

**AUDIT REPORT  
OF  
ROCK COUNTY**

**JULY 1, 2020, THROUGH JUNE 30, 2021**

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the Auditor of Public Accounts.**

**Modification of this document may change the accuracy of the original  
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**Issued on October 13, 2021**

# ROCK COUNTY

## TABLE OF CONTENTS

	<u>Page</u>
<b>List of County Officials</b>	1
<b>Financial Section</b>	
Independent Auditor's Report	2 - 4
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position - Cash Basis	5
Statement of Activities - Cash Basis	6
Fund Financial Statements:	
Statement of Cash Basis Assets and Fund Balances - Governmental Funds	7
Statement of Cash Receipts, Disbursements, and Changes in Cash Basis Fund Balances - Governmental Funds	8
Statement of Cash Receipts, Disbursements, and Changes in Cash Basis Fund Balances - Fiduciary Funds	9
Notes to Financial Statements	10 - 18
Combining Statements and Schedules:	
Budgetary Comparison Schedule - Budget and Actual - General Fund	19 - 20
Budgetary Comparison Schedule - Budget and Actual - Major Funds	21
Budgetary Comparison Schedule - Budget and Actual - Nonmajor Funds	22 - 26
Combining Statement of Receipts, Disbursements, and Changes in Cash Basis Fund Balances - Nonmajor Governmental Funds	27 - 30
Schedule of Office Activities	31
Schedule of Taxes Certified and Collected for All Political Subdivisions in the County	32
Schedule of Expenditures of Federal Awards	33
Notes to the Schedule of Expenditures of Federal Awards	34
<b>Government Auditing Standards Section</b>	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	35 - 36
Report on Compliance for each Major Federal Program; Report on Internal Control over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance	37 - 38
Schedule of Findings and Questioned Costs	39 - 40
<b>Auditee Section</b>	
Corrective Action Plan	41

ROCK COUNTY  
400 State St.  
Bassett, NE 68714

**LIST OF COUNTY OFFICIALS**  
At June 30, 2021

<u>Title</u>	<u>Name</u>	<u>Term Expires</u>
Board of Commissioners	Jim Stout	Jan. 2023
	Wade Hollenbeck	Jan. 2025
	Glen May	Jan. 2023
Assessor Planning & Zoning	TJ Ellermeier	Jan. 2023
Attorney	Avery Gurnsey	Jan. 2023
Clerk Election Commissioner Register of Deeds Clerk of the District Court	Daunitta Buoy	Jan. 2023
Sheriff Civil Defense Director	James Anderson	Jan. 2023
Treasurer	Mona Davis	Jan. 2023
Veterans' Service Officer	Austin Beard	Appointed
Weed Superintendent	Mitch Dean	Appointed
Highway Superintendent Surveyor	Lloyd Smith	Appointed
Emergency Manager	Douglas Fox	Appointed



# NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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Charlie Janssen  
State Auditor

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## ROCK COUNTY

### INDEPENDENT AUDITOR'S REPORT

Board of Commissioners  
Rock County, Nebraska

#### **Report on the Financial Statements**

We have audited the accompanying cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Rock County, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the basic financial statements of the County's primary government, as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Summary of Opinions

Opinion Unit	Type of Opinion
Governmental Activities	Unmodified
Discretely Presented Component Unit	Adverse
Major Funds	Unmodified
Aggregate Remaining Fund Information	Unmodified

### Basis for Adverse Opinion on the Discretely Presented Component Unit

The financial statements do not include financial data for the County's legally separate component unit. Accounting principles generally accepted in the United States of America require the financial data for that component unit to be reported with the financial data of the County's primary government unless the County also issues financial statements for the financial reporting entity that include the financial data for its component units. The County has not issued such reporting entity financial statements. The amount by which this departure would affect the assets, net position, receipts, and disbursements of the government-wide financial statements has not been determined.

### Adverse Opinion

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on the Discretely Presented Component Unit" paragraph, the financial statements referred to above do not present fairly the financial position of the discretely presented component unit of Rock County, as of June 30, 2021, or the change in financial position thereof for the year ended in accordance with accounting principles generally accepted in the United States of America.

### Unmodified Opinions

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective cash-basis financial position of the governmental activities, each major fund, and aggregate remaining fund information of Rock County, as of June 30, 2021, and the respective changes in cash-basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

### Emphasis of Matters – Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

### Report on Supplementary Information

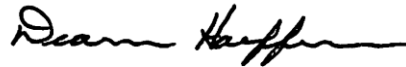
Our audit was conducted for the purpose of forming opinions on the financial statements as a whole, which collectively comprise the County's basic financial statements. The combining nonmajor fund financial statement, budgetary comparison information, schedule of office activity, schedule of expenditures of Federal awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and schedule of taxes certified and collected are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor fund financial statement, budgetary comparison information, schedule of office activity, schedule of expenditures of Federal awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and schedule of taxes certified and collected, pages 19-33, are the responsibility of management and were derived from, and relate directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements

and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole on the basis of accounting described in Note 1.

#### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated October 5, 2021, on our consideration of Rock County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and considering Rock County's internal control over financial reporting and compliance.



Deann Haeffner, CPA  
Assistant Deputy Auditor  
Lincoln, Nebraska

October 5, 2021

ROCK COUNTY  
**STATEMENT OF NET POSITION - CASH BASIS**  
June 30, 2021

	Governmental Activities
	<hr/>
<b>ASSETS</b>	
Cash and Cash Equivalents (Note 1.D)	\$ 3,319,889
<b>TOTAL ASSETS</b>	<hr/> <b>\$ 3,319,889</b> <hr/>
 <b>NET POSITION</b>	
Restricted for:	
Visitor Promotion	\$ 13,539
911 Emergency Services	821,060
Preservation of Records	8,918
Debt Service	362,477
Road/Bridge Projects	199,103
County Library	61,453
Capital Projects	33,527
Hospital Operations	2,157
Unrestricted	1,817,655
<b>TOTAL NET POSITION</b>	<hr/> <b>\$ 3,319,889</b> <hr/>

The notes to the financial statements are an integral part of this statement.

ROCK COUNTY  
**STATEMENT OF ACTIVITIES - CASH BASIS**  
For the Year Ended June 30, 2021

<b>Functions:</b>	Cash Disbursements	Program Cash Receipts		Net (Disbursement) Receipts and Changes in Net Position
		Fees, Fines, and Charges for Services	Operating Grants and Contributions	
<b>Governmental Activities:</b>				
General Government	\$ (859,933)	\$ 85,114	\$ 3,440	\$ (771,379)
Public Safety	(721,288)	49,463	87,844	(583,981)
Public Works	(1,850,261)	17,401	718,805	(1,114,055)
Health and Sanitation	(302,201)	-	-	(302,201)
Public Assistance	(38,107)	-	-	(38,107)
Culture and Recreation	(112,871)	663	2,901	(109,307)
Debt Payments	(187,947)	-	-	(187,947)
Capital Outlay	(5,733)	-	-	(5,733)
Total Governmental Activities	<u>\$ (4,078,341)</u>	<u>\$ 152,641</u>	<u>\$ 812,990</u>	<u>(3,112,710)</u>

General Receipts:

Property Taxes	2,789,924
Grants and Contributions Not Restricted to Specific Programs	470,606
Investment Income	13,481
Licenses and Permits	9,750
Bond Proceeds	723,812
Miscellaneous	18,809
Total General Receipts	<u>4,026,382</u>
Increase in Net Position	913,672
Net Position - Beginning of year	2,406,217
Net Position - End of year	<u>\$ 3,319,889</u>

The notes to the financial statements are an integral part of this statement.



ROCK COUNTY  
**STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
June 30, 2021

	<u>General Fund</u>	<u>Road Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>				
Cash and Cash Equivalents (Note 1.D)	\$ 620,686	\$ 886,171	\$ 1,813,032	\$ 3,319,889
<b>TOTAL ASSETS</b>	<u><u>\$ 620,686</u></u>	<u><u>\$ 886,171</u></u>	<u><u>\$ 1,813,032</u></u>	<u><u>\$ 3,319,889</u></u>
<b>FUND BALANCES</b>				
Restricted for:				
Visitor Promotion	-	-	13,539	13,539
911 Emergency Services	-	-	821,060	821,060
Preservation of Records	-	-	8,918	8,918
Debt Service	-	-	362,477	362,477
Road/Bridge Projects	-	-	199,103	199,103
County Library	-	-	61,453	61,453
Capital Projects	-	-	33,527	33,527
Hospital Operations	-	-	2,157	2,157
Committed to:				
Road Maintenance	-	886,171	-	886,171
Aid and Assistance	-	-	33,434	33,434
Assigned to:				
Other Purposes	-	-	277,364	277,364
Unassigned	620,686	-	-	620,686
<b>TOTAL CASH BASIS FUND BALANCES</b>	<u><u>\$ 620,686</u></u>	<u><u>\$ 886,171</u></u>	<u><u>\$ 1,813,032</u></u>	<u><u>\$ 3,319,889</u></u>

The notes to the financial statements are an integral part of this statement.

