124,880	3,135,921
Total Contributions	<u>32,048,355</u>	<u>5,268,459</u>
Investment Income:		
Net Appreciation in Fair Value of Investments	83,640,215	38,398,413
Interest and Dividends Income	10,055,233	1,248,785
Securities Lending Income	274,500	-
Total Investment Income	<u>93,969,948</u>	<u>39,647,198</u>
Investment Expenses:		
Investment Expenses	2,107,236	214,421
Securities Lending Expense	222,523	-
Total Investment Expense	<u>2,329,759</u>	<u>214,421</u>
Net Investment Income	<u>91,640,189</u>	<u>39,432,777</u>
Other Additions	4,250	825
Transfers In (Note 9)	<u>1,618,132</u>	<u>-</u>
Total Additions	<u>125,310,926</u>	<u>44,702,061</u>
DEDUCTIONS		
Benefits and Refunds	39,518,999	17,295,559
Administrative Expenses	755,388	161,140
Transfers Out (Note 9)	<u>-</u>	<u>1,618,132</u>
Total Deductions	<u>40,274,387</u>	<u>19,074,831</u>
Net Increase in Net Position	85,036,539	25,627,230
Net Position - Restricted for Pensions		
Beginning of Year	490,374,327	205,552,339
End of Year	<u>\$ 575,410,866</u>	<u>\$ 231,179,569</u>

The accompanying notes are an integral part of the financial statements.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended December 31, 2019

1. Summary of Significant Accounting Policies

A. Basis of Presentation

The accompanying basic financial statements of the Nebraska Public Employees Retirement Systems (NPERS) – State and County Employees Retirement Plans have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

B. Reporting Entity

NPERS was restructured by the Legislature in 1971 to administer the existing Nebraska retirement systems. Currently, NPERS is responsible for the administration of five retirement plans and the Deferred Compensation Plan. The following are the five retirement plans administered: the School Employees, State Patrol, Judges, State Employees, and County Employees Retirement Plans.

The NPERS Board is comprised of eight members appointed by the Governor, with legislative approval, to five-year terms. Six of the appointed members must be active or retired participants in the retirement system. Those six members include the following: two participants in the School Retirement System, consisting of one administrator and one teacher; one participant in the Nebraska Judges Retirement System; one participant in the Nebraska State Patrol Retirement System; one participant in the Nebraska County Employees Retirement System; and one participant in the State Employees Retirement System. Two appointed Board members must meet the following requirements: 1) not be an employee of the State of Nebraska or any of its political subdivisions; and 2) have at least 10 years of experience in the management of a public or private organization or at least 5 years of experience in the field of actuarial analysis or the administration of an employee benefit plan. The State Investment Officer serves as a nonvoting, ex-officio Board member.

NPERS is a part of the State of Nebraska reporting entity. The five retirement plans and the Deferred Compensation Plan are classified as pension trust fund types in the State of Nebraska Comprehensive Annual Financial Report.

Separate reports have been issued for the School Employees, Judges, and State Patrol Retirement Plans for the fiscal year ended June 30, 2019, and the Deferred Compensation Plan for the year ended December 31, 2017.

The financial statements reflect only the State and County Employees Retirement Plans and do not reflect all activity of NPERS.

C. Measurement Focus, Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus and basis of accounting. Pension funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operation of these funds are included on the Statements of Fiduciary Net Position.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

1. Summary of Significant Accounting Policies (Continued)

The State and County Employees Retirement Plans' financial statements were prepared on the accrual basis of accounting. Under this method, revenues are recorded when earned, and expenses are recorded when a liability is incurred. Employee and employer contributions are recognized in the period in which employee services are performed. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

D. Cash in State Treasury

Cash in State Treasury represents the cash balance of a fund as reflected in the State's General Ledger and is under the control of the State Treasurer or other administrative bodies, as determined by law. This classification includes bank accounts and short-term investments. These short-term investments may have original maturities (remaining time to maturity at acquisition) greater than three months; however, cash is available and is considered cash for reporting purposes. Banks pledge collateral, as required by law, to guarantee State funds held in time and demand deposits.

All cash deposited with the State Treasurer is initially maintained in a pooled cash account. On a daily basis, the State Treasurer invests cash not needed for current operations with the State's Investment Council, which maintains an operating investment pool for such investments. Interest earned on these investments is allocated to funds based on their percentage of the investment pool.

E. Investments

Investments, as reported in the basic financial statements, include long-term investments. Law or legal instruments may restrict these investments. All investments are stated at fair value based on quoted market prices. For investments where no readily ascertainable fair value exists, management has received an estimate of fair value from the investment fund manager based, in part, on real estate appraisals. The State Treasurer is the custodian of all funds; however, investment of funds is the responsibility of the Nebraska Investment Council.

Although the investments of the plans are commingled, each plan's investments may be used only for the payment of benefits to the members of that plan, in accordance with the terms of the plan.

F. Capital Assets

Capital assets consist of computer software and equipment. All capital assets are valued at cost where historical records are available and at estimated historical cost where no historical records exist.

Generally, equipment that has a cost in excess of \$5,000 at the date of acquisition and an expected useful life of more than one year is capitalized. Equipment is depreciated over 3 to 10 years, using the straight-line method.

G. Compensated Absences

All permanent employees working for NPERS earn sick and annual leave. Temporary and intermittent employees and Board members are not eligible for paid leave. The liability has been calculated using the vesting method, in which leave amounts, for both employees currently eligible to receive termination payments and other employees expected to become eligible in the future to receive such payments upon termination, are included.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Concluded)

NPERS employees accrue vested annual leave at a variable rate based on years of service. Generally, accrued annual leave cannot exceed 35 days at the end of a calendar year. Employees accrue sick leave at a variable rate based on years of service. In general, accrued sick leave cannot exceed 180 days. There is no maximum limit on the accumulation of sick leave days for employees under certain labor contracts. Sick leave is not vested except upon death or upon reaching the retirement eligibility age of 55, or a younger age, if the employee meets all criteria necessary to retire under the primary retirement plan covering his/her State employment, at which time the State is liable for 25 percent of the employee's accumulated sick leave.

The plans recognize the expense and accrued liability when vacation and compensatory leave is earned or when sick leave is expected to be paid as termination payments.

H. **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at calendar year end and revenues and expenditures during the reporting period. Actual results could differ from those estimates.

2. **Plan Descriptions and Contribution Information**

The following summary description of the Plans is provided for general information purposes. Participants should refer to Neb. Rev. Stat. §§ 84-1301 through 84-1333 (Reissue 2014, Cum. Supp. 2018, Supp. 2019) for the State Employees Retirement Plan and Neb. Rev. Stat. §§ 23-2301 through 23-2334 (Reissue 2012, Cum. Supp. 2018, Supp. 2019) for the County Employees Retirement Plan for more complete information.

A. **Nebraska State Employees Retirement Plan**

The single employer plan became effective by statute on January 1, 1964. The State Plan consists of a defined contribution option and a cash balance benefit. The cash balance benefit is a type of defined benefit plan. Each member employed and participating in the retirement system prior to January 1, 2003, elected either to continue participation in the defined contribution option or to begin participation in the cash balance benefit. The defined contribution option is closed to new entrants. On or after January 1, 2003, all new members of the State Plan become members of the cash balance benefit.

All permanent full-time employees are required to begin participation in the retirement system upon employment. Prior to April 2011, all permanent part-time employees who had attained the age of 20 could exercise the option to begin participation in the retirement system. Effective April 2011, the age requirement decreased to 18.

Contributions. Per statute, each member contributes 4.8 percent of his or her monthly compensation. The State matches a member's contribution at a rate of 156 percent. The employee's and employer's contributions are kept in separate accounts.

The employee's account is fully vested. The employer's account is fully vested after a total of three years of participation in the system, including credit for participation in another Nebraska governmental plan prior to actual contribution to the State Plan.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

2. Plan Descriptions and Contribution Information (Continued)

When employees terminate and are not fully vested, the amount contributed by the State is forfeited and used to reduce NPERS expenses. When forfeitures are not sufficient to pay administrative expenses, NPERS may also assess a charge in the form of basis points against plan assets. NPERS also uses plan assets when forfeitures are not sufficient in the cash balance benefit.

Defined Contribution Option. Upon attainment of age 55, regardless of service, the retirement allowance is equal to the sum of the employee and employer accounts. Members have several forms of payment available, including withdrawals, deferrals, annuities, or a combination of these.

Cash Balance Benefit. Upon attainment of age 55, regardless of service, the retirement allowance is equal to the accumulated employee and employer cash balance accounts, including interest credits, annuitized for payment in the normal form. The normal form of payment is a single-life annuity with five-year certain, payable monthly.

Members have the option to convert their member cash balance account to a monthly annuity with built in cost-of-living adjustments of 2.5 percent annually. Also available are additional forms of payment allowed under the State Plan, which are actuarially equivalent to the normal form, including the option of a lump-sum or partial lump-sum.

State Plan membership consisted of the following at December 31, 2019:

	<u>Defined Contribution</u>	<u>Cash Balance</u>
Inactive Plan Members or Beneficiaries		
Currently Receiving Benefits	-	2,203
Inactive Plan Members Entitled to but not yet Receiving Benefits	1,277	8,674
Active Plan Members	<u>2,015</u>	<u>13,856</u>
Total	<u><u>3,292</u></u>	<u><u>24,733</u></u>

The 2,203 retirees and beneficiaries receiving benefits include defined contribution members who elected an annuity. Defined contribution members may also choose from other forms of payment, such as withdrawal or lump-sum payment. Generally, these are one-time payouts. Therefore, these retired members are not shown above.

The NPERS employees are employees of the State of Nebraska and, therefore, participate in the State Plan. The following includes the defined contribution option and cash balance benefit contributions to the State Plan for the current and preceding two years for NPERS employees.

<u>Calendar Year</u>	<u>Employee Contributions</u>	<u>Employer Contributions</u>
2019	\$ 110,221	\$ 171,945
2018	104,642	163,241
2017	106,235	165,726

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

2. **Plan Descriptions and Contribution Information** (Continued)

B. Nebraska County Employees Retirement Plan

In 1973, the State Legislature brought the County Employees Retirement Plan under the administration of the Board. This multiple-employer plan covers employees of 91 of the State's 93 counties, 13 county health districts, and 3 other miscellaneous political subdivisions. Douglas and Lancaster counties have separate retirement plans for their employees, as allowed under Neb. Rev. Stat. § 23-1118 (Cum. Supp. 2018). Saunders Medical Center left the plan effective July 1, 2018; therefore, as of December 31, 2019, there was 107 participating employers.

Prior to January 1, 2003, the County Plan consisted of a defined contribution plan. Effective January 1, 2003, a cash balance benefit was added to the County Employees Retirement Act. The cash balance benefit is a type of defined benefit plan. Each member employed and participating in the retirement system prior to January 1, 2003, elected either to continue participation in the defined contribution option or to begin participation in the cash balance benefit. The defined contribution option is closed to new entrants. On or after January 1, 2003, all new members of the County Plan become members of the cash balance benefit.

Participation in the County Employees Retirement Plan is required of all full-time employees upon employment and of all full-time elected officials upon taking office. Prior to April 2011, all permanent part-time employees could elect voluntary participation upon reaching age 20. Effective April 2011, the age requirement for permanent part-time employees decreased to age 18. Part-time elected officials may exercise the option to join.

Contributions. Per statutes, county employees and elected officials contribute 4.5 percent of their total compensation, and the county contributes 150 percent of the member rate. Present and future commissioned law enforcement personnel employed by such counties make additional contributions to a supplemental retirement plan. Commissioned law enforcement personnel in participating counties with fewer than 85,000 inhabitants contribute an extra 1 percent, or a total of 5.5 percent of their total compensation. Commissioned law enforcement personnel in participating counties with a population in excess of 85,000 inhabitants contribute an extra 2 percent, or a total of 6.5 percent of their total compensation; the county contributes 150 percent for the first 4.5 percent and 100 percent for the extra 1 and 2 percent. The employee's and employer's contributions are kept in separate accounts.

The employee's account is fully vested. The employer's account is vested after a total of three years of participation in the system, including credit for participation in another Nebraska governmental plan prior to actual contribution to the County Plan.

When employees terminate and are not fully vested, the amount contributed by the county is forfeited and used to reduce NPERS expenses. When forfeitures are not sufficient to pay administrative expenses, NPERS may also assess a charge in the form of basis points against plan assets. NPERS also uses plan assets when forfeitures are not sufficient in the cash balance benefit.

Defined Contribution Option. Upon attainment of age 55, regardless of service, the retirement allowance is equal to the sum of the employee and employer accounts. Members have several forms of payment available, including withdrawals, deferrals, annuities, or a combination of these.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

2. Plan Descriptions and Contribution Information (Concluded)

Cash Balance Benefit. Upon attainment of age 55, regardless of service, the retirement allowance is equal to the accumulated employee and employer cash balance accounts, including interest credits, annuitized for payment in the normal form. The normal form of payment is a single-life annuity with five-year certain, payable monthly.

Members will have the option to convert their member cash balance account to a monthly annuity with built in cost-of-living adjustments of 2.5 percent annually. Also available are additional forms of payment allowed under the County Plan that are actuarially equivalent to the normal form, including the option of a lump-sum or partial lump-sum.

County Plan membership consisted of the following at December 31, 2019:

	Defined Contribution	Cash Balance
Inactive Plan Members or Beneficiaries Currently Receiving Benefits	-	764
Inactive Plan Members Entitled to but not yet Receiving Benefits	562	3,228
Active Plan Members	825	7,067
Total	<u>1,387</u>	<u>11,059</u>

The 764 retirees and beneficiaries receiving benefits include defined contribution members who elected an annuity. Defined contribution members may also choose from other forms of payment, such as withdrawal or lump-sum payment. Generally, these are one-time payouts. Therefore, these retired members are not shown above.

3. Funded Status and Funding Progress

The components of the net pension asset for each cash balance plan as of January 1, 2020, the most recent actuarial valuation date, were as follows:

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a-b) Net Pension Liability/(Asset)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability/(Asset)
State	\$ 1,669,035,171	\$ 1,789,743,277	\$ (120,708,106)	107.23%
County	\$ 536,159,018	\$ 575,410,866	\$ (39,251,848)	107.32%

The Total Pension Liability as of December 31, 2019, was determined based on an actuarial valuation prepared as of January 1, 2020. The key actuarial assumptions, as of the latest actuarial valuation date, are as follows:

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

3. Funded Status and Funding Progress (Continued)

	<u>State Employees</u> January 1, 2020	<u>County Employees</u> January 1, 2020
Valuation date		
Actuarial cost method	Entry Age	Entry Age
Amortization method	Level Dollar Closed	Level Dollar Closed
Single equivalent amortization period	25 Years	25 Years
Asset valuation method	5 year smoothing	5 year smoothing
<u>Actuarial assumptions:</u>		
Inflation	2.75%	2.75%
Investment rate of return, net of investment expense and including inflation	7.50%	7.50%
Municipal bond index rate	2.75%	2.75%
Projected salary increases, including inflation	3.5% - 4.93%	3.8% - 8.0%
Interest credit rating	6.25%	6.25%
Cost-Of-Living Adjustments (COLA)	None, except 2.5% per year for retirees electing annuity payments with a COLA feature.	None, except 2.5% per year for retirees electing annuity payments with a COLA feature.

The State and County plans' pre-retirement mortality rates were based on the RP-2014 White Collar Table for Employees (100% of male rates for males, 55% of female rates for females), projected generationally with MP-2015.

The State and County plans' post-retirement mortality rates were based on the RP-2014 White Collar Table for Employees, set back two years, scaled (males: under 80, 1.008; over 80, 1.449; females: under 85, .924; over 85, 1.5855; geometrically blended), projected generationally from 2013 with a Society of Actuaries projection scale tool using a 0.5% ultimate rate in 2035.

The actuarial assumptions used in the valuation are based on the results of the actuarial experience study, which covered the four-year period ending December 31, 2015. The experience study report is dated November 17, 2016.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

3. Funded Status and Funding Progress (Continued)

The long-term expected real rate of return on pension plan investments was based upon the expected long-term investment returns provided by a consultant of the Nebraska Investment Council, which is responsible for investing the pension plan assets. The long-term expected real rate of return and target asset allocation were also the result of the most recent experience study. The State and County plans commingle their investments; thus, the target allocations are the same for each of the plans. The return assumptions were developed using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of the most recent experience study, (see the discussion of the pension plans' investment policy) are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return*
U.S. Equity	29.0%	5.8% - 7.6%
Global Equity	15.0%	6.5%
Non-U.S. Equity	10.8%	6.8%
Emerging Markets	2.7%	10.6%
Fixed Income	30.0%	1.4% - 5.2%
Private Equity	5.0%	9.7%
Real Estate	7.5%	5.2%
Total	100.00%	

*Arithmetic mean, net of investment expenses.

Discount Rate. The discount rate used to measure the Total Pension Liability at December 31, 2019, was 7.50 percent. The discount rate is reviewed as part of the actuarial experience study, which was performed for the period January 1, 2012, through December 31, 2015. The actuarial experience study is reviewed by the NPERS Board, which must vote to change the discount rate.

The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate, and contributions from employers and non-employers will be made at the greater of the contractually required rates and the actuarially determined rates. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The projected future benefit payments for all current plan members were projected through 2119.

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension asset of the plans calculated using the discount rate of 7.50%, as well as what the plans' net pension liability/(asset) would be if it were calculated using a discount rate that is one percentage point lower (6.50%) or one percentage point higher (8.50%) than the current rate.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

3. Funded Status and Funding Progress (Concluded)

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
Net Pension Liability/(Asset):			
State	\$ 31,414,597	\$ (120,708,106)	\$ (248,543,270)
County	\$ 10,095,107	\$ (39,251,848)	\$ (80,929,531)

4. Investments

Investments. Listed below is a summary of the investment portfolio that comprises the Investments on the Statement of Fiduciary Net Position. All securities purchased or held must be in the custody of the State or deposited with an agent in the State's name. Neb. Rev. Stat. § 72-1239.01(3) (Supp. 2019) directs the appointed members of the Nebraska Investment Council to do the following:

[A]ct with the care, skill, prudence, and diligence under the circumstances then prevailing that a prudent person acting in like capacity and familiar with such matters would use in the conduct of an enterprise of a like character and with like aims by diversifying the investments of the assets of the retirement systems . . .

The pension plans' policy in regards to the allocation of invested assets is established and may be amended by the Nebraska Investment Council. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan. During the year, the Nebraska Investment Council's target investment allocation was:

Asset Class	Target Allocation
U.S. Equities	27.0%
International Equities	11.5%
Global Equities	19.0%
Fixed Income	30.0%
Private Equity	5.0%
Real Estate	7.5%
Total	100.00%

The table below presents all investments stated at fair value using valuation techniques to measure fair value, followed by a table presenting investments at fair value for financial statement purposes, with debt securities presented with effective duration.

The Plans utilize a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The three levels of the fair value hierarchy are as follows:

- Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets that the Plans have the ability to access at the measurement date. Instruments categorized in Level 1 primarily consist of a broadly traded range of equity and debt securities.
- Level 2 inputs are inputs other than quoted prices included within Level 1 that are observable for the asset, either directly or indirectly.
- Level 3 inputs are unobservable inputs for the asset.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

4. Investments (Continued)

Fair value is based on actively quoted market prices, if available. In the absence of actively quoted market prices, price information from external sources, including broker quotes and industry publications, is used. If pricing information from external sources is not available or if observable pricing is not indicative of fair value, judgment is required to develop the estimates of fair value using discounted cash flows and other income valuation approaches.

Plan Investments at December 31, 2019, at Fair Value Measurement Using:

	Fair Value	Level 1	Level 2	Level 3
Debt Securities				
Bank Loans	\$ 56,820,010	\$ -	\$ 56,820,010	\$ -
U.S. Treasury Notes and Bonds	75,253,774	-	75,253,774	-
Government Agency Securities	2,090,395	-	2,090,395	-
Corporate Bonds	171,396,236	-	171,395,777	459
International Bonds	50,892,969	-	50,892,969	-
Asset Backed Securities	19,918,136	-	19,918,136	-
Short Term Investments	46,239,619	2,747,984	43,491,635	-
Commingled Debt	361,117,841	361,117,841	-	-
Mortgages	141,764,585	-	141,764,585	-
Municipal Bonds	1,241,626	-	1,241,626	-
	926,735,191	363,865,825	562,868,907	459
Other Investments				
Commingled Funds	\$ 1,854,305,759	\$ 1,783,264,808	\$ 71,040,951	\$ -
Private Equity Securities	51,399	51,399	-	-
Equity Securities	345,275,044	345,274,587	457	-
Options	(855)	(855)	-	-
Private Real Estate Funds	96,878	-	96,878	-
Total Investments by Fair Value Level	\$ 3,126,463,416	\$ 2,492,455,764	\$ 634,007,193	\$ 459
Investments Measured at the Net Asset Value (NAV):		Unfunded Commitments	Redemption Frequency	Redemption Notice Period
Private Real Estate Funds:				
Core	105,406,667	-	Quarterly	90 days
Non-Core	33,948,528	26,119,910		
Opportunistic Credit	8,260,941	16,673,640		
Commingled Funds- Distressed Securities	20,304	-		
Private Equity Funds	125,198,918	69,116,230		
Short Term Investment Funds	3,864,292	-		
Total Investments Measured at Net Asset Value	\$ 276,699,650	111,909,780		
Total	\$ 3,403,163,066			
Securities Lending Collateral	32,519,492			
Total Investments at Fair Value	\$ 3,435,682,558			

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

4. Investments (Continued)

Debt securities and other investments classified in Level 1 are valued using prices quoted in active markets for those securities. Debt securities and other investments classified in Level 2 are valued using the following approaches:

- U.S. Treasury Notes and Bonds, Government Agency Securities, and Short-Term Investments: quoted prices for identical securities in markets that are not active.
- Corporate, International, Municipal Bonds, and Equity Securities: quoted prices for similar securities in active markets.
- Asset Backed Securities, Bank Loans, and Mortgages: matrix pricing, based on accepted modeling and pricing conventions, of the securities' relationship to benchmark quoted prices.
- Commingled Funds: published fair value per share (unit) for each fund.

Debt securities and other investments, including Asset-Backed Securities, Corporate Bonds, and Mortgages, classified in Level 3, are valued using unobservable inputs, such as reviews, recommendations, and adjustments made by portfolio management, or the use of internal data to develop unobservable inputs if there is no objective information available without incurring undue cost and effort.

Certain investments that are measured at fair value using the net asset value (NAV) per share (or its equivalent) have not been categorized in the fair value hierarchy. The fair value amounts at NAV presented in the above table are intended to permit reconciliation of the fair value hierarchy to the amount presented in the consolidated statements of financial position. Investments valued using the net asset value per share are considered "alternative investments" and, unlike more traditional investments, generally do not have readily obtainable market values and take the form of limited partnerships. The Plans value these investments based on the partnerships' audited financial statements. If December 31 statements are available, those values are used preferentially. However, some partnerships have fiscal years ending at other than December 31. If December 31 valuations are not available, the value is progressed from the most recently available valuation, taking into account subsequent calls and distributions. The NAV table also presents the unfunded commitments, redemption frequency (if currently eligible), and the redemption notice period for the Plans' alternative investments. Investments measured by NAV are either short term in nature or intended to be held to maturity. Therefore, they do not bear a significant risk of being sold at amounts different than the NAV.

Other investments not classified. The \$32,519,492 in Securities Lending Short-Term Collateral Investment Pool Investments, which are investments loaned to broker-dealers and banks under the securities lending program, were not classified for fair value measurement purposes.

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NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

4. Investments (Continued)

State and County Employees Retirement Plan Investments at December 31, 2019

	State and County Cash Balance Benefit		State and County Defined Contributions	
	<u>Fair Value</u>	<u>Effective Duration</u>	<u>Fair Value</u>	<u>Effective Duration</u>
Debt Securities				
U.S. Treasury Notes	\$ 75,253,774	10.30	\$ -	
Government Agency Securities	2,090,395	5.00	-	
Corporate Bonds	171,396,236	5.30	-	
International Bonds	50,892,969	7.45	-	
Asset Backed Securities	19,918,136	0.91	-	
Bank Loans	56,820,010	0.10	-	
Short Term Investments	37,595,279	0.03	12,508,632	0.00
Commingled Debt	102,405,765	5.67	258,712,076	5.69
Mortgages	141,764,585	1.87	-	
Municipal Bonds	1,241,626	13.25	-	
	<u>659,378,775</u>		<u>271,220,708</u>	
Other Investments				
Opportunistic Credit	8,260,941		-	
Private Equity Funds	125,250,317		-	
Equity Securities	345,275,044		-	
Commingled Funds	1,151,506,341		702,819,722	
Options	(855)		-	
Private Real Estate Funds	139,452,073		-	
Total Investments	<u>2,429,122,636</u>		<u>974,040,430</u>	
Invested Securities Lending Collateral	<u>32,519,492</u>		<u>-</u>	
Total	<u>\$ 2,461,642,128</u>		<u>\$ 974,040,430</u>	
As reported on financial statements:				
Investments				
State	\$ 1,838,951,041		\$ 743,239,100	
County	<u>590,171,595</u>		<u>230,801,330</u>	
Total Investments	2,429,122,636		974,040,430	
Securities Lending Collateral				
State	24,624,787		-	
County	<u>7,894,705</u>		<u>-</u>	
Total Securities Lending Collateral	<u>32,519,492</u>		<u>-</u>	
Total reported on financial statements	<u>\$ 2,461,642,128</u>		<u>\$ 974,040,430</u>	

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

4. **Investments** (Continued)

Interest Rate Risk. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Duration is a measure of a debt investment's exposure to fair value changes arising from changes in interest rates. It uses the present value of cash flows, weighted for those cash flows as a percentage of the investment's full price. The State has contracts with investment managers that limit the effective duration compared to that of the portfolio's benchmark.

Credit Risk of Debt Securities. Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The State has contracts with investment managers that set minimum average quality ratings for its core fixed income accounts at an A. The maximum exposure to any single investment grade issuer, excluding the U.S. government, its agencies or instrumentalities, or government-sponsored entities, is five percent, and the maximum exposure to a single issuer below investment grade is three percent. The minimum credit rating of a derivatives counterparty is A. NPERS' rated debt investments, as of December 31, 2019, were rated by Standards and Poor's and/or an equivalent national rating organization, and the ratings are presented on the following table using the Standard and Poor's rating scale.

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NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

4. Investments (Continued)

Cash Balance Benefit/Defined Contribution Investments at December 31, 2019

	Quality Ratings								
	Cash Balance Benefit								Defined Contribution
	Fair Value	AAA	AA	A	BBB	BB	B	Unrated	Fair Value Unrated
Asset Backed									
Securities	\$ 19,918,136	\$ 12,352,034	\$ 1,914,459	\$ 1,599,977	\$ 806,378	\$ 296,298	\$ 205,121	\$ 2,743,869	\$ - \$ -
Bank Loans	56,820,010	-	-	-	-	-	-	56,820,010	- -
Mortgages	141,764,585	17,201,454	2,658,581	288,175	819,016	817,994	211,488	119,767,877	- -
International Bonds	50,892,969	2,157,182	11,271,157	12,635,366	4,878,678	722,306	707,576	18,520,704	- -
Corporate Bonds	171,396,236	984,850	5,559,042	51,595,303	93,188,958	13,176,757	4,815,203	2,076,123	- -
Government Agency									
Securities	2,090,395	-	1,454,180	423,201	102,579	-	-	110,435	- -
Municipal Bonds	1,241,626	61,488	832,923	220,087	127,128	-	-	-	- -
Short Term									
Investments	37,595,279	-	-	-	-	130,019	-	37,465,260	12,508,632 12,508,632
Commingled Debt	102,405,765	-	-	-	-	-	-	102,405,765	258,712,076 258,712,076

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

4. **Investments** (Continued)

Concentration of Credit Risk. Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. The State has contracts with investment managers that limit the maximum amount for an issuer, excluding U.S. Treasury, U.S. Agency, mortgages, and non-U.S. sovereign issuers, to five percent of the total account.

At December 31, 2019, the State and County Defined Contribution and Cash Balance Benefit Plans had no debt security investments, from a single entity, that comprised more than five percent of total investments.

Foreign Currency Risk. Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or deposit. The State does not have a formal policy to limit foreign currency risk. At December 31, 2019, the State and County Defined Contribution Plans did not have exposure to foreign currency risk. The State and County Cash Balance Benefit Plans' exposure to foreign currency risk is presented on the following table.

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NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

4. Investments (Continued)

Cash Balance Benefit Plans' Foreign Currency at December 31, 2019

	<u>Corporate Bonds</u>	<u>International Bonds</u>	<u>Mortgages</u>	<u>Short Term Investments</u>	<u>Equity Securities</u>
Argentine Peso	\$ 48,924	\$ 59,940	\$ -	\$ 17,120	\$ -
Australian Dollar	-	798,290	-	43,721	1,207,228
Brazilian Real	-	69,801	-	6,041	3,187,668
Canadian Dollar	-	1,676,120	-	9,728	3,349,718
Czech Koruna	-	37,601	-	-	-
Danish Krone	-	131,086	-	6,834	1,994,209
Euro Currency	13,827,101	10,611,691	-	1,266,192	58,938,431
Hong Kong Dollar	-	-	-	-	2,616,120
Hungarian Forint	-	-	-	-	-
Indonesian Rupiah	-	143,123	-	-	-
Japanese Yen	-	15,582,642	-	1,090,744	25,455,251
Malaysian Ringgit	-	574,168	-	-	56,692
Mexican Peso	-	2,063,031	-	5	1,527,929
New Israeli Sheqel	-	114,384	-	-	189,324
New Zealand Dollar	-	2,622,315	-	2,049	594,259
Norwegian Krone	156,717	168,789	-	36	-
Polish Zloty	-	95,736	-	3	-
Pound Sterling	677,986	3,018,053	3,263,603	99,500	17,496,637
Russian Ruble	-	188,652	-	1,421	-
Singapore Dollar	-	410,410	-	-	-
SOL	-	883,997	-	-	-
South African Rand	-	-	-	158	384,756
South Korean Won	-	774,721	-	-	1,276,146
Swedish Krona	-	382,894	-	162	5,060,308
Swiss Franc	-	464,496	-	342	17,939,373
Thailand Baht	-	47,940	-	-	251,107
Turkish Lira	-	-	-	-	1,087,324
Yuan Renminbi	-	-	-	-	3,959,707
Total	<u>\$ 14,710,728</u>	<u>\$ 40,919,880</u>	<u>\$ 3,263,603</u>	<u>\$ 2,544,056</u>	<u>\$ 146,572,187</u>

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

4. Investments (Continued)

Securities Lending Transactions. The State participates in securities lending transactions, where securities are loaned to broker-dealers and banks with a simultaneous agreement to return the collateral for the same securities in the future. The State's primary custodial bank administers the securities lending program and receives collateral in the forms of cash, United States government or government agency obligations, sovereign debt rated A or better, or convertible bonds at least equal in value to the market value of the loaned securities. Securities on loan at year-end consisted of United States government obligations, equity securities, corporate bonds, and non-US fixed income. At year-end, the State had no credit risk exposure to borrowers because the amounts the State owes the borrowers exceed the amounts the borrowers owe the State. The collateral securities cannot be pledged or sold by the State unless the borrower defaults. There are no restrictions on the amount of securities that can be loaned, and there were no losses resulting from borrower default during the year.

Either the State or the borrowers can terminate all securities loans on demand. Cash collateral is invested in one of the lending agent's short-term investment pools that had average durations from 20 to 23 days as of June 30, 2019. Because loans were terminable at will, their duration did not generally match the duration of the investments made with cash collateral. The custodian indemnifies the State against default by the borrower of securities, but it does not indemnify against the default by an issuer of a security held in the short-term investment funds where cash collateral is invested.

Derivative Financial Instruments. Derivative instruments are financial contracts whose underlying values depend on the values of one or more underlying assets, reference rates, or financial indices. These instruments are used primarily to enhance performance and reduce the volatility of the portfolio, in accordance with the Nebraska Investment Council-approved Derivatives Policy. The State invests in futures contracts, options, and swaps. Futures represent commitments to purchase or sell securities or money market instruments at a future date and at a specific price. Options represent the right, but not the obligation, to purchase or sell securities at a future date and at a specific price. The State invests in these contracts related to securities of the U.S. government or Government Agency obligations based on reference notes, which are traded on organized exchanges, thereby minimizing the State's credit risk. The net change in the contract value is settled daily in cash with the exchanges. Swaps represent an exchange of streams of payments over time according to specified terms. At December 31, 2019, the State and County Defined Contribution Plans did not invest in derivative financial instruments. All changes in fair value of derivatives are reflected in Investment Income and the fair value of derivatives at December 31, 2019, is reflected in Investments. The fair value balances and notional amounts of investment derivative instruments for the year then ended for the State and County Cash Balance Benefit Plans are as follows:

DERIVATIVE INVESTMENTS AT DECEMBER 31, 2019

Derivative	Change in Fair Value	Fair Value	Notional
Credit Default Swaps	\$ 319,833	\$ 116,121	\$ 7,486,568
Fixed Income Futures	(223,379)	-	8,251,627
Fixed Income Options	2,310	-	-
Foreign Currency Options	133,579	-	-
Futures Options	43,808	(855)	(10,944)
FX Forwards	(197,312)	(411,415)	69,160,187
Interest Rate Swaps	(71,615)	(74,750)	51,328,720
Rights	455	-	-

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

4. Investments (Continued)

The change in fair value denotes the net realized and unrealized gains and losses recognized during the period. The fair value of the derivative instruments at December 31, 2019, denotes the market value, with the exception of FX Forwards, which denotes the net realized and unrealized gains and losses recognized during the period. Furthermore, the notional amount for Futures and Options was calculated as contract size times the number of contracts.

The State and County Cash Balance Benefit Plans are exposed to credit risk on derivative instruments that are in asset positions. To minimize its exposure to loss related to credit risk, it is the Nebraska Investment Council's policy to require counterparty collateral posting provisions in its non-exchange-traded derivative instruments. These terms require full collateralization of the fair value of derivative instruments in asset positions. Collateral posted is to be in the form of U.S. Treasury securities held by a third-party custodian. The Plans have never failed to access collateral when required.

The aggregate fair value of derivative instruments in asset positions at December 31, 2019, was \$509,141. This represents the maximum loss that would be recognized at the reporting date if all counterparties failed to perform as contracted. There is no collateral held or liabilities included in netting arrangements with those counterparties; therefore, the net exposure to credit risk is \$509,141.

Although the State and County Cash Balance Benefit Plans execute derivative instruments with various counterparties, approximately 85 percent of the net exposure to credit risk is held with seven counterparties. The counterparties are rated A+, A, or BBB+.

The State and County Cash Balance Benefit Plans are exposed to interest rate risk on their interest rate swaps. Interest rate swaps are agreements between two counterparties to exchange future cash flows. These are generally fixed versus variable flows and can be either received or paid. These swaps are used to adjust interest rate and yield curve exposure and substitute for physical securities. Long swap positions (receive fixed) increase exposure to long-term interest rates; short positions (pay fixed) decrease exposure. Counterparty risk is limited to monthly exchanged or netted cash flows. All of the State and County Cash Balance Plans' interest rate swaps were fixed with a LIBOR (London Interbank Offered Rate) or SIFMA (Securities Industry and Financial Markets Association) reference rate.

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NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

4. Investments (Concluded)

Foreign currency risk for derivative instruments at December 31, 2019, are as follows:

DERIVATIVES FOREIGN CURRENCY AT DECEMBER 31, 2019			
Currency	Options	Swaps	Forward Contracts
Australian Dollar	\$ -	\$ -	\$ 6,093
Canadian Dollar	-	-	7,029
Danish Krone	-	-	848
Euro Currency	-	4,441	(118,726)
Hungarian Forint	-	-	1,308
Indonesian Rupiah	-	-	2,329
Japanese Yen	-	(124,331)	36,416
Malaysian Ringgit	-	-	(454)
Mexican Peso	-	-	(31,100)
New Zealand Dollar	-	-	(135,875)
Norwegian Krone	-	-	9,781
Polish Zloty	-	-	1,825
Pound Sterling	-	55,554	(127,483)
Russian Ruble	-	-	(1,791)
Singapore Dollar	-	-	(4,019)
SOL	-	-	(7,874)
South Korean Won	-	-	(46)
Swedish Krona	-	-	(6,281)
Swiss Franc	-	-	16,427
Thailand Baht	-	-	1,383
Yuan Renminbi	-	-	(61,205)
Total	\$ -	\$ (64,336)	\$ (411,415)

Other Receivables/Other Payables. Other receivables consisted of receivables for investments sold, receivables for foreign exchanges, tax reclaim receivables, unrealized appreciation/depreciation on income receivables, unrealized appreciation/depreciation on investment receivables, unrealized appreciation/depreciation on foreign exchange receivables, and other receivables as recorded by the custodial bank. Other payables consisted of payables for investments purchased, payables for foreign currency purchased, unrealized appreciation/depreciation on investments payable, unrealized appreciation/depreciation on foreign exchange payables, and other payables as recorded by the custodial bank.

Securities are recorded on a trade date basis. On the trade date, the Plans own the asset. However, if the security has not settled, payment has not been received or made. Receivables and payables for investments sold and purchased represent securities in which the asset had been recorded as of December 31, 2019, but the security had not settled.

Money-Weighted Rate of Return. For the year ended December 31, 2019, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 18.87% for the State and 18.89% for the County Cash Balance Plans. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

5. Employer Contributions

Historically, employer contributions have been reported net of forfeitures. Forfeitures result when a member terminates prior to vesting in the employer contribution portion of his or her account. In accordance with Neb. Rev. Stat. § 23-2319.01(1) (Supp. 2019) and Neb. Rev. Stat. § 84-1321.01(1) (Supp. 2019) forfeitures are first used to pay administrative expenses of the Board. The balance of the Defined Contribution forfeiture accounts at December 31, 2019, was \$0 for the State Plan and \$0 for the County Plan. The balance of the Cash Balance Benefit forfeiture accounts was \$2,638,919 for the State Plan and \$628,777 for the County Plan.

6. Compensated Absences

The liability for the vested portion of compensated absences for each plan at December 31, 2019, was as follows:

	State Cash Balance Benefit Employees	State Defined Contribution Employees	County Cash Balance Benefit Employees	County Defined Contribution Employees
Beginning Balance	\$ 54,333	\$ 13,648	\$ 31,993	\$ 8,591
Increases	8,316	2,966	6,959	1,958
Decreases	5,433	1,365	3,199	859
Ending Balance	\$ 57,216	\$ 15,249	\$ 35,753	\$ 9,690
Amounts Due within One Year	\$ 5,722	\$ 1,525	\$ 3,575	\$ 969

7. Contingencies and Commitments

Risk Management. NPERS is exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets, errors or omissions, injuries to employees, and natural disasters. NPERS, as part of the primary government for the State, participates in the State's risk management program. The Nebraska Department of Administrative Services is responsible for maintaining the insurance and self-insurance programs for the State. The State generally self-insures for general liability, employee health care, employee indemnification, and worker's compensation. The State has chosen to purchase insurance for the following:

- A. Motor vehicle liability includes \$4,700,000 with a self-insured retention of \$300,000 (coverage includes hot pursuit). There is an additional one-time corridor retention of \$300,000. Insurance is also purchased, with various limits and deductibles, for physical damage and uninsured and underinsured motorists. State agencies have the option to purchase coverage for physical damage to vehicles. There is a \$500 deductible for this coverage.
- B. Life insurance for eligible employees.
- C. Crime coverage, with a limit of \$10,975,000 for each loss and a \$25,000 self-insured retention per incident subject to specific conditions, limits, and exclusions.
- D. Real and personal property on a blanket basis for losses up to \$400,700,000, with a self-insured retention of \$300,000 per loss occurrence. Newly acquired properties are covered up to \$10 million for 120 days, if the property has not been reported. If not reported after 120 days, the property is not covered. The perils of flood, earthquake, and acts of terrorism have various coverage, sub-limits, and self-insurance. State agencies have the option to purchase building contents and inland marine coverage.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

7. Contingencies and Commitments (Concluded)

Details of the various insurance coverages are available from DAS – Risk Management Division.

No settlements exceeded commercial insurance coverage in any of the past three fiscal years. Workers' compensation is funded in the Workers' Compensation Internal Service Fund through assessments on each agency based on total agency payroll and past experience. Tort claims, theft of, damage to, or destruction of assets, errors or omissions, and natural disasters would be funded through the State General Fund or by individual agency assessments, as directed by the Legislature, unless covered by purchased insurance. No amounts for estimated claims have been reported in the Board's financial statements. Health care insurance is funded in the Insurance Trust Funds through a combination of employee and State contributions.

Litigation. The potential amount of liability involved in litigation pending against the Board, if any, could not be determined at this time. However, it is NPERS' opinion that final settlement of those matters should not have an adverse effect on NPERS' ability to administer current programs. Any judgment against NPERS would have to be processed through the State Claims Board and be approved by the Legislature.

8. Capital Assets

Capital asset activity for the year ended December 31, 2019, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
State Defined Contributions				
Equipment	\$ 527,744	\$ -	\$ -	\$ 527,744
Less: Accumulated Depreciation	527,365	42	-	527,407
Capital Assets, Net	<u>\$ 379</u>	<u>\$ (42)</u>	<u>\$ -</u>	<u>\$ 337</u>
State Cash Balance Benefits				
Equipment	\$ 463,030	\$ -	\$ -	\$ 463,030
Less: Accumulated Depreciation	461,546	161	-	461,707
Capital Assets, Net	<u>\$ 1,484</u>	<u>\$ (161)</u>	<u>\$ -</u>	<u>\$ 1,323</u>
County Defined Contributions				
Equipment	\$ 263,902	\$ -	\$ -	\$ 263,902
Less: Accumulated Depreciation	263,685	24	-	263,709
Capital Assets, Net	<u>\$ 217</u>	<u>\$ (24)</u>	<u>\$ -</u>	<u>\$ 193</u>
County Cash Balance Benefits				
Equipment	\$ 264,743	\$ -	\$ -	\$ 264,743
Less: Accumulated Depreciation	263,758	108	-	263,866
Capital Assets, Net	<u>\$ 985</u>	<u>\$ (108)</u>	<u>\$ -</u>	<u>\$ 877</u>

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE FINANCIAL STATEMENTS
(Concluded)

9. Transfers

Transfer activity for the year ended December 31, 2019, was as follows:

	State Cash Balance Benefit	State Defined Contributions
Annuity Balances from Defined Contribution to Cash Balance Benefit	\$ 4,528,388	\$ (4,528,388)
Miscellaneous Transfers	843,289	(843,289)
Total Transfers	<u>\$ 5,371,677</u>	<u>\$ (5,371,677)</u>
	County Cash Balance Benefit	County Defined Contributions
Annuity Balances from Defined Contribution to Cash Balance Benefit	\$ 1,584,479	\$ (1,584,479)
Miscellaneous Transfers	33,653	(33,653)
Total Transfers	<u>\$ 1,618,132</u>	<u>\$ (1,618,132)</u>

The annuity balances represent the transfer of balances of members who elected an annuity in the defined contribution option. Since NPERS pays the annuities, the balances are transferred to the cash balance benefit in order for the annuity to be processed. Miscellaneous transfers consist of members who had previous balances in the defined contribution option, but were rehired after January 1, 2003. They are required to be in the cash balance benefit; therefore, their defined contribution balance was transferred to the cash balance benefit.

10. Equal Retirement Benefit Fund

On January 1, 1984, the Equal Retirement Benefit Fund (ERBF) was created for the State and County Retirement Plans. Each State agency and county participating in the retirement system makes contributions to the fund at least annually, in addition to regular retirement contributions.

Upon retirement, members with an accumulated account balance based on contributions made prior to January 1, 1984, have the option to convert to an annuity, at which time they are eligible to receive a benefit from the fund. The ERBF benefit is included in the member's regular retirement annuity and is included in the benefit payments reported in the financial statements. The balances of the funds are not included in the financial statements. As of December 31, 2019, there was \$431,543 in the State ERBF and a balance of \$425,042 in the County ERBF.

11. Subsequent Events

The Board granted a 3.00% dividend for calendar year 2019 for both State and County Cash Balance Plans on June 15, 2020. All eligible State or County Cash Balance members will receive the dividend by September 30, 2020, or as soon as administratively possible. The estimated dividend for the State Cash Balance Plan totaled \$37,453,142 plus interest up to the date it was paid. The estimated dividend for the County Cash Balance Plan totaled \$13,979,483 plus interest up to the date it was paid.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS
SCHEDULE OF CHANGES IN THE STATE EMPLOYER NET PENSION LIABILITY
STATE EMPLOYEES CASH BALANCE RETIREMENT PLAN
AS OF DECEMBER 31, 2019
(Unaudited)

	2019	2018	2017	2016	2015	2014
Total Pension Liability						
Service Cost	\$ 61,853,977	\$ 61,061,110	\$ 64,050,683	\$ 61,768,235	\$ 57,304,924	\$ 54,920,902
Interest	116,719,477	108,435,469	102,758,618	98,053,908	89,967,248	85,695,932
Benefit term changes	-	56,311,516	31,484,516	-	35,892,320	-
Difference between expected and actual experience	(10,589,929)	(3,987,151)	(18,938,806)	(14,007,040)	720,728	(11,217,240)
Assumption changes	-	-	42,820,238	-	-	-
Transfers	5,371,677	7,735,118	3,591,366	5,115,400	5,849,328	4,195,885
Benefit payments, including member refunds	(113,827,088)	(121,911,299)	(94,358,979)	(84,773,402)	(85,278,057)	(73,527,209)
Net change in Total Pension Liability	59,528,114	107,644,763	131,407,636	66,157,101	104,456,491	60,068,270
Total Pension Liability - beginning	1,609,507,057	1,501,862,294	1,370,454,658	1,304,297,557	1,199,841,066	1,139,772,796
Total Pension Liability - ending (a)	<u>\$ 1,669,035,171</u>	<u>\$ 1,609,507,057</u>	<u>\$ 1,501,862,294</u>	<u>\$ 1,370,454,658</u>	<u>\$ 1,304,297,557</u>	<u>\$ 1,199,841,066</u>
Plan Fiduciary Net Position						
Employer contributions	\$ 48,889,798	\$ 46,580,471	\$ 45,437,713	\$ 44,894,300	\$ 43,339,706	\$ 41,455,919
Employee contributions	31,334,445	29,854,372	29,127,571	28,775,358	27,798,721	26,603,709
Net investment income	286,205,172	(63,590,687)	237,283,016	112,758,193	14,784,129	83,523,713
Benefit payments, including member refunds	(113,827,088)	(121,911,299)	(94,358,979)	(84,773,402)	(85,278,057)	(73,527,209)
Administrative expenses	(1,373,893)	(1,398,690)	(1,293,454)	(1,134,239)	(1,079,197)	(910,460)
Transfers	5,371,677	7,735,118	3,591,366	5,115,400	5,849,328	4,195,885
Net change in Plan Fiduciary Net Position	256,600,111	(102,730,715)	219,787,233	105,635,610	5,414,630	81,341,557
Plan Fiduciary Net Position - beginning	1,533,143,166	1,635,873,881	1,416,086,648	1,310,451,038	1,305,036,408	1,223,694,851
Plan Fiduciary Net Position - ending (b)	<u>\$ 1,789,743,277</u>	<u>\$ 1,533,143,166</u>	<u>\$ 1,635,873,881</u>	<u>\$ 1,416,086,648</u>	<u>\$ 1,310,451,038</u>	<u>\$ 1,305,036,408</u>
Net Pension Liability/(Asset) - ending (a) - (b)	<u>\$ (120,708,106)</u>	<u>\$ 76,363,891</u>	<u>\$ (134,011,587)</u>	<u>\$ (45,631,990)</u>	<u>\$ (6,153,481)</u>	<u>\$ (105,195,342)</u>
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	107.23%	95.26%	108.92%	103.33%	100.47%	108.77%
Covered payroll	652,908,627	622,068,256	606,807,065	\$ 599,549,947	\$ 578,788,809	\$ 553,631,397
Employers' Net Pension Liability/(Asset) as a percentage of covered payroll	-18.49%	12.28%	-22.08%	-7.61%	-1.06%	-19.00%

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS
SCHEDULE OF CHANGES IN THE COUNTY EMPLOYERS' NET PENSION LIABILITY
COUNTY EMPLOYEES CASH BALANCE RETIREMENT PLAN
AS OF DECEMBER 31, 2019
(Unaudited)

	2019	2018	2017	2016	2015	2014
Total Pension Liability						
Service Cost	\$ 26,124,594	\$ 25,625,451	\$ 25,927,269	\$ 24,325,759	\$ 21,667,314	\$ 20,333,501
Interest	37,261,345	33,168,144	31,644,765	29,509,568	26,074,912	24,388,848
Benefit term changes	-	32,324,341	1,838,521	-	17,061,497	-
Difference between expected and actual experience	(4,751,826)	(2,191,990)	(7,230,377)	(5,428,286)	865,544	(3,432,132)
Assumption changes	-	-	7,781,664	-	-	-
Transfers	1,618,132	1,885,618	619,284	1,678,510	826,843	835,282
Benefit payments, including member refunds	(39,518,999)	(32,810,743)	(21,934,437)	(22,092,412)	(23,080,849)	(17,750,010)
Net change in Total Pension Liability	20,733,246	58,000,821	38,646,689	27,993,139	43,415,261	24,375,489
Total Pension Liability - beginning	515,425,772	457,424,951	418,778,262	390,785,123	347,369,862	322,994,373
Total Pension Liability - ending (a)	<u>\$ 536,159,018</u>	<u>\$ 515,425,772</u>	<u>\$ 457,424,951</u>	<u>\$ 418,778,262</u>	<u>\$ 390,785,123</u>	<u>\$ 347,369,862</u>
Plan Fiduciary Net Position						
Employer contributions	19,124,880	18,289,442	17,752,388	16,935,811	16,068,670	15,268,274
Employee contributions	12,923,475	12,368,734	12,000,061	11,352,667	10,966,403	10,327,540
Net investment income	91,644,439	(20,161,536)	72,075,672	33,115,136	4,846,001	23,627,946
Benefit payments, including member refunds	(39,518,999)	(32,810,743)	(21,934,437)	(22,092,412)	(23,080,849)	(17,750,010)
Administrative expenses	(755,388)	(728,112)	(750,056)	(649,709)	(545,137)	(527,732)
Transfers	1,618,132	1,885,618	619,284	1,678,510	826,843	835,282
Net change in Plan Fiduciary Net Position	85,036,539	(21,156,597)	79,762,912	40,340,003	9,081,931	31,781,300
Plan Fiduciary Net Position - beginning	490,374,327	511,530,924	431,768,012	391,428,009	382,346,078	350,564,778
Plan Fiduciary Net Position - ending (b)	<u>\$ 575,410,866</u>	<u>\$ 490,374,327</u>	<u>\$ 511,530,924</u>	<u>\$ 431,768,012</u>	<u>\$ 391,428,009</u>	<u>\$ 382,346,078</u>
Net Pension Liability/(Asset) - ending (a) - (b)	<u>\$ (39,251,848)</u>	<u>\$ 25,051,445</u>	<u>\$ (54,105,973)</u>	<u>\$ (12,989,750)</u>	<u>\$ (642,886)</u>	<u>\$ (34,976,216)</u>
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	107.32%	95.14%	111.83%	103.10%	100.16%	110.07%
Covered payroll	275,574,640	263,536,628	255,798,098	\$ 244,031,859	\$ 231,537,032	\$ 220,003,948
Employers' Net Pension Liability/(Asset) as a percentage of covered payroll	-14.24%	9.51%	-21.15%	-5.32%	-0.28%	-15.90%

Note: Schedule is intended to show 10-year trend. Additional years will be reported as they become available.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS
SCHEDULE OF STATE EMPLOYER CONTRIBUTIONS
STATE EMPLOYEES CASH BALANCE RETIREMENT PLAN
AS OF DECEMBER 31, 2019
(Unaudited)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Actuarially determined employer contribution	\$ 36,171,138	\$ 29,859,276	\$ 29,915,588	\$ 32,975,247	\$ 28,476,409	\$ 31,280,174	\$ 34,086,379	\$ 29,575,730	\$ 26,903,495	\$ 26,098,457
Actual employer contributions	<u>48,889,798</u>	<u>46,580,471</u>	<u>45,437,713</u>	<u>44,894,300</u>	<u>43,339,706</u>	<u>41,455,919</u>	<u>39,147,056</u>	<u>32,096,097</u>	<u>31,088,483</u>	<u>30,679,003</u>
Annual contribution deficiency (excess)	<u>\$ (12,718,660)</u>	<u>\$ (16,721,195)</u>	<u>\$ (15,522,125)</u>	<u>\$ (11,919,053)</u>	<u>\$ (14,863,297)</u>	<u>\$ (10,175,745)</u>	<u>\$ (5,060,677)</u>	<u>\$ (2,520,367)</u>	<u>\$ (4,184,988)</u>	<u>\$ (4,580,546)</u>
Covered payroll	\$ 652,908,627	\$ 622,068,256	\$ 606,807,065	\$ 599,549,947	\$ 578,788,809	\$ 553,631,397	\$ 522,797,222	\$ 428,633,774	\$ 415,177,390	\$ 409,708,908
Actual contributions as a percentage of covered payroll	7.49%	7.49%	7.49%	7.49%	7.49%	7.49%	7.49%	7.49%	7.49%	7.49%

Note: Actuarially determined employer contributions prior to 2013 were provided in GASB exhibits prepared by the prior actuary.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS
SCHEDULE OF COUNTY EMPLOYER CONTRIBUTIONS
COUNTY EMPLOYEES CASH BALANCE RETIREMENT PLAN
AS OF DECEMBER 31, 2019
(Unaudited)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Actuarially determined employer contribution	\$ 14,384,996	\$ 11,279,368	\$ 12,303,889	\$ 12,836,076	\$ 10,419,166	\$ 10,934,196	\$ 11,626,005	\$ 10,937,538	\$ 9,980,984	\$ 9,138,705
Actual employer contributions	<u>19,124,880</u>	<u>18,289,442</u>	<u>17,752,388</u>	<u>16,935,811</u>	<u>16,068,670</u>	<u>15,268,274</u>	<u>14,230,066</u>	<u>12,696,338</u>	<u>11,908,346</u>	<u>11,370,059</u>
Annual contribution deficiency (excess)	<u>\$ (4,739,884)</u>	<u>\$ (7,010,074)</u>	<u>\$ (5,448,499)</u>	<u>\$ (4,099,735)</u>	<u>\$ (5,649,504)</u>	<u>\$ (4,334,078)</u>	<u>\$ (2,604,061)</u>	<u>\$ (1,758,800)</u>	<u>\$ (1,927,362)</u>	<u>\$ (2,231,354)</u>
Covered payroll	\$ 275,574,640	\$ 263,536,628	\$ 255,798,098	\$ 244,031,859	\$ 231,537,032	\$ 220,003,948	\$ 205,044,179	\$ 183,208,341	\$ 172,085,925	\$ 164,070,115
Actual contributions as a percentage of covered payroll	6.94%	6.94%	6.94%	6.94%	6.94%	6.94%	6.94%	6.93%	6.92%	6.93%

Note: Actuarially determined employer contributions prior to 2013 were provided in GASB exhibits prepared by the prior actuary.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS
SCHEDULE OF INVESTMENT RETURNS
AS OF DECEMBER 31, 2019

	2019	2018	2017	2016	2015	2014
Annual money-weighted rate of return, net of investment expense:						
State Employee Retirement Plan	18.87%	-3.93%	16.85%	8.61%	1.14%	6.83%
County Employee Retirement Plan	18.89%	-3.96%	16.60%	8.40%	1.27%	6.68%

Note: Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

For the Last 10 Years

State Employees Cash Balance Retirement Plan

The following changes were made by the Nebraska Legislature and reflected in the valuation performed as of January 1:

- 2019: The Board granted a dividend of 5.46% in 2018, which was first reflected in the January 1, 2019, valuation.
- 2018: The Board granted a dividend of 3.07% in 2017, which was first reflected in the January 1, 2018, valuation.
- 2016: The Board granted a dividend of 4.53% in 2015, which was first reflected in the January 1, 2016, valuation.
- 2013: The 2012 Nebraska Legislature passed Legislative Bill (LB) 916, as amended by AM1739, which created an election period of September 1, 2012, and ending October 31, 2012, during which members in the State Defined Contribution Plan could elect to transfer their account balances to the State Employees' Retirement System Cash Balance Benefit Fund.

The following changes were made in the actuarial assumptions:

January 1, 2018, valuation:

- Investment return assumption was lowered from 7.75% to 7.50%.
- Price inflation assumption was lowered from 3.25% to 2.75%.
- General wage growth was lowered from 4.00% to 3.50%.
- Covered payroll growth assumption decreased from 4.00% to 3.50%.
- Individual salary increase assumption was lowered by 0.50% in order to remain consistent with the general wage growth assumption.
- Assumed cash balance interest crediting rate was lowered from 6.75% to 6.25%.
- Mortality assumption was changed to the RP-2014 While Collar Mortality Table, with adjustments made to better reflect observed experience. Generational mortality improvements are modeled using a System-specific projection scale.
- Retirement rates were adjusted to better reflect observed experience.
- Termination rates were changed to a service-based assumption.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

(Continued)

State Employees Cash Balance Retirement Plan (Concluded)

January 1, 2013, valuation:

- The interest crediting rate on cash balance accounts was lowered from 7.00% to 6.75% per year.
- Salary increases were changed to rates grading down from 5.43% for less than one year of service to 4.00% at 20 years of service. Prior rates graded from 5.9% for less than one year of service to 4.5% at 20 years of service.
- Retirement rates increased at age 65 to 69, and 100% probability of retirement was extended to age 80 from age 70.
- Pre- and post-retirement healthy mortality assumptions were changed from the 1994 Group Annuity Mortality (GAM) table projected to 2010 (pre-retirement male rates were 65% of rates, and female rates were 50% of rates) to the 1994 GAM table, with one-year setback, projected to 2015 (pre-retirement rates are adjusted by 55% for males and 40% for females).
- The select and ultimate termination rates were increased.
- Disability rates were removed.
- Price inflation was lowered from 3.50% to 3.25% per year.
- Economic productivity was lowered from 1.00% to 0.75% per year.
- The assumption for the form of payment elected by retiring active members was changed from 100% elect an annuity to 50% elect a lump sum and 50% elect an annuity.

County Employees Cash Balance Retirement Plan

The following changes were made by the Nebraska Legislature and reflected in the valuation performed as of January 1:

- 2019: The Board granted a dividend of 8.42% in 2018, which was first reflected in the January 1, 2019, valuation.
- 2018: The Board granted a dividend of 0.51% in 2017, which was first reflected in the January 1, 2018, valuation.
- 2016: The Board granted a dividend of 5.81% in 2015, which was first reflected in the January 1, 2016, valuation.
- 2015: The Board granted a dividend of 0.29% in 2014, which was first reflected in the January 1, 2015, valuation.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
(Continued)

County Employees Cash Balance Retirement Plan (Continued)

2013: The 2012 Nebraska Legislature passed LB 916, as amended by AM1739, which created an election period of September 1, 2012, and ending October 31, 2012, during which members in the County Defined Contribution Plan could elect to transfer their account balances to the County Employees' Retirement System Cash Balance Benefit Fund.

2010: Data was reported for the first time that identified commissioned law enforcement personnel who, by statute, contribute an additional 1% or 2% of their annual compensation. The additional contribution is matched by each county.

The following changes were made in the actuarial assumptions:

January 1, 2018, valuation:

- Investment return assumption was lowered from 7.75% to 7.50%.
- Price inflation assumption was lowered from 3.25% to 2.75%.
- General wage growth was lowered from 4.00% to 3.50%.
- Covered payroll growth assumption decreased from 4.00% to 3.50%.
- Individual salary increase assumption was lowered by 0.50% in order to remain consistent with the general wage growth assumption.
- Assumed cash balance interest crediting rate was lowered from 6.75% to 6.25%.
- Mortality assumption was changed to the RP-2014 While Collar Mortality Table, with adjustments made to better reflect observed experience. Generational mortality improvements are modeled using a System-specific projection scale.
- Termination rates were changed to a service-based assumption.

January 1, 2013, valuation:

- The interest crediting rate on cash balance accounts was lowered from 7.00% to 6.75% per year.
- Salary increases were changed to rates grading down from 8.5% for less than one year of service to 4.3% at 10 years of service. Prior rates graded from 15.0% for less than one year of service to 5.5% at 7 years of service.
- Retirement rates increased at age 55 to 60, 62 and 66 to 68, rates decreased at age 64, and 100% probability of retirement was extended to age 80 from age 70.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
(Concluded)

County Employees Cash Balance Retirement Plan (Concluded)

- Pre- and post-retirement healthy mortality assumptions were changed from the 1994 Group Annuity Mortality (GAM) table projected to 2010 (pre-retirement male rates were 65% of rates, and female rates were 50% of rates) to the 1994 GAM table, with one-year setback, projected to 2015 (pre-retirement rates are adjusted by 55% for males and 40% for females).
- The select and ultimate termination rates were increased.
- Disability rates were removed.
- Price inflation was lowered from 3.50% to 3.25% per year.
- Economic productivity was lowered from 1.00% to 0.75% per year.
- The assumption for the form of payment elected by retiring active members was changed from 100% elect an annuity to 60% elect a lump sum and 40% elect an annuity.

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS
SCHEDULE OF ADMINISTRATIVE EXPENSES
FOR THE YEAR ENDED DECEMBER 31, 2019

	STATE CASH BALANCE BENEFIT	STATE DEFINED CONTRIBUTION	COUNTY CASH BALANCE BENEFIT	COUNTY DEFINED CONTRIBUTION	TOTAL
Personnel					
Personal Services	\$ 419,524	\$ 111,651	\$ 262,334	\$ 70,753	\$ 864,262
Travel	3,836	1,051	2,696	483	8,066
Professional and Technical Services					
Professional	4,531	1,022	2,289	2,088	9,930
Actuary	20,000	-	22,595	-	42,595
Computer Support Services	110,151	30,107	72,156	17,687	230,101
Accounting and Auditing	37,149	10,026	23,346	5,957	76,478
Communications					
Printing	11,023	4,136	5,927	2,286	23,372
Other Expenses					
Postage	11,857	2,146	5,755	1,011	20,769
Supplies	4,579	1,127	2,694	645	9,045
Hardware and Software	4,505	1,216	2,430	650	8,801
Repairs	17	4	10	2	33
Rent	16,784	4,901	11,899	2,823	36,407
Record Keeping Fees	538,620	94,380	251,682	40,092	924,774
Check Charge and Distribution Fees	120,950	19,745	53,120	9,970	203,785
Statement Fees	39,314	5,760	18,969	2,631	66,674
Miscellaneous	31,053	9,303	17,486	4,062	61,904
Total Administrative Expenses	<u>\$ 1,373,893</u>	<u>\$ 296,575</u>	<u>\$ 755,388</u>	<u>\$ 161,140</u>	<u>\$ 2,586,996</u>

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS
SCHEDULE OF INVESTMENT-RELATED EXPENSES
FOR THE YEAR ENDED DECEMBER 31, 2019

	STATE CASH BALANCE BENEFIT	STATE DEFINED CONTRIBUTION	COUNTY CASH BALANCE BENEFIT	COUNTY DEFINED CONTRIBUTION	TOTAL
BlackRock Financial Management, Inc.	\$ 56,894	\$ 32,265	\$ 18,229	\$ 8,704	\$ 116,092
Dimensional Fund Advisors, Inc.	155,959	121,548	49,969	29,760	357,236
Total Domestic Equity	212,853	153,813	68,198	38,464	473,328
BlackRock Financial Management, Inc.	128,097	5,893	41,042	1,384	176,416
Franklin Templeton Investments	185,735	-	59,509	-	245,244
Loomis Sayles & Company, L.P.	269,686	-	86,408	-	356,094
Oaktree Capital Management, L.P.	37,503	-	12,015	-	49,518
Neuberger Berman Investment Management	83,615	-	26,791	-	110,406
Pacific Investment Management Company, LLC	503,390	5,478	161,281	1,648	671,797
T. Rowe Price Associates, Inc.	-	141,199	-	41,659	182,858
Wellington Management Company, LLP	152,131	-	48,744	-	200,875
Total Fixed Income	1,360,157	152,570	435,790	44,691	1,993,208
Arrowstreet Capital	480,668	-	154,007	-	634,675
Dodge & Cox	377,739	-	121,028	-	498,767
MFS Investment Management	405,071	13,156	129,723	3,957	551,907
Wellington Management Company, LLP	268,703	-	86,093	-	354,796
Total Global Equity	1,532,181	13,156	490,851	3,957	2,040,145
BlackRock Financial Management, Inc.	111,495	18,457	35,723	4,157	169,832
Total International Equity	111,495	18,457	35,723	4,157	169,832
Almanac Realty Investors, LLC	95,140	-	30,482	-	125,622
Angelo, Gordon & Company, L.P.	9,429	-	3,021	-	12,450
Barings Asset Management	69,054	-	22,120	-	91,174
Clarion Partners	115,335	-	36,959	-	152,294
Goldman Sachs Asset Management	-	5,776	-	1,738	7,514
Landmark Partners	121,946	-	39,066	-	161,012
PGIM Real Estate	291,259	-	93,319	-	384,578
Rockpoint Group, LLC	5,188	-	1,662	-	6,850
Rockwood Capital, LLC	80,573	-	25,815	-	106,388
Torchlight Investors	139,499	-	44,695	-	184,194
UBS Realty Investors, LLC	241,592	-	77,406	-	318,998
Total Real Estate	1,169,015	5,776	374,545	1,738	1,551,074
Abbott Capital Management, LLC	22,375	-	7,169	-	29,544
Accel-KKR Management Co, LLC	19,593	-	6,279	-	25,872
Ares Management, LLC	153,482	-	49,175	-	202,657
Beecken Petty O'Keefe & Company	22,822	-	7,314	-	30,136
Bridgepoint Advisers Ltd.	120,696	-	38,675	-	159,371
CVC Capital Partners	19,709	-	6,315	-	26,024
(The) Energy & Minerals Group	47,526	-	15,226	-	62,752
Francisco Partners Management L.P.	116,243	-	37,245	-	153,488
Genstar Capital	176,959	-	56,699	-	233,658
Leonard Green & Partners, L.P.	69,129	-	22,142	-	91,271
HarbourVest Partners, LLC	177,460	-	56,865	-	234,325
Lightyear Capital, LLC	9,533	-	3,053	-	12,586
Lincolnshire Management, Inc.	10,068	-	3,226	-	13,294
McCarthy Capital Corporation	131,003	-	41,974	-	172,977
Merit Capital Partners	8,597	-	2,755	-	11,352
New Enterprise Associates Inc.	64,737	-	20,749	-	85,486
New Mountain Capital, LLC	140,581	-	45,042	-	185,623
Pathway Capital Management, LLC	51,561	-	16,520	-	68,081
Pine Brook Capital Partners II, L.P.	58,383	-	18,705	-	77,088
Presidio Partners (formally CMEA Capital)	13,864	-	4,442	-	18,306
Quantum Energy Partners	157,359	-	50,420	-	207,779
Sun Capital Partners, Inc.	977	-	313	-	1,290
(The) Jordan Company	125,233	-	40,122	-	165,355
The Rohatyn Group Management, L.P.	7,182	-	2,301	-	9,483
Wayzata Investment Partners, LLC	16,424	-	5,261	-	21,685
Wynnchurch Capital Partners	38,819	-	12,436	-	51,255
Total Private Equity	1,780,315	-	570,423	-	2,350,738

(Continued)

NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS
SCHEDULE OF INVESTMENT-RELATED EXPENSES
FOR THE YEAR ENDED DECEMBER 31, 2019

	STATE CASH BALANCE BENEFIT	STATE DEFINED CONTRIBUTION	COUNTY CASH BALANCE BENEFIT	COUNTY DEFINED CONTRIBUTION	TOTAL
BlackRock Financial Management, Inc.	-	107,528	-	37,497	145,025
Dimensional Fund Advisors, Inc.	-	118,650	-	41,447	160,097
Total Premixed Portfolio Funds	-	226,178	-	78,944	305,122
Nebraska Investment Council Fees	171,168	73,466	54,270	22,832	321,736
Custody Expenses	64,197	63,236	20,564	19,638	167,635
Miscellaneous Expenses	177,576	-	56,872	-	234,448
Total Other Expenses	412,941	136,702	131,706	42,470	723,819
Total Investment-Related Expenses	\$ 6,578,957	\$ 706,652	\$ 2,107,236	\$ 214,421	\$ 9,607,266

(Concluded)



NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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NEBRASKA PUBLIC EMPLOYEES RETIREMENT SYSTEMS
STATE AND COUNTY EMPLOYEES RETIREMENT PLANS
INDEPENDENT AUDITOR'S REPORT
ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS

Nebraska Public Employees Retirement Board
Lincoln, Nebraska

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Nebraska Public Employees Retirement Systems (NPERS) – State and County Employees Retirement Plans, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the NPERS – State and County Employees Retirement Plans' basic financial statements, and have issued our report thereon dated July 27, 2020. The report was modified to emphasize that the financial statements present only the funds of the NPERS – State and County Employees Retirement Plans.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the NPERS – State and County Employees Retirement Plans' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the NPERS – State and County Employees Retirement Plans' internal control. Accordingly, we do not express an opinion on the effectiveness of the NPERS – State and County Employees Retirement Plans' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the NPERS – State and County Employees Retirement Plans' financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Nebraska Public Employees Retirement Systems – State and County Retirement Plans’ financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, not to provide an opinion on the effectiveness of the NPERS – State and County Employees Retirement Plans’ internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the NPERS – State and County Employees Retirement Plans’ internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



July 27, 2020

Kris Kucera, CPA, CFE
Audit Manager
Lincoln, Nebraska