# AUDIT REPORT OF DAWSON COUNTY

**JULY 1, 2022, THROUGH JUNE 30, 2023** 

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**Issued on October 2, 2023** 

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# DAWSON COUNTY 700 N. Washington Lexington, NE 68850

# LIST OF COUNTY OFFICIALS

At June 30, 2023

		Term
Title	Name	Expires
Board of Commissioners	PJ Jacobson	Jan. 2025
	Rod Reynolds	Jan. 2025
	Richard Zarek	Jan. 2025
	Bill Stewart	Jan. 2027
	Kevin Swanson	Jan. 2027
Assessor	Nic VanCura	Jan. 2027
Attorney	Elizabeth Waterman	Jan. 2027
Clerk	Karla Zlatkovsky	Jan. 2027
Election Commissioner		
Register of Deeds	Linzy Hendricks	Jan. 2027
Clerk of the District Court	Becky Boryca	Jan. 2027
Sheriff	Mark Montgomery	Jan. 2027
Treasurer	Kaitlyn Woltemath	Jan. 2027
Surveyor	Mark Streit	Jan. 2027
Veterans' Service Officer	Steve Zerr	Appointed
Weed Superintendent	Marty Craig	Appointed
Highway Superintendent	Mark Christiansen	Appointed
Planning & Zoning	Pam Holbrook	Appointed
Emergency Manager	Brian Woldt	Appointed
Public Defender	Kenneth Harbison	Appointed



### NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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#### DAWSON COUNTY

#### INDEPENDENT AUDITOR'S REPORT

Board of Commissioners Dawson County, Nebraska

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Dawson County, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective cash-basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Dawson County as of June 30, 2023, and the respective changes in cash-basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Emphasis of Matter - Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the cash basis of accounting described in Note 1, and for determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining nonmajor fund financial statement, budgetary comparison information, schedule of office activity, schedule of expenditures of Federal awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and schedule of taxes certified and collected, pages 18-36, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole on the basis of accounting described in Note 1.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 20, 2023, on our consideration of Dawson County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that

report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Dawson County's internal control over financial reporting and compliance.

September 20, 2023

Jeff Schreier, CPA Audit Manager Lincoln, Nebraska

# DAWSON COUNTY **STATEMENT OF NET POSITION - CASH BASIS**

June 30, 2023

	Governmental Activities		
ASSETS			
Cash and Cash Equivalents (Note 1.D)	\$	23,182,419	
Investments (Note 1.D)		4,970,171	
TOTAL ASSETS	\$	28,152,590	
NET POSITION			
Restricted for:			
Visitor Promotion	\$	353,659	
911 Emergency Services		527,436	
Drug Education		50,135	
Law Enforcement & Public Safety		93,487	
Preservation of Records		49,387	
Miscellaneous Projects		3,781,648	
Self Insurance		6,506,759	
Historical Society		1,040	
Unemployment Compensation		98,794	
Road and Bridge Projects		840,572	
Unrestricted		15,849,673	
TOTAL NET POSITION	\$	28,152,590	

# DAWSON COUNTY **STATEMENT OF ACTIVITIES - CASH BASIS**

For the Year Ended June 30, 2023

		Program Ca	ash Receipts	Net (	(Disbursement)	
		Fees, Fines,	Operating	R	eceipts and	
	Cash	and Charges	Grants and	(	Changes in	
<b>Functions:</b>	Disbursements	for Services	Contributions	N	let Position	
<b>Governmental Activities:</b>	_					
General Government	\$ (8,050,559)	\$ 1,119,307	\$ 282,144	\$	(6,649,108)	
Public Safety	(5,778,604)	1,430,829	218,622		(4,129,153)	
Public Works	(6,568,470)	68,432	3,789,862		(2,710,176)	
Public Assistance	(289,668)	-	-		(289,668)	
Culture and Recreation	(387,313)				(387,313)	
Total Governmental Activities	\$ (21,074,614)	\$ 2,618,568	\$ 4,290,628		(14,165,418)	
	General Receipts:					
	Taxes:					
	Property				11,367,919	
	Motor Vehicle	e			1,005,797	
	Inheritance			699,378		
	Lodging			323,233		
	Other			226,293		
	Grants and Con	tributions Not Re	stricted to			
	Specific Prog	rams			78,936	
	Investment Inco	come			421,279	
	Road Project Co	ost Reimbursemei	nts		794,204	
	Keno Proceeds	Keno Proceeds				
	Miscellaneous	Miscellaneous				
	Total General Re		15,582,345			
	Change in Net Po	sition			1,416,927	
	Net Position - Be	ginning of year			26,735,663	
	Net Position - En	d of year		\$	28,152,590	

# STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS

June 30, 2023

	General Fund	Road Fund	Inheritance Fund	Insurance Fund	Sinking Fund		TD American ue Plan Fund	Nonmajor Funds	Total Governmental Funds
ASSETS						,	_		
Cash and Cash Equivalents (Note 1.D)	\$ 4,278,041	\$1,484,577	\$ 4,891,812	\$6,506,759	\$2,611,477	\$	-	\$ 3,409,753	\$ 23,182,419
Investments (Note 1.D)					1,188,523		3,781,648		4,970,171
TOTAL ASSETS	\$ 4,278,041	\$1,484,577	\$ 4,891,812	\$6,506,759	\$3,800,000	\$	3,781,648	\$ 3,409,753	\$ 28,152,590
FUND BALANCES									
Restricted for:									
Visitor Promotion	-	-	-	-	-		-	353,659	353,659
911 Emergency Services	-	-	-	-	-		-	527,436	527,436
Drug Education	-	-	-	-	-		-	50,135	50,135
Law Enforcement & Public Safety	-	-	-	-	-		-	93,487	93,487
Preservation of Records	-	-	-	-	-		-	49,387	49,387
Miscellaneous Projects	-	-	-	-	-		3,781,648	-	3,781,648
Self Insurance	-	-	-	6,506,759	-		-	-	6,506,759
Historical Society	-	-	-	-	-		-	1,040	1,040
Unemployment Compensation	-	-	-	-	-		-	98,794	98,794
Road and Bridge Projects	-	-	-	-	-		-	840,572	840,572
Committed to:									
Law Enforcement & Public Safety	-	-	-	-	-		-	351,364	351,364
Road Maintenance	-	1,484,577	-	-	-		-	-	1,484,577
Aid and Assistance	-	-	-	-	-		-	5,049	5,049
County Buildings	-	-	-	-	-		-	3,561	3,561
Miscellaneous Projects	-	-	-	-	3,800,000		-	553,197	4,353,197
Employee Recognition	-	-	-	-	-		-	18,946	18,946
Watershed Management	-	-	-	-	-		-	460,255	460,255
Noxious Weed Control	-	-	-	-	-		-	2,871	2,871
Assigned to:									
Other Purposes	-	-	4,891,812	-	-		-	-	4,891,812
Unassigned	4,278,041								4,278,041
TOTAL CASH BASIS FUND BALANCES	\$ 4,278,041	\$1,484,577	\$ 4,891,812	\$6,506,759	\$3,800,000	\$	3,781,648	\$ 3,409,753	\$ 28,152,590

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS

		roi me	rear Ended Ju	ille 30, 2023				
	General Fund	Road Fund	Inheritance Fund	Insurance Fund	Sinking Fund	COVID American Rescue Plan Fund	Nonmajor Funds	Total Governmental Funds
RECEIPTS								
Taxes:								
Property	\$11,269,806	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 98,113	\$ 11,367,919
Motor Vehicle	1,005,797	-	-	-	-	-	-	1,005,797
Inheritance	-	-	699,378	-	-	-	-	699,378
Lodging	-	-	-	-	-	-	323,233	323,233
Other	126,536	-	-	-	-	-	99,757	226,293
Investment Income	330,918	-	-	89,257	-	-	1,104	421,279
Intergovernmental	365,951	3,330,435	-	-	-	-	673,178	4,369,564
Charges for Services	2,066,619	9,850	-	-	-	-	542,099	2,618,568
Miscellaneous	18,571	916,387	-	323,204	-	-	201,348	1,459,510
TOTAL RECEIPTS	15,184,198	4,256,672	699,378	412,461			1,938,832	22,491,541
DISBURSEMENTS								
General Government	6,213,419	_	962	1,527,617	_	155,473	153,088	8,050,559
Public Safety	4,388,404	_	-	1,527,017	_	277,932	1,112,268	5,778,604
Public Works	216,855	5,242,908	_	_	_	349,220	759,487	6,568,470
Public Assistance	287,827	5,242,700	_	_	_	547,220	1,841	289,668
Culture and Recreation	207,027	_	_	_	_	_	387,313	387,313
TOTAL DISBURSEMENTS	11,106,505	5,242,908	962	1,527,617		782,625	2,413,997	21,074,614
TOTAL DISBORDENIENTS	11,100,303	3,242,700		1,327,017		702,023	2,413,777	21,074,014
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	4,077,693	(986,236)	698,416	(1,115,156)		(782,625)	(475,165)	1,416,927
OTHER FINANCING SOURCES (USES)								
Transfers in	6,999	2,406,857	-	1,442,427	-	-	735,000	4,591,283
Transfers out	(4,296,275)	-	-	-	-	-	(295,008)	(4,591,283)
TOTAL OTHER FINANCING								
SOURCES (USES)	(4,289,276)	2,406,857		1,442,427			439,992	
Net Change in Fund Balances CASH BASIS FUND	(211,583)	1,420,621	698,416	327,271	-	(782,625)	(35,173)	1,416,927
BALANCES - BEGINNING (Restated)	4,489,624	63,956	4,193,396	6,179,488	3,800,000	4,564,273	3,444,926	26,735,663
CASH BASIS FUND								
BALANCES - ENDING	\$ 4,278,041	\$ 1,484,577	\$ 4,891,812	\$6,506,759	\$3,800,000	\$ 3,781,648	\$ 3,409,753	\$ 28,152,590

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES FIDUCIARY FUNDS

For the Year Ended June 30, 2023

	Custodial Fund Balances July 1, 2022		Fund Balances		Receipts	Disbursements		Receipts Disbursements		Receipts Disburseme		Fu	Custodial nd Balances ne 30, 2023
ASSETS													
Cash and Cash Equivalents	\$	2,827,649	\$ 61,256,139	\$	60,656,362	\$	3,427,426						
LIABILITIES													
Due to other governments													
State - Collected by County Treasurer		655,394	7,702,890		7,722,543		635,741						
State - Collected by Other Offices		27,861	376,910		373,679		31,092						
Schools		513,238	39,304,308		39,191,565		625,981						
Educational Service Units		4,337	512,632		511,587		5,382						
Technical College		26,750	3,125,275		3,119,379		32,646						
Natural Resource Districts		6,465	793,943		791,931		8,477						
Cemetery Districts		159	32,361		32,259		261						
Fire Districts		1,648	690,158		689,840		1,966						
Municipalities		112,201	4,856,665		4,854,960		113,906						
Agricultural Society		2,913	340,968		340,304		3,577						
Drainage Districts		33,647	27,157		35,942		24,862						
Railroad Transportation Safety District		807,875	13,701		341		821,235						
Sanitary and Improvement Districts		11,371	283,063		287,853		6,581						
Hospitals		3,775	448,839		448,278		4,336						
Airport Authorities		7,209	390,370		389,722		7,857						
Others - Collected by County Treasurer		7,908	508,803		301,937		214,774						
Others - Collected by Other Offices		604,898	1,848,096		1,564,242		888,752						
TOTAL LIABILITIES		2,827,649	61,256,139		60,656,362		3,427,426						
TOTAL NET POSITION	\$		\$ -	\$		\$							

#### NOTES TO FINANCIAL STATEMENTS

For the Fiscal Year Ended June 30, 2023

### 1. Summary of Significant Accounting Policies

The following is a summary of the significant accounting policies utilized in the accounting system of Dawson County.