ROCK COUNTY  
**STATEMENT OF CASH RECEIPTS, DISBURSEMENTS,  
AND CHANGES IN CASH BASIS FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
For the Year Ended June 30, 2021

	General Fund	Road Fund	Other Governmental Funds	Total Governmental Funds
<b>RECEIPTS</b>				
Property Taxes	\$ 1,800,107	\$ 93	\$ 989,724	\$ 2,789,924
Licenses and Permits	9,750	-	-	9,750
Investment Income	12,957	-	524	13,481
Intergovernmental	224,426	642,564	416,606	1,283,596
Charges for Services	132,869	17,401	2,371	152,641
Miscellaneous	5,794	736,777	50	742,621
<b>TOTAL RECEIPTS</b>	<u>2,185,903</u>	<u>1,396,835</u>	<u>1,409,275</u>	<u>4,992,013</u>
<b>DISBURSEMENTS</b>				
General Government	838,118	-	21,815	859,933
Public Safety	402,026	-	319,262	721,288
Public Works	27,031	1,749,717	73,513	1,850,261
Health and Sanitation	-	-	302,201	302,201
Public Assistance	38,107	-	-	38,107
Culture and Recreation	5,000	-	107,871	112,871
Debt Service:				
Principal Payments	-	-	147,066	147,066
Interest and Fiscal Charges	-	-	40,881	40,881
Capital Outlay	-	-	5,733	5,733
<b>TOTAL DISBURSEMENTS</b>	<u>1,310,282</u>	<u>1,749,717</u>	<u>1,018,342</u>	<u>4,078,341</u>
<b>EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS</b>	<u>875,621</u>	<u>(352,882)</u>	<u>390,933</u>	<u>913,672</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	-	1,182,634	56,555	1,239,189
Transfers out	(668,784)	(30,000)	(540,405)	(1,239,189)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>(668,784)</u>	<u>1,152,634</u>	<u>(483,850)</u>	<u>-</u>
Net Change in Fund Balances	206,837	799,752	(92,917)	913,672
<b>CASH BASIS FUND BALANCES - BEGINNING</b>	<u>413,849</u>	<u>86,419</u>	<u>1,905,949</u>	<u>2,406,217</u>
<b>CASH BASIS FUND BALANCES - ENDING</b>	<u>\$ 620,686</u>	<u>\$ 886,171</u>	<u>\$ 1,813,032</u>	<u>\$ 3,319,889</u>

The notes to the financial statements are an integral part of this statement.

ROCK COUNTY  
**STATEMENT OF CASH RECEIPTS, DISBURSEMENTS,  
AND CHANGES IN CASH BASIS FUND BALANCES**  
**FIDUCIARY FUNDS**  
For the Year Ended June 30, 2021

	Custodial Funds			
	Fund Balances			Fund Balances
	July 1, 2020			June 30, 2021
	(as restated)	Receipts	Disbursements	
<b>ASSETS</b>				
Cash and Cash Equivalents	\$ 139,620	\$ 5,542,754	\$ 5,516,927	\$ 165,447
<b>LIABILITIES</b>				
Due to other governments				
State - Collected by County Treasurer	51,928	530,626	544,602	37,952
State - Collected by Other Offices	2,675	38,045	39,212	1,508
Schools	33,188	3,545,308	3,539,409	39,087
Educational Service Units	379	84,235	84,025	589
Technical College	2,882	622,104	620,699	4,287
Natural Resource Districts	12,091	139,125	103,912	47,304
Fire Districts	20,440	120,115	118,503	22,052
Municipalities	5,299	173,873	174,538	4,634
Agricultural Society	131	28,871	28,801	201
Airport Authority	7,238	7,059	7,238	7,059
Others - Collected by County Treasurer	3,220	100,770	103,449	541
Others - Collected by Other Offices	149	152,623	152,539	233
<b>TOTAL LIABILITIES</b>	<b>139,620</b>	<b>5,542,754</b>	<b>5,516,927</b>	<b>165,447</b>
<b>TOTAL NET POSITION</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

The notes to the financial statements are an integral part of this statement.

## ROCK COUNTY

### NOTES TO FINANCIAL STATEMENTS

For the Fiscal Year Ended June 30, 2021

#### 1. Summary of Significant Accounting Policies

The following is a summary of the significant accounting policies utilized in the accounting system of Rock County.

##### **A. Reporting Entity**

Rock County, Nebraska, (County) is a governmental entity established under and governed by the laws of the State of Nebraska (State). The County is managed by county officials who are elected on a political ballot for four-year terms. As a political subdivision of the State, the County is exempt from State and Federal income taxes. The financial statements include all funds of the County that are not legally separate. The County has also considered all potential component units for which it is financially accountable, as well as other organizations that are either fiscally dependent on the County or maintain a significant relationship with the County, such that exclusion would be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the County to impose its will on that organization, or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County. The County is also considered financially accountable if an organization is fiscally dependent on and there is potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County regardless of whether the organization has (1) a separately elected governing board, (2) a governing board appointed by a higher level of government, or (3) a jointly appointed board.

**Component Unit.** These financial statements present the County (the primary government). The Rock County Hospital (Hospital) is a component unit of the County because of the significance of its operational and financial relationships with the County. The financial statements do not include the data of the Hospital necessary for reporting in conformity with generally accepted accounting principles (GAAP). Complete financial statements of the Hospital can be obtained from the Hospital's administrative office.

##### **Joint Organization.**

Behavioral Health Region IV – The County has entered into an agreement with surrounding counties and the Nebraska Department of Health and Human Services to provide services to carry out the provisions of the Nebraska Behavioral Health Services Act (Act). Agreements were established under the authority of the Interlocal Cooperation Act for services to be provided under the Act. Region IV (Region) consists of the following counties: Cherry, Keya Paha, Boyd, Brown, Rock, Holt, Knox, Cedar, Dixon, Dakota, Thurston, Wayne, Pierce, Antelope, Boone, Nance, Madison, Stanton, Cuming, Burt, Colfax, and Platte.

The governing board for the Region includes representatives from the participating county boards. Each county contributes to the financial support of the Region activities based on formulas developed by the Region governing board and as required by the Act. Funding is provided by a combination of Federal, State, local, and private funding. The County contributed \$9,081 toward the operation of the Region during fiscal year 2021. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Nebraska Department of Health and Human Services requires the Region to be audited annually in accordance with State statute. Financial information for the Region is available in those audit reports.

Health Department – The County has entered into an agreement with the North Central District Health (Department) to provide public health services. The agreement was established under authority of the Interlocal Cooperation Act for services to be provided per Neb. Rev. Stat. §§ 71-1626 to 71-1636 (Reissue 2018).

## ROCK COUNTY

### NOTES TO FINANCIAL STATEMENTS

(Continued)

#### 1. Summary of Significant Accounting Policies (Continued)

The Department's governing board is established by statute and includes representatives from the participating county boards and the health profession. Funding is provided by a combination of Federal, State, local, and private funding. The County did not contribute toward the operation of the Department during fiscal year 2021. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Department is audited in accordance with Neb. Rev. Stat. § 84-304(4) (2021 Neb. Laws, LB 528, § 51). Financial information for the Department is available in that report.

#### **B. Basis of Presentation**

**Government-Wide Financial Statements.** The Statement of Net Position - Cash Basis and Statement of Activities - Cash Basis display information about the activities of the County and are in the format of government-wide statements, as required by GASB Statement Number 34. These statements include all the financial activities of the County, except for fiduciary activities and the Hospital. Internal activities in these statements were considered immaterial and have not been eliminated. Governmental Generally Accepted Accounting Principles (GAAP) requires internal activity to be eliminated to minimize double counting. The County reports governmental activities only. Governmental activities are generally financed through taxes, intergovernmental receipts, and other nonexchange transactions. The County is reported separately from certain legally separate component units for which the primary government is financially accountable. The Statement of Net Position presents the County's non-fiduciary assets in two categories:

**Restricted.** This category results when constraints are externally imposed on net asset use by creditors, grantors, or contributors, or imposed by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then the unrestricted resources as they are needed.

**Unrestricted.** This category represents resources that do not meet the definition of the preceding category. Unrestricted resources often have constraints on resources that are imposed by management, but those constraints can be removed or modified.

The statement of activities demonstrates the degree to which the direct disbursement of a given function or segment is offset by program receipts. Direct disbursements are those that are clearly identifiable with a specific function or segment. Program receipts include the following: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program receipts are reported instead as general receipts.

**Fund Financial Statements.** The fund financial statements provide information about the County's funds, including its fiduciary funds. GAAP requires separate statements by fund category – governmental, proprietary, and fiduciary. The County uses only the governmental and fiduciary fund categories. The County Board is the highest level of decision-making authority and has the authority, by resolution, to establish, modify, or rescind the commitment or assignment of a fund balance to a specific purpose. When resources for a specific purpose are available in more than one fund balance classification, the County's policy is to use resources in the following order: restricted, committed, assigned, and unassigned. The emphasis of fund financial statements is on major governmental funds. All remaining governmental funds are aggregated and reported as nonmajor funds.

ROCK COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Continued)

The County reports the following major governmental funds:

**General Fund.** This is the County's primary operating fund. It accounts for financial resources of the general government, except those required to be accounted for in another fund.

**Road Fund.** This fund is used to account for costs associated with the repair and maintenance of roads and bridges and is primarily funded by State tax receipts.

The County reports the following additional non-major governmental fund types:

**Special Revenue Funds.** These funds account for the proceeds from a specific receipt source that is restricted to disbursements for a specified purpose.

**Custodial Funds.** These funds account for assets held by the County as an agent for various local governments.

**Capital Project Funds.** The County Library Capital Projects Fund and the Emergency Management Capital Projects Fund account for all resources received and used for the acquisition or development of major capital improvements.

**Debt Service Fund.** The Road Bond Fund, Other Capital Projects Fund, and Hospital Bond Fund account for the resources for, and the payment of, general long-term debt principal, interest, and related costs.

The County designates fund balances as follows:

**Restricted.** The fund balance is restricted by external impositions, such as creditors, grantors, or laws or regulations of other governments.

**Committed.** The fund balance has been designated by the County Board for a specific purpose.

**Assigned.** The fund balance has not been designated by the County Board for a specific purpose, but it has been separated based on the type of revenue.

**Unassigned.** This portion of the General Fund is not restricted, committed, or assigned for a specific purpose.

C. **Measurement Focus, Basis of Accounting**

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus and basis of accounting. The accounting records of the County are maintained and the government-wide financial statements were reported on the basis of cash receipts and disbursements. As such, the measurement focus includes only those assets and fund balances arising from cash transactions on the Statement of Net Position - Cash Basis and the Statement of Activities - Cash Basis. Receipts are recognized when received, and disbursements are recognized when warrants are paid. This differs from governmental GAAP, which requires the government-wide and fiduciary fund financial statements to be reported using the economic resources measurement focus and the accrual basis of accounting. Under this measurement focus and basis of accounting, receipts are recorded when earned, and disbursements are recorded when a liability is incurred, regardless of the timing of related cash flows.

ROCK COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Continued)

The governmental fund financial statements were also reported on the cash receipt and disbursement basis of accounting. As such, the same measurement focus and basis of accounting were used, as described above. This differs from governmental GAAP, which requires governmental fund financial statements to be reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this measurement focus and basis of accounting, receipts are recognized as soon as they are both measurable and available. Receipts are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Disbursements are generally recorded when a liability is incurred, as under accrual accounting. However, disbursements related to compensated absences claims, and judgments are recorded only when payment is due.

**D. Assets and Net Position**

**Cash and Cash Equivalents.** The County's cash and cash equivalents are considered to be cash on hand, certificates of deposits, and demand deposits.

**Investments.** The types of investments in which the County is authorized to invest funds are enumerated in Neb. Rev. Stat. § 77-2315, § 77-2340, and § 77-2341 (Reissue 2018) and generally include U.S. Government obligations and securities, which are authorized by the Nebraska Investment Council.

**Capital Assets.** Under the cash receipts and disbursements basis of accounting, capital assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisitions are reflected as disbursements in governmental funds. GAAP requires capital assets, which would include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), to be reported in the applicable governmental activities columns in the government-wide financial statements.

Depreciation expenses on capital assets were not recorded on the cash basis financial statements. Under GAAP, depreciation expenses would be recorded in the Statement of Activities. The cost of normal maintenance and repairs that does not add to the value of the asset or extend asset life is not capitalized.

**Compensated Absences.** Vested or accumulated vacation leave that is liquidated with expendable available financial resources is reported as a disbursement of the County funds as paid. Upon termination, employees are paid for any unused vacation. Under the receipts and disbursements basis of accounting, the liabilities for compensated absences are not reported since they do not represent liabilities arising from cash transactions. Under GAAP, the compensated absences liability would be reported in the government-wide financial statements and would be recorded in accordance with the County's policy, which is to recognize the expense and accrued liability when vacation and compensatory leave is earned.

**Restricted Net Position.** When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then the unrestricted resources, as they are needed. Net position is reported as restricted when constraints placed on its use are either externally imposed or imposed by law through constitutional provisions or enabling legislation. The government-wide statement of net position reports \$1,502,234 of restricted net position, which is fully restricted by enabling legislation.

**Budgetary Process.** The County adopts an annual budget in accordance with the statutory requirements of the Nebraska Budget Act. The budget is prepared on the cash receipts and disbursements basis of accounting. The budget contains only those receipts actually received by the County Treasurer. The County does not utilize an encumbrance accounting system. All appropriated spending authority lapses at the end of the fiscal year.

## ROCK COUNTY

### NOTES TO FINANCIAL STATEMENTS

(Continued)

#### 1. **Summary of Significant Accounting Policies** (Concluded)

On or before August 1, the County budget-making authority prepares and transmits a budget for each County fund to the County Board. The budget includes the requirements, the outstanding warrants, the operating reserves to be maintained, the cash on hand at the close of the preceding fiscal year, the receipts from sources other than taxation, and the amount to be raised by taxation. The County Board must hold at least one public hearing on the proposed budget. On or before September 20, the County Board adopts the budget and appropriates the amounts specified in the budget for the departments, offices, activities, and funds of the County.

The County Board is authorized to transfer budgeted amounts between departments within any fund through resolution; however, if revisions are made that alter the total disbursements of any fund, an additional public hearing must be held. The legal level of budgetary control for the General Fund is at the function level, and the special revenue fund types are at the fund level. The County Board is also authorized to budget for the transfer of money between County funds.

#### 2. **Deposits and Investments**

The County has generally pooled the cash resources of the various funds for investment purposes. Interest earned on pooled funds is credited to the County General Fund in accordance with Neb. Rev. Stat. § 77-2315 (Reissue 2018).

At year end, the County's carrying amount of deposits was \$3,319,989 for County funds and \$165,447 for Fiduciary funds. The bank balances for all funds totaled \$3,602,845. For purposes of classifying categories of custodial risk, the bank balances of the County's deposits, as of June 30, 2021, were either entirely insured or collateralized with securities held by the County's agent in the County's name.

#### 3. **Property Taxes**

Property taxes are levied by the County Board on or before October 15 of each year for all political subdivisions in the County. Real estate and personal property taxes are due and attach as an enforceable lien on January 1 following the levy date, and they become delinquent in two equal installments on May 1 and September 1. Motor vehicle taxes are due when application is made for registration of a motor vehicle.

Counties are permitted by the State Constitution to levy a tax of up to \$.50/\$100 of assessed valuation for general governmental services other than the payment of principal and interest on bonded debt. Counties may levy taxes in addition to the 50-cent limitation upon a vote of the people.

The levy set in October 2020, for the 2020 taxes, which will be materially collected in May and September 2021, was set at \$.435705/\$100 of assessed valuation. The levy set in October 2019, for the 2019 taxes, which were materially collected in May and September 2020, was set at \$.403276/\$100 of assessed valuation. The amount collected for the motor vehicle tax is outlined in State statute.

Additionally, there is currently a statutory lid limitation, which limits taxation to the prior year's level, with provisions for growth. The lid may be increased by 1% upon the approval of a three-fourths majority of the County Board.

#### 4. **Retirement System**

The Retirement System for Nebraska Counties (Plan) is a multiple-employer plan administered by the Public Employees Retirement Board in accordance with the provisions of the County Employees Retirement Act. The Plan consists of a defined contribution option and a cash balance benefit. The cash balance benefit is a type of defined benefit plan. The Plan provisions are established under Neb. Rev. Stat. §§ 23-2301 through 23-2334 (Reissue 2012, Cum. Supp. 2020) and may be amended through legislative action.



## ROCK COUNTY

### NOTES TO FINANCIAL STATEMENTS

(Continued)

#### 4. **Retirement System** (Concluded)

Participation in the Plan is required of all full-time employees. Part-time (working less than one-half of the regularly scheduled hours) employees may elect voluntary participation upon reaching age 18. Part-time elected officials may exercise the option to join.

County employees and elected officials contribute 4.5% of their total compensation. In addition, the County contributes an amount equal to 150% of the employee's contribution. The contribution rates are established by § 23-2307 and § 23-2308 and may be amended through legislative action. The employee's and employer's contributions are kept in separate accounts. The employee's account is fully vested. The employer's account is fully vested after three years of participation in the system or credit for participation in another governmental plan prior to actual contribution to the Plan. Non-vested County contributions are forfeited upon termination. Forfeitures are used to cover a portion of the pension plan's administrative expenses. Prior service benefits are paid directly by the County to the retired employee. The Plan's financial statements, including pension costs and obligations, are audited annually and can be obtained from the State of Nebraska Public Employees Retirement System.

A supplemental retirement plan was established on January 1, 2003, for the benefit of all present and future commissioned law enforcement personnel employed by the County. Employees contribute 1% of their salary, and the County contributes an amount equal to 100% of the employee's contribution. In a defined contribution plan, benefits depend solely on amounts contributed to the Plan plus investment earnings.

For the year ended June 30, 2021, 37 employees contributed \$47,747, and the County contributed \$70,903. Contributions included \$1,434 in cash contributions towards the supplemental law enforcement plan for four law enforcement employees.

#### 5. **Risk Management**

The County is exposed to various risks of loss related to the following: torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County is a member of the Nebraska Intergovernmental Risk Management Association (NIRMA), a public entity risk pool currently operating as a common risk management and insurance program for 104 counties and local governments throughout Nebraska.

The County pays an annual deposit premium, as calculated by the administrator of the pool. The premium is based on the losses and exposures of each County and the entire pool. If the pool becomes insolvent or otherwise unable to discharge its legal liabilities and obligations, the County may be assessed for an additional contribution. Each county remains liable for such assessments, regardless of the county's withdrawal from participation or the termination of the agreement, as well as for liabilities of the pool incurred during the county's period of membership.

The agreement with NIRMA requires the risk pool to provide coverage for up to a maximum amount per occurrence and purchase commercial insurance for claims in excess of coverage provided. In the event of a liability exceeding the commercial insurance, the County would be responsible for funding the excess amount.

	NIRMA Coverage	Maximum Coverage
General Liability Claim	\$ 300,000	\$ 5,000,000
Workers' Compensation Claim	\$ 550,000	Statutory Limits
Property Damage Claim	\$ 250,000	Insured Value at Replacement Cost

ROCK COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

5. **Risk Management** (Concluded)

The County has not paid any additional assessments to the pool or paid out any amounts that exceeded coverage provided by the pool in the last three fiscal years. There were no significant reductions in insurance coverage from the prior year coverage.

6. **Interfund Transfers**

Interfund transfers for the year ended June 30, 2021, consisted of the following:

<b>Transfers to</b>	Transfers from			Total
	General Fund	Road Fund	Nonmajor Funds	
Road Fund	\$ 652,634	\$ -	\$ 530,000	\$ 1,182,634
Nonmajor Funds	16,150	30,000	10,405	56,555
Total	<u>\$ 668,784</u>	<u>\$ 30,000</u>	<u>\$ 540,405</u>	<u>\$ 1,239,189</u>

Transfers are used to move unrestricted receipts collected in the General Fund and Inheritance Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

In the year ended June 30, 2021, the County transferred \$30,000 from the Road Fund and \$10,405 from the Other Capital Projects Fund to the Inheritance Fund to repay prior-year transfers. Additionally, the County made a one-time transfer of \$200,000 from the BKR Bridge Fund to the Road Fund to cover costs paid originally from the Road Fund.

7. **Long-Term Obligations**

**Lease-Purchase Agreement**

Changes to the commitments under lease-purchase agreement for equipment and amounts to provide for annual rental payments are as follows:

	CAT Motor Graders
Balance July 1, 2020	\$ 404,152
Purchases	-
Payments	119,138
Balance June 30, 2021	<u>\$ 285,014</u>
Future Payments:	
<b>Year</b>	
2022	\$ 112,813
2023	87,861
2024	62,908
2025	31,454
Total Payments	295,036
Less Interest	<u>10,022</u>
Present Value of Future Minimum Lease Payments	<u>\$ 285,014</u>
Carrying Value of the Related Fixed Asset	<u>\$ 659,898</u>

ROCK COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

7. **Long-Term Obligations** (Continued)

The balance as of July 1, 2020, was adjusted to correctly reflect the prior ending balance reported.

**Bonds**

**General Obligation Hospital Refunding Bonds.** The County issued bonds on August 1, 2011, for the purpose of paying the costs of renovations to the Rock County Hospital. The County refinanced these bonds on April 20, 2016, and again on May 12, 2021. The bond payable balance, as of June 30, 2021, was \$650,000. The County has the ability to levy taxes as necessary to cover the annual required principal and interest payments over the term of these bonds. Future tax resources will be used to pay off the bonds.

Future Payments:

<b>Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2022	\$ 125,000	\$ 3,297	\$ 128,297
2023	130,000	2,895	132,895
2024	130,000	2,375	132,375
2025	130,000	1,725	131,725
2026	135,000	945	135,945
Total Payments	<u>\$ 650,000</u>	<u>\$ 11,237</u>	<u>\$ 661,237</u>

**Courthouse Improvement Debt.** The County issued debt on September 12, 2016, for the purpose of paying the costs of remodeling and improving the County courthouse building. The payable balance, as of June 30, 2021, was \$229,662. The County has the ability to levy taxes as necessary to cover the annual required principal and interest payments over the term of this debt. Future tax resources will be used to pay off the debt.

Future Payments:

<b>Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2022	\$ 18,383	\$ 5,627	\$ 24,010
2023	18,845	5,165	24,010
2024	19,319	4,691	24,010
2025	19,805	4,205	24,010
2026	20,303	3,707	24,010
2027-2031	109,440	10,610	120,050
2032	23,567	443	24,010
Total Payments	<u>\$ 229,662</u>	<u>\$ 34,448</u>	<u>\$ 264,110</u>

**Road Bonds, Series 2019.** The County issued bonds on September 5, 2019, in the amount of \$765,000 for the purpose of paying a portion of the costs of constructing and reconstructing certain road improvements, including road surfaces, subgrades, bridges, and other components related to the extreme flooding experienced in the County during March 2019. The bond payable balance, as of June 30, 2021, was \$765,000. The County has the ability to levy taxes as necessary to cover the annual required principal and interest payments over the term of these bonds. Future tax resources will be used to pay off the bonds.

ROCK COUNTY

NOTES TO FINANCIAL STATEMENTS  
(Concluded)

7. **Long-Term Obligations** (Concluded)

Future Payments:

Year	Principal	Interest	Total
2022	\$ 120,000	\$ 11,725	\$ 131,725
2023	125,000	9,886	134,886
2024	125,000	7,918	132,918
2025	130,000	5,845	135,845
2026	130,000	3,635	133,635
2027	135,000	1,249	136,249
Total Payments	<u>\$ 765,000</u>	<u>\$ 40,258</u>	<u>\$ 805,258</u>

**Road Bonds, Series 2020.** The County issued bonds on September 4, 2020, in the amount of \$735,000 for the purpose of paying a portion of the costs of constructing and reconstructing certain road improvements, including road surfaces, subgrades, bridges, and other components related to the extreme flooding experienced in the County during March 2019. The bond payable balance, as of June 30, 2021, was \$735,000. The County has the ability to levy taxes as necessary to cover the annual required principal and interest payments over the term of these bonds. Future tax resources will be used to pay off the bonds.

Future Payments:

Year	Principal	Interest	Total
2022	\$ 105,000	\$ 5,355	\$ 110,355
2023	105,000	4,698	109,698
2024	105,000	3,990	108,990
2025	105,000	3,229	108,229
2026	105,000	2,415	107,415
2027-2028	210,000	2,048	212,048
Total Payments	<u>\$ 735,000</u>	<u>\$ 21,735</u>	<u>\$ 756,735</u>

8. **Contingent Liabilities**

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, the County Attorney believes the resolution of these matters will not have a materially adverse effect on the financial condition of the County.

9. **Rock County Public Library Foundation**

The Rock County Public Library Foundation (Foundation) is a non-profit organization incorporated in June 1993. The Foundation collects donations and purchases equipment and other items for the Rock County Library. As of June 30, 2021, the Foundation was holding \$156,181 in its bank accounts for the benefit of the Rock County Library.

10. **Prior Period Adjustment**

The beginning balances were increased by \$2,824 on the Fiduciary Fund Statement of Cash Receipts, Disbursements, and Changes in Fund Balances from the balances reported in the County's fiscal year 2020 financial statements. These adjustments were made to report the monies held by County officials other than the County Treasurer.

**ROCK COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL**  
**GENERAL FUND**

For the Year Ended June 30, 2021

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>RECEIPTS</b>				
Taxes	\$ 1,985,216	\$ 1,985,216	\$ 1,800,107	\$ (185,109)
Licenses and Permits	7,570	7,570	9,750	2,180
Interest	18,000	18,000	12,957	(5,043)
Intergovernmental	11,830	11,830	224,426	212,596
Charges for Services	96,245	96,245	132,869	36,624
Miscellaneous	3,000	3,000	5,794	2,794
<b>TOTAL RECEIPTS</b>	<b>2,121,861</b>	<b>2,121,861</b>	<b>2,185,903</b>	<b>64,042</b>
<b>DISBURSEMENTS</b>				
General Government:				
County Board	52,425	52,425	50,212	2,213
County Clerk	102,334	102,334	93,893	8,441
County Treasurer	104,145	104,145	98,662	5,483
County Assessor	112,844	112,844	87,112	25,732
Election Commissioner	13,050	13,050	11,146	1,904
Building and Zoning	2,500	2,500	-	2,500
Clerk of the District Court	58,610	58,610	20,978	37,632
County Court System	2,600	2,600	2,144	456
Building and Grounds	57,750	57,750	29,447	28,303
Agricultural Extension Agent	27,060	27,060	27,060	-
Employment Security	5,000	5,000	572	4,428
County Appraiser	20,000	20,000	11,000	9,000
Miscellaneous	508,503	508,503	405,892	102,611
Public Safety				
County Sheriff	357,000	357,000	328,550	28,450
County Attorney	62,241	62,241	60,438	1,803
County Jail	21,600	21,600	6,848	14,752
Ambulance	9,600	9,600	6,190	3,410
Public Works				
County Surveyor	4,000	4,000	-	4,000
Noxious Weed Control	36,005	36,005	27,031	8,974
Noxious Weed Chemical	20,000	20,000	-	20,000
Public Assistance				
Veterans' Service Officer	16,500	16,500	13,663	2,837
Institutions	4,000	4,000	1,323	2,677
Relief	6,000	6,000	2,150	3,850
Senior Center	23,400	23,400	20,971	2,429
Culture and Recreation				
Historical Society	5,000	5,000	5,000	-
<b>TOTAL DISBURSEMENTS</b>	<b>1,632,167</b>	<b>1,632,167</b>	<b>1,310,282</b>	<b>321,885</b>

ROCK COUNTY  
**BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL**  
**GENERAL FUND**

For the Year Ended June 30, 2021

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS	489,694	489,694	875,621	385,927
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	39	39	-	(39)
Transfers out	(673,582)	(673,582)	(668,784)	4,798
TOTAL OTHER FINANCING SOURCES (USES)	(673,543)	(673,543)	(668,784)	4,759
Net Change in Fund Balance	(183,849)	(183,849)	206,837	390,686
<b>FUND BALANCE - BEGINNING</b>	413,849	413,849	413,849	-
<b>FUND BALANCE - ENDING</b>	<u>\$ 230,000</u>	<u>\$ 230,000</u>	<u>\$ 620,686</u>	<u>\$ 390,686</u>

(Concluded)

ROCK COUNTY  
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL  
MAJOR FUNDS

For the Year Ended June 30, 2021

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>ROAD FUND</b>				
RECEIPTS				
Taxes	\$ -	\$ -	\$ 93	\$ 93
Intergovernmental	1,282,727	1,282,727	642,564	(640,163)
Charges for Services	2,980	2,980	17,401	14,421
Miscellaneous	736,500	736,500	736,777	277
TOTAL RECEIPTS	<u>2,022,207</u>	<u>2,022,207</u>	<u>1,396,835</u>	<u>(625,372)</u>
DISBURSEMENTS	<u>2,991,260</u>	<u>2,991,260</u>	<u>1,749,717</u>	<u>1,241,543</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS	<u>(969,053)</u>	<u>(969,053)</u>	<u>(352,882)</u>	<u>616,171</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	1,212,634	1,212,634	1,182,634	(30,000)
Transfers out	(30,000)	(30,000)	(30,000)	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>1,182,634</u>	<u>1,182,634</u>	<u>1,152,634</u>	<u>(30,000)</u>
Net Change in Fund Balance	213,581	213,581	799,752	586,171
FUND BALANCE - BEGINNING	86,419	86,419	86,419	-
FUND BALANCE - ENDING	<u>\$ 300,000</u>	<u>\$ 300,000</u>	<u>\$ 886,171</u>	<u>\$ 586,171</u>

**ROCK COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL**  
**NONMAJOR FUNDS**

For the Year Ended June 30, 2021

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>HIGHWAY BUYBACK FUND</b>				
Receipts	\$ 76,241	\$ 76,241	\$ 76,241	\$ -
Disbursements	(272,616)	(272,616)	(73,513)	199,103
Net Change in Fund Balance	(196,375)	(196,375)	2,728	199,103
Fund Balance - Beginning	196,375	196,375	196,375	-
Fund Balance - Ending	\$ -	\$ -	\$ 199,103	\$ 199,103

<b>BKR BRIDGE FUND</b>				
Receipts	\$ -	\$ -	\$ -	\$ -
Disbursements	-	-	-	-
Transfers in	-	-	-	-
Transfers out	(200,000)	(200,000)	(200,000)	-
Net Change in Fund Balance	(200,000)	(200,000)	(200,000)	-
Fund Balance - Beginning	200,000	200,000	200,000	-
Fund Balance - Ending	\$ -	\$ -	\$ -	\$ -

<b>VISITOR PROMOTION FUND</b>				
Receipts	\$ 2,000	\$ 2,000	\$ 1,623	\$ (377)
Disbursements	(14,101)	(14,101)	(5,605)	8,496
Net Change in Fund Balance	(12,101)	(12,101)	(3,982)	8,119
Fund Balance - Beginning	12,101	12,101	12,101	-
Fund Balance - Ending	\$ -	\$ -	\$ 8,119	\$ 8,119

<b>VISITOR IMPROVEMENT FUND</b>				
Receipts	\$ 2,000	\$ 2,000	\$ 1,622	\$ (378)
Disbursements	(5,798)	(5,798)	-	5,798
Net Change in Fund Balance	(3,798)	(3,798)	1,622	5,420
Fund Balance - Beginning	3,798	3,798	3,798	-
Fund Balance - Ending	\$ -	\$ -	\$ 5,420	\$ 5,420

<b>REGISTER OF DEEDS PRESERVATION &amp; MODERNIZATION FUND</b>				
Receipts	\$ 1,500	\$ 1,500	\$ 1,708	\$ 208
Disbursements	(10,760)	(10,760)	(2,050)	8,710
Net Change in Fund Balance	(9,260)	(9,260)	(342)	8,918
Fund Balance - Beginning	9,260	9,260	9,260	-
Fund Balance - Ending	\$ -	\$ -	\$ 8,918	\$ 8,918

(Continued)



**ROCK COUNTY**  
**BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL**  
**NONMAJOR FUNDS**

For the Year Ended June 30, 2021

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>VETERANS' AID FUND</b>				
Receipts	\$ 6,000	\$ 6,000	\$ 390	\$ (5,610)
Disbursements	(39,044)	(39,044)	-	39,044
Net Change in Fund Balance	(33,044)	(33,044)	390	33,434
Fund Balance - Beginning	33,044	33,044	33,044	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 33,434</u>	<u>\$ 33,434</u>
<b>COUNTY LIBRARY FUND</b>				
Receipts	\$ 115,157	\$ 115,157	\$ 109,423	\$ (5,734)
Disbursements	(120,550)	(120,550)	(102,266)	18,284
Net Change in Fund Balance	(5,393)	(5,393)	7,157	12,550
Fund Balance - Beginning	20,393	20,393	20,393	-
Fund Balance - Ending	<u>\$ 15,000</u>	<u>\$ 15,000</u>	<u>\$ 27,550</u>	<u>\$ 12,550</u>
<b>COUNTY LIBRARY CAPITAL PROJECTS FUND</b>				
Receipts	\$ 75,000	\$ 75,000	\$ -	\$ (75,000)
Disbursements	(108,903)	(108,903)	-	108,903
Net Change in Fund Balance	(33,903)	(33,903)	-	33,903
Fund Balance - Beginning	33,903	33,903	33,903	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 33,903</u>	<u>\$ 33,903</u>
<b>EMERGENCY MANAGEMENT HAZARD MITIGATION FUND</b>				
Receipts	\$ 70,000	\$ 70,000	\$ 51,439	\$ (18,561)
Disbursements	(77,236)	(77,236)	(43,765)	33,471
Transfers in	4,000	4,000	3,083	(917)
Transfers out	-	-	-	-
Net Change in Fund Balance	(3,236)	(3,236)	10,757	13,993
Fund Balance - Beginning	3,236	3,236	3,236	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 13,993</u>	<u>\$ 13,993</u>

(Continued)

ROCK COUNTY  
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL  
NONMAJOR FUNDS

For the Year Ended June 30, 2021

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>KBRC 911 FUND</b>				
Receipts	\$ 8,638	\$ 8,638	\$ -	\$ (8,638)
Disbursements	(23,521)	(23,521)	(9,600)	13,921
Transfers in	3,881	3,881	-	(3,881)
Transfers out	-	-	-	-
Net Change in Fund Balance	(11,002)	(11,002)	(9,600)	1,402
Fund Balance - Beginning	11,002	11,002	11,002	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,402</u>	<u>\$ 1,402</u>
<b>911 EMERGENCY MANAGEMENT FUND</b>				
Receipts	\$ 6,000	\$ 6,000	\$ 8,787	\$ 2,787
Disbursements	(36,612)	(36,612)	(50)	36,562
Net Change in Fund Balance	(30,612)	(30,612)	8,737	39,349
Fund Balance - Beginning	30,612	30,612	30,612	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 39,349</u>	<u>\$ 39,349</u>
<b>911 WIRELESS SERVICE FUND</b>				
Receipts	\$ 142,297	\$ 142,297	\$ 130,430	\$ (11,867)
Disbursements	(246,203)	(246,203)	(91,392)	154,811
Net Change in Fund Balance	(103,906)	(103,906)	39,038	142,944
Fund Balance - Beginning	103,906	103,906	103,906	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 142,944</u>	<u>\$ 142,944</u>
<b>911 WIRELESS SERVICE HOLDING FUND</b>				
Receipts	\$ -	\$ -	\$ -	\$ -
Disbursements	(259,757)	(259,757)	(9,178)	250,579
Net Change in Fund Balance	(259,757)	(259,757)	(9,178)	250,579
Fund Balance - Beginning	259,757	259,757	259,757	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 250,579</u>	<u>\$ 250,579</u>
<b>EMERGENCY MANAGEMENT FUND</b>				
Receipts	\$ 150,782	\$ 150,782	\$ 177,345	\$ 26,563
Disbursements	(160,948)	(160,948)	(165,277)	(4,329)
Transfers in	13,067	13,067	13,067	-
Transfers out	(7,500)	(7,500)	-	7,500
Net Change in Fund Balance	(4,599)	(4,599)	25,135	29,734
Fund Balance - Beginning	18,349	18,349	18,349	-
Fund Balance - Ending	<u>\$ 13,750</u>	<u>\$ 13,750</u>	<u>\$ 43,484</u>	<u>\$ 29,734</u>

ROCK COUNTY  
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL  
NONMAJOR FUNDS

For the Year Ended June 30, 2021

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>EMERGENCY MANAGEMENT CAPITAL PROJECTS FUND</b>				
Receipts	\$ -	\$ -	\$ 134	\$ 134
Disbursements	(40,893)	(40,893)	-	40,893
Transfers in	7,500	7,500	-	(7,500)
Transfers out	-	-	-	-
Net Change in Fund Balance	(33,393)	(33,393)	134	33,527
Fund Balance - Beginning	33,393	33,393	33,393	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 33,527</u>	<u>\$ 33,527</u>
<b>ROAD BOND FUND</b>				
Receipts	\$ 291,217	\$ 291,217	\$ 216,198	\$ (75,019)
Disbursements	(286,980)	(286,980)	(19,206)	267,774
Net Change in Fund Balance	4,237	4,237	196,992	192,755
Fund Balance - Beginning	45,763	45,763	45,763	-
Fund Balance - Ending	<u>\$ 50,000</u>	<u>\$ 50,000</u>	<u>\$ 242,755</u>	<u>\$ 192,755</u>
<b>OTHER CAPITAL PROJECTS FUND</b>				
Receipts	\$ 141,093	\$ 141,093	\$ 72,845	\$ (68,248)
Disbursements	(142,115)	(142,115)	(41,749)	100,366
Transfers in	-	-	-	-
Transfers out	(38,415)	(38,415)	(10,405)	28,010
Net Change in Fund Balance	(39,437)	(39,437)	20,691	60,128
Fund Balance - Beginning	49,437	49,437	49,437	-
Fund Balance - Ending	<u>\$ 10,000</u>	<u>\$ 10,000</u>	<u>\$ 70,128</u>	<u>\$ 60,128</u>
<b>HOSPITAL OPERATING FUND</b>				
Receipts	\$ 11,759,911	\$ 11,759,911	\$ 302,976	\$ (11,456,935)
Disbursements	(11,355,800)	(11,355,800)	(302,201)	11,053,599
Net Change in Fund Balance	404,111	404,111	775	(403,336)
Fund Balance - Beginning	671,524	671,524	1,382	(670,142)
Fund Balance - Ending	<u>\$ 1,075,635</u>	<u>\$ 1,075,635</u>	<u>\$ 2,157</u>	<u>\$ (1,073,478)</u>

(Continued)

ROCK COUNTY  
**BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL**  
**NONMAJOR FUNDS**

For the Year Ended June 30, 2021

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>HOSPITAL BOND FUND</b>				
Receipts	\$ 133,599	\$ 133,599	\$ 131,810	\$ (1,789)
Disbursements	(134,108)	(134,108)	(132,725)	1,383
Net Change in Fund Balance	(509)	(509)	(915)	(406)
Fund Balance - Beginning	50,509	50,509	50,509	-
Fund Balance - Ending	<u>\$ 50,000</u>	<u>\$ 50,000</u>	<u>\$ 49,594</u>	<u>\$ (406)</u>
<b>INHERITANCE FUND</b>				
Receipts	\$ -	\$ -	\$ 59,909	\$ 59,909
Disbursements	(235,230)	(235,230)	(19,765)	215,465
Transfers in	68,415	68,415	40,405	(28,010)
Transfers out	(360,000)	(360,000)	(330,000)	30,000
Net Change in Fund Balance	(526,815)	(526,815)	(249,451)	277,364
Fund Balance - Beginning	526,815	526,815	526,815	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 277,364</u>	<u>\$ 277,364</u>
<b>AMBULANCE REPLACEMENT FUND</b>				
Receipts	\$ 65,916	\$ 65,916	\$ 66,395	\$ 479
Disbursements	(328,830)	(328,830)	-	328,830
Net Change in Fund Balance	(262,914)	(262,914)	66,395	329,309
Fund Balance - Beginning	262,914	262,914	262,914	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 329,309</u>	<u>\$ 329,309</u>

(Concluded)

**ROCK COUNTY**  
**COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS,**  
**AND CHANGES IN CASH BASIS FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**

For the Year Ended June 30, 2021

	Highway Buyback Fund	BKR Bridge Fund	Visitor Promotion Fund	Visitor Improvement Fund	Register of Deeds Preservation & Modernization Fund	Veterans' Aid Fund
<b>RECEIPTS</b>						
Property Taxes	\$ -	\$ -	\$ 1,623	\$ 1,622	\$ -	\$ -
Investment Income	-	-	-	-	-	390
Intergovernmental	76,241	-	-	-	-	-
Charges for Services	-	-	-	-	1,708	-
Miscellaneous	-	-	-	-	-	-
<b>TOTAL RECEIPTS</b>	<u>76,241</u>	<u>-</u>	<u>1,623</u>	<u>1,622</u>	<u>1,708</u>	<u>390</u>
<b>DISBURSEMENTS</b>						
General Government	-	-	-	-	2,050	-
Public Safety	-	-	-	-	-	-
Public Works	73,513	-	-	-	-	-
Health and Sanitation	-	-	-	-	-	-
Culture and Recreation	-	-	5,605	-	-	-
Debt Service:						
Principal Payments	-	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-	-
Capital Projects	-	-	-	-	-	-
<b>TOTAL DISBURSEMENTS</b>	<u>73,513</u>	<u>-</u>	<u>5,605</u>	<u>-</u>	<u>2,050</u>	<u>-</u>
<b>EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS</b>	<u>2,728</u>	<u>-</u>	<u>(3,982)</u>	<u>1,622</u>	<u>(342)</u>	<u>390</u>
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	-	-	-	-	-	-
Transfers out	-	(200,000)	-	-	-	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>-</u>	<u>(200,000)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balances	2,728	(200,000)	(3,982)	1,622	(342)	390
<b>FUND BALANCES - BEGINNING</b>	<u>196,375</u>	<u>200,000</u>	<u>12,101</u>	<u>3,798</u>	<u>9,260</u>	<u>33,044</u>
<b>FUND BALANCES - ENDING</b>	<u>\$ 199,103</u>	<u>\$ -</u>	<u>\$ 8,119</u>	<u>\$ 5,420</u>	<u>\$ 8,918</u>	<u>\$ 33,434</u>
<b>FUND BALANCES:</b>						
Restricted for:						
Visitor Promotion	-	-	8,119	5,420	-	-
911 Emergency Services	-	-	-	-	-	-
Preservation of Records	-	-	-	-	8,918	-
Debt Service	-	-	-	-	-	-
Road/Bridge Projects	199,103	-	-	-	-	-
County Library	-	-	-	-	-	-
Capital Projects	-	-	-	-	-	-
Hospital Operations	-	-	-	-	-	-
Committed to:						
Aid and Assistance	-	-	-	-	-	33,434
Assigned to:						
Other Purposes	-	-	-	-	-	-
<b>TOTAL FUND BALANCES</b>	<u>\$ 199,103</u>	<u>\$ -</u>	<u>\$ 8,119</u>	<u>\$ 5,420</u>	<u>\$ 8,918</u>	<u>\$ 33,434</u>

(Continued)

**ROCK COUNTY**  
**COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS,**  
**AND CHANGES IN CASH BASIS FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**

For the Year Ended June 30, 2021

	County Library Fund	County Library Capital Projects Fund	Emergency Management Hazard Mitigation Fund	KBRC 911 Fund	911 Emergency Management Fund
<b>RECEIPTS</b>					
Property Taxes	\$ 93,278	\$ -	\$ -	\$ -	\$ 8,787
Investment Income	-	-	-	-	-
Intergovernmental	15,482	-	51,439	-	-
Charges for Services	663	-	-	-	-
Miscellaneous	-	-	-	-	-
<b>TOTAL RECEIPTS</b>	<b>109,423</b>	<b>-</b>	<b>51,439</b>	<b>-</b>	<b>8,787</b>
<b>DISBURSEMENTS</b>					
General Government	-	-	-	-	-
Public Safety	-	-	43,765	9,600	50
Public Works	-	-	-	-	-
Health and Sanitation	-	-	-	-	-
Culture and Recreation	102,266	-	-	-	-
Debt Service:					
Principal Payments	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
Capital Projects	-	-	-	-	-
<b>TOTAL DISBURSEMENTS</b>	<b>102,266</b>	<b>-</b>	<b>43,765</b>	<b>9,600</b>	<b>50</b>
<b>EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS</b>	<b>7,157</b>	<b>-</b>	<b>7,674</b>	<b>(9,600)</b>	<b>8,737</b>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	-	-	3,083	-	-
Transfers out	-	-	-	-	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>-</b>	<b>-</b>	<b>3,083</b>	<b>-</b>	<b>-</b>
Net Change in Fund Balances	7,157	-	10,757	(9,600)	8,737
<b>FUND BALANCES - BEGINNING</b>	<b>20,393</b>	<b>33,903</b>	<b>3,236</b>	<b>11,002</b>	<b>30,612</b>
<b>FUND BALANCES - ENDING</b>	<b>\$ 27,550</b>	<b>\$ 33,903</b>	<b>\$ 13,993</b>	<b>\$ 1,402</b>	<b>\$ 39,349</b>
<b>FUND BALANCES:</b>					
Restricted for:					
Visitor Promotion	-	-	-	-	-
911 Emergency Services	-	-	13,993	1,402	39,349
Preservation of Records	-	-	-	-	-
Debt Service	-	-	-	-	-
Road/Bridge Projects	-	-	-	-	-
County Library	27,550	33,903	-	-	-
Capital Projects	-	-	-	-	-
Hospital Operations	-	-	-	-	-
Committed to:					
Aid and Assistance	-	-	-	-	-
Assigned to:					
Other Purposes	-	-	-	-	-
<b>TOTAL FUND BALANCES</b>	<b>\$ 27,550</b>	<b>\$ 33,903</b>	<b>\$ 13,993</b>	<b>\$ 1,402</b>	<b>\$ 39,349</b>

(Continued)

ROCK COUNTY  
**COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS,  
AND CHANGES IN CASH BASIS FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**  
For the Year Ended June 30, 2021

	911 Wireless Service Fund	911 Wireless Service Holding Fund	Emergency Management Fund	Emergency Management Capital Projects Fund	Road Bond Fund	Other Capital Projects Fund
<b>RECEIPTS</b>						
Property Taxes	\$ 130,430	\$ -	\$ -	\$ -	\$ 184,137	\$ 65,646
Investment Income	-	-	-	134	-	-
Intergovernmental	-	-	177,295	-	32,061	7,199
Charges for Services	-	-	-	-	-	-
Miscellaneous	-	-	50	-	-	-
<b>TOTAL RECEIPTS</b>	<u>130,430</u>	<u>-</u>	<u>177,345</u>	<u>134</u>	<u>216,198</u>	<u>72,845</u>
<b>DISBURSEMENTS</b>						
General Government	-	-	-	-	-	-
Public Safety	91,392	9,178	165,277	-	-	-
Public Works	-	-	-	-	-	-
Health and Sanitation	-	-	-	-	-	-
Culture and Recreation	-	-	-	-	-	-
Debt Service:						
Principal Payments	-	-	-	-	-	27,066
Interest and Fiscal Charges	-	-	-	-	19,206	8,950
Capital Projects	-	-	-	-	-	5,733
<b>TOTAL DISBURSEMENTS</b>	<u>91,392</u>	<u>9,178</u>	<u>165,277</u>	<u>-</u>	<u>19,206</u>	<u>41,749</u>
<b>EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS</b>	<u>39,038</u>	<u>(9,178)</u>	<u>12,068</u>	<u>134</u>	<u>196,992</u>	<u>31,096</u>
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	-	-	13,067	-	-	-
Transfers out	-	-	-	-	-	(10,405)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>-</u>	<u>-</u>	<u>13,067</u>	<u>-</u>	<u>-</u>	<u>(10,405)</u>
Net Change in Fund Balances	39,038	(9,178)	25,135	134	196,992	20,691
<b>FUND BALANCES - BEGINNING</b>	<u>103,906</u>	<u>259,757</u>	<u>18,349</u>	<u>33,393</u>	<u>45,763</u>	<u>49,437</u>
<b>FUND BALANCES - ENDING</b>	<u>\$ 142,944</u>	<u>\$ 250,579</u>	<u>\$ 43,484</u>	<u>\$ 33,527</u>	<u>\$ 242,755</u>	<u>\$ 70,128</u>
<b>FUND BALANCES:</b>						
Restricted for:						
Visitor Promotion	-	-	-	-	-	-
911 Emergency Services	142,944	250,579	43,484	-	-	-
Preservation of Records	-	-	-	-	-	-
Debt Service	-	-	-	-	242,755	70,128
Road/Bridge Projects	-	-	-	-	-	-
County Library	-	-	-	-	-	-
Capital Projects	-	-	-	33,527	-	-
Hospital Operations	-	-	-	-	-	-
Committed to:						
Aid and Assistance	-	-	-	-	-	-
Assigned to:						
Other Purposes	-	-	-	-	-	-
<b>TOTAL FUND BALANCES</b>	<u>\$ 142,944</u>	<u>\$ 250,579</u>	<u>\$ 43,484</u>	<u>\$ 33,527</u>	<u>\$ 242,755</u>	<u>\$ 70,128</u>

(Continued)

**ROCK COUNTY**  
**COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS,**  
**AND CHANGES IN CASH BASIS FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**

For the Year Ended June 30, 2021

	Hospital Operating Fund	Hospital Bond Fund	Inheritance Fund	Ambulance Replacement Fund	Total Nonmajor Governmental Funds
<b>RECEIPTS</b>					
Property Taxes	\$ 268,484	\$ 116,844	\$ 59,909	\$ 58,964	\$ 989,724
Investment Income	-	-	-	-	524
Intergovernmental	34,492	14,966	-	7,431	416,606
Charges for Services	-	-	-	-	2,371
Miscellaneous	-	-	-	-	50
<b>TOTAL RECEIPTS</b>	<u>302,976</u>	<u>131,810</u>	<u>59,909</u>	<u>66,395</u>	<u>1,409,275</u>
<b>DISBURSEMENTS</b>					
General Government	-	-	19,765	-	21,815
Public Safety	-	-	-	-	319,262
Public Works	-	-	-	-	73,513
Health and Sanitation	302,201	-	-	-	302,201
Culture and Recreation	-	-	-	-	107,871
Debt Service:					
Principal Payments	-	120,000	-	-	147,066
Interest and Fiscal Charges	-	12,725	-	-	40,881
Capital Projects	-	-	-	-	5,733
<b>TOTAL DISBURSEMENTS</b>	<u>302,201</u>	<u>132,725</u>	<u>19,765</u>	<u>-</u>	<u>1,018,342</u>
<b>EXCESS (DEFICIENCY) OF RECEIPTS OVER DISBURSEMENTS</b>	<u>775</u>	<u>(915)</u>	<u>40,144</u>	<u>66,395</u>	<u>390,933</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	-	-	40,405	-	56,555
Transfers out	-	-	(330,000)	-	(540,405)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>-</u>	<u>-</u>	<u>(289,595)</u>	<u>-</u>	<u>(483,850)</u>
Net Change in Fund Balances	775	(915)	(249,451)	66,395	(92,917)
<b>FUND BALANCES - BEGINNING</b>	<u>1,382</u>	<u>50,509</u>	<u>526,815</u>	<u>262,914</u>	<u>1,905,949</u>
<b>FUND BALANCES - ENDING</b>	<u>\$ 2,157</u>	<u>\$ 49,594</u>	<u>\$ 277,364</u>	<u>\$ 329,309</u>	<u>\$ 1,813,032</u>
<b>FUND BALANCES:</b>					
Restricted for:					
Visitor Promotion	-	-	-	-	13,539
911 Emergency Services	-	-	-	329,309	821,060
Preservation of Records	-	-	-	-	8,918
Debt Service	-	49,594	-	-	362,477
Road/Bridge Projects	-	-	-	-	199,103
County Library	-	-	-	-	61,453
Capital Projects	-	-	-	-	33,527
Hospital Operations	2,157	-	-	-	2,157
Committed to:					
Aid and Assistance	-	-	-	-	33,434
Assigned to:					
Other Purposes	-	-	277,364	-	277,364
<b>TOTAL FUND BALANCES</b>	<u>\$ 2,157</u>	<u>\$ 49,594</u>	<u>\$ 277,364</u>	<u>\$ 329,309</u>	<u>\$ 1,813,032</u>

(Concluded)



**ROCK COUNTY**  
**SCHEDULE OF OFFICE ACTIVITIES**  
For the Year Ended June 30, 2021

	County Clerk	Clerk of the District Court	County Sheriff	County Attorney	Weed Superintendent	Emergency Manager	County Library	Total
BALANCES JULY 1, 2020	\$ 4,159	\$ 536	\$ 1,000	\$ 10	\$ -	\$ 54	\$ 1,038	\$ 6,797
RECEIPTS								
Property Taxes	-	-	5	-	-	-	-	5
Licenses and Permits	136	-	330	-	-	-	-	466
Intergovernmental	3,440	-	-	-	-	-	1,901	5,341
Charges for Services	22,348	1,067	9,473	-	181	-	543	33,612
Miscellaneous	200	-	381	-	-	-	86	667
State Fees	36,956	1,089	-	-	-	-	-	38,045
Other Liabilities	65	130,229	22,329	-	-	-	-	152,623
TOTAL RECEIPTS	63,145	132,385	32,518	-	181	-	2,530	230,759
DISBURSEMENTS								
Payments to County Treasurer	26,337	1,211	9,452	10	181	54	3,452	40,697
Payments to State Treasurer	38,156	1,056	-	-	-	-	-	39,212
Petty Cash	-	-	381	-	-	-	86	467
Other Liabilities	43	130,229	22,267	-	-	-	-	152,539
TOTAL DISBURSEMENTS	64,536	132,496	32,100	10	181	54	3,538	232,915
BALANCES JUNE 30, 2021	\$ 2,768	\$ 425	\$ 1,418	\$ -	\$ -	\$ -	\$ 30	\$ 4,641
BALANCES CONSIST OF:								
Due to County Treasurer	\$ 1,379	\$ 135	\$ 1,256	\$ -	\$ -	\$ -	\$ -	\$ 2,770
Petty Cash	-	-	100	-	-	-	30	130
Due to State Treasurer	1,367	141	-	-	-	-	-	1,508
Due to Others	22	149	62	-	-	-	-	233
BALANCES JUNE 30, 2021	\$ 2,768	\$ 425	\$ 1,418	\$ -	\$ -	\$ -	\$ 30	\$ 4,641

ROCK COUNTY  
**SCHEDULE OF TAXES CERTIFIED AND COLLECTED**  
**FOR ALL POLITICAL SUBDIVISIONS IN THE COUNTY**  
June 30, 2021

Item	2016	2017	2018	2019	2020
Tax Certified by Assessor					
Real Estate	\$ 5,555,649	\$ 5,496,207	\$ 5,611,455	\$ 5,873,481	\$ 6,605,670
Personal and Specials	240,895	227,477	197,420	198,937	214,714
Total	<u>5,796,544</u>	<u>5,723,684</u>	<u>5,808,875</u>	<u>6,072,418</u>	<u>6,820,384</u>
Corrections					
Additions	4,551	5,890	1,636	2,893	2,632
Deductions	<u>(5,511)</u>	<u>(5,858)</u>	<u>(4,338)</u>	<u>(1,246)</u>	<u>(1,269)</u>
Net Additions/ (Deductions)	<u>(960)</u>	<u>32</u>	<u>(2,702)</u>	<u>1,647</u>	<u>1,363</u>
Corrected Certified Tax	<u>5,795,584</u>	<u>5,723,716</u>	<u>5,806,173</u>	<u>6,074,065</u>	<u>6,821,747</u>
Net Tax Collected by County Treasurer during Fiscal Year Ending:					
June 30, 2017	3,526,062	-	-	-	-
June 30, 2018	2,263,395	3,713,284	-	-	-
June 30, 2019	3,732	2,006,861	3,617,762	-	-
June 30, 2020	1,375	1,951	2,184,892	3,821,375	-
June 30, 2021	<u>848</u>	<u>1,416</u>	<u>2,453</u>	<u>2,247,630</u>	<u>4,244,021</u>
Total Net Collections	<u>5,795,412</u>	<u>5,723,512</u>	<u>5,805,107</u>	<u>6,069,005</u>	<u>4,244,021</u>
Total Uncollected Tax	<u>\$ 172</u>	<u>\$ 204</u>	<u>\$ 1,066</u>	<u>\$ 5,060</u>	<u>\$ 2,577,726</u>
Percentage Uncollected Tax	<u>0.00%</u>	<u>0.00%</u>	<u>0.02%</u>	<u>0.08%</u>	<u>37.79%</u>

Note: Tax refunds are netted against tax collections to determine Net Tax Collected.

ROCK COUNTY  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
For the Year Ended June 30, 2021

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Total Federal Expenditures
<b>DEPARTMENT OF HOMELAND SECURITY</b>			
Passed through Nebraska Military Department			
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	unavailable	* \$ 2,029,523
Emergency Management Performance Grants	97.042	unavailable	<u>49,035</u>
Total U.S. Department of Homeland Security			<u>2,078,558</u>
<b>ELECTION ASSISTANCE COMMISSION</b>			
Passed through Nebraska Secretary of State			
COVID-19 - 2018 HAVA Election Security Grants	90.404	unavailable	<u>3,440</u>
Total U.S. Election Assistance Commission			<u>3,440</u>
<b>TOTAL EXPENDITURES OF FEDERAL AWARDS</b>			<u><u>\$ 2,081,998</u></u>

\* Represents Major Program

See accompanying Notes to the Schedule of Expenditures of Federal Awards

ROCK COUNTY

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Year Ended June 30, 2021

1. **Basis of Presentation**

The accompanying schedule of expenditures of Federal awards (Schedule) includes the Federal award activity of Rock County (County) under programs of the Federal government for the year ended June 30, 2021, except as noted in Note 2 below. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes or net assets of the County. The County's reporting entity is defined in Note 1.A. to the County's financial statements. Federal awards received directly from Federal agencies, as well as those passed through other government agencies, are included in the Schedule. Unless otherwise noted on the Schedule, all programs are received directly from the respective Federal agency.

2. **Summary of Significant Accounting Policies**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The County has elected to use the 10 percent de minimis indirect cost rate, as allowed under Uniform Guidance.



## NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

Charlie Janssen  
State Auditor

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ROCK COUNTY  
**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

Board of Commissioners  
Rock County, Nebraska

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Rock County, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise Rock County's basic financial statements, and have issued our report thereon dated October 5, 2021. The report notes the financial statements were prepared on the basis of cash receipts and disbursements and do not include the financial data of the Rock County Hospital, a component unit of Rock County.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Rock County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Rock County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We consider the following deficiency in the County's internal control to be a significant deficiency:

- The County offices lacked a segregation of duties, as one person could handle all aspects of processing a transaction from beginning to end. Good internal control includes a plan of organization, procedures, and records designed to safeguard assets and provide reliable financial records. Inadequate segregation of duties could lead to the misappropriation of assets or improper reporting. Due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost.

*Board Response: The County has discussed the finding but must consider the cost of adequate segregation of duties when determining the use of tax money.*

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Rock County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Additional Items**

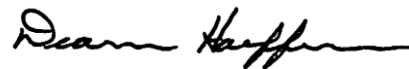
We also noted certain matters that we reported to the management of Rock County in a separate letter dated October 5, 2021.

### **Rock County's Response to Findings**

Rock County's response to the findings identified in our audit is described above. Rock County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Deann Haeffner, CPA  
Assistant Deputy Auditor  
Lincoln, Nebraska

October 5, 2021



## NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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ROCK COUNTY  
**REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM;  
REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND  
REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
REQUIRED BY THE UNIFORM GUIDANCE**

Independent Auditor's Report

Board of Commissioners  
Rock County, Nebraska

**Report on Compliance for Each Major Federal Program**

We have audited Rock County's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Rock County's major Federal programs for the year ended June 30, 2021. Rock County's major Federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Rock County's basic financial statements do not include the financial data of the Rock County Hospital, a component unit of Rock County.

**Management's Responsibility**

Management is responsible for compliance with the Federal statutes, regulations, and the terms and conditions of its Federal awards applicable to its Federal programs.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of Rock County's major Federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about Rock County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program. However, our audit does not provide a legal determination of Rock County's compliance with those requirements.

**Opinion on Each Major Federal Program**

In our opinion, Rock County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2021.

### **Report on Internal Control Over Compliance**

Management of Rock County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Rock County's internal control over compliance with the types of requirements that could have a direct and material effect on each major Federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major Federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Rock County's internal control over compliance.

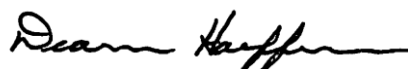
A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of the internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

### **Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the financial statements of Rock County as of and for the year ended June 30, 2021, and have issued our report thereon dated October 5, 2021, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements, which collectively comprise the basic financial statements. The accompanying schedule of expenditures of Federal awards is presented for purposes of additional analysis, as required by the Uniform Guidance and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of Federal awards is fairly stated in all material respects in relation to the financial statements as a whole. The report notes the financial statements were prepared on the basis of cash receipts and disbursements.



October 5, 2021

Deann Haeffner, CPA  
Assistant Deputy Auditor  
Lincoln, Nebraska



ROCK COUNTY

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For the Year Ended June 30, 2021

Section I – Summary of Auditor’s Results

**Financial Statements**

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with cash basis of accounting:

**Unmodified**

Internal control over financial reporting:

Material weaknesses identified? ☐ Yes ☒ None Reported

Significant deficiencies identified? ☒ Yes ☐ No

Noncompliance material to financial statements noted? ☐ Yes ☒ None Reported

**Federal Awards**

Internal control over major programs:

Material weaknesses identified? ☐ Yes ☒ None Reported

Significant deficiencies identified? ☐ Yes ☒ None Reported

Type of auditor’s report issued on compliance for major programs:

**Unmodified**

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

☐ Yes ☒ No

Major programs: **Disaster Grants – Public Assistance (Presidentially Declared Disasters): CFDA#97.036**

Dollar threshold used to distinguish between type A and type B programs:

\$750,000

Auditee qualified as low-risk auditee?

☐ Yes ☒ No

ROCK COUNTY

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

(Concluded)

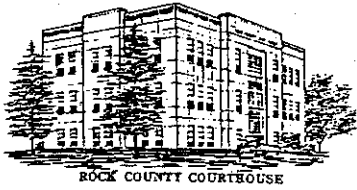
**Section II – Financial Statement Findings**

**Finding # 2021-1**

<u>Condition</u> -	There is a lack of segregation of accounting functions among various County offices and personnel. This is a continuing item from the prior year.
<u>Criteria</u> -	Authorization or approval of transactions, recording of transactions, and custody of assets should normally be segregated from each other.
<u>Context</u> -	Various County offices collect money, most of those offices employ one or two individuals. The offices remit the money to the County Treasurer.
<u>Effect</u> -	This lack of segregation of duties results in an inadequate overall internal control structure design.
<u>Cause</u> -	The County does not employ sufficient office personnel to segregate accounting functions properly.
<u>Recommendation</u> -	The County should be aware of the inherent risks associated with improper segregation of accounting functions. The County should also develop mitigating controls to reduce the risk of errors or fraud associated with the improper segregation of accounting functions.
<u>View of Officials</u> -	The County has discussed the finding but must consider the cost of adequate segregation of duties when determining the use of tax money.

**Section III – Federal Award Findings and Questioned Costs**

**None Noted**



## ROCK COUNTY, NEBRASKA

Jim Stout	Chairman
Glen May	Commissioner
Wade Hollenbeck	Commissioner
Daunitta Buoy	Clerk
Mona Davis	Treasurer
TJ Ellermeier	Assessor

### CORRECTIVE ACTION PLAN

Year Ended June 30, 2021

The corrective action plan for the findings included in the Schedule of Findings and Questioned Costs are summarized as follows:

Finding 2021-1      Segregation of Duties

Corrective Action Planned: The County has discussed the finding but must consider the cost of adequate segregation of duties when determining the use of tax money.

Anticipated Completion Date: Ongoing

Responsible Party: County Board





## NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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State Auditor

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October 5, 2021

Board of Commissioners  
Rock County, Nebraska

Dear Commissioners:

We have audited the basic financial statements of Rock County (County) for the fiscal year ended June 30, 2021, and have issued our report thereon dated October 5, 2021. In planning and performing our audit of the basic financial statements of the County, we considered internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements. An audit does not include examining the effectiveness of internal control and does not provide assurance on internal control. We also performed tests of the County's compliance with certain provisions of laws, regulations, contracts, and grants.

During our audit, we noted certain matters involving internal control over financial reporting and other operational matters that are presented here. These comments and recommendations are intended to improve the internal control over financial reporting or result in operational efficiencies in the following areas:

### **COUNTY BOARD**

#### **Claims Issues**

During our testing of claims approved and paid by the County Board, we noted the following:

- Claim 201444, dated October 6, 2020, paid \$5,000 to the Rock County Historical Society. The County did not obtain supporting documentation from that recipient to ensure that the funds provided were used appropriately.
- Claim 201183, dated August 18, 2020, reimbursed the County Attorney a total of \$343 for phone, internet, copies, and other miscellaneous office expenses. The County Attorney did not attach detailed documentation of actual costs to support this reimbursement. Additionally, the County does not have a formal agreement with the County Attorney outlining the allowed expenses for which the County would reimburse the County Attorney. The County reimbursed the County Attorney a total of \$2,159 during the fiscal year ended June 30, 2021.

Good internal controls require procedures to ensure that detailed supporting documentation is obtained and reviewed prior to the approval of claims by the County Board.

Without such procedures, there is an increased risk for the loss, theft, or misuse of County funds.

We recommend the County Board implement procedures to ensure all claims approved by the County Board are supported by detailed documentation.

## COUNTY SHERIFF

### Accounting Procedures

During the audit, we noted the following issues with the County Sheriff's accounting procedures:

- The office did not complete an accurate monthly asset-to-liability reconciliation to ensure office assets (cash on hand, reconciled bank balance, accounts receivable, etc.) agreed with office liabilities (unremitted fees, authorized petty cash, and trust accounts). The office was attempting to reconcile to a balance of \$1,000 (\$100 in cash and \$900 in the bank account); however, the County Board had authorized a petty cash amount of only \$100. Additionally, the office had an unknown long of \$41.

Assets	
Petty Cash on Hand	\$ 100
Bank Balance	820
Accounts Receivable	498
<b>Total Assets</b>	<b>\$ 1,418</b>
Liabilities	
Petty Cash - Approved	\$ 100
Balance Held – <b>Not Approved</b>	900
Prisoner Lodging Fees Held	315
Advanced Fees Held	62
<b>Total Liabilities</b>	<b>\$ 1,377</b>
<b>Unknown Long</b>	<b>\$ 41</b>

- The County's fiscal year 2021 budget message stated that the County Sheriff had only \$40 of petty cash available to him; however, as noted above, the actual balance held by the County Sheriff was \$1,000. The County Sheriff lacks authority to hold any money as a balance in his office, unless specifically approved by the County Board as a petty cash fund.
- As noted previously, the County Board has only approved a \$100 petty cash fund for the County Sheriff. During the fiscal year, we noted a single purchase, totaling \$140, meaning the County Sheriff used other funds for this purchase. The County Sheriff lacks authority to use other funds for petty cash-type purchases.

Neb. Rev. Stat. § 23-106(2) (Reissue 2012) provides the following:

*The county board shall have the authority to establish a petty cash fund for such county for the purpose of making payments for subsidiary general operational expenditures and purchases. Such county board shall set, by resolution of the board, the amount of money to be carried in such petty cash fund and the dollar limit of an expenditure from such fund and such amount shall be stated in the fiscal policy of the county board budget message.*

A similar finding was noted during the prior audit.

A good internal control plan requires procedures to ensure the following: 1) monthly asset-to-liability reconciliations are performed, and any variances are resolved in a timely manner; 2) County Board approval is received for all petty cash funds held by the office; 3) the approved petty cash amount held by the County Sheriff is stated accurately in the County Board's budget message; and 4) petty cash purchases are made using only the petty cash funds approved by the County Board.

Without such procedures, there is an increased risk for the loss, theft, or misuse of funds.

We recommend the County Sheriff implement procedures to ensure the following: 1) monthly asset-to-liability reconciliations are performed, and any variances are resolved in a timely manner; 2) County Board approval is received for all petty cash funds held by the office; 3) the approved petty cash amount held by the County Sheriff is stated accurately in the County Board's budget message; and 4) petty cash purchases are made using only the petty cash funds approved by the County Board.

## COUNTY OVERALL

### Segregation of Duties

Good internal control includes a plan of organization, procedures, and records designed to safeguard assets and provide reliable financial records. A system of internal control should include a proper segregation of duties, so no one individual is capable of handling all phases of a transaction from beginning to end.

We noted that the offices of the County each lacked a segregation of duties, as one person could handle all aspects of processing a transaction from beginning to end. A lack of segregation of duties increases the risk of possible errors or irregularities; however, due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost. This was also noted in prior audits.

We recommend the County review this situation. As always, the County must weigh the cost of hiring additional personnel versus the benefit of a proper segregation of duties.

*Board Response: The County has discussed the finding but must consider the cost of adequate segregation of duties when determining the use of tax money.*

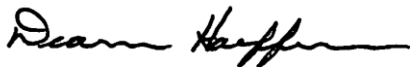
\* \* \* \* \*

It should be noted this report is critical in nature, as it contains only our comments and recommendations on the areas noted for improvement and does not include our observations on any strong features of the County.

Draft copies of this report were furnished to the County to provide management with an opportunity to review the report and to respond to the comments and recommendations included in this report. All formal responses received have been incorporated into this report. Where no response has been included, the County declined to respond. Responses that indicate corrective action has been taken were not verified at this time, but they will be verified in the next audit.

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sincerely,



Deann Haeffner, CPA  
Assistant Deputy Auditor