

# NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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Don Brockmann, Chairperson Elkhorn Township Cuming County 921 11<sup>th</sup> Road West Point, NE 68788

## Dear Chairperson Brockmann:

The Nebraska Auditor of Public Accounts (APA) has reviewed the audit waiver request received from the Elkhorn Township Cuming County (Township) for the fiscal year ending 2021. **That request has been approved.** 

While performing, pursuant to Neb. Rev. Stat. § 84-304 (2021 Neb. Laws, LB 528, § 51), the preliminary examination necessary to determine whether further audit work would be required or the audit waiver should be allowed, the APA noted certain internal control or compliance matters, or other operational issues, within the Township.

The following information is intended to improve internal controls or result in other operational efficiencies.

#### **Comments and Recommendations**

#### 1. Appreciation Dinner Support

During the fiscal year, the Township paid \$560 to the Bohemian Duck steakhouse for a "Christmas party for the officers and employees of the townships and their wives." Per the Township, no receipt was on file to support this payment.

The Local Government Miscellaneous Expenditure Act (Act), which is found at Neb. Rev. Stat. § 13-2201 (Reissue 2012) et seq., places strict parameters upon certain expenditures of public funds by local governments, including townships.

Furthermore, Section § 13-2203 (Cum. Supp. 2020) of the Act allows for one recognition dinner each year. Specifically, Section § 13-2203(2)(b) states the following:

Provided at one recognition dinner each year held for elected and appointed officials, employees, or volunteers of the local government. The maximum cost per person for such dinner shall be established by formal action of the governing body, but shall not exceed fifty dollars. An annual recognition dinner may be held separately for employees of each department or separately for volunteers, or any of them in combination, if authorized by the governing body . . . .

Additionally, good internal controls require procedures to ensure that any expenditure of Township funds is adequately supported.

Without such procedures, there is an increased risk for not only failure to comply with State statute but also loss or misuse of public funds.

We recommend the Board implement procedures to ensure compliance with the Act and all expenditures of Township funds are adequately supported.

### 2. Payments Not Approved

The APA obtained a copy of the September 9, 2021, meeting minutes for the Township Board. Those minutes fail to reflect the Board's approval of any Township expenditures.

Nebraska law requires the Township Board approve all claims. In particular, Neb. Rev. Stat. § 23-255 (Reissue 2012) states the following, in relevant part:

All claims and charges against the town, duly audited and allowed by the town board, shall be paid by order so drawn.

(Emphasis added.) Properly discharging the above statutory duties necessarily entails the Board's approval of all expenditures of Township funds prior to the actual disbursement.

As a public body, moreover, the Board is subject to the provisions of the Open Meetings Act, which is set out at Neb. Rev. Stat. § 84-1407 (Reissue 2014) et seq. Per Neb. Rev. Stat. § 84-1413(1) (2021 Neb. Laws, LB 83, § 13) public bodies, including Township Boards, are required to "keep minutes of all meetings," showing, among other things, "the substance of all matters discussed."

Furthermore, a good internal control plan and sound business practices require procedures to ensure that the Board approves all expenditures and business transactions of the Township prior to payment. Those same procedures should ensure also that the Board documents such approval in its meeting minutes, specifying the name of each payee, the exact amount of any disbursement, and the specific purpose of the payment.

Without such procedures, there is an increased risk for not only failure to comply with State statute but also loss or misuse of public funds.

We recommend the implementation of procedures to ensure the Board approves all expenditures of Township funds prior to payment, and such approval is documented adequately in the Board's meeting minutes.

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The preliminary planning work that resulted in this letter was designed primarily on a test basis and, therefore, may not bring to light all existing weaknesses in the Township's policies or procedures. Nevertheless, our objective is to use the knowledge gained during the performance of that preliminary planning work to make comments and suggestions that we hope will prove useful to the Township.

This communication is intended solely for the information and use of the Township and its management. It is not intended to be, and should not be, used by anyone other than those specified parties. However, this letter is a matter of public record, and its distribution is not limited.

If you have any questions, please contact **Dakota Christensen at 402-499-8702 or dakota.christensen** @nebraska.gov.

Sincerely,

Mark Avery, CPA

**Assistant Deputy Auditor** 

Mark Dey