#### A. Reporting Entity

Dawson County, Nebraska, (County) is a governmental entity established under and governed by the laws of the State of Nebraska (State). The County is managed by county officials who are elected on a political ballot for four-year terms. As a political subdivision of the State, the County is exempt from State and Federal income taxes. The financial statements include all funds of the County that are not legally separate. The County has also considered all potential component units for which it is financially accountable, as well as other organizations that are either fiscally dependent on the County or maintain a significant relationship with the County, such that exclusion would be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the County to impose its will on that organization, or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County is also considered financially accountable if an organization is fiscally dependent on and there is potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County regardless of whether the organization has (1) a separately elected governing board, (2) a governing board appointed by a higher level of government, or (3) a jointly appointed board.

As required by Generally Accepted Accounting Principles (GAAP), these financial statements present the County (the primary government). No component units were identified.

#### Joint Organization.

Behavioral Health Region II – The County has entered into an agreement with surrounding counties and the Nebraska Department of Health and Human Services to provide services to carry out the provisions of the Nebraska Behavioral Health Services Act (Act). Agreements were established under the authority of the Interlocal Cooperation Act for services to be provided under the Act. Region II (Region) consists of the following counties: Grant, Hooker, Thomas, Arthur, McPherson, Logan, Keith, Lincoln, Perkins, Chase, Hayes, Frontier, Dawson, Gosper, Dundy, Hitchcock, and Red Willow.

The governing board for the Region includes representatives from the participating county boards. Each county contributes to the financial support of the Region activities based on formulas developed by the Region governing board and as required by the Act. Funding is provided by a combination of Federal, State, local, and private funding. The County contributed \$148,242 toward the operation of the Region during fiscal year 2023. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Nebraska Department of Health and Human Services requires the Region to be audited annually in accordance with State statute. Financial information for the Region is available in those audit reports.

<u>Health Department</u> – The County has entered into an agreement with the Two Rivers Public Health Department (Department) to provide public health services. The agreement was established under authority of the Interlocal Cooperation Act for services to be provided per Neb. Rev. Stat. §§ 71-1626 to 71-1636 (Reissue 2018).

#### NOTES TO FINANCIAL STATEMENTS

(Continued)

#### 1. Summary of Significant Accounting Policies (Continued)

The Department's governing board is established by statute and includes representatives from the participating county boards and the health profession. Funding is provided by a combination of Federal, State, local, and private funding. The County did not contribute toward the operation of the Department during fiscal year 2023. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Department is audited in accordance with Neb. Rev. Stat. § 84-304(4) (Cum. Supp. 2022). Financial information for the Department is available in that report.

#### B. Basis of Presentation

Government-Wide Financial Statements. The Statement of Net Position - Cash Basis and Statement of Activities - Cash Basis display information about the activities of the County and are in the format of government-wide statements, as required by GASB Statement Number 34. These statements include all the financial activities of the County, except for fiduciary activities. Internal activities in these statements were considered immaterial and have not been eliminated. Governmental Generally Accepted Accounting Principles (GAAP) requires internal activity to be eliminated to minimize double counting. The County reports governmental activities only. Governmental activities are generally financed through taxes, intergovernmental receipts, and other nonexchange transactions. The Statement of Net Position presents the County's non-fiduciary assets in two categories:

**Restricted.** This category results when constraints are externally imposed on net asset use by creditors, grantors, or contributors, or imposed by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then the unrestricted resources as they are needed.

**Unrestricted.** This category represents resources that do not meet the definition of the preceding category. Unrestricted resources often have constraints on resources that are imposed by management, but those constraints can be removed or modified.

The statement of activities demonstrates the degree to which the direct disbursement of a given function or segment is offset by program receipts. Direct disbursements are those that are clearly identifiable with a specific function or segment. Program receipts include the following: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program receipts are reported instead as general receipts.

**Fund Financial Statements.** The fund financial statements provide information about the County's funds, including its fiduciary funds. GAAP requires separate statements by fund category – governmental, proprietary, and fiduciary. The County uses only the governmental and fiduciary fund categories. The County Board is the highest level of decision-making authority and has the authority, by resolution, to establish, modify, or rescind the commitment or assignment of a fund balance to a specific purpose. When resources for a specific purpose are available in more than one fund balance classification, the County's policy is to use resources in the following order: restricted, committed, assigned, and unassigned. The emphasis of fund financial statements is on major governmental funds. All remaining governmental funds are aggregated and reported as nonmajor funds.

#### NOTES TO FINANCIAL STATEMENTS

(Continued)

### 1. Summary of Significant Accounting Policies (Continued)

The County reports the following major governmental funds:

**General Fund.** This is the County's primary operating fund. It accounts for financial resources of the general government, except those required to be accounted for in another fund.

**Road Fund.** This fund is used to account for costs associated with the repair and maintenance of roads and bridges and is primarily funded by State tax receipts.

**Inheritance Fund.** This fund is used to account for the receipts generated from inheritance taxes and is used for various projects.

**Insurance Fund.** This fund is used to account for the County's self-insured health insurance plan and is primarily funded by employee and employer health insurance premiums and reinsurance reimbursements. The balance of the fund is used to pay health insurance claims.

**Sinking Fund.** This fund is used to account for transfers from other funds, which will be used for special projects as determined by the County Board.

**COVID American Rescue Plan Fund.** This fund is used to account for aid received from the Federal government through the American Rescue Plan Act and will be used as allowed by Federal regulations, and approved by the County Board.

The County reports the following additional non-major governmental fund types:

**Special Revenue Funds.** These funds account for the proceeds from a specific receipt source that is restricted to disbursements for a specified purpose.

**Custodial Funds.** These funds account for assets held by the County as an agent for various local governments.

The County designates fund balances as follows:

**Restricted.** The fund balance is restricted by external impositions, such as creditors, grantors, or laws or regulations of other governments.

**Committed.** The fund balance has been designated by the County Board for a specific purpose.

**Assigned.** The fund balance has not been designated by the County Board for a specific purpose, but it has been separated based on the type of revenue.

**Unassigned.** This portion of the General Fund is not restricted, committed, or assigned for a specific purpose.

### C. Measurement Focus, Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus and basis of accounting. The accounting records of the County are maintained and the government-wide financial statements were reported on the basis of cash receipts and disbursements. As such, the measurement focus includes only those assets and fund balances arising from cash transactions on the

#### NOTES TO FINANCIAL STATEMENTS

(Continued)

#### 1. Summary of Significant Accounting Policies (Continued)

Statement of Net Position - Cash Basis and the Statement of Activities - Cash Basis. Receipts are recognized when received, and disbursements are recognized when paid. This differs from governmental GAAP, which requires the government-wide and fiduciary fund financial statements to be reported using the economic resources measurement focus and the accrual basis of accounting. Under this measurement focus and basis of accounting, receipts are recorded when earned, and disbursements are recorded when a liability is incurred, regardless of the timing of related cash flows.

The governmental fund financial statements were also reported on the cash receipt and disbursement basis of accounting. As such, the same measurement focus and basis of accounting were used, as described above. This differs from governmental GAAP, which requires governmental fund financial statements to be reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this measurement focus and basis of accounting, receipts are recognized as soon as they are both measurable and available. Receipts are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Disbursements are generally recorded when a liability is incurred, as under accrual accounting. However, disbursements related to compensated absences, and claims and judgments are recorded only when payment is due.

#### D. Assets and Net Position

**Cash and Cash Equivalents.** The County's cash and cash equivalents are considered to be cash on hand, certificates of deposit, and demand deposits.

**Investments.** The types of investments in which the County is authorized to invest funds are enumerated in Neb. Rev. Stat. § 77-2315, § 77-2340, and § 77-2341 (Reissue 2018) and generally include U.S. Government obligations and securities, which are authorized by the Nebraska Investment Council.

**Capital Assets.** Under the cash receipts and disbursements basis of accounting, capital assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisitions are reflected as disbursements in governmental funds. GAAP requires capital assets, which would include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), to be reported in the applicable governmental activities columns in the government-wide financial statements.

Depreciation expenses on capital assets were not recorded on the cash basis financial statements. Under GAAP, depreciation expenses would be recorded in the Statement of Activities. The cost of normal maintenance and repairs that does not add to the value of the asset or extend asset life is not capitalized.

**Compensated Absences.** Vested or accumulated vacation leave that is liquidated with expendable available financial resources is reported as a disbursement of the County funds as paid. Upon termination, employees are paid for any unused vacation. Under the receipts and disbursements basis of accounting, the liabilities for compensated absences are not reported since they do not represent liabilities arising from cash transactions. Under GAAP, the compensated absences liability would be reported in the government-wide financial statements and would be recorded in accordance with the County's policy, which is to recognize the expense and accrued liability when vacation and compensatory leave is earned.

**Restricted Net Position.** When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then the unrestricted resources, as they are needed. Net position is reported as restricted when constraints placed on its use are either externally imposed or imposed by law through constitutional provisions or enabling legislation. The government-wide statement of net position reports \$12,302,917 of restricted net position, which is fully restricted by enabling legislation.

#### NOTES TO FINANCIAL STATEMENTS

(Continued)

#### 1. Summary of Significant Accounting Policies (Concluded)

**Budgetary Process.** The County adopts an annual budget in accordance with the statutory requirements of the Nebraska Budget Act and County Budget Act of 1937. The budget is prepared on the cash receipts and disbursements basis of accounting. The budget contains only those receipts actually received by the County Treasurer. The County does not utilize an encumbrance accounting system. All appropriated spending authority lapses at the end of the fiscal year.

On or before August 1, the County budget-making authority prepares and transmits a budget for each County fund to the County Board. The budget includes the requirements, the outstanding warrants, the operating reserves to be maintained, the cash on hand at the close of the preceding fiscal year, the receipts from sources other than taxation, and the amount to be raised by taxation. The County Board must hold at least one public hearing on the proposed budget. On or before September 30, the County Board adopts the budget and appropriates the amounts specified in the budget for the departments, offices, activities, and funds of the County.

The County Board is authorized to transfer budgeted amounts between departments within any fund through resolution; however, if revisions are made that alter the total disbursements of any fund, an additional public hearing must be held. The legal level of budgetary control for the General Fund is at the function level, and the special revenue fund types are at the fund level. The County Board is also authorized to budget for the transfer of money between County funds.

#### 2. Deposits and Investments

The County has generally pooled the cash resources of the various funds for investment purposes. Interest earned on pooled funds is credited to the County General Fund in accordance with Neb. Rev. Stat. § 77-2315 (Reissue 2018).

At year end, the County's carrying amount of deposits was \$23,182,419 for County funds and \$3,427,426 for Fiduciary funds. The bank balances for all funds totaled \$26,330,577. For purposes of classifying categories of custodial credit risk, the bank balances of the County's deposits, as of June 30, 2023, were either entirely insured or collateralized with securities held by the County's agent in the County's name.

The County's carrying value of investments is stated at cost, which approximates market. Investments consisted of \$1,105,735 in U.S. Government Securities and of \$3,864,436 deposited in the Nebraska Public Agency Investment Trust (NPAIT). NPAIT is a public entity investment pool operated under the direction of a nine-member Board of Trustees. All net income of the trust is determined as of the close of business on each banking day and is credited thereafter pro rata to each participant's account. Net income that has accrued to each participant is converted as of the close of business of each calendar month into additional units, which thereafter are held in each participant's trust account. Since net income of the fund is allocated among participants each time net income is determined, the net asset value remains at \$1.00 per unit. Securities held by NPAIT are not held in the County's name. The U.S. Government Securities were held by the County or its agent in the name of the County.

#### 3. Taxes

Property taxes are levied by the County Board on or before October 20 of each year for all political subdivisions in the County. Real estate and personal property taxes are due and attach as an enforceable lien on January 1 following the levy date, and they become delinquent in two equal installments on May 1 and September 1. Motor vehicle taxes are due when application is made for registration of a motor vehicle.

#### NOTES TO FINANCIAL STATEMENTS

(Continued)

#### **3.** Taxes (Concluded)

Counties are permitted by the State Constitution to levy a tax of up to \$.50/\$100 of assessed valuation for general governmental services other than the payment of principal and interest on bonded debt. Counties may levy taxes in addition to the 50-cent limitation upon a vote of the people.

The levy set in October 2022, for the 2022 taxes, which will be materially collected in May and September 2023, was set at \$.331802/\$100 of assessed valuation. The levy set in October 2021, for the 2021 taxes, which were materially collected in May and September 2022, was set at \$.323910/\$100 of assessed valuation. The amount collected for the motor vehicle tax is outlined in State statute.

Additionally, there is currently a statutory lid limitation, which limits taxation to the prior year's level, with provisions for growth. The lid may be increased by 1% upon the approval of a three-fourths majority of the County Board.

#### 4. Retirement System

The Retirement System for Nebraska Counties (Plan) is a multiple-employer plan administered by the Public Employees Retirement Board in accordance with the provisions of the County Employees Retirement Act. The Plan consists of a defined contribution option and a cash balance benefit. The cash balance benefit is a type of defined benefit plan. The Plan provisions are established under Neb. Rev. Stat. §§ 23-2301 through 23-2334 (Reissue 2022) and may be amended through legislative action.

Participation in the Plan is required of all full-time employees. Part-time (working less than one-half of the regularly scheduled hours) employees may elect voluntary participation upon reaching age 18. Part-time elected officials may exercise the option to join.

County employees and elected officials contribute 4.5% of their total compensation. In addition, the County contributes an amount equal to 150% of the employee's contribution. The contribution rates are established by § 23-2307 and § 23-2308 and may be amended through legislative action. The employee's and employer's contributions are kept in separate accounts. The employee's account is fully vested. The employer's account is fully vested after three years of participation in the system or credit for participation in another governmental plan prior to actual contribution to the Plan. Non-vested County contributions are forfeited upon termination. Forfeitures are used to cover a portion of the pension plan's administrative expenses. Prior service benefits are paid directly by the County to the retired employee. The Plan's financial statements, including pension costs and obligations, are audited annually and can be obtained from the State of Nebraska Public Employees Retirement System.

A supplemental retirement plan was established on January 1, 2003, for the benefit of all present and future commissioned law enforcement personnel employed by the County. Employees contribute 1% of their salary, and the County contributes an amount equal to 100% of the employee's contribution. In a defined contribution plan, benefits depend solely on amounts contributed to the Plan plus investment earnings.

For the year ended June 30, 2023, 199 employees contributed \$368,819, and the County contributed \$544,957. Contributions included \$16,537 in cash contributions towards the supplemental law enforcement plan for 29 law enforcement employees.

### NOTES TO FINANCIAL STATEMENTS

(Continued)

#### 5. Risk Management

The County is exposed to various risks of loss related to the following: torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County is a member of the Nebraska Intergovernmental Risk Management Association (NIRMA), a public entity risk pool currently operating as a common risk management and insurance program for 107 counties and local governments throughout Nebraska.

The County pays an annual deposit premium, as calculated by the administrator of the pool. The premium is based on the losses and exposures of each County and the entire pool. If the pool becomes insolvent or otherwise unable to discharge its legal liabilities and obligations, the County may be assessed for an additional contribution. Each county remains liable for such assessments, regardless of the county's withdrawal from participation or the termination of the agreement, as well as for liabilities of the pool incurred during the county's period of membership.

The agreement with NIRMA requires the risk pool to provide coverage for up to a maximum amount per occurrence and purchase commercial insurance for claims in excess of coverage provided. In the event of a liability exceeding the commercial insurance, the County would be responsible for funding the excess amount.

. . . . . . . .

	NIRMA		Maximum	
	Coverage		Coverage	
General Liability Claim	\$ 500,000	\$	5,000,000	
Workers' Compensation Claim	\$ 550,000	Statutory Limits		
Property Damage Claim	\$ 250,000	Insured Value at		
		Repl	acement Cost	

The County has not paid any additional assessments to the pool or paid out any amounts that exceeded coverage provided by the pool in the last three fiscal years. There were no significant reductions in insurance coverage from the prior year coverage.

The County self-insures for employee health insurance and has contracted with Mid-American Benefits to act as the claims administrator for the County's self-insured plan. Details of the coverage are available upon request from the County Clerk. The self-insured plan is funded through a combination of employee and County contributions. The activity of the plan is reflected in the County's financial statements under the Insurance Fund. No settlements exceeded coverage in any of the past three fiscal years. The County has obtained stop-loss coverage to limit the County's total exposure to \$60,000 per enrolled member, per year.

#### **6.** Interfund Transfers

Interfund transfers for the year ended June 30, 2023, consisted of the following:

		Transfe			
		General	N	Nonmajor	
Transfers to	Fund		Funds		Total
Road Fund	\$	2,406,857	\$	-	\$ 2,406,857
General Fund		-		6,999	6,999
Insurance Fund		1,225,418		217,009	1,442,427
Nonmajor Funds		664,000		71,000	735,000
Total	\$	4,296,275	\$	295,008	\$ 4,591,283

#### NOTES TO FINANCIAL STATEMENTS

(Concluded)

#### **6. Interfund Transfers** (Concluded)

Transfers are used to move unrestricted receipts collected in the General Fund and Inheritance Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### 7. Contingent Liabilities

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, the County Attorney believes the resolution of these matters will not have a materially adverse effect on the financial condition of the County.

#### 8. Noxious Weed Board

The County has a separately elected Noxious Weed Board (Weed Board). The Weed Board has the authority to set rates and approve bids for activity of the County's Noxious Weed's Department.

### 9. Prior Period Adjustment

The beginning balance of the General Fund was increased by \$414 and the beginning balance of the COVID American Rescue Plan Fund was decreased by \$414 to account for a correction to prior year interest earnings. These restatements had no impact on total Governmental Activities Net Position - Beginning of year on the Government Wide Statement of Activities - Cash Basis.

# BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL GENERAL FUND

For the Year Ended June 30, 2023

Original Final Budget Budget Actual	inal Budget Positive (Negative)
RECEIPTS	
Taxes \$12,619,767 \$12,619,767 \$12,402,139 \$	(217,628)
Investment Income 15,000 15,000 330,918	315,918
Intergovernmental 325,000 325,000 365,951	40,951
Charges for Services 1,979,050 1,979,050 2,066,619	87,569
Miscellaneous 45,000 45,000 18,571	(26,429)
TOTAL RECEIPTS 14,983,817 14,983,817 15,184,198	200,381
DISBURSEMENTS	
General Government:	
County Board 123,050 123,050 121,888	1,162
County Clerk 221,745 221,745 218,105	3,640
County Treasurer 355,664 355,664 337,602	18,062
Register of Deeds 171,669 171,669 151,020	20,649
County Assessor 659,133 659,133 608,366	50,767
Election Commissioner 124,800 124,800 89,706	35,094
Building and Zoning 31,090 31,090 21,419	9,671
Clerk of the District Court 362,750 362,750 289,029	73,721
County Court System 440,500 440,500 387,514	52,986
District Judge 180,015 180,015 144,395	35,620
Public Defender 306,749 311,316 282,196	29,120
Building and Grounds 2,392,150 2,392,150 787,684	1,604,466
Agricultural Extension Agent 176,159 176,159 164,950	11,209
Child Support 255,736 255,736 233,080	22,656
Miscellaneous 4,671,300 4,666,733 2,376,465	2,290,268
Public Safety	
County Sheriff 3,892,712 3,892,712 3,557,943	334,769
County Attorney 797,192 797,192 727,730	69,462
Emergency Management 134,250 134,250 102,731	31,519
Public Works	
County Surveyor 240,343 240,343 216,855	23,488
Public Assistance	
Veterans' Service Officer 82,286 82,286 79,239	3,047
Transit Bus 37,200 37,200 15,567	21,633
Relief 60,000 60,000 27,100	32,900
Institutions 239,200 239,200 165,921	73,279
TOTAL DISBURSEMENTS 15,955,693 15,955,693 11,106,505	4,849,188

# DAWSON COUNTY BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL GENERAL FUND

For the Year Ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
EXCESS (DEFICIENCY) OF RECEIPTS				
OVER (UNDER) DISBURSEMENTS	(971,876)	(971,876)	4,077,693	5,049,569
OTHER FINANCING SOURCES (USES)				
Transfers in	956,998	956,998	6,999	(949,999)
Transfers out	(3,454,332)	(3,454,332)	(4,296,275)	(841,943)
TOTAL OTHER FINANCING	_			
SOURCES (USES)	(2,497,334)	(2,497,334)	(4,289,276)	(1,791,942)
Net Change in Fund Balance	(3,469,210)	(3,469,210)	(211,583)	3,257,627
FUND BALANCE - BEGINNING	4,489,624	4,489,624	4,489,624	
FUND BALANCE - ENDING	\$ 1,020,414	\$ 1,020,414	\$ 4,278,041	\$ 3,257,627

(Concluded)

# BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL MAJOR FUNDS

For the Year Ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
ROAD FUND				
RECEIPTS Interpretation	¢ 2.066.000	¢ 2.066.000	¢ 2 220 425	¢ 264.425
Intergovernmental Charges for Services	\$ 3,066,000	\$ 3,066,000	\$ 3,330,435 9,850	\$ 264,435 9,850
Miscellaneous	1,832,500	1,832,500	916,387	(916,113)
TOTAL RECEIPTS	4,898,500	4,898,500	4,256,672	(641,828)
DISBURSEMENTS	6,921,625	6,921,625	5,242,908	1,678,717
EXCESS (DEFICIENCY) OF RECEIPTS				
OVER (UNDER) DISBURSEMENTS	(2,023,125)	(2,023,125)	(986,236)	1,036,889
OTHER FINANCING SOURCES (USES)				
Transfers in	2,659,169	2,659,169	2,406,857	(252,312)
Transfers out				
TOTAL OTHER FINANCING				
SOURCES (USES)	2,659,169	2,659,169	2,406,857	(252,312)
Net Change in Fund Balance	636,044	636,044	1,420,621	784,577
FUND BALANCE - BEGINNING	63,956	63,956	63,956	
FUND BALANCE - ENDING	\$ 700,000	\$ 700,000	\$ 1,484,577	\$ 784,577
INHERITANCE FUND				
RECEIPTS				
Taxes	\$ 6,604	\$ 6,604	\$ 699,378	\$ 692,774
TOTAL RECEIPTS	6,604	6,604	699,378	692,774
DISBURSEMENTS	3,850,000	3,850,000	962	3,849,038
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	(3,843,396)	(3,843,396)	698,416	4,541,812
OTHER FINANCING SOURCES (USES) Transfers in				
Transfers out	(350,000)	(350,000)	_	350,000
TOTAL OTHER FINANCING	(330,000)	(330,000)		330,000
SOURCES (USES)	(350,000)	(350,000)		350,000
Net Change in Fund Balance	(4,193,396)	(4,193,396)	698,416	4,891,812
FUND BALANCE - BEGINNING	4,193,396	4,193,396	4,193,396	
FUND BALANCE - ENDING	\$ -	\$ -	\$ 4,891,812	\$ 4,891,812

# BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL MAJOR FUNDS

For the Year Ended June 30, 2023

	O	riginal	1	Final			Fin	ance with al Budget Positive
	E	Budget	В	udget		Actual	(N	(egative)
INSURANCE FUND	_							
RECEIPTS								
Investment Income	\$	-	\$	-	\$	89,257	\$	89,257
Miscellaneous		70,512		70,512		323,204		252,692
TOTAL RECEIPTS		70,512		70,512		412,461		341,949
DISBURSEMENTS	5	,400,000	5,	400,000		1,527,617	3	,872,383
EXCESS (DEFICIENCY) OF RECEIPTS								
OVER (UNDER) DISBURSEMENTS	(5	,329,488)	(5,	329,488)		(1,115,156)	4	,214,332
OTHER FINANCING SOURCES (USES)								
Transfers in		-		-		1,442,427	1	,442,427
Transfers out		(600,000)	(	600,000)		-		600,000
TOTAL OTHER FINANCING								
SOURCES (USES)		(600,000)	(	600,000)		1,442,427	2	,042,427
Net Change in Fund Balance	(5	,929,488)	(5,	929,488)		327,271	6	,256,759
FUND BALANCE - BEGINNING	5	,929,488	5,	929,488		6,179,488		250,000
FUND BALANCE - ENDING	\$		\$	-	\$	6,506,759	\$ 6	,506,759
SINKING FUND								
RECEIPTS	\$	-	\$	-	\$	-	\$	-
DISBURSEMENTS	3	,800,000	3,	800,000			3	,800,000
Net Change in Fund Balance	(3	,800,000)	(3,	800,000)		_	3	,800,000
FUND BALANCE - BEGINNING		,800,000		800,000		3,800,000		-
FUND BALANCE - ENDING	\$	-	\$	-	\$	3,800,000	\$ 3	,800,000
COVID AMERICAN RESCUE PLAN FUND								
RECEIPTS	\$	-	\$	-	\$	-	\$	-
DISBURSEMENTS	4	,564,687	4,	564,687		782,625	3	,782,062
Net Change in Fund Balance	(A	,564,687)	(4	564,687)		(782,625)	3	,782,062
FUND BALANCE - BEGINNING		,564,273		564,273		4,564,273	5	-, 702,002
FUND BALANCE - BEGINNING FUND BALANCE - ENDING	\$	$\frac{4,304,273}{(414)}$	\$	$\frac{304,273}{(414)}$	\$	3,781,648	\$ 3	,782,062
Tells Billiance Ending	Ψ	(111)	Ψ	(117)	Ψ	5,701,040	Ψ 2	,,,,,,,,
							(C	oncluded)

(Concluded)

# BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL NONMAJOR FUNDS

For the Year Ended June 30, 2023

		Ended June Original Budget	30,	2023 Final Budget		Actual	Fir	riance with nal Budget Positive Negative)
HIGHWAY BUYBACK FUND			Ф		Φ.	450 405	ф	450 405
Receipts	\$	(056645)	\$	(056645)	\$	459,427	\$	459,427
Disbursements		(956,645)		(956,645)		(575,500)		381,145
Net Change in Fund Balance		(956,645)		(956,645)		(116,073)		840,572
Fund Balance - Beginning	Ф.	956,645	Ф.	956,645	Φ.	956,645	Ф.	040.570
Fund Balance - Ending	\$		\$		\$	840,572	\$	840,572
VISITORS PROMOTION FUND	_							
Receipts	\$	139,895	\$	139,895	\$	161,617	\$	21,722
Disbursements		(206,600)		(206,600)		(147,852)		58,748
Net Change in Fund Balance		(66,705)		(66,705)		13,765		80,470
Fund Balance - Beginning		66,705		66,705		66,705		-
Fund Balance - Ending	\$	-	\$	_	\$	80,470	\$	80,470
VISITORS IMPROVEMENT FUND								
Receipts	- \$	88	\$	88	\$	161,616	\$	161,528
Disbursements	Ψ	(252,500)	Ψ	(252,500)	Ψ	(140,839)	Ψ	111,661
Net Change in Fund Balance		(252,412)		(252,412)		20,777		273,189
Fund Balance - Beginning		252,412		252,412		252,412		273,107
Fund Balance - Ending	\$	-	\$	-	\$	273,189	\$	273,189
REGISTER OF DEEDS PRESERVATION & MODERNIZATION FUND Receipts	: - \$	13,273	\$	13,273	\$	12,299	\$	(974)
Disbursements	Ψ	(55,000)	Ψ	(55,000)	Ψ	(4,639)	Ψ	50,361
Net Change in Fund Balance		(41,727)	-	(41,727)		7,660		49,387
Fund Balance - Beginning		41,727		41,727		41,727		<del>-</del> 7,567
Fund Balance - Ending	\$		\$		\$	49,387	\$	49,387
Tuna Zulino Zilong						.,,,,,,		.,,,,,,
UNEMPLOYMENT COMPENSATION FUND								
Receipts	\$	206	\$	206	\$	-	\$	(206)
Disbursements		(99,000)		(99,000)		-		99,000
Net Change in Fund Balance		(98,794)		(98,794)		-		98,794
Fund Balance - Beginning		98,794		98,794		98,794		-
Fund Balance - Ending	\$	-	\$	-	\$	98,794	\$	98,794
PARENT CHILD CENTER FUND	_							
Receipts	\$	-	\$	-	\$	-	\$	-
Disbursements		(10,000)		(10,000)		(10,000)		-
Transfers in		10,000		10,000		10,000		-
Transfers out								
Net Change in Fund Balance		-		-		-		-
Fund Balance - Beginning					_			
Fund Balance - Ending	\$		\$		\$		\$	

# BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL NONMAJOR FUNDS

For the Year Ended June 30, 2023

For the Y		Ended June Original Budget	30,	2023 Final Budget		Actual	Fin I	iance with al Budget Positive Jegative)
VETERANS' AID FUND								
Receipts	\$	110	\$	110	\$	-	\$	(110)
Disbursements		(7,000)		(7,000)		(1,841)		5,159
Net Change in Fund Balance		(6,890)		(6,890)		(1,841)		5,049
Fund Balance - Beginning		6,890		6,890		6,890		-
Fund Balance - Ending	\$	-	\$	-	\$	5,049	\$	5,049
CASA FUND		_						_
Receipts	\$	94,063	\$	94,063	\$	135,220	\$	41,157
Disbursements	·	(159,124)	·	(159,124)	·	(123,945)	·	35,179
Transfers in		32,000		32,000		13,000		(19,000)
Transfers out		- ,		-		(12,556)		(12,556)
Net Change in Fund Balance		(33,061)		(33,061)		11,719		44,780
Fund Balance - Beginning		33,061		33,061		33,061		-
Fund Balance - Ending	\$	-	\$	-	\$	44,780	\$	44,780
Ç								·
STOP FUND	<b>-</b>	46.400	Φ.	46.400	Ф	2 200	ф	(44.200)
Receipts	\$	46,480	\$	46,480	\$	2,200	\$	(44,280)
Disbursements		(50,000)		(50,000)		(893)		49,107
Net Change in Fund Balance		(3,520)		(3,520)		1,307		4,827
Fund Balance - Beginning	Φ.	3,520	_	3,520	Φ.	3,520	Φ.	4.027
Fund Balance - Ending	\$		\$		\$	4,827	\$	4,827
COUNTY DRUG LAW ENFORCEMENT & EDUCATION FUND								
Receipts	\$	36,414	\$	36,414	\$	-	\$	(36,414)
Disbursements		(100,000)		(100,000)		(13,451)		86,549
Net Change in Fund Balance		(63,586)		(63,586)		(13,451)		50,135
Fund Balance - Beginning		63,586		63,586		63,586		-
Fund Balance - Ending	\$	_	\$	-	\$	50,135	\$	50,135
MID-WEST NEBRASKA DRUG COURT FUND								
Receipts	\$	-	\$	-	\$	180	\$	180
Disbursements		(95,998)		(95,998)		(10,942)		85,056
Net Change in Fund Balance		(95,998)		(95,998)		(10,762)		85,236
Fund Balance - Beginning		95,998		95,998		95,998		-
Fund Balance - Ending	\$		\$	-	\$	85,236	\$	85,236
K-9 DOG FUND	_							
Receipts	\$	248	\$	248	\$	968	\$	720
Disbursements		(15,500)		(15,500)		(2,226)		13,274
Net Change in Fund Balance		(15,252)		(15,252)		(1,258)		13,994
Fund Balance - Beginning		15,252		15,252		15,252		<u>-</u>
Fund Balance - Ending	\$		\$		\$	13,994	\$	13,994

- 23 - (Continued)

# BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL NONMAJOR FUNDS

For the Year Ended June 30, 2023

Tof the	r cur r	inaca sanc	50,	2023				iance with	
								al Budget	
		Original		Final			Positive		
		Budget		Budget		Actual	(N	legative)	
SHERIFF GRANT FUND									
Receipts	\$	5,292	\$	5,292	\$	2,808	\$	(2,484)	
Disbursements		(26,000)		(26,000)		(2,444)		23,556	
Net Change in Fund Balance		(20,708)		(20,708)		364		21,072	
Fund Balance - Beginning	Ф.	20,708	Ф.	20,708	Ф.	20,708	Φ.	21.072	
Fund Balance - Ending	\$		\$		\$	21,072	\$	21,072	
SCAAP FUND									
Receipts	\$	687	\$	687	\$	37,259	\$	36,572	
Disbursements	·	(30,000)	·	(30,000)	·	(8,197)	·	21,803	
Net Change in Fund Balance		(29,313)		(29,313)	1	29,062		58,375	
Fund Balance - Beginning		29,313		29,313		29,313		-	
Fund Balance - Ending	\$		\$		\$	58,375	\$	58,375	
C									
CASA GRANT FUND									
Receipts	\$	4,801	\$	4,801	\$	5,303	\$	502	
Disbursements		(8,000)		(8,000)		(3,334)		4,666	
Net Change in Fund Balance		(3,199)		(3,199)	1	1,969		5,168	
Fund Balance - Beginning		3,199		3,199		3,199		-	
Fund Balance - Ending	\$	-	\$	-	\$	5,168	\$	5,168	
JUVENILLE SERVICES - HEALING									
HEARTS FUND			Ф		Ф		Φ		
Receipts	\$	-	\$	-	\$	-	\$	-	
Disbursements		-		-		-		-	
Transfers in		- (2.000)		- (2.000)		-		-	
Transfers out		(3,999)		(3,999)		(3,999)			
Net Change in Fund Balance		(3,999)		(3,999)		(3,999)		-	
Fund Balance - Beginning	_	3,999	_	3,999	_	3,999	_		
Fund Balance - Ending	\$		\$		\$		\$		
COUNTY GRANT FUND									
Receipts		_	\$	_	\$	_	\$	_	
Disbursements	Ψ	_	Ψ	_	Ψ	_	Ψ	_	
Transfers in		=		=		=		_	
Transfers out		(3,000)		(3,000)		(3,000)		-	
Net Change in Fund Balance		(3,000)		(3,000)		(3,000)		<del>-</del>	
Fund Balance - Beginning		3,000		3,000		3,000		-	
Fund Balance - Beginning Fund Balance - Ending	\$	3,000	\$	3,000	\$	3,000	\$	<del>-</del>	
I and Datanee - Litting	Ψ		φ		Ψ		ψ		

# BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL NONMAJOR FUNDS

For the Year Ended June 30, 2023

		Ended June Original Budget	30,	2023 Final Budget		Actual	Fir	riance with all Budget Positive Negative)
VICTIM ASSISTANCE FUND		40.000	Φ.	42.202		<b>72</b> 000		0.74.6
Receipts	\$	43,292	\$	43,292	\$	52,008	\$	8,716
Disbursements		(157,154)		(157,154)		(64,621)		92,533
Transfers in		105,000		105,000		48,000		(57,000)
Transfers out		-		-		(14,507)		(14,507)
Net Change in Fund Balance		(8,862)		(8,862)		20,880		29,742
Fund Balance - Beginning		8,862		8,862		8,862		-
Fund Balance - Ending	\$	-	\$	-	\$	29,742	\$	29,742
EMPLOYEE RECOGNITION FUND								
Receipts	\$	1,770	\$	1,770	\$	2,807	\$	1,037
Disbursements		(20,000)		(20,000)		(2,091)		17,909
Net Change in Fund Balance		(18,230)		(18,230)		716		18,946
Fund Balance - Beginning		18,230		18,230		18,230		-
Fund Balance - Ending	\$	-	\$	-	\$	18,946	\$	18,946
LOTTEDY ELIND								
LOTTERY FUND	o	1	¢.	1	¢	120 216	¢.	120 215
Receipts	\$	1	\$	1	\$	138,216	\$	138,215
Disbursements		(370,625)		(370,625)		(31,643)		338,982
Transfers in		(1.47.000)		- (1.47.000)		(71,000)		76,000
Transfers out		(147,000)		(147,000)		(71,000)		76,000
Net Change in Fund Balance		(517,624)		(517,624)		35,573		553,197
Fund Balance - Beginning	_	517,624	_	517,624	_	517,624	_	-
Fund Balance - Ending	\$	-	\$	-	\$	553,197	\$	553,197
E911 FUND	_							
Receipts	\$	5	\$	5	\$	43,670	\$	43,665
Disbursements		(454,010)		(454,010)		(118,945)		335,065
Transfers in		61,356		61,356		-		(61,356)
Transfers out		-				-		-
Net Change in Fund Balance		(392,649)		(392,649)		(75,275)		317,374
Fund Balance - Beginning		392,649		392,649		392,649		
Fund Balance - Ending	\$		\$	-	\$	317,374	\$	317,374
911 ENHANCED WIRELESS FUND								
Receipts	\$	61,356	\$	61,356	\$	55,778	\$	(5,578)
Disbursements		-		-		-		-
Transfers in		_		-		-		-
Transfers out		(61,356)		(61,356)		-		61,356
Net Change in Fund Balance		-				55,778		55,778
Fund Balance - Beginning		-		_		-		-
Fund Balance - Ending	\$	-	\$	-	\$	55,778	\$	55,778
C	_						_	·:

# BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL NONMAJOR FUNDS

For the Year Ended June 30, 2023

Tor the 1	cur	Original	30,	Final			Fir	riance with nal Budget Positive	
		Budget		Budget		Actual	(Negative)		
911 ENHANCED WIRELESS RESERVE		8		8				<u>B</u>	
FUND									
Receipts	\$	-	\$	-	\$	-	\$	-	
Disbursements		(154,284)		(154,284)		-		154,284	
Net Change in Fund Balance		(154,284)		(154,284)		-		154,284	
Fund Balance - Beginning		154,284		154,284		154,284		-	
Fund Balance - Ending	\$	-	\$	-	\$	154,284	\$	154,284	
RANGE MANAGEMENT FUND									
Receipts	- \$	2,876	\$	2,876	\$	_	\$	(2,876)	
Disbursements		(3,900)		(3,900)		(206)		3,694	
Net Change in Fund Balance		(1,024)		(1,024)		(206)		818	
Fund Balance - Beginning		1,024		1,024		1,024		-	
Fund Balance - Ending	\$	-	\$	-	\$	818	\$	818	
DISPATCH FUND	_ <sub>_</sub>	272 000	Ф	272 000	ф	272 072	ф	70	
Receipts	\$	273,000	\$	273,000	\$	273,072	\$	72	
Disbursements Transfers in		(831,640)		(831,640)		(626,613)		205,027	
Transfers in Transfers out		557,191		557,191		545,000		(12,191)	
		(1.440)		(1.440)	_	(189,946)		(189,946)	
Net Change in Fund Balance		(1,449)		(1,449)		1,513		2,962	
Fund Balance - Beginning Fund Balance - Ending	\$	1,449	\$	1,449	\$	1,449 2,962	\$	2,962	
Tund Balance Linding	Ψ		Ψ		Ψ	2,702	Ψ	2,702	
BUILDING FUND		26,000	Ф	26,000	¢.	42 140	Ф	c 140	
Receipts	\$	36,000	\$	36,000	\$	42,149	\$	6,149	
Disbursements Transfers in		(117,000) 21,873		(117,000) 21,873		(114,715) 17,000		2,285	
Transfers out		21,673		21,073		17,000		(4,873)	
Net Change in Fund Balance		(59,127)		(59,127)	_	(55,566)		3,561	
Fund Balance - Beginning		59,127		59,127		59,127		3,301	
Fund Balance - Ending	\$	-	\$	-	\$	3,561	\$	3,561	
Tune 2 manage			<u> </u>		_			2,001	
SPRING CREEK WATERSHED FUND									
Receipts	\$	1,875	\$	1,875	\$	17,130	\$	15,255	
Disbursements		(445,000)		(445,000)		_		445,000	
Net Change in Fund Balance		(443,125)		(443,125)		17,130		460,255	
Fund Balance - Beginning		443,125		443,125		443,125	_		
Fund Balance - Ending	\$	-	\$	-	\$	460,255	\$	460,255	
								~	

# BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL NONMAJOR FUNDS

For the Year Ended June 30, 2023

			,					riance with nal Budget
		Original		Final				Positive
		Budget	Budget		Actual		(Negative)	
NOXIOUS WEED FUND	_							
Receipts	\$	68,005	\$	68,005	\$	74,463	\$	6,458
Disbursements		(194,500)		(194,500)		(183,987)		10,513
Transfers in		216,100		216,100		102,000		(114,100)
Transfers out								
Net Change in Fund Balance		89,605		89,605		(7,524)		(97,129)
Fund Balance - Beginning		10,395		10,395		10,395		-
Fund Balance - Ending	\$	100,000	\$	100,000	\$	2,871	\$	(97,129)
INVENTORY MAINTENANCE FUND								
Receipts	\$	19,549	\$	19,549	\$	147,837	\$	128,288
Disbursements		(162,000)		(162,000)		(126,451)		35,549
Net Change in Fund Balance		(142,451)		(142,451)		21,386		163,837
Fund Balance - Beginning		142,451		142,451		142,451		-
Fund Balance - Ending	\$	-	\$	-	\$	163,837	\$	163,837
HISTORICAL SOCIETY FUND								
Receipts	- \$	100,103	\$	100,103	\$	98,765	\$	(1,338)
Disbursements		(101,000)		(101,000)		(98,622)		2,378
Net Change in Fund Balance		(897)		(897)		143		1,040
Fund Balance - Beginning		897		897		897		-
Fund Balance - Ending	\$	-	\$	-	\$	1,040	\$	1,040
OPIOID RECOVERY FUND								
Receipts	- \$	-	\$	_	\$	14,040	\$	14,040
Disbursements		-		_		_		-
Net Change in Fund Balance		_		_		14,040		14,040
Fund Balance - Beginning		-		_		-		-
Fund Balance - Ending	\$	-	\$	-	\$	14,040	\$	14,040

(Concluded)

# COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES NONMAJOR FUNDS

	Highway Buyback Fund	Visitors Promotion Fund	Visitors Improvement Fund	Register of Deeds Preservation & Modernization Fund	Unemployment Compensation Fund	Parent Child Center Fund
RECEIPTS						
Taxes:						
Property	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Lodging	-	161,617	161,616	-	-	-
Other	-	-	-	-	-	-
Investment Income	-	-	-	-	-	-
Intergovernmental	459,427	-	-	12.200	=	-
Charges for Services	-	-	-	12,299	-	-
Miscellaneous	450 427	161 617	161.616	12 200		
TOTAL RECEIPTS	459,427	161,617	161,616	12,299		
DISBURSEMENTS						
General Government	_	_	_	4,639	_	_
Public Safety	_	-	_	-	_	10,000
Public Works	575,500	-	_	-	-	-
Public Assistance	-	-	_	-	-	-
Culture and Recreation	-	147,852	140,839	-	-	-
TOTAL DISBURSEMENTS	575,500	147,852	140,839	4,639	-	10,000
EXCESS (DEFICIENCY) OF RECEIPTS						
OVER (UNDER) DISBURSEMENTS	(116,073)	13,765	20,777	7,660		(10,000)
OTHER FINANCING SOURCES (USES)						
Transfers in	-	-	-	-	-	10,000
Transfers out						
TOTAL OTHER FINANCING						10.000
SOURCES (USES)						10,000
Not Change in Fund Palanees	(116,073)	13,765	20.777	7.660		
Net Change in Fund Balances FUND BALANCES - BEGINNING	956,645	66,705	20,777 252,412	7,660 41,727	98,794	-
FUND BALANCES - BEGINNING	930,043	00,703	232,412	41,727	70,794	
FUND BALANCES - ENDING	\$ 840,572	\$ 80,470	\$ 273,189	\$ 49,387	\$ 98,794	\$ -
FUND BALANCES:						
Restricted for:						
Visitor Promotion	-	80,470	273,189	-	-	-
911 Emergency Services	-	-	-	-	-	-
Drug Education	-	-	-	-	-	-
Law Enforcement & Public Safety	-	-	-	-	=	-
Preservation of Records	-	-	-	49,387	=	-
Historical Society	-	-	-	-	-	-
Unemployment Compensation	-	-	-	-	98,794	-
Road and Bridge Projects	840,572	=	-	-	-	-
Committed to:						
Law Enforcement & Public Safety	-	-	-	-	-	-
Aid and Assistance	-	-	-	-	-	-
County Buildings	-	-	-	-	-	-
Miscellaneous Projects	-	-	-	-	-	-
Employee Recognition	-	-	-	-	-	-
Watershed Management	-	-	-	-	-	-
Noxious Weed Control TOTAL FUND BALANCES	\$ 840,572	\$ 80.470	\$ 272 190	\$ 49,387	\$ 98,794	•
TOTAL FUND DALANCES	\$ 04U,372	\$ 80,470	\$ 273,189	\$ 49,387	\$ 98,794	\$ -

# COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES NONMAJOR FUNDS

	Veterans' Aid Fund	CASA Fund	STOP Fund	County Drug Law Enforcement & Education Fund	Mid-West Nebraska Drug Court Fund	K-9 Dog Fund	Sheriff Grant Fund
RECEIPTS							
Taxes:							
Property	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Lodging	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-
Investment Income	-	- 00 442	-	-	-	-	-
Intergovernmental	-	90,443	2 200	-	100	-	687
Charges for Services Miscellaneous	-	44 777	2,200	-	180	968	2,121
TOTAL RECEIPTS		44,777 135,220	2,200		180	968	2,808
TOTAL RECEIPTS		133,220	2,200		160	908	2,000
DISBURSEMENTS							
General Government	_	_	_	_	_	_	_
Public Safety	_	123,945	893	13,451	10,942	2,226	2,444
Public Works	_	-	-	-	-	-,226	_,
Public Assistance	1,841	_	_	_	_	_	_
Culture and Recreation	-	_	_	_	-	_	_
TOTAL DISBURSEMENTS	1,841	123,945	893	13,451	10,942	2,226	2,444
EXCESS (DEFICIENCY) OF RECEIPTS							
OVER (UNDER) DISBURSEMENTS	(1,841)	11,275	1,307	(13,451)	(10,762)	(1,258)	364
OTHER FINANCING SOURCES (USES)							
Transfers in	-	13,000	-	-	-	-	-
Transfers out		(12,556)					
TOTAL OTHER FINANCING							
SOURCES (USES)		444					
Net Change in Fund Balances	(1,841)	11,719	1,307	(13,451)	(10,762)	(1,258)	364
FUND BALANCES - BEGINNING	6,890	33,061	3,520	63,586	95,998	15,252	20,708
THE DATA NOTE THEFT	Ф. <b>7</b> .040	<b>0.44.700</b>	Φ 4.027	Φ 50.125	Φ 05.226	<b>#12.004</b>	<b>#21.072</b>
FUND BALANCES - ENDING	\$ 5,049	\$44,780	\$ 4,827	\$ 50,135	\$ 85,236	\$13,994	\$21,072
TIND DAY ANGEG							
FUND BALANCES:							
Restricted for:							
Visitor Promotion	-	_	_	-	-	-	-
911 Emergency Services	-	-	-	50,135	-	-	-
Drug Education  Law Enforcement & Public Safety	-	-	-	30,133	-	-	21,072
Preservation of Records	-	-	-	-	-	-	21,072
Historical Society	-	-	-	-	-	-	-
Unemployment Compensation	_	_	_	_	_	_	_
Road and Bridge Projects	_	_	_	_	_	_	_
Committed to:							
Law Enforcement & Public Safety	_	44,780	4,827	_	85,236	13,994	_
Aid and Assistance	5,049	- 1,700		_	-		_
County Buildings	-	_	_	_	_	_	_
Miscellaneous Projects	_	-	-	-	_	-	-
Employee Recognition	_	_	-	-	_	_	-
Watershed Management	_	-	-	-	_	-	-
Noxious Weed Control	-	-	-	-	-	-	-
TOTAL FUND BALANCES	\$ 5,049	\$44,780	\$ 4,827	\$ 50,135	\$ 85,236	\$13,994	\$21,072

# COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES NONMAJOR FUNDS

	SCAAP Fund	CASA Grant Fund	Juvenille Services - Healing Hearts Fund	County Grant Fund	Victim Assistance Fund	Employee Recognition Fund	Lottery Fund
RECEIPTS							
Taxes:							
Property	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Lodging	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-
Investment Income	_	-	-	-	-	-	1,104
Intergovernmental	37,259	-	-	-	52,008	-	-
Charges for Services	-	-	-	-	-	2,807	-
Miscellaneous	-	5,303				-	137,112
TOTAL RECEIPTS	37,259	5,303			52,008	2,807	138,216
DISBURSEMENTS						• • • •	
General Government	-	-	-	-	-	2,091	31,643
Public Safety	8,197	3,334	-	-	64,621	-	-
Public Works	-	-	-	-	-	-	-
Public Assistance	-	-	-	-	-	-	-
Culture and Recreation TOTAL DISBURSEMENTS	8,197	3,334			64,621	2,091	31,643
TOTAL DISBURSEMENTS	8,197	3,334			04,021	2,091	31,043
EXCESS (DEFICIENCY) OF RECEIPTS							
OVER (UNDER) DISBURSEMENTS	29,062	1,969			(12,613)	716	106,573
OTHER FINANCING SOURCES (USES)							
Transfers in	-	-	-	-	48,000	-	_
Transfers out			(3,999)	(3,000)	(14,507)		(71,000)
TOTAL OTHER FINANCING							
SOURCES (USES)			(3,999)	(3,000)	33,493		(71,000)
Net Change in Fund Balances	29,062	1,969	(3,999)	(3,000)	20,880	716	35,573
FUND BALANCES - BEGINNING	29,313	3,199	3,999	3,000)	8,862	18,230	517,624
TOND BALANCES - BEGINNING	27,313	3,177	3,777	3,000	0,002	10,230	317,024
FUND BALANCES - ENDING	\$58,375	\$ 5,168	\$ -	\$ -	\$ 29,742	\$ 18,946	\$ 553,197
FUND BALANCES:							
Restricted for:							
Visitor Promotion	_	-	-	-	-	-	_
911 Emergency Services	-	-	-	-	-	_	-
Drug Education	-	-	-	-	-	-	-
Law Enforcement & Public Safety	58,375	-	-	-	-	-	-
Preservation of Records	-	-	-	-	-	-	-
Historical Society	-	-	-	-	-	-	-
Unemployment Compensation	-	-	-	-	-	-	-
Road and Bridge Projects	-	-	-	-	-	-	-
Committed to:							
Law Enforcement & Public Safety	-	5,168	-	-	29,742	-	-
Aid and Assistance	-	-	-	-	-	-	-
County Buildings	-	-	-	-	-	-	-
Miscellaneous Projects	-	-	-	-	-	10.046	553,197
Employee Recognition	-	-	-	-	-	18,946	-
Watershed Management	-	-	-	-	-	-	-
Noxious Weed Control TOTAL FUND BALANCES	¢50 275	¢ 5 160	\$ -	<u>-</u>	\$ 20.742	\$ 18,946	¢ 552 107
TOTAL FUND DALANCES	\$58,375	\$ 5,168	φ -	\$ -	\$ 29,742	a 18,940	\$ 553,197

# COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES NONMAJOR FUNDS

	E911 Fund	911 Enhanced Wireless Fund	911 Enhanced Wireless Reserve Fund	Range Management Fund	Dispatch Fund	Building Fund
RECEIPTS	EJITTulu	Tund	Reserve Fund		Tund	Tunu
Taxes:						
Property	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Lodging	-	-	-	-	-	-
Other	43,670	55,778	_	_	_	-
Investment Income	-	-	-	-	-	-
Intergovernmental	-	_	=	=	=	_
Charges for Services	-	-	-	-	273,072	42,033
Miscellaneous	-	-	-	-	-	116
TOTAL RECEIPTS	43,670	55,778			273,072	42,149
DISBURSEMENTS						
General Government	-	-	-	-	-	114,715
Public Safety	118,945	-	-	206	626,613	-
Public Works	-	-	-	-	-	-
Public Assistance	-	-	-	-	-	-
Culture and Recreation						
TOTAL DISBURSEMENTS	118,945			206	626,613	114,715
EXCESS (DEFICIENCY) OF RECEIPTS						
OVER (UNDER) DISBURSEMENTS	(75,275)	55,778		(206)	(353,541)	(72,566)
OTHER THAN MONIG GOVERNER (VOTO)						
OTHER FINANCING SOURCES (USES)						4= 000
Transfers in	-	-	-	=	545,000	17,000
Transfers out					(189,946)	
TOTAL OTHER FINANCING					255.054	45.000
SOURCES (USES)					355,054	17,000
Not Change in Fund Dalances	(75.275)	<i>EE</i> 770		(206)	1 512	(55 566)
Net Change in Fund Balances FUND BALANCES - BEGINNING	(75,275) 392,649	55,778	154,284	(206) 1,024	1,513 1,449	(55,566) 59,127
FUND BALANCES - BEGINNING	392,049		134,264	1,024	1,449	39,127
FUND BALANCES - ENDING	\$ 317,374	\$ 55,778	\$ 154,284	\$ 818	\$ 2,962	\$ 3,561
	Ψ 517,571	φ σσ,πσ	Ψ 10 .,20 .	<u> </u>	<del>+ 2,&gt; 02</del>	<del> </del>
FUND BALANCES:						
Restricted for:						
Visitor Promotion	_	_	_	_	_	_
911 Emergency Services	317,374	55,778	154,284	_	_	-
Drug Education	-	-	-	-	-	-
Law Enforcement & Public Safety	-	_	=	=	=	_
Preservation of Records	-	_	=	=	=	_
Historical Society	-	_	-	-	-	-
Unemployment Compensation	-	-	-	-	-	_
Road and Bridge Projects	-	-	-	-	-	-
Committed to:						
Law Enforcement & Public Safety	-	-	-	818	2,962	-
Aid and Assistance	-	-	-	-	-	-
County Buildings	-	-	-	-	-	3,561
Miscellaneous Projects	-	-	-	-	-	-
Employee Recognition	-	-	-	-	-	-
Watershed Management	-	-	-	-	-	-
Noxious Weed Control	-		-		-	
TOTAL FUND BALANCES	\$ 317,374	\$ 55,778	\$ 154,284	\$ 818	\$ 2,962	\$ 3,561

# COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES NONMAJOR FUNDS

RECEIPTS	Spring Creek Watershed Fund	Noxious Weed Fund	Inventory Maintenance Fund	Historical Society Fund	Opioid Recovery Fund	Total Nonmajor Funds
Taxes:						
Property	\$ -	\$ -	\$ -	\$ 98,113	\$ -	\$ 98,113
Lodging	Ψ -	Ψ -	Ψ -	ψ	Ψ -	323,233
Other	_	11	_	298	_	99,757
Investment Income	_	-	_		_	1,104
Intergovernmental	_	33,000	_	354	_	673,178
Charges for Services	17,130	41,452	147,837	-	_	542,099
Miscellaneous			-	_	14,040	201,348
TOTAL RECEIPTS	17,130	74,463	147,837	98,765	14,040	1,938,832
DISBURSEMENTS						
General Government	-	-	<del>-</del>	-	-	153,088
Public Safety	-	-	126,451	-	-	1,112,268
Public Works	-	183,987	-	-	-	759,487
Public Assistance	-	-	-	-	-	1,841
Culture and Recreation		-	- 125 151	98,622		387,313
TOTAL DISBURSEMENTS		183,987	126,451	98,622		2,413,997
EXCESS (DEFICIENCY) OF RECEIPTS						
OVER (UNDER) DISBURSEMENTS	17,130	(109,524)	21,386	143	14,040	(475,165)
OVER (UNDER) DISBURSEMENTS	17,130	(109,324)	21,360	143	14,040	(475,105)
OTHER FINANCING SOURCES (USES)						
Transfers in	-	102,000	_	_	_	735,000
Transfers out	-	-	_	-	-	(295,008)
TOTAL OTHER FINANCING						
SOURCES (USES)		102,000				439,992
Net Change in Fund Balances	17,130	(7,524)	21,386	143	14,040	(35,173)
FUND BALANCES - BEGINNING	443,125	10,395	142,451	897		3,444,926
FUND BALANCES - ENDING	\$ 460,255	\$ 2,871	\$ 163,837	\$ 1,040	\$ 14,040	\$ 3,409,753
FUND BALANCES:						
Restricted for:						
Visitor Promotion	_	_	_	_	_	353,659
911 Emergency Services	-	-	_	-	_	527,436
Drug Education	-	-	_	-	_	50,135
Law Enforcement & Public Safety	-	-	_	-	14,040	93,487
Preservation of Records	-	-	_	-	-	49,387
Historical Society	-	-	_	1,040	_	1,040
Unemployment Compensation	-	-	-	-	_	98,794
Road and Bridge Projects	-	-	-	-	-	840,572
Committed to:						
Law Enforcement & Public Safety	-	-	163,837	-	-	351,364
Aid and Assistance	-	-	-	-	-	5,049
County Buildings	-	-	-	-	-	3,561
Miscellaneous Projects	-	-	-	-	-	553,197
Employee Recognition	-	-	-	-	-	18,946
Watershed Management	460,255	-	=	-	-	460,255
Noxious Weed Control		2,871				2,871
TOTAL FUND BALANCES	\$ 460,255	\$ 2,871	\$ 163,837	\$ 1,040	\$ 14,040	\$ 3,409,753

# DAWSON COUNTY SCHEDULE OF OFFICE ACTIVITIES

For the Year Ended June 30, 2023

	County Clerk		Register of Deeds		Clerk of the District Court		County Sheriff		County Attorney		Weed Superintendent	
BALANCES JULY 1, 2022	\$	2,998	\$	40,747	\$	530,520	\$	230,203	\$	6,014	\$	22,901
RECEIPTS												
Taxes		-		-		-		63,733		-		-
Intergovernmental		-		-		-		-		-		33,000
Charges for Services	2	21,038 169		169,366	86,278		1,258,827		-			42,797
Miscellaneous	14	1,929		1,123		-		477		110		-
State Fees		-		295,923		80,987		-		-		-
Other Liabilities		2,010		501	1	,354,010		491,575		-		-
TOTAL RECEIPTS	16	4,977		466,913	1	,521,275	1,	814,612		110		75,797
DISBURSEMENTS												
Payments to County Treasurer	16	2,758		171,432		84,181	1,	452,257		1		74,452
Payments to State Treasurer		-		293,648		80,031		-		-		-
Petty Cash & Other Payments	1,791			-		-		305		103		-
Other Liabilities	2,010		501		1,066,720		495,011					
TOTAL DISBURSEMENTS	16	6,559		465,581	1	,230,932	1,	947,573		104		74,452
BALANCES JUNE 30, 2023	\$	1,416	\$	42,079	\$	820,863	\$	97,242	\$	6,020	\$	24,246
BALANCES CONSIST OF:												
Due to County Treasurer	\$	816	\$	15,683	\$	7,558	\$	8,299	\$	5,720	\$	24,246
Petty Cash		600		-		100		8,700		300		-
Due to State Treasurer		-		26,396		4,696		-		-		-
Due to Others		-		-		808,509		80,243		-		-
BALANCES JUNE 30, 2023	\$	1,416	\$	42,079	\$	820,863	\$	97,242	\$	6,020	\$	24,246

# DAWSON COUNTY SCHEDULE OF OFFICE ACTIVITIES

For the Year Ended June 30, 2023

	Highway Superintendent		Veterans' Service Officer		County Surveyor		County Child Support		County Planning & Zoning		Imprest Accounts		Total	
BALANCES JULY 1, 2022	\$	208,830	\$	1,000	\$	10,882	\$	1,500	\$		\$ 251,2	200	\$ 1,306,795	
RECEIPTS														
Taxes		-		-		-		-		-		-	63,733	
Intergovernmental		-		-		-		-		-		-	33,000	
Charges for Services		-		-		67,424		-	(	5,151		-	1,651,881	
Miscellaneous		708,198		1		-		5,613		-	1,708,9	07	2,566,358	
State Fees		-		-		-		-		-		-	376,910	
Other Liabilities						_		_					1,848,096	
TOTAL RECEIPTS		708,198		1		67,424		5,613	(	5,151	1,708,9	07	6,539,978	
DISBURSEMENTS														
Payments to County Treasurer		916,388		-		69,894		-	(	5,151		-	2,937,514	
Payments to State Treasurer		-		-		-		-		-		-	373,679	
Petty Cash & Other Payments		-		-		-		5,613		-	1,708,9	07	1,716,719	
Other Liabilities						-				-			1,564,242	
TOTAL DISBURSEMENTS		916,388		-		69,894		5,613		5,151	1,708,9	07	6,592,154	
BALANCES JUNE 30, 2023	\$	640	\$ 1	1,001	\$	8,412	\$	1,500	\$		\$ 251,2	00	\$1,254,619	
BALANCES CONSIST OF:														
Due to County Treasurer	\$	640	\$	1	\$	8,412	\$	_	\$	_	\$	_	\$ 71,375	
Petty Cash		_	1	1,000		_		1,500		_	251,2	.00	263,400	
Due to State Treasurer		-		_		_		_		-		-	31,092	
Due to Others		-		-		-		-		-		-	888,752	
BALANCES JUNE 30, 2023	\$	640	\$ 1	1,001	\$	8,412	\$	1,500	\$	-	\$ 251,2	.00	\$1,254,619	

(Concluded)

# DAWSON COUNTY SCHEDULE OF TAXES CERTIFIED AND COLLECTED FOR ALL POLITICAL SUBDIVISIONS IN THE COUNTY

June 30, 2023

Item	2018	2019	2020	2021	2022
Tax Certified by Assessor	_				
Real Estate	\$ 48,251,160	\$ 48,703,621	\$ 48,671,680	\$ 48,720,619	\$ 52,888,945
Personal and Specials	2,543,512	2,386,821	2,587,935	2,571,600	2,744,715
Total	50,794,672	51,090,442	51,259,615	51,292,219	55,633,660
Corrections					
Additions	230,257	6,483	123,709	72,244	16,589
Deductions	(335,481)	(171,590)	(284,018)	(68,895)	(51,714)
Net Additions/					
(Deductions)	(105,224)	(165,107)	(160,309)	3,349	(35,125)
Corrected Certified Tax	50,689,448	50,925,335	51,099,306	51,295,568	55,598,535
Net Tax Collected by County Treasurer during Fiscal Year Ending:	21 507 005				
June 30, 2019 June 30, 2020	31,597,995 19,082,266	31,842,691	-	-	-
June 30, 2021	5,217	19,057,315	32,346,595	-	-
June 30, 2022	2,102	19,037,313	18,742,433	33,498,216	-
June 30, 2023	521	6,208	4,314	17,773,478	36,183,674
Total Net Collections	50,688,101	50,922,460	51,093,342	51,271,694	36,183,674
Total Net Concetions	30,000,101	30,722,400	31,073,342	31,271,074	30,103,074
Total Uncollected Tax	\$ 1,347	\$ 2,875	\$ 5,964	\$ 23,874	\$ 19,414,861
Percentage Uncollected Tax	0.00%	0.01%	0.01%	0.05%	34.92%

Note: Tax refunds are netted against tax collections to determine Net Tax Collected.

# DAWSON COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Year Ended June 30, 2023

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Assistance Listing	Pass-Through Entity Identifying Number	Total Federal Expenditures
DEPARTMENT OF JUSTICE			•
State Criminal Alien Assistance Program	16.606	Not Applicable	\$ 8,197
Passed through Nebraska Commission on Law Enforcement and Crimin	nal Justice		
		133-2022-VA1051	
Crime Victim Assistance	16.575	133-2022-VA1043	127,573
Total U.S. Department of Justice			135,770
DEPARTMENT OF HOMELAND SECURITY			
Passed through Nebraska Military Department			
Emergency Management Performance Grants	97.042	22-SR 8708-01	40,852
COVID-19 - Emergency Management Performance Grants	97.042	21-GA 8708-05	719
Total - Emergency Management Performance Grants			41,571
Total U.S. Department of Homeland Security			41,571
DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed through Nebraska Department of Health and Human Services			
		52095 Y3	
Child Support Enforcement	93.563	51299 Y3	268,807
Total U.S. Department of Health and Human Services			268,807
DEPARTMENT OF TRANSPORTATION			
Passed through Nebraska Department of Transportation			
Highway Safety Cluster			
State and Community Highway Safety	20.600	402-22-27-17	462
National Priority Safety Programs	20.616	405d-22-51-07	225
Total - Highway Safety Cluster			687
Total U.S. Department of Transportation			687
DEPARTMENT OF THE TREASURY			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	Not Applicable	* 782,625
Total U.S. Department of the Treasury			782,625
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 1,229,460

<sup>\*</sup> Represents Major Program

See accompanying Notes to the Schedule of Expenditures of Federal Awards

### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Year Ended June 30, 2023

# 1. Basis of Presentation

The accompanying schedule of expenditures of Federal awards (Schedule) includes the Federal award activity of Dawson County (County) under programs of the Federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position or changes in net assets of the County. The County's reporting entity is defined in Note 1.A. to the County's financial statements. Federal awards received directly from Federal agencies, as well as those passed through other government agencies, are included in the Schedule. Unless otherwise noted on the Schedule, all programs are received directly from the respective Federal agency.

# 2. <u>Summary of Significant Accounting Policies</u>

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The County has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.



# NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

Mike Foley State Auditor

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### DAWSON COUNTY

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Commissioners Dawson County, Nebraska

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Dawson County, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 20, 2023. The report notes the financial statements were prepared on the basis of cash receipts and disbursements.

# **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We consider the following deficiency in the County's internal control to be a significant deficiency:

• The County offices lacked a segregation of duties, as one person could handle all aspects of processing a transaction from beginning to end. Good internal control includes a plan of organization, procedures, and records designed to safeguard assets and provide reliable financial records. Inadequate segregation of duties could lead to the misappropriation of assets or improper reporting. Due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost.

County's Response: The County has discussed the finding but must consider the cost of adequate segregation of duties when determining the use of tax money.

# **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Dawson County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Additional Items**

We also noted certain matters that we reported to the management of Dawson County in a separate letter dated September 20, 2023.

#### **Dawson County's Response to Findings**

Government Auditing Standards require the auditor to perform limited procedures on the County's response to the finding identified in our audit and described previously. The County's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

September 20, 2023

Jeff Schreier, CPA Audit Manager Lincoln, Nebraska



# NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

Mike Foley State Auditor

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# DAWSON COUNTY INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Commissioners Dawson County, Nebraska

# Report on Compliance for Each Major Federal Program

# Opinion on Each Major Federal Program

We have audited Dawson County's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Dawson County's major Federal programs for the year ended June 30, 2023. Dawson County's major Federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, Dawson County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Dawson County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major Federal program. Our audit does not provide a legal determination of Dawson County's compliance with the compliance requirements referred to above.

# Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Dawson County's Federal programs.

# Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Dawson County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Dawson County's compliance with the requirements of each major Federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Dawson County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Dawson County's internal control over compliance relevant to the audit in order
  to design audit procedures that are appropriate in the circumstances and to test and report on internal control
  over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion
  on the effectiveness of Dawson County's internal control over compliance. Accordingly, no such opinion
  is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Other Matters**

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying Schedule of Findings and Questioned Costs as Finding #2023-002. Our opinion on each major Federal program is not modified with respect to these matters.

Government Auditing Standards requires the auditor to perform limited procedures on Dawson County's response to the noncompliance findings identified in our compliance audit described in the accompanying Schedule of Findings and Questioned Costs. Dawson County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Dawson County is responsible for preparing a corrective action plan to address each audit finding included in our auditor's report. Dawson County's corrective action plan was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on it.

#### **Report on Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses.

However, as discussed below, we did identify a certain deficiency in internal control over compliance that we consider to be a significant deficiency.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2023-002 to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on Dawson County's response to the internal control over compliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. Dawson County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Dawson County is responsible for preparing a corrective action plan to address each audit finding included in our auditor's report. Dawson County's corrective action plan was not subject to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on it.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

September 20, 2023

Jeff Schreier, CPA Audit Manager Lincoln, Nebraska

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For the Year Ended June 30, 2023

# **Section I – Summary of Auditor's Results**

# **Financial Statements**

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with cash basis of accounting:	Unmodified	
Internal control over financial reporting:		
Material weaknesses identified?	Yes X	None Reported
Significant deficiencies identified?	X Yes	No
Noncompliance material to financial statements noted?	Yes X	None Reported
Federal Awards		
Internal control over major programs:		
Material weaknesses identified?	Yes X	None Reported
Significant deficiencies identified?	X Yes	None Reported
Type of auditor's report issued on compliance for major programs:	Unmodified	
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	X Yes	No
Major programs: Coronavirus State and Local Fiscal Recovery Fund	ds: AL#21.027	
Dollar threshold used to distinguish between type A and type B programs:	\$750,000	
Auditee qualified as low-risk auditee?	Yes X	No

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

(Continued)

# **Section II – Financial Statement Findings**

# Finding # 2023-001

Condition - There is a lack of segregation of accounting functions among various County offices and

personnel. This is a continuing item from the prior year.

Criteria - Authorization or approval of transactions, recording of transactions, and custody of

assets should normally be segregated from each other.

Context - Various County offices collect money; most of those offices employ one or two

individuals. The offices remit the money to the County Treasurer.

Effect - This lack of segregation of duties results in an inadequate overall internal control

structure design.

<u>Cause</u> - The County does not employ sufficient office personnel to properly segregate accounting

functions.

<u>Recommendation</u> - The County should be aware of the inherent risks associated with improper segregation

of accounting functions. The County should also develop mitigating controls to reduce the risk of errors or fraud associated with the improper segregation of accounting

functions.

View of Officials - The County has discussed the finding but must consider the cost of adequate segregation

of duties when determining the use of tax money.

# Section III - Federal Award Findings and Questioned Cost

#### Finding # 2023-002

Program - AL 21.027 - COVID-19 - Coronavirus State and Local Fiscal Recovery Funds -

Suspension & Debarment

Grant Number & Year - SLFRP0847, March 3, 2021, through December 31, 2024

Federal Grantor Agency - U.S. Department of the Treasury

<u>Criteria</u> - Title 2 of the U.S. Code of Federal Regulations (CFR) § 200.303 (January 1, 2023) states

the following, in relevant part:

The non-Federal entity must:

(a) Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should be in compliance with guidance in "Standards for Internal Control in the Federal Government" issued by the Comptroller General of the United States or the "Internal Control Integrated Framework", issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

(Continued)

2 CFR § 200.214 (January 1, 2023) states the following:

Non-Federal entities are subject to the non-procurement debarment and suspension regulations implementing Executive Orders 12549 and 12689, 2 CFR part 180. The regulations in 2 CFR part 180 restrict awards, subawards, and contracts with certain parties that are debarred, suspended, or otherwise excluded from or ineligible for participation in Federal assistance programs or activities.

The U.S. Department of the Treasury adopted the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards in 2 CFR § 1000.10 (January 1, 2023), which states the following:

Except for the deviations set forth elsewhere in this Part, the Department of the Treasury adopts the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, set forth at 2 CFR part 200.

2 CFR § 180.300 (January 1, 2023) requires non-Federal entities to verify that an entity is not excluded or disqualified prior to entering into a covered transaction by "(a) Checking SAM Exclusions; or (b) Collecting a certification from that . . . [entity]; or (c) Adding a clause or condition to the covered transaction with that . . . [entity]."

A good internal control plan requires the County to have proper procedures in place to verify that contractors paid with Federal funds are not suspended, debarred, or otherwise excluded from or ineligible for participation in Federal programs or activities.

Condition -

Dawson County could not provide documentation to support that the County implemented effective internal controls to ensure that suspension and debarment requirements were followed and adequately documented.

We noted the County used Coronavirus State and Local Fiscal Recovery Funds to pay five vendors over \$25,000 each, totaling \$638,407, during the fiscal year ended June 30, 2023. The County failed to ensure that these vendors were not excluded or disqualified prior to entering into these covered transactions.

We reviewed SAM.gov, and noted that none of these vendors were suspended, debarred, or otherwise excluded from participation in Federal programs or activities as of the date testing was performed.

Repeat Finding - No

Ouestioned Costs - None

Statistical Sample - No

Context - The following table provides details of the covered transactions noted:

VENDOR	AMOUNT	
BRISTOL WINDOWS, INC.	\$ 61,739	
JOHNNY COSTELO	62,750	
RASMUSSEN MECHANICAL SERVICES	142,448	
TL SUND CONSTRUCTORS, INC.	304,489	
W DESIGN ASSOCIATES	66,981	
TOTAL	\$ 638,407	

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

(Concluded)

Cause - Lack of procedures and knowledge regarding suspension and debarment requirements.

Effect - Without adequate procedures to ensure contractors are not suspended, debarred, or

otherwise excluded from or ineligible for participation in Federal programs or activities, there is an increased risk for the misuse of Federal funds and noncompliance with Federal

regulations, leading to possible Federal sanctions.

Recommendation - We recommend the County implement procedures to ensure, prior to entering into a

covered transaction, that a contractor is not suspended, debarred, or otherwise excluded from or ineligible for participation in Federal programs or activities, and those

procedures are adequately documented.

<u>View of Officials</u> - The County has put procedures in place; when a contractor is hired, sam.gov will be

utilized to verify the entity has not been suspended or debarred.

Phone: (308) 324-2127 Opt 3 Fax: (308) 324-9832 Rod Reynols, Chairman Richard Zarek, Vice-Chairman Kevin Swanson PJ Jacobson Bill Stewart

# DAWSON COUNTY CORRECTIVE ACTION PLAN

Year Ended June 30, 2023

The corrective action plan for the findings included in the Schedule of Findings and Questioned Costs are summarized as follows:

# I. Findings Related to the Financial Statements

# Finding 2023-001: Segregation of Duties

# Corrective Action Planned:

The County has discussed the finding but must consider the cost of adequate segregation of duties when determining the use of tax money.

# Anticipated Completion Date:

Ongoing

### Responsible Party:

Bill Stewart, County Board Chairman

# **II.** Findings Related to Federal Awards:

# Finding 2023-002

#### Program:

AL 21.027 – COVID-19 – Coronavirus State and Local Fiscal Recovery Funds – Suspension & Debarment

### Corrective Action Planned:

The County has put procedures in place; when a contractor is hired, sam.gov will be utilized to verify the entity has not been suspended or debarred.

# **Anticipated Completion Date:**

August 21, 2023

### Responsible Party:

Karla Zlatkovsky, County Clerk



# NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

Mike Foley State Auditor

Mike.Foley@nebraska.gov PO Box 98917 State Capitol, Suite 2303 Lincoln, Nebraska 68509 402-471-2111, FAX 402-471-3301 auditors.nebraska.gov

September 20, 2023

Board of Commissioners Dawson County, Nebraska

Dear Commissioners:

We have audited the basic financial statements of Dawson County (County) for the fiscal year ended June 30, 2023, and have issued our report thereon dated September 20, 2023. In planning and performing our audit of the basic financial statements of the County, we considered internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements. An audit does not include examining the effectiveness of internal control and does not provide assurance on internal control. We also performed tests of the County's compliance with certain provisions of laws, regulations, contracts, and grants.

During our audit, we noted certain matters involving internal control over financial reporting and other operational matters that are presented here. These comments and recommendations are intended to improve the internal control over financial reporting or result in operational efficiencies in the following areas:

# **COUNTY BOARD**

# **Incorrect Retirement Withholdings**

During the fiscal year ended June 30, 2023, the County paid 110 employees \$1,000 each in "premium pay" using Coronavirus State and Local Fiscal Recovery Funds. While testing retirement withholdings, we noted that the County did not withhold employee retirement contributions on this compensation. Likewise, the County did not make any employer matching contributions on this compensation. In total, there were missed employee contributions of \$5,295 and employer contributions of \$7,793.

A "Frequently Asked Questions (FAQs) about COVID-19 Hazard Pay or Premium Pay" memo issued by the Nebraska Public Employees Retirement Systems (included the following information regarding whether premium pay was subject to retirement withholdings:

Question 1. Is "hazard pay" or "premium pay" compensation for County Plan purposes?

Answer 1. Yes. The County Plan states, in relevant parts, "Compensation means gross wages or salaries payable to the member for personal service performed during the plan year.... Compensation does not include... bonuses for services not actually rendered."

The employees worked during the COVID-19 pandemic. The employer is paying the employees "hazard pay" or "premium pay" for their service. Thus, the "hazard pay" or "premium pay" is compensation for services rendered and is compensation for County Plan purposes.

(https://npers.ne.gov/SelfService/public/documentation/employerReporting/county/CoCovHazardPay.pdf)

Neb. Rev. Stat. § 23-2301(5)(a) (2023 Neb. Laws, L.B. 103, § 1) of the County Employees Retirement Act (Act) defines "compensation" as follows:

Compensation means gross wages or salaries payable to the member for personal services performed during the plan year. Compensation does not include insurance premiums converted into cash payments, reimbursement for expenses incurred, fringe benefits, per diems, or bonuses for services not actually rendered, including, but not limited to, early retirement inducements, cash awards, and severance pay, except for retroactive salary payments paid pursuant to court order, arbitration, or litigation and grievance settlements. Compensation includes overtime pay, member retirement contributions, and amounts contributed by the member to plans under sections 125, 403(b), and 457 of the Internal Revenue Code or any other section of the code which defers or excludes such amounts from income.

Good internal controls require procedures to ensure that retirement contributions are withheld appropriately from all employee pay falling within the County Employees Retirement Act's definition of compensation.

Without such procedures, there is an increased risk of not only the County failing to comply with provisions of the Act but also contributions to employee retirement accounts being incorrect.

We recommend the County Board implement procedures to ensure that retirement contributions are appropriate. We further recommend the County work with the Nebraska Public Employees Retirement Systems to correct the errors identified.

# **DISTRICT COURT**

# **Review of Overdue Case Account Report**

We tested 10 overdue balances owed to the District Court, totaling \$20,312, and noted that none had documented action taken to ensure the collection and/or resolution of the amounts owed. The last activity noted on these cases ranged from 2000 to 2013. As of June 30, 2023, the Overdue Case Account Report generated from the District Court's JUSTICE (Judicial User System to Improve Court Efficiency) system included 1,533 criminal cases with overdue balances totaling \$700,932. Of the cases included on the report, only 61 cases were flagged with a current warrant or suspension.

Sound accounting practices and good internal controls require procedures to ensure that the Overdue Case Account