# AUDIT REPORT OF CUSTER COUNTY

**JULY 1, 2020, THROUGH JUNE 30, 2021** 

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**Issued on October 5, 2021** 

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# CUSTER COUNTY 431 S. 10<sup>th</sup> St. Broken Bow, NE 68822

# LIST OF COUNTY OFFICIALS

At June 30, 2021

Title	Name	Term Expires
Board of Supervisors	Barry Fox	Jan. 2023
1	Lynn Longmore	Jan. 2025
	Tammy Kleeb	Jan. 2025
	Doug Stunkel	Jan. 2023
	Donald Olson	Jan. 2023
	Dwain Bryner	Jan. 2025
	Robert Myers	Jan. 2023
Assessor	Lana Lymber	Jan. 2023
Attorney	Steven Bowers	Jan. 2023
Clerk Election Commissioner	Conni Gracey	Jan. 2023
Register of Deeds	Christie Trumbull	Jan. 2023
Clerk of the District Court	Amy Oxford	Jan. 2023
Sheriff	Dan Osmond	Jan. 2023
Treasurer	Sheri Bryant	Jan. 2023
Surveyor	Jay Gormley	Jan. 2023
Veterans' Service Officer	Emory Haynes	Appointed
Highway Superintendent	Chris Jacobsen	Appointed
Planning & Zoning	Darci Tibbs	Appointed
Emergency Manager/Communications	Mark Rempe	Appointed
Recycling Center	Kelly Flynn	Appointed
Weed Superintendent	Tim Conover	Appointed



# NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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#### **CUSTER COUNTY**

### INDEPENDENT AUDITOR'S REPORT

Board of Supervisors Custer County, Nebraska

#### **Report on the Financial Statements**

We have audited the accompanying cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Custer County, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cashbasis financial position of the governmental activities, each major fund, and aggregate remaining fund information of Custer County as of June 30, 2021, and the respective changes in cash-basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

## **Emphasis of Matters – Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

## **Report on Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements as a whole, which collectively comprise the County's basic financial statements. The combining nonmajor fund financial statement, budgetary comparison information, schedule of office activity, schedule of expenditures of Federal awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and schedule of taxes certified and collected, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor fund financial statement, budgetary comparison information, schedule of office activity, schedule of expenditures of Federal awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and schedule of taxes certified and collected, pages 17-30, are the responsibility of management and were derived from, and relate directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole on the basis of accounting described in Note 1.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 29, 2021, on our consideration of Custer County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Custer County's internal control over financial reporting and compliance.

September 29, 2021

Deann Haeffner, CPA Assistant Deputy Auditor Lincoln, Nebraska

Dean Harffer

# CUSTER COUNTY STATEMENT OF NET POSITION - CASH BASIS

June 30, 2021

	Governmental Activities		
ASSETS Cook and Cook Equivalents (Note 1 D)	\$	11 056 059	
Cash and Cash Equivalents (Note 1.D)	Ф	11,056,958	
Investments (Note 1.D) TOTAL ASSETS	<u></u>	1,985,121	
TOTAL ASSETS	\$	13,042,079	
NET POSITION			
Restricted for:			
Visitor Promotion	\$	49,485	
911 Emergency Services		207,757	
Drug Education		3,078	
Law Enforcement		41,522	
Preservation of Records		20,381	
Debt Service		36,071	
Road Maintenance		964,861	
Economic Development		225,452	
COVID-19 Pandemic Response		1,046,653	
Unrestricted		10,446,819	
TOTAL NET POSITION	\$	13,042,079	

# CUSTER COUNTY **STATEMENT OF ACTIVITIES - CASH BASIS**

For the Year Ended June 30, 2021

		Program Ca	Net (Disbursement)		
		Fees, Fines,	Operating	Receipts and	
	Cash	and Charges	Grants and	Changes in	
<b>Functions:</b>	Disbursements	for Services	Contributions	Net Position	
Governmental Activities:					
General Government	\$ (3,598,667)	\$ 713,365	\$ 1,316,599	\$ (1,568,703)	
Public Safety	(2,057,434)	68,876	256,597	(1,731,961)	
Public Works	(7,946,729)	254,830	4,371,975	(3,319,924)	
Public Assistance	(89,668)	-	-	(89,668)	
Culture and Recreation	(109,509)	-	-	(109,509)	
Debt Payments	(218,710)	-	-	(218,710)	
Capital Outlay	(25,546)	-	-	(25,546)	
Total Governmental Activities	\$ (14,046,263)	\$ 1,037,071	\$ 5,945,171	(7,064,021)	
	General Receipts: Property Taxes Grants and Con	tributions Not Re	stricted to	7,735,156	
	Specific Prog	rams		1,230,556	
	Investment Inco			38,169	
	Licenses and Pe	ermits		51,337	
	Railroad Reimb	ursements		150,000	
	Miscellaneous	257,880			
	Total General Re	ceipts		9,463,098	
	Increase in Net Po	osition		2,399,077	
	Net Position - Be	ginning of year		10,643,002	
	Net Position - End of year				

# STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS

June 30, 2021

AGGERG	General Fund	Road Fund	Inheritance Fund	Other Governmental Funds	Total Governmental Funds
ASSETS  Cook and Cook Fourierlants (Note 1 D)	\$ 2,698,050	\$ 2,488,089	\$ 1,738,159	\$ 4,132,660	\$ 11,056,958
Cash and Cash Equivalents (Note 1.D) Investments (Note 1.D)	\$ 2,098,030	\$ 2,400,009	1,985,121	\$ 4,132,660	1,985,121
TOTAL ASSETS	\$ 2,698,050	\$ 2,488,089	\$ 3,723,280	\$ 4,132,660	\$ 13,042,079
TOTAL ABBLIS	\$ 2,070,030	\$ 2,400,007	ψ 3,723,200	Ψ 4,132,000	\$ 13,042,077
FUND BALANCES					
Restricted for:					
Visitor Promotion	-	-	-	49,485	49,485
911 Emergency Services	-	-	-	207,757	207,757
Drug Education	-	-	-	3,078	3,078
Law Enforcement	-	-	-	41,522	41,522
Preservation of Records	-	-	-	20,381	20,381
Debt Service	-	-	-	36,071	36,071
Road Maintenance	-	-	-	964,861	964,861
Economic Development	-	-	-	225,452	225,452
COVID-19 Pandemic Response	-	-	-	1,046,653	1,046,653
Committed to:					
Law Enforcement	-	-	-	162,389	162,389
Road Maintenance	-	2,488,089	-	-	2,488,089
Aid and Assistance	-	-	-	101,753	101,753
Miscellaneous Projects	-	-	-	829,232	829,232
Disaster Recovery	-	-	-	444,026	444,026
Assigned to:					
Other Purposes	-	-	3,723,280	-	3,723,280
Unassigned	2,698,050				2,698,050
TOTAL CASH BASIS FUND BALANCES	\$ 2,698,050	\$ 2,488,089	\$ 3,723,280	\$ 4,132,660	\$ 13,042,079

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended June 30, 2021

DECEMPE	General Fund	Road Fund	Inheritance Fund	Other Governmental Funds	Total Governmental Funds
RECEIPTS Property Taxes	\$6,661,429	\$ -	\$ 612,838	\$ 460,889	\$ 7,735,156
Licenses and Permits	51,337	<b>J</b> -	Ф 012,030	\$ 400,009	51,337
Investment Income	33,952	_	_	4,217	38,169
Intergovernmental	1,418,415	3,890,929	_	1,866,383	7,175,727
Charges for Services	751,820	254,830	_	30,421	1,037,071
Miscellaneous	65,623	257,600	_	84,657	407,880
TOTAL RECEIPTS	8,982,576	4,403,359	612,838	2,446,567	16,445,340
DISBURSEMENTS	0,702,370	1,103,353	012,030	2,110,507	10,110,510
General Government	3,275,380	_	44,263	279,024	3,598,667
Public Safety	1,625,503	_	, -	431,931	2,057,434
Public Works	285,445	7,363,920	-	297,364	7,946,729
Public Assistance	89,668	_	-	-	89,668
Culture and Recreation	-	-	-	109,509	109,509
Debt Service:					
Principal Payments	-	-	-	190,000	190,000
Interest and Fiscal Charges	-	-	-	28,710	28,710
Capital Outlay				25,546	25,546
TOTAL DISBURSEMENTS	5,275,996	7,363,920	44,263	1,362,084	14,046,263
EXCESS (DEFICIENCY) OF RECEIPTS					
OVER DISBURSEMENTS	3,706,580	(2,960,561)	568,575	1,084,483	2,399,077
OTHER FINANCING SOURCES (USES)					
Transfers in	11,232	3,696,125	-	471,237	4,178,594
Transfers out	(3,696,125)		(250,000)	(232,469)	(4,178,594)
TOTAL OTHER FINANCING					
SOURCES (USES)	(3,684,893)	3,696,125	(250,000)	238,768	
Net Change in Fund Balances CASH BASIS FUND	21,687	735,564	318,575	1,323,251	2,399,077
BALANCES - BEGINNING	2,676,363	1,752,525	3,404,705	2,809,409	10,643,002
CASH BASIS FUND BALANCES - ENDING	\$2,698,050	\$ 2,488,089	\$ 3,723,280	\$ 4,132,660	\$ 13,042,079

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES FIDUCIARY FUNDS

For the Year Ended June 30, 2021

	Custodial Funds						
	Fund Balances July 1, 2020 (as restated)		Receipts	Disbursements			nd Balances ne 30, 2021
ASSETS							
Cash and Cash Equivalents	\$	1,371,982	\$45,570,208	\$	45,709,619	\$	1,232,571
LIABILITIES							
Due to other governments							
State - Collected by County Treasurer		319,373	3,618,348		3,662,824		274,897
State - Collected by Other Offices		14,852	172,735		172,760		14,827
Schools		644,188	29,336,853		29,590,632		390,409
<b>Educational Service Units</b>		8,265	544,246		548,045		4,466
Technical College		40,800	2,698,646		2,717,240		22,206
Natural Resource Districts		18,626	1,123,745		1,133,800		8,571
Fire Districts		9,490	665,548		670,188		4,850
Municipalities		82,351	2,489,455		2,460,762		111,044
Agricultural Society		2,612	176,587		177,727		1,472
Reclamation Districts		496	59,345		59,474		367
Townships		81,160	1,952,325		1,953,904		79,581
Cemetery Districts		186	8,865		8,988		63
Hospital		6,662	321,866		325,315		3,213
Others - Collected by County Treasurer		82,178	1,178,732		1,214,517		46,393
Others - Collected by Other Offices		60,743	1,222,912		1,013,443		270,212
TOTAL LIABILITIES	\$	1,371,982	\$45,570,208	\$	45,709,619	\$	1,232,571
TOTAL NET POSITION	\$		\$ -	\$		\$	-

# NOTES TO FINANCIAL STATEMENTS

For the Fiscal Year Ended June 30, 2021

## 1. Summary of Significant Accounting Policies

The following is a summary of the significant accounting policies utilized in the accounting system of Custer County.

### A. Reporting Entity

Custer County, Nebraska, (County) is a governmental entity established under and governed by the laws of the State of Nebraska (State). The County is managed by county officials who are elected on a political ballot for four-year terms. As a political subdivision of the State, the County is exempt from State and Federal income taxes. The financial statements include all funds of the County that are not legally separate. The County has also considered all potential component units for which it is financially accountable, as well as other organizations that are either fiscally dependent on the County or maintain a significant relationship with the County, such that exclusion would be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the County to impose its will on that organization, or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County regardless of whether the organization has (1) a separately elected governing board, (2) a governing board appointed by a higher level of government, or (3) a jointly appointed board.

As required by Generally Accepted Accounting Principles (GAAP), these financial statements present the County (the primary government). No component units were identified.

#### Joint Organization.

Behavioral Health Region III – The County has entered into an agreement with surrounding counties and the Nebraska Department of Health and Human Services to provide services to carry out the provisions of the Nebraska Behavioral Health Services Act (Act). Agreements were established under the authority of the Interlocal Cooperation Act for services to be provided under the Act. Region III (Region) consists of the following counties: Blaine, Loup, Garfield, Wheeler, Custer, Valley, Greeley, Sherman, Howard, Buffalo, Hall, Phelps, Kearney, Adams, Clay, Furnas, Harlan, Hamilton, Merrick, Franklin, Webster, and Nuckolls.

The governing board for the Region includes representatives from the participating county boards. Each county contributes to the financial support of the Region activities based on formulas developed by the Region governing board and as required by the Act. Funding is provided by a combination of Federal, State, local, and private funding. The County contributed \$28,429 toward the operation of the Region during fiscal year 2021. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Nebraska Department of Health and Human Services requires the Region to be audited annually in accordance with State statute. Financial information for the Region is available in those audit reports.

<u>Health Department</u> – The County has entered into an agreement with the Loup Basin Public Health Department (Department) to provide public health services. The agreement was established under authority of the Interlocal Cooperation Act for services to be provided per Neb. Rev. Stat. §§ 71-1626 to 71-1636 (Reissue 2018).

#### NOTES TO FINANCIAL STATEMENTS

(Continued)

## 1. Summary of Significant Accounting Policies (Continued)

The Department's governing board is established by statute and includes representatives from the participating county boards and the health profession. Funding is provided by a combination of Federal, State, local, and private funding. The County did not contribute toward the operation of the Department during fiscal year 2021. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Department is audited in accordance with Neb. Rev. Stat. § 84-304(4) (2021 Neb. Laws, LB 528, § 51). Financial information for the Department is available in that report.

#### **B.** Basis of Presentation

Government-Wide Financial Statements. The Statement of Net Position - Cash Basis and Statement of Activities - Cash Basis display information about the activities of the County and are in the format of government-wide statements, as required by GASB Statement Number 34. These statements include all the financial activities of the County, except for fiduciary activities. Internal activities in these statements were considered immaterial and have not been eliminated. Governmental Generally Accepted Accounting Principles (GAAP) requires internal activity to be eliminated to minimize double counting. The County reports governmental activities only. Governmental activities are generally financed through taxes, intergovernmental receipts, and other nonexchange transactions. The Statement of Net Position presents the County's non-fiduciary assets in two categories:

**Restricted.** This category results when constraints are externally imposed on net asset use by creditors, grantors, or contributors, or imposed by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then the unrestricted resources as they are needed.

**Unrestricted.** This category represents resources that do not meet the definition of the preceding category. Unrestricted resources often have constraints on resources that are imposed by management, but those constraints can be removed or modified.

The statement of activities demonstrates the degree to which the direct disbursement of a given function or segment is offset by program receipts. Direct disbursements are those that are clearly identifiable with a specific function or segment. Program receipts include the following: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program receipts are reported instead as general receipts.

**Fund Financial Statements.** The fund financial statements provide information about the County's funds, including its fiduciary funds. GAAP requires separate statements by fund category – governmental, proprietary, and fiduciary. The County uses only the governmental and fiduciary fund categories. The County Board is the highest level of decision-making authority and has the authority, by resolution, to establish, modify, or rescind the commitment or assignment of a fund balance to a specific purpose. When resources for a specific purpose are available in more than one fund balance classification, the County's policy is to use resources in the following order: restricted, committed, assigned, and unassigned. The emphasis of fund financial statements is on major governmental funds. All remaining governmental funds are aggregated and reported as nonmajor funds.

# NOTES TO FINANCIAL STATEMENTS

(Continued)

## 1. Summary of Significant Accounting Policies (Continued)

The County reports the following major governmental funds:

**General Fund.** This is the County's primary operating fund. It accounts for financial resources of the general government, except those required to be accounted for in another fund.

**Road Fund.** This fund is used to account for costs associated with the repair and maintenance of roads and bridges and is primarily funded by State tax receipts.

**Inheritance Fund.** This fund is used to account for the receipts generated from inheritance taxes and is used for various projects.

The County reports the following additional non-major governmental fund types:

**Special Revenue Funds.** These funds account for the proceeds from a specific receipt source that is restricted to disbursements for a specified purpose.

**Custodial Funds.** These funds account for assets held by the County as an agent for various local governments.

**Capital Project Funds.** The Sinking Fund accounts for all resources received and used for the acquisition or development of major capital improvements.

**Debt Service Fund.** The Building Bond Fund accounts for the resources for, and the payment of, general long-term debt principal, interest, and related costs.

The County designates fund balances as follows:

**Restricted.** The fund balance is restricted by external impositions, such as creditors, grantors, or laws or regulations of other governments.

**Committed.** The fund balance has been designated by the County Board for a specific purpose.

**Assigned.** The fund balance has not been designated by the County Board for a specific purpose, but it has been separated based on the type of revenue.

**Unassigned.** This portion of the General Fund is not restricted, committed, or assigned for a specific purpose.

# C. Measurement Focus, Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus and basis of accounting. The accounting records of the County are maintained and the government-wide financial statements were reported on the basis of cash receipts and disbursements. As such, the measurement focus includes only those assets and fund balances arising from cash transactions on the Statement of Net Position - Cash Basis and the Statement of Activities - Cash Basis. Receipts are recognized when received, and disbursements are recognized when warrants are paid. This differs from governmental GAAP, which requires the government-wide and fiduciary fund financial statements to be reported using the economic resources measurement focus and the accrual basis of accounting. Under this measurement focus and basis of accounting, receipts are recorded when earned, and disbursements are recorded when a liability is incurred, regardless of the timing of related cash flows.

#### NOTES TO FINANCIAL STATEMENTS

(Continued)

# 1. <u>Summary of Significant Accounting Policies</u> (Continued)

The governmental fund financial statements were also reported on the cash receipt and disbursement basis of accounting. As such, the same measurement focus and basis of accounting were used, as described above. This differs from governmental GAAP, which requires governmental fund financial statements to be reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this measurement focus and basis of accounting, receipts are recognized as soon as they are both measurable and available. Receipts are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Disbursements are generally recorded when a liability is incurred, as under accrual accounting. However, disbursements related to compensated absences claims, and judgments are recorded only when payment is due.

#### D. Assets and Net Position

**Cash and Cash Equivalents.** The County's cash and cash equivalents are considered to be cash on hand, certificates of deposits, and demand deposits.

**Investments.** The types of investments in which the County is authorized to invest funds are enumerated in Neb. Rev. Stat. § 77-2315, § 77-2340, and § 77-2341 (Reissue 2018) and generally include U.S. Government obligations and securities, which are authorized by the Nebraska Investment Council.

**Capital Assets.** Under the cash receipts and disbursements basis of accounting, capital assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisitions are reflected as disbursements in governmental funds. GAAP requires capital assets, which would include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), to be reported in the applicable governmental activities columns in the government-wide financial statements.

Depreciation expenses on capital assets were not recorded on the cash basis financial statements. Under GAAP, depreciation expenses would be recorded in the Statement of Activities. The cost of normal maintenance and repairs that does not add to the value of the asset or extend asset life is not capitalized.

**Compensated Absences.** Vested or accumulated vacation leave that is liquidated with expendable available financial resources is reported as a disbursement of the County funds as paid. Upon termination, employees are paid for any unused vacation. Under the receipts and disbursements basis of accounting, the liabilities for compensated absences are not reported since they do not represent liabilities arising from cash transactions. Under GAAP, the compensated absences liability would be reported in the government-wide financial statements and would be recorded in accordance with the County's policy, which is to recognize the expense and accrued liability when vacation and compensatory leave is earned.

**Restricted Net Position.** When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then the unrestricted resources, as they are needed. Net position is reported as restricted when constraints placed on its use are either externally imposed or imposed by law through constitutional provisions or enabling legislation. The government-wide statement of net position reports \$2,595,260 of restricted net position, which is fully restricted by enabling legislation.

**Budgetary Process.** The County adopts an annual budget in accordance with the statutory requirements of the Nebraska Budget Act. The budget is prepared on the cash receipts and disbursements basis of accounting. The budget contains only those receipts actually received by the County Treasurer. The County does not utilize an encumbrance accounting system. All appropriated spending authority lapses at the end of the fiscal year.

# NOTES TO FINANCIAL STATEMENTS

(Continued)

# 1. <u>Summary of Significant Accounting Policies</u> (Concluded)

On or before August 1, the County budget-making authority prepares and transmits a budget for each County fund to the County Board. The budget includes the requirements, the outstanding warrants, the operating reserves to be maintained, the cash on hand at the close of the preceding fiscal year, the receipts from sources other than taxation, and the amount to be raised by taxation. The County Board must hold at least one public hearing on the proposed budget. On or before September 20, the County Board adopts the budget and appropriates the amounts specified in the budget for the departments, offices, activities, and funds of the County.

The County Board is authorized to transfer budgeted amounts between departments within any fund through resolution; however, if revisions are made that alter the total disbursements of any fund, an additional public hearing must be held. The legal level of budgetary control for the General Fund is at the function level, and the special revenue fund types are at the fund level. The County Board is also authorized to budget for the transfer of money between County funds.

# 2. Deposits and Investments

The County has generally pooled the cash resources of the various funds for investment purposes. Interest earned on pooled funds is credited to the County General Fund in accordance with Neb. Rev. Stat. § 77-2315 (Reissue 2018).

At year end, the County's carrying amount of deposits was \$11,056,958 for County funds and \$1,232,571 for Fiduciary funds. The bank balances for all funds totaled \$12,291,375. For purposes of classifying categories of custodial risk, the bank balances of the County's deposits, as of June 30, 2021, were either entirely insured or collateralized with securities held by the County's agent in the County's name.

The County's carrying value of investments is stated at cost, which approximates market. Investments consisted of \$1,985,121 deposited in the Nebraska Public Agency Investment Trust (NPAIT). NPAIT is a public entity investment pool operated under the direction of a nine-member Board of Trustees. All net income of the trust is determined as of the close of business on each banking day and is credited thereafter pro rata to each participant's account. Net income that has accrued to each participant is converted as of the close of business of each calendar month into additional units, which thereafter are held in each participant's trust account. Since net income of the fund is allocated among participants each time net income is determined, the net asset value remains at \$1.00 per unit. Securities held by NPAIT are not held in the County's name.

### 3. Property Taxes

Property taxes are levied by the County Board on or before October 15 of each year for all political subdivisions in the County. Real estate and personal property taxes are due and attach as an enforceable lien on January 1 following the levy date, and they become delinquent in two equal installments on May 1 and September 1. Motor vehicle taxes are due when application is made for registration of a motor vehicle.

Counties are permitted by the State Constitution to levy a tax of up to \$.50/\$100 of assessed valuation for general governmental services other than the payment of principal and interest on bonded debt. Counties may levy taxes in addition to the 50-cent limitation upon a vote of the people.

The levy set in October 2020, for the 2020 taxes, which will be materially collected in May and September 2021, was set at \$.200876/\$100 of assessed valuation. The levy set in October 2019, for the 2019 taxes, which were materially collected in May and September 2020, was set at \$.190334/\$100 of assessed valuation. The amount collected for the motor vehicle tax is outlined in State statute.

# NOTES TO FINANCIAL STATEMENTS

(Continued)

## 3. **Property Taxes** (Concluded)

Additionally, there is currently a statutory lid limitation, which limits taxation to the prior year's level, with provisions for growth. The lid may be increased by 1% upon the approval of a three-fourths majority of the County Board.

#### 4. Retirement System

The Retirement System for Nebraska Counties (Plan) is a multiple-employer plan administered by the Public Employees Retirement Board in accordance with the provisions of the County Employees Retirement Act. The Plan consists of a defined contribution option and a cash balance benefit. The cash balance benefit is a type of defined benefit plan. The Plan provisions are established under Neb. Rev. Stat. §§ 23-2301 through 23-2334 (Reissue 2012, Cum. Supp. 2020) and may be amended through legislative action.

Participation in the Plan is required of all full-time employees. Part-time (working less than one-half of the regularly scheduled hours) employees may elect voluntary participation upon reaching age 18. Part-time elected officials may exercise the option to join.

County employees and elected officials contribute 4.5% of their total compensation. In addition, the County contributes an amount equal to 150% of the employee's contribution. The contribution rates are established by § 23-2307 and § 23-2308 and may be amended through legislative action. The employee's and employer's contributions are kept in separate accounts. The employee's account is fully vested. The employer's account is fully vested after three years of participation in the system or credit for participation in another governmental plan prior to actual contribution to the Plan. Non-vested County contributions are forfeited upon termination. Forfeitures are used to cover a portion of the pension plan's administrative expenses. Prior service benefits are paid directly by the County to the retired employee. The Plan's financial statements, including pension costs and obligations, are audited annually and can be obtained from the State of Nebraska Public Employees Retirement System.

A supplemental retirement plan was established on January 1, 2003, for the benefit of all present and future commissioned law enforcement personnel employed by the County. Employees contribute 1% of their salary, and the County contributes an amount equal to 100% of the employee's contribution. In a defined contribution plan, benefits depend solely on amounts contributed to the Plan plus investment earnings.

For the year ended June 30, 2021, 115 employees contributed \$215,209, and the County contributed \$320,336. Contributions included \$4,953 in cash contributions towards the supplemental law enforcement plan for eight law enforcement employees. Lastly, the County paid \$187 directly to three retired employees for prior service benefits.

### 5. Risk Management

The County is exposed to various risks of loss related to the following: torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County is a member of the Nebraska Intergovernmental Risk Management Association (NIRMA), a public entity risk pool currently operating as a common risk management and insurance program for 104 counties and local governments throughout Nebraska.

#### NOTES TO FINANCIAL STATEMENTS

(Continued)

# **5. Risk Management** (Concluded)

The County pays an annual deposit premium, as calculated by the administrator of the pool. The premium is based on the losses and exposures of each County and the entire pool. If the pool becomes insolvent or otherwise unable to discharge its legal liabilities and obligations, the County may be assessed for an additional contribution. Each county remains liable for such assessments, regardless of the county's withdrawal from participation or the termination of the agreement, as well as for liabilities of the pool incurred during the county's period of membership.

The agreement with NIRMA requires the risk pool to provide coverage for up to a maximum amount per occurrence and purchase commercial insurance for claims in excess of coverage provided. In the event of a liability exceeding the commercial insurance, the County would be responsible for funding the excess amount.

	NIRMA		Maximum	
	Coverage		Coverage	
General Liability Claim	\$ 300,000	\$	5,000,000	
Workers' Compensation Claim	\$ 550,000	Statutory Limits		
Property Damage Claim	\$ 250,000	Insured Value at		
		Rep	lacement Cost	

The County has not paid any additional assessments to the pool or paid out any amounts that exceeded coverage provided by the pool in the last three fiscal years. There were no significant reductions in insurance coverage from the prior year coverage.

#### **6.** Interfund Transfers

Interfund transfers for the year ended June 30, 2021, consisted of the following:

	General	Inheritance	Nonmajor	
Transfers to	Fund	Fund	Funds	Total
Road Fund	\$ 3,696,125	\$ -	\$ -	\$ 3,696,125
General Fund	-	-	11,232	11,232
Nonmajor Funds	-	250,000	221,237	471,237
Total	\$ 3,696,125	\$ 250,000	\$ 232,469	\$ 4,178,594

Transfers are used to move unrestricted receipts collected in the General Fund and Inheritance Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

In the year ended June 30, 2021, the County made one-time transfer of \$168,636 from the Reuse Grant Fund, and \$11,507 from the Housing Reuse Grant Fund to the Repurposed CDBG Housing Fund to transfer available Community Development Block Grant funds for the purpose of issuing future Housing Rehabilitation loans. Additionally, the County transferred \$41,094 from the E911 Wireless Service Fund to the E911 Wireless Service Holding Fund to set aside funds for future 911 projects.

### NOTES TO FINANCIAL STATEMENTS

(Concluded)

# 7. <u>Long-Term Obligations</u>

The County issued bonds on June 10, 2015, in the amount of \$3,000,000 for the purpose of paying the costs of constructing, equipping, and furnishing a new judicial building. The bond payable balance, as of June 30, 2021, was \$1,000,000. The County has the ability to levy taxes as necessary to cover the annual required principal and interest payments over the term of these bonds. Future tax resources will be used to pay off the bonds.

Future Payments: <b>Year</b>	Principal	]	Interest	Total
2022	\$ 190,000	\$	24,795	\$ 214,795
2023	195,000		20,805	215,805
2024	200,000		16,418	216,418
2025	205,000		11,417	216,417
2026	210,000		5,985	215,985
Total Payments	\$ 1,000,000	\$	79,420	\$ 1,079,420

## 8. Notes Receivable

**Emergency Appropriations.** On May 21, 2019, the County Board approved a transfer of \$1,000,000 from the Inheritance Fund to the Disaster Relief Fund to fund temporary emergency appropriation loans to County townships for emergency management purposes. The original loan terms required repayment of such loans to be made within one year from the loan execution; however, the County Board has approved extensions for four townships. Repayment must be made from all available funding, including Federal reimbursements, and property taxes. As of June 30, 2021, nine Townships had outstanding amounts owed to the County, totaling \$557,553.

**Department of Economic Development – Community Development Block Grants.** In 2002, the County received a Community Development Block Grant from the Nebraska Department of Economic Development (DED) in the amount of \$400,440. Over the years, the amount was loaned to various businesses who, in turn, repaid the money to the County. The DED program has now ended, and any money left in the Fund or still being returned to the County is being used as a match for projects approved by the DED or to make new Housing Rehabilitation Program loans. As of June 30, 2021, the County had eight outstanding Revolving Loan Fund loans, totaling \$448,803, and nine outstanding Housing Rehabilitation Program loans, totaling \$190,395. The County has contracted with the Custer Economic Development Corporation for the administration of these loans.

### 9. Prior Period Adjustment

The beginning balances were increased by \$75,595 on the Fiduciary Fund Statement of Cash Receipts, Disbursements, and Changes in Fund Balances from the balances reported in the County's fiscal year 2020 financial statements. These adjustments were made to report the monies held by County officials other than the County Treasurer.

# BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL GENERAL FUND

For the Year Ended June 30, 2021

	Original	Final		Variance with Final Budget Positive
	Budget	Budget	Actual	(Negative)
RECEIPTS				
Taxes	\$7,163,369	\$7,163,369	\$ 6,661,429	\$ (501,940)
Licenses and Permits	42,500	42,500	51,337	8,837
Interest	75,360	75,360	33,952	(41,408)
Intergovernmental	1,030,226	1,030,226	1,418,415	388,189
Charges for Services	612,578	612,578	751,820	139,242
Miscellaneous	322,000	322,000	65,623	(256,377)
TOTAL RECEIPTS	9,246,033	9,246,033	8,982,576	(263,457)
DISBURSEMENTS				
General Government:				
County Board	189,051	189,051	185,800	3,251
County Clerk	113,755	113,755	110,451	3,304
County Treasurer	305,110	305,110	302,307	2,803
Register of Deeds	113,830	113,830	112,819	1,011
County Assessor	239,402	239,402	222,467	16,935
Election Commissioner	73,112	73,112	58,389	14,723
Building and Zoning	56,570	56,570	47,042	9,528
Data Processing Department	92,210	92,210	51,225	40,985
Personnel	401,192	401,192	377,939	23,253
Unemployment	30,000	30,000	-	30,000
Insurance	1,141,789	1,141,789	830,325	311,464
GIS Department	25,000	25,000	19,219	5,781
Clerk of the District Court	125,482	125,482	123,708	1,774
County Court System	14,915	14,915	4,516	10,399
District Judge	25,600	25,600	23,000	2,600
Judicial Center	71,624	71,624	68,191	3,433
District Court Child Support	14,352	14,352	4,446	9,906
Building and Grounds	106,930	106,930	94,843	12,087
Reappraisal	63,000	63,000	41,429	21,571
Agricultural Extension Agent	129,207	129,207	122,042	7,165
County Building	36,250	36,250	19,352	16,898
Judicial Center Miscellaneous	17,030	17,751	17,751	-
Miscellaneous	548,539	518,163	438,119	80,044
Public Safety				
County Sheriff	655,613	655,613	654,958	655
County Attorney	217,143	217,143	202,970	14,173
County Jail	304,170	332,715	332,715	-
Emergency Management	135,203	143,514	143,514	-
County Attorney Child Support	107,162	107,162	78,491	28,671
Grants	695,000	687,799	212,855	474,944

(Continued)

# BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL GENERAL FUND

For the Year Ended June 30, 2021

				Variance with
				Final Budget
	Original	Final		Positive
	Budget	Budget	Actual	(Negative)
<b>DISBURSEMENTS</b> (Continued)				
Public Works				
County Surveyor	100,737	100,737	90,087	10,650
Noxious Weed Control	51,150	51,150	37,558	13,592
Recycling	166,149	166,149	157,800	8,349
Public Assistance				
Veterans' Service Officer	89,773	89,773	85,289	4,484
Medical Relief	51,500	51,500	2,207	49,293
Institutions	10,000	10,000	2,172	7,828
TOTAL DISBURSEMENTS	6,517,550	6,517,550	5,275,996	1,241,554
EXCESS (DEFICIENCY) OF RECEIPTS				
OVER DISBURSEMENTS	2,728,483	2,728,483	3,706,580	978,097
OTHER FINANCING SOURCES (USES)				
Transfers in	11,235	11,235	11,232	(3)
Transfers out	(3,616,081)	(3,616,081)	(3,696,125)	(80,044)
TOTAL OTHER FINANCING	(3,604,846)	(3,604,846)	(3,684,893)	(80,047)
SOURCES (USES)				
Net Change in Fund Balance	(876,363)	(876,363)	21,687	898,050
FUND BALANCE - BEGINNING	2,676,363	2,676,363	2,676,363	
FUND BALANCE - ENDING	\$ 1,800,000	\$1,800,000	\$ 2,698,050	\$ 898,050

(Concluded)

# BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL MAJOR FUNDS

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
ROAD FUND	_			
RECEIPTS				
Intergovernmental	\$ 3,809,759	\$ 3,809,759	\$ 3,890,929	\$ 81,170
Charges for Services	185,000	185,000	254,830	69,830
Miscellaneous	80,000	80,000	257,600	177,600
TOTAL RECEIPTS	4,074,759	4,074,759	4,403,359	328,600
DISBURSEMENTS	10,443,365	10,443,365	7,363,920	3,079,445
EXCESS (DEFICIENCY) OF RECEIPTS				
OVER DISBURSEMENTS	(6,368,606)	(6,368,606)	(2,960,561)	3,408,045
		(-,,,		
OTHER FINANCING SOURCES (USES)				
Transfers in	5,616,081	5,616,081	3,696,125	(1,919,956)
Transfers out	-	-	-	-
TOTAL OTHER FINANCING				
SOURCES (USES)	5,616,081	5,616,081	3,696,125	(1,919,956)
Net Change in Fund Balance	(752,525)	(752,525)	735,564	1,488,089
FUND BALANCE - BEGINNING	1,752,525	1,752,525	1,752,525	
FUND BALANCE - ENDING	\$ 1,000,000	\$ 1,000,000	\$ 2,488,089	\$ 1,488,089
INHERITANCE FUND				
RECEIPTS	_			
Taxes	\$ 750,000	\$ 750,000	\$ 612,838	\$ (137,162)
TOTAL RECEIPTS	750,000	750,000	612,838	(137,162)
DISBURSEMENTS	1,904,705	1,904,705	44,263	1,860,442
EXCESS (DEFICIENCY) OF RECEIPTS				
OVER DISBURSEMENTS	(1,154,705)	(1,154,705)	568,575	1,723,280
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	-	-
Transfers out	(2,250,000)	(2,250,000)	(250,000)	2,000,000
TOTAL OTHER FINANCING	(2.250.000)	(2.250.000)	(250,000)	2 000 000
SOURCES (USES)	(2,250,000)	(2,250,000)	(250,000)	2,000,000
Net Change in Fund Balance	(3 404 705)	(2 404 705)	210 575	2 722 200
FUND BALANCE - BEGINNING	(3,404,705) 3,404,705	(3,404,705) 3,404,705	318,575 3,404,705	3,723,280
FUND BALANCE - BEGINNING FUND BALANCE - ENDING	\$ -	\$ -	\$ 3,723,280	\$ 3,723,280
TOTAL BILLINGS BIDING	Ψ -	Ψ -	Ψ 3,123,200	Ψ 3,123,200

# BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL NONMAJOR FUNDS

		Original Budget		Final Budget		Actual	Fin	riance with nal Budget Positive Negative)
HIGHWAY BRIDGE BUYBACK PROGRAM FUND								
Receipts	\$	450,360	\$	450,360	\$	450,360	\$	_
Disbursements		1,103,364)	Ψ	(1,103,364)	Ψ	(138,503)	Ψ	964,861
Net Change in Fund Balance		(653,004)		(653,004)		311,857		964,861
Fund Balance - Beginning		653,004		653,004		653,004		-
Fund Balance - Ending	\$	-	\$	-	\$	964,861	\$	964,861
SINKING FUND								
Receipts	\$	50,617	\$	50,617	\$	54,488	\$	3,871
Disbursements	Ψ	(850,907)	Ψ	(850,907)	Ψ	(25,546)	Ψ	825,361
Net Change in Fund Balance		(800,290)		(800,290)		28,942		829,232
Fund Balance - Beginning		800,290		800,290		800,290		
Fund Balance - Ending	\$	-	\$	-	\$	829,232	\$	829,232
S								
CHILD SUPPORT INCENTIVE FUND	_							
Receipts	\$	-	\$	-	\$	-	\$	-
Disbursements		-		-		-		-
Transfers in		-		-		-		-
Transfers out		(5,425)		(5,425)		(5,425)		-
Net Change in Fund Balance		(5,425)		(5,425)		(5,425)		-
Fund Balance - Beginning		5,425		5,425		5,425		
Fund Balance - Ending	\$		\$		\$	<del>-</del>	\$	
VISITOR PROMOTION FUND								
Receipts	\$	49,000	\$	49,000	\$	48,315	\$	(685)
Disbursements		(54,983)		(54,983)		(54,973)		10
Net Change in Fund Balance		(5,983)		(5,983)		(6,658)		(675)
Fund Balance - Beginning		25,983		25,983		25,983		-
Fund Balance - Ending	\$	20,000	\$	20,000	\$	19,325	\$	(675)
VISITOR IMPROVEMENT FUND								
Receipts	\$	49,000	\$	49,000	\$	48,315	\$	(685)
Disbursements		(65,381)		(65,381)		(54,536)		10,845
Net Change in Fund Balance		(16,381)		(16,381)		(6,221)		10,160
Fund Balance - Beginning		36,381		36,381		36,381		
Fund Balance - Ending	\$	20,000	\$	20,000	\$	30,160	\$	10,160
							((	Continued)

# BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL NONMAJOR FUNDS

		Original Budget		Final Budget		Actual	Fin I	riance with all Budget Positive Negative)
PRESERVATION & MODERNIZATION FUND								
Receipts	\$	9,757	\$	9,757	\$	10,416	\$	659
Disbursements		(25,264)		(25,264)		(5,542)		19,722
Net Change in Fund Balance		(15,507)		(15,507)		4,874		20,381
Fund Balance - Beginning		15,507		15,507		15,507		-
Fund Balance - Ending	\$	-	\$	-	\$	20,381	\$	20,381
VETERANS' AID FUND								
Receipts	- \$	_	\$	_	\$	1,104	\$	1,104
Disbursements	Ψ	(100,649)	Ψ	(100,649)	Ψ	-	Ψ	100,649
Net Change in Fund Balance		(100,649)		(100,649)		1,104		101,753
Fund Balance - Beginning		100,649		100,649		100,649		-
Fund Balance - Ending	\$	-	\$	-	\$	101,753	\$	101,753
Tana Zalanyo Zhang	_		-			101,700	<u> </u>	101,700
STOP PROGRAM FUND								
Receipts	- \$	42,379	\$	42,379	\$	3,450	\$	(38,929)
Disbursements	Ψ	(50,000)	Ψ	(50,000)	Ψ	(4,532)	Ψ	45,468
Net Change in Fund Balance		(7,621)		(7,621)		(1,082)		6,539
Fund Balance - Beginning		7,621		7,621		7,621		-
Fund Balance - Ending	\$	- 7,021	\$	- 7,021	\$	6,539	\$	6,539
Tand Bulance Ending	Ψ		Ψ		Ψ	0,557	Ψ	0,000
DRUG LAW ENFORCEMENT AND EDUCATION FUND	_							
Receipts	\$	48,949	\$	48,949	\$	2,027	\$	(46,922)
Disbursements		(50,000)		(50,000)		-		50,000
Net Change in Fund Balance		(1,051)		(1,051)		2,027		3,078
Fund Balance - Beginning		1,051		1,051		1,051		
Fund Balance - Ending	\$		\$		\$	3,078	\$	3,078
FEDERAL DRUG LAW ENFORCEMENT FUND								
Receipts	\$	-	\$	-	\$	21	\$	21
Disbursements		(42,548)		(42,548)		(1,047)		41,501
Net Change in Fund Balance		(42,548)	_	(42,548)	_	(1,026)		41,522
Fund Balance - Beginning		42,548		42,548		42,548		
Fund Balance - Ending	\$	-	\$	_	\$	41,522	\$	41,522
							((	Continued)

# BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL NONMAJOR FUNDS

		Original Budget		Final Budget		Actual	Fi	riance with nal Budget Positive Negative)
REUSE GRANT FUND								
Receipts	\$	38,500	\$	38,500	\$	61,843	\$	23,343
Disbursements		(162,386)		(162,386)		(264,577)		(102,191)
Transfers in		-		-		-		-
Transfers out		(300,000)		(300,000)		(168,636)		131,364
Net Change in Fund Balance		(423,886)		(423,886)		(371,370)		52,516
Fund Balance - Beginning		423,886		423,886		423,886		
Fund Balance - Ending	\$		\$		\$	52,516	\$	52,516
HOUSING REUSE GRANT FUND								
Receipts	\$	42,850	\$	42,850	\$	7,055	\$	(35,795)
Disbursements		-		-		=		-
Transfers in		-		-		_		_
Transfers out		(54,710)		(54,710)		(17,314)		37,396
Net Change in Fund Balance		(11,860)		(11,860)		(10,259)		1,601
Fund Balance - Beginning		11,860		11,860		11,860		· <u>-</u>
Fund Balance - Ending	\$	-	\$	-	\$	1,601	\$	1,601
· ·						<u> </u>		<u> </u>
REPURPOSED CDBG HOUSING FUND								
Receipts	\$	-	\$	-	\$	97	\$	97
Disbursements		(348,900)		(348,900)		(8,905)		339,995
Transfers in		348,900		348,900		180,143		(168,757)
Transfers out		-		-		=		-
Net Change in Fund Balance		-		-		171,335		171,335
Fund Balance - Beginning		-		-		-		_
Fund Balance - Ending	\$	-	\$	-	\$	171,335	\$	171,335
DICACCED DEVICE EVAND								
DISASTER RELIEF FUND	<b>-</b>	702.003	\$	702.002	Φ	106 227	Φ	(507.755)
Receipts	\$	783,992	Ф	783,992	\$	186,237	\$	(597,755)
Disbursements		(1,200,642)		(1,200,642)		(158,861)		1,041,781
Net Change in Fund Balance		(416,650)		(416,650)		27,376		444,026
Fund Balance - Beginning	Φ.	416,650	Ф.	416,650	Φ.	416,650	Φ.	444.026
Fund Balance - Ending	\$		\$		\$	444,026	\$	444,026
COVID AMERICAN RESCUE PLAN FUND	_							
Receipts	\$	-	\$	-	\$	1,046,653	\$	1,046,653
Disbursements	_		_		_		_	
Net Change in Fund Balance		-		-		1,046,653		1,046,653
Fund Balance - Beginning		-		-		-		_
Fund Balance - Ending	\$	-	\$	_	\$	1,046,653	\$	1,046,653

# BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL NONMAJOR FUNDS

For the Year Ended June 30, 2021

		Original Budget		Final Budget		Actual	Fin I	iance with al Budget Positive Vegative)
E911 WIRELESS SERVICE FUND								
Receipts	\$	55,339	\$	55,339	\$	55,339	\$	-
Disbursements		(55,339)		(55,339)		(13,990)		41,349
Transfers in		-		-		-		-
Transfers out		(41,094)		(41,094)		(41,094)		-
Net Change in Fund Balance		(41,094)		(41,094)		255		41,349
Fund Balance - Beginning		41,094		41,094		41,094		-
Fund Balance - Ending	\$	-	\$	-	\$	41,349	\$	41,349
E911 WIRELESS SERVICE HOLDING FUND Receipts Disbursements Transfers in Transfers out Net Change in Fund Balance Fund Balance - Beginning	\$ 	(166,408) 41,094 - (125,314) 125,314	\$	(166,408) 41,094 - (125,314) 125,314	\$	41,094 - 41,094 125,314	\$	166,408 - - 166,408
Fund Balance - Beginning Fund Balance - Ending	\$	123,314	\$	123,314	\$	166,408	\$	166,408
BUILDING BOND FUND			<u> </u>			100,100		100,100
Receipts	\$	_	\$	_	\$	145	\$	145
Disbursements	Ψ	(254,636)	Ψ	(254,636)	Ψ	(218,710)	Ψ	35,926
Transfers in		250,000		250,000		250,000		-
Transfers out		250,000		230,000		220,000		_
Net Change in Fund Balance		(4,636)		(4,636)		31,435		36,071
Fund Balance - Beginning		4,636		4,636		4,636		-
Fund Balance - Ending	\$	-	\$	-	\$	36,071	\$	36,071
COMMUNICATIONS FUND								
Receipts	\$	494,790	\$	494,790	\$	470,702	\$	(24,088)
Disbursements		(527,300)		(527,300)		(412,362)		114,938
Net Change in Fund Balance		(32,510)		(32,510)		58,340		90,850
Fund Balance - Beginning		97,510		97,510		97,510		-
Fund Balance - Ending	\$	65,000	\$	65,000	\$	155,850	\$	90,850

(Concluded)

# COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended June 30, 2021

	Highway Bridge Buyback Program Fund	Sink	ting Fund	Inc	l Support centive Fund	Pr	Visitor omotion Fund	Imp	Visitor rovement Fund
RECEIPTS									
Property Taxes	\$ -	\$	45,926	\$	-	\$	48,315	\$	48,315
Investment Income	-		2,495		-		-		-
Intergovernmental	450,360		6,067		-		-		-
Charges for Services	-		-		-		-		-
Miscellaneous									
TOTAL RECEIPTS	450,360		54,488	1			48,315		48,315
DISBURSEMENTS									
General Government	-		-		-		-		-
Public Safety	-		-		-		-		-
Public Works	138,503		-		-		-		-
Culture and Recreation	-		-		-		54,973		54,536
Debt Service:									
Principal Payments	-		_		_		_		_
Interest and Fiscal Charges	_		_		_		_		_
Capital Outlay	_		25,546		_		_		_
TOTAL DISBURSEMENTS	138,503		25,546		-		54,973		54,536
							,,, , .		- 1,000
EXCESS (DEFICIENCY) OF RECEIPTS									
OVER DISBURSEMENTS	311,857		28,942		_		(6,658)		(6,221)
5 ( 21	511,007		20,> .2				(0,000)		(0,221)
OTHER FINANCING SOURCES (USES)									
Transfers in	_		_		_		_		_
Transfers out	_		_		(5,425)		_		_
TOTAL OTHER FINANCING					(3,423)				
SOURCES (USES)					(5.425)				
SOURCES (USES)			<del></del>		(5,425)				
Net Change in Fund Balances	311,857		28,942		(5,425)		(6,658)		(6,221)
FUND BALANCES - BEGINNING	653,004		800,290		5,425		25,983		36,381
FOND BALANCES - BEGINNING	033,004	-	800,270		3,423	-	25,765		30,361
FUND BALANCES - ENDING	\$ 964,861	\$	829,232	\$		\$	19,325	\$	30,160
FUND BALANCES:									
Restricted for:									
Visitor Promotion	-		-		-		19,325		30,160
911 Emergency Services	-		-		-		-		-
Drug Education	-		-		-		-		-
Law Enforcement	-		-		-		-		-
Preservation of Records	-		-		-		-		-
Debt Service	-		-		-		-		_
Road Maintenance	964,861		_		_		_		_
Economic Development	-		_		_		_		_
COVID-19 Pandemic Response	_		_		_		_		_
Committed to:									
Law Enforcement	_		_		_		_		_
Aid and Assistance	_		_		_		_		_
Miscellaneous Projects	_		829,232		_		_		_
Disaster Recovery	_		-		_		_		_
TOTAL FUND BALANCES	\$ 964,861	\$	829,232	\$	_	\$	19,325	\$	30,160

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# COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

	Mode	rvation & ernization Fund		eterans' d Fund	Pı	STOP rogram Fund	Enfo and E	ng Law rcement Education Fund	Federal Drug Law Enforcement Fund		
RECEIPTS											
Property Taxes	\$	-	\$	-	\$	-	\$	-	\$	-	
Investment Income		-		1,104		-		-		21	
Intergovernmental		-		-		-		-		-	
Charges for Services		10,416		-		3,450		-		-	
Miscellaneous		-						2,027		-	
TOTAL RECEIPTS		10,416		1,104		3,450		2,027		21	
DISBURSEMENTS											
General Government		5,542		_		_		_		_	
Public Safety		3,342		_		4,532		_		1,047	
Public Works		_		_		-,552		_		1,047	
Culture and Recreation		_		_		_		_		_	
Debt Service:											
Principal Payments		_		_		_		_		_	
Interest and Fiscal Charges		_		_		_		_		_	
Capital Outlay		_		_		_		_		_	
TOTAL DISBURSEMENTS		5,542		_		4,532				1,047	
TO THE DISSONSEIVER (TS		3,3 12				1,552				1,017	
EXCESS (DEFICIENCY) OF RECEIPTS											
OVER DISBURSEMENTS		4,874		1,104		(1,082)		2,027		(1,026)	
OTHER FINANCING SOURCES (USES)											
Transfers in		-		-		-		-		-	
Transfers out		-		-		-		-		-	
TOTAL OTHER FINANCING											
SOURCES (USES)		_								_	
N. C. F. ID.		4.07.4		1 101		(1.000)		2.025		(1.02.6)	
Net Change in Fund Balances		4,874		1,104		(1,082)		2,027		(1,026)	
FUND BALANCES - BEGINNING		15,507	1	00,649		7,621	-	1,051		42,548	
FUND BALANCES - ENDING	\$	20,381	\$ 1	01,753	\$	6,539	\$	3,078	\$	41,522	
FUND BALANCES:											
Restricted for:											
Visitor Promotion		-		-		-		-		-	
911 Emergency Services		-		-		-		-		-	
Drug Education		-		-		-		3,078		-	
Law Enforcement		-		-		-		-		41,522	
Preservation of Records		20,381		-		-		-		-	
Debt Service		-		-		-		-		-	
Road Maintenance		-		-		-		-		-	
Economic Development		-		-		-		-		-	
COVID-19 Pandemic Response		-		-		-		-		-	
Committed to:											
Law Enforcement		-		-		6,539		-		-	
Aid and Assistance		-	1	01,753		-		-		-	
Miscellaneous Projects		-		-		-		-		_	
Disaster Recovery		-		-		-		-		_	
TOTAL FUND BALANCES	\$	20,381	\$ 1	01,753	\$	6,539	\$	3,078	\$	41,522	

# COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

	Reuse Grant Fund	Housing Reuse Grant Fund	Repurposed CDBG Housing Fund	Disaster Relief Fund	COVID American Rescue Plan Fund
RECEIPTS					
Property Taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Investment Income	367	4	97	-	-
Intergovernmental	-	-	-	186,237	1,046,653
Charges for Services	-	-	-	-	-
Miscellaneous	61,476	7,051			
TOTAL RECEIPTS	61,843	7,055	97	186,237	1,046,653
DISBURSEMENTS					
General Government	264,577	_	8,905	_	_
Public Safety		_	-	_	_
Public Works	_	_	_	158,861	_
Culture and Recreation	_	_	_	-	_
Debt Service:					
Principal Payments	_	_	_	_	_
Interest and Fiscal Charges	_	_	_	_	_
Capital Outlay	_	_	_	_	_
TOTAL DISBURSEMENTS	264,577		8,905	158,861	
			0,500		
EXCESS (DEFICIENCY) OF RECEIPTS					
OVER DISBURSEMENTS	(202,734)	7,055	(8,808)	27,376	1,046,653
O VER BIBBORBENIE! VIB	(202,731)	7,055	(0,000)	27,570	1,010,033
OTHER FINANCING SOURCES (USES)					
Transfers in	-	_	180,143	_	_
Transfers out	(168,636)	(17,314)	-	-	_
TOTAL OTHER FINANCING		<u> </u>			
SOURCES (USES)	(168,636)	(17,314)	180,143	_	_
Net Change in Fund Balances	(371,370)	(10,259)	171,335	27,376	1,046,653
FUND BALANCES - BEGINNING	423,886	11,860	-	416,650	-
FUND BALANCES - ENDING	\$ 52,516	\$ 1,601	\$ 171,335	\$ 444,026	\$ 1,046,653
FUND BALANCES:					
Restricted for:					
Visitor Promotion	-	-	-	-	-
911 Emergency Services	-	-	-	-	-
Drug Education	-	-	-	-	-
Law Enforcement	-	-	-	-	-
Preservation of Records	-	-	-	-	-
Debt Service	-	-	-	-	-
Road Maintenance	-	-	-	-	-
Economic Development	52,516	1,601	171,335	-	_
COVID-19 Pandemic Response	-	-	-	-	1,046,653
Committed to:					
Law Enforcement	-	-	-	-	-
Aid and Assistance	-	-	-	-	-
Miscellaneous Projects	-	-	-	-	-
Disaster Recovery	-	-	-	444,026	-
TOTAL FUND BALANCES	\$ 52,516	\$ 1,601	\$ 171,335	\$ 444,026	\$ 1,046,653

# COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

	E911 Wireless Service Fund	E911 Wireless Service Holding Fund	Building Bond Fund	Communications Fund	Total Nonmajor Governmental Funds
RECEIPTS					
Property Taxes	\$ 55,339	\$ -	\$ 16	\$ 262,978	\$ 460,889
Investment Income	-	-	129	-	4,217
Intergovernmental	-	-	-	177,066	1,866,383
Charges for Services	-	-	-	16,555	30,421
Miscellaneous				14,103	84,657
TOTAL RECEIPTS	55,339		145	470,702	2,446,567
DISBURSEMENTS					
General Government	-	-	-	-	279,024
Public Safety	13,990	-	-	412,362	431,931
Public Works	-	-	-	· -	297,364
Culture and Recreation	-	-	-	-	109,509
Debt Service:					
Principal Payments	-	_	190,000	_	190,000
Interest and Fiscal Charges	-	_	28,710	_	28,710
Capital Outlay	_	_	, -	_	25,546
TOTAL DISBURSEMENTS	13,990		218,710	412,362	1,362,084
EXCESS (DEFICIENCY) OF RECEIPTS					
OVER DISBURSEMENTS	41,349		(218,565)	58,340	1,084,483
OTHER FINANCING SOURCES (USES)					
Transfers in	_	41,094	250,000	_	471,237
Transfers out	(41,094)	-1,004	230,000	_	(232,469)
TOTAL OTHER FINANCING	(11,001)				(232,10))
SOURCES (USES)	(41,094)	41,094	250,000	_	238,768
2 0 0 1 1 2 2 2 7	(12,000)				
Net Change in Fund Balances	255	41,094	31,435	58,340	1,323,251
FUND BALANCES - BEGINNING	41,094	125,314	4,636	97,510	2,809,409
FUND BALANCES - ENDING	\$ 41,349	\$ 166,408	\$ 36,071	\$ 155,850	\$ 4,132,660
ELINID DAL ANCEC					
FUND BALANCES: Restricted for:					
Visitor Promotion					49,485
911 Emergency Services	41,349	166,408	-	-	207,757
Drug Education	41,349	100,406	-	-	3,078
Law Enforcement	-	-	-	-	41,522
Preservation of Records	-	-	-	-	20,381
Debt Service	-	-	36,071	-	36,071
Road Maintenance	-	-	30,071	-	964,861
Economic Development	-	-	-	-	
•	-	-	-	-	225,452
COVID-19 Pandemic Response	-	-	-	-	1,046,653
Committed to:				155 050	162 200
Law Enforcement	-	-	-	155,850	162,389
Aid and Assistance	-	-	-	-	101,753
Miscellaneous Projects	-	-	-	-	829,232
Disaster Recovery TOTAL FUND BALANCES	\$ 41,349	\$ 166,408	\$ 36,071	\$ 155,850	\$ 4,132,660
TOTAL FULL DALMICES	Ψ +1,547	φ 100,408	φ 30,071	Ψ 155,650	φ +,132,000

# CUSTER COUNTY SCHEDULE OF OFFICE ACTIVITIES

	County Clerk	Register of Deeds	erk of the District Court		County Sheriff	ounty torney	Highway erintendent	Veterans' Service Officer	Pla	ounty anning and oning	County Recycling	Total
BALANCES JULY 1, 2020	\$ 1,357	\$ 23,567	\$ 60,826	\$	3,486	\$ 4,216	\$ 63,639	\$ 2,317	\$	100	\$ 2,495	\$ 162,003
RECEIPTS												
Property Taxes	-	-	-		3,770	-	-	-		-	_	3,770
Licenses and Permits	1,500	-	-		2,150	-	-	-		3,350	_	7,000
Intergovernmental	-	-	-		3,450	-	-	-		-	-	3,450
Charges for Services	1,472	115,763	19,261		44,811	280	204,802	-		-	42,626	429,015
Miscellaneous	23	-	-		700	1,596	238,873	1		221	-	241,414
State Fees	8,463	142,251	21,548		233	-	240	-		-	-	172,735
Other Liabilities	 _		854,872		352,870	15,170	 -					1,222,912
TOTAL RECEIPTS	11,458	258,014	895,681		407,984	 17,046	443,915	1		3,571	42,626	2,080,296
DISBURSEMENTS												
Payments to County Treasurer	2,895	116,853	18,741		53,086	2,307	486,136	_		3,350	39,936	723,304
Payments to State Treasurer	8,727	141,606	21,954		233	-	240	-		-	-	172,760
Petty Cash	23	-	_		-	1,544	308	467		221	-	2,563
Other Liabilities	-	-	645,414		352,636	15,393	-	-		-	-	1,013,443
TOTAL DISBURSEMENTS	11,645	258,459	686,109	_	405,955	19,244	486,684	467		3,571	39,936	1,912,070
BALANCES JUNE 30, 2021	\$ 1,170	\$ 23,122	\$ 270,398	\$	5,515	\$ 2,018	\$ 20,870	\$ 1,851	\$	100	\$ 5,185	\$ 330,229
BALANCES CONSIST OF:												
Due to County Treasurer	\$ 343	\$ 9,867	\$ 950	\$	4,668	\$ 106	\$ 20,620	\$ 1,851	\$	-	\$ 5,185	\$ 43,590
Petty Cash	100	100	-		500	550	250	-		100	_	1,600
Due to State Treasurer	727	13,155	945		-	-	-	-		-	-	14,827
Due to Others			268,503	_	347	1,362					<u> </u>	270,212
BALANCES JUNE 30, 2021	\$ 1,170	\$ 23,122	\$ 270,398	\$	5,515	\$ 2,018	\$ 20,870	\$ 1,851	\$	100	\$ 5,185	\$ 330,229

# SCHEUDLE OF TAXES CERTIFIED AND COLLECTED FOR ALL POLITICAL SUBDIVISIONS IN THE COUNTY

June 30, 2021

Item	2016	2017	2018	2019	2020
Tax Certified by Assessor				•	
Real Estate	\$ 35,699,746	\$ 35,826,713	\$ 36,373,835	\$ 36,506,308	\$ 37,389,648
Personal and Specials	3,247,917	2,817,696	2,783,469	2,942,094	1,863,205
Total	38,947,663	38,644,409	39,157,304	39,448,402	39,252,853
Corrections					
Additions	7,792	1,991	3,124	20,375	1,714
Deductions	(2,940)	(10,501)	(2,981)	(43,397)	(11,007)
Net Additions/					
(Deductions)	4,852	(8,510)	143	(23,022)	(9,293)
Corrected Certified Tax	38,952,515	38,635,899	39,157,447	39,425,380	39,243,560
Net Tax Collected by County Treasurer during Fiscal Year Ending:					
June 30, 2017	23,745,425	-	-	-	-
June 30, 2018	15,187,150	23,791,566	-	-	-
June 30, 2019	11,887	14,824,098	23,568,581	-	-
June 30, 2020	3,379	11,387	15,553,726	23,526,604	-
June 30, 2021	2,289	4,661	27,185	15,871,443	24,279,858
Total Net Collections	38,950,130	38,631,712	39,149,492	39,398,047	24,279,858
Total Uncollected Tax	\$ 2,385	\$ 4,187	\$ 7,955	\$ 27,333	\$ 14,963,702
Percentage Uncollected Tax	0.01%	0.01%	0.02%	0.07%	38.13%

Note: Tax refunds are netted against tax collections to determine Net Tax Collected.

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Year Ended June 30, 2021

	Federal CFDA	Pass-Through Entity Identifying	Total Federal
Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Number	Number	Expenditures
DEPARTMENT OF HOMELAND SECURITY			
Passed through Nebraska Military Department			
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	unavailable	* \$ 1,834,948
COVID-19 - Disaster Grants - Public Assistance	0.7.00		2.200
(Presidentially Declared Disasters)	97.036	unavailable	3,309
Total - Disaster Grants - Public Assistance (Presidentially Declared Disasters)			1,838,257
Emergency Management Performance Grants	97.042	unavailable	60,000
Total U.S. Department of Homeland Security			1,898,257
ELECTION ASSISTANCE COMMISSION			
Passed through Nebraska Secretary of State			
COVID-19 - 2018 HAVA Election Security Grants	90.404	unavailable	5,978
Total U.S. Election Assistance Commission			5,978
DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed through Nebraska Department of Health and Human Services			
Child Support Enforcement	93.563	unavailable	129,695
Total U.S. Department of Health and Human Services			129,695
DEPARTMENT OF TRANSPORTATION			
Passed through Nebraska Department of Transportation			
Highway Planning and Construction	20.205	unavailable	203,466
National Priority Safety Programs	20.616	unavailable	3,500
Total U.S. Department of Transportation			206,966
DEPARTMENT OF THE TREASURY			
Equitable Sharing	21.016	unavailable	1,047
Passed through Nebraska Military Department			
Coronavirus Relief Fund	21.019	unavailable	138,876
Total U.S. Department of the Treasury			139,923
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 2,380,819

<sup>\*</sup> Represents Major Program

See accompanying Notes to the Schedule of Expenditures of Federal Awards

### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Year Ended June 30, 2021

## 1. Basis of Presentation

The accompanying schedule of expenditures of Federal awards (Schedule) includes the Federal award activity of Custer County (County) under programs of the Federal government for the year ended June 30, 2021, except as noted in Note 2 below. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Custer County, it is not intended to and does not present the financial position, changes or net assets of the County. The County's reporting entity is defined in Note 1.A. to the County's financial statements. Federal awards received directly from Federal agencies, as well as those passed through other government agencies, are included in the Schedule. Unless otherwise noted on the Schedule, all programs are received directly from the respective Federal agency.

# 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Custer County has elected to use the 10 percent de minimis indirect cost rate, as allowed under Uniform Guidance, except for the Child Support Enforcement Program.

### 3. Disaster Grants – Public Assistance (Presidentially Declared Disasters)

After a presidentially declared disaster, the Federal Emergency Management Agency (FEMA) provides Disaster Grants – Public Assistance (Presidentially Declared Disasters) (CFDA 97.036) to reimburse eligible costs associated with the repair, replacement, or restoration of disaster-damaged infrastructure. The Schedule of Expenditures of Federal Awards reports expenditures of \$1,838,257 for this program. Of this amount, \$477,436 was incurred in the fiscal year ended June 30, 2021. The remaining expenditures were incurred in prior years.



# NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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State Auditor

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#### **CUSTER COUNTY**

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Supervisors Custer County, Nebraska

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Custer County, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise Custer County's basic financial statements, and have issued our report thereon dated September 29, 2021. The report notes the financial statements were prepared on the basis of cash receipts and disbursements.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Custer County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Custer County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We consider the following deficiency in the County's internal control to be a significant deficiency:

• The County offices lacked a segregation of duties, as one person could handle all aspects of processing a transaction from beginning to end. Good internal control includes a plan of organization, procedures, and records designed to safeguard assets and provide reliable financial records. Inadequate segregation of duties could lead to the misappropriation of assets or improper reporting. Due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost.

Board Response: The County has discussed the finding but must consider the cost of adequate segregation of duties when determining the use of tax money.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Custer County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Additional Items**

We also noted certain matters that we reported to the management of Custer County in a separate letter dated September 29, 2021.

## **Custer County's Response to Findings**

Custer County's response to the findings identified in our audit is described above. Custer County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

September 29, 2021

Deann Haeffner, CPA Assistant Deputy Auditor Lincoln, Nebraska



# NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

Charlie Janssen
State Auditor

Charlie.Janssen@nebraska.gov PO Box 98917 State Capitol, Suite 2303 Lincoln, Nebraska 68509 402-471-2111, FAX 402-471-3301 auditors.nebraska.gov

#### **CUSTER COUNTY**

# REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

Independent Auditor's Report

Board of Supervisors Custer County, Nebraska

# Report on Compliance for Each Major Federal Program

We have audited Custer County's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Custer County's major Federal programs for the year ended June 30, 2021. Custer County's major Federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

### Management's Responsibility

Management is responsible for compliance with the Federal statutes, regulations, and the terms and conditions of its Federal awards applicable to its Federal programs.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of Custer County's major Federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about Custer County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program. However, our audit does not provide a legal determination of Custer County's compliance with those requirements.

### **Opinion on Each Major Federal Program**

In our opinion, Custer County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2021.

## **Report on Internal Control Over Compliance**

Management of Custer County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Custer County's internal control over compliance with the types of requirements that could have a direct and material effect on each major Federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major Federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Custer County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of the internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of Custer County as of and for the year ended June 30, 2021, and have issued our report thereon dated September 29, 2021, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements, which collectively comprise the basic financial statements. The accompanying schedule of expenditures of Federal awards is presented for purposes of additional analysis, as required by the Uniform Guidance, and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of Federal awards is fairly stated in all material respects in relation to the financial statements as a whole. The report notes the financial statements were prepared on the basis of cash receipts and disbursements.

September 29, 2021

Deann Haeffner, CPA Assistant Deputy Auditor Lincoln, Nebraska

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For the Fiscal Year Ended June 30, 2021

# **Section I – Summary of Auditor's Results**

# **Financial Statements**

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with cash basis of accounting:	Unmodified
Internal control over financial reporting:	
Material weaknesses identified?	Yes X None Reported
Significant deficiencies identified?	X Yes No
Noncompliance material to financial statements noted?	Yes X None Reported
Federal Awards	
Internal control over major programs:	
Material weaknesses identified?	Yes X None Reported
Significant deficiencies identified?	Yes X None Reported
Type of auditor's report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	Yes <u>X</u> No
Major programs: Disaster Grants – Public Assistance (Presidentially	Declared Disasters): CFDA#97.036
Dollar threshold used to distinguish between type A and type B programs:	\$750,000
Auditee qualified as low-risk auditee?	Yes <u>X</u> No

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS

(Concluded)

# **Section II – Financial Statement Findings**

## Finding # 2021-1

Condition - There is a lack of segregation of accounting functions among various County offices and

personnel. This is a continuing item from the prior year.

Criteria - Authorization or approval of transactions, recording of transactions, and custody of

assets should normally be segregated from each other.

Context - Various County offices collect money, most of those offices employ one or two

individuals. The offices remit the money to the County Treasurer.

Effect - This lack of segregation of duties results in an inadequate overall internal control

structure design.

<u>Cause</u> - The County does not employ sufficient office personnel to segregate accounting

functions properly.

<u>Recommendation</u> - The County should be aware of the inherent risks associated with improper segregation

of accounting functions. The County should also develop mitigating controls to reduce the risk of errors or fraud associated with the improper segregation of accounting

functions.

View of Officials - The County has discussed the finding but must consider the cost of adequate segregation

of duties when determining the use of tax money.

### Section III - Federal Award Findings and Questioned Costs

### **None Noted**

# Custer County BOARD OF SUPERVISORS Broken Bow, Nebraska 68822

Phone No. (308) 872-5701

Chairperson Barry Fox

# SCHEDULE OF PRIOR AUDIT FINDINGS For the Year Ended June 30, 2021

# Finding # 2020-1

Condition:

Due to a limited number of administrative personnel, a lack of segregation of duties exists. Proper segregation of duties ensures an adequate internal control structure and, without this segregation, a greater risk of fraud or error may exist.

Status:

The County has discussed the finding but must consider the cost of adequate

segregation of duties when determining the use of tax money.



An Equal Opportunity Employer

# Custer County BOARD OF SUPERVISORS Broken Bow, Nebraska 68822

Phone No. (308) 872-5701

Chairperson Barry Fox

#### **CORRECTIVE ACTION PLAN**

Year Ended June 30, 2021

The corrective action plan for the findings included in the Schedule of Findings and Questioned Costs are summarized as follows:

# Finding 2021-1 Segregation of Duties

Corrective Action Planned: The County has discussed the finding but must consider the cost of

adequate segregation of duties when determining the use of tax money.

Anticipated Completion Date: Ongoing

Responsible Party: County Board



An Equal Opportunity Employer



# NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

Charlie Janssen State Auditor

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PO Box 98917
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Lincoln, Nebraska 68509
402-471-2111, FAX 402-471-3301
auditors.nebraska.gov

September 29, 2021

Board of Supervisors Custer County, Nebraska

Dear Supervisors:

We have audited the basic financial statements of Custer County (County) for the fiscal year ended June 30, 2021, and have issued our report thereon dated September 29, 2021. In planning and performing our audit of the basic financial statements of the County, we considered internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements. An audit does not include examining the effectiveness of internal control and does not provide assurance on internal control. We also performed tests of the County's compliance with certain provisions of laws, regulations, contracts, and grants.

During our audit, we noted certain matters involving internal control over financial reporting and other operational matters that are presented here. These comments and recommendations are intended to improve the internal control over financial reporting or result in operational efficiencies in the following areas:

### **COUNTY ATTORNEY**

### **Office Procedures**

During the audit, we noted the following concerns with the County Attorney's office procedures:

- When the County Attorney's office received bad check collection fees, no receipt was issued to document
  all money received by the office. Without this initial documentation of all money received by the County
  Attorney's office, we were unable to verify that the proper amount of money was ultimately remitted to the
  County Treasurer. During the fiscal year, the County Treasurer received a total of \$280 for bad check
  collection fees.
- According to the County Board's fiscal year 2021 budget message, the County Attorney had an authorized petty cash amount of \$1,000; however, the office was attempting to reconcile the petty cash fund to \$550. As of June 30, 2021, the reconciled balance of the petty cash fund was \$656, which was neither the authorized amount nor the amount to which the County Attorney was attempting to reconcile.

Neb. Rev. Stat. § 23-1207(1) (Reissue 2012) states the following:

It shall be the duty of the county attorney, whenever he or she shall receive any money or other property in his or her official capacity, to give to the person paying or depositing such money or other property duplicate receipts, one of which shall be filed by such person with the county clerk.

Neb. Rev. Stat. § 23-106(2) (Reissue 2012) provides the following:

The county board shall have the authority to establish a petty cash fund for such county for the purpose of making payments for subsidiary general operational expenditures and purchases. Such county board shall set, by resolution of the board, the amount of money to be carried in such petty cash fund and the dollar limit of an expenditure from such fund and such amount shall be stated in the fiscal policy of the county board budget message.

Good internal controls and sound accounting practices require procedures to ensure that receipts are issued immediately for all money received by the County Attorney's office, and petty cash funds are maintained at the amount authorized by the County Board and stated accurately in the County Board's budget message.

Without such procedures, there is an increased risk for not only noncompliance with State statute but also loss or misuse of County funds.

We recommend the County Attorney implement procedures to ensure receipts are issued immediately for all money received by the County Attorney's office. We further recommend procedures are implemented to ensure petty cash funds are maintained at the amount authorized by the County Board and stated accurately in the County Board's budget message.

## **COUNTY SHERIFF**

## **Accounting Procedures**

During the audit, we noted that the County Sheriff remitted fees collected to the County Treasurer; however, this is contrary to State statute, which requires fees earned to be remitted.

Neb. Rev. Stat. § 33-117(3) (Reissue 2016) provides the following:

The sheriff shall, on the first Tuesday in January, April, July, and October of each year, make a report to the county board showing (a) the different items of fees, except mileage, collected or earned, from whom, at what time, and for what service, (b) the total amount of the fees collected or earned by the officer since the last report, and (c) the amount collected or earned for the current year. He or she shall pay all fees earned to the county treasurer who shall credit the fees to the general fund of the county.

(Emphasis added.) Sound accounting practices and good internal controls require procedures to ensure that all service fees earned by the County Sheriff are remitted to the County Treasurer, as required by law.

Without such procedures, there is an increased risk for not only noncompliance with State statute but also loss or misuse of County funds.

A similar comment was included in the prior-year report.

We recommend the County Sheriff implement procedures to ensure that all service fees earned are remitted to the County Treasurer.

### **COUNTY OVERALL**

## **Segregation of Duties**

Good internal control includes a plan of organization, procedures, and records designed to safeguard assets and provide reliable financial records. A system of internal control should include a proper segregation of duties, so no one individual is capable of handling all phases of a transaction from beginning to end.

We noted that the offices of the County each lacked a segregation of duties, as one person could handle all aspects of processing a transaction from beginning to end. A lack of segregation of duties increases the risk of possible errors or irregularities; however, due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost.

This was also noted in prior audits.

We recommend the County review this situation. As always, the County must weigh the cost of hiring additional personnel versus the benefit of a proper segregation of duties.

Board Response: The County has discussed the finding but must consider the cost of adequate segregation of duties when determining the use of tax money.

\* \* \* \* \*

It should be noted this report is critical in nature, as it contains only our comments and recommendations on the areas noted for improvement and does not include our observations on any strong features of the County.

Draft copies of this report were furnished to the County to provide management with an opportunity to review the report and to respond to the comments and recommendations included in this report. All formal responses received have been incorporated into this report. Where no response has been included, the County declined to respond. Responses that indicate corrective action has been taken were not verified at this time, but they will be verified in the next audit.

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sincerely,

Deann Haeffner, CPA Assistant Deputy Auditor

Dearn Harffen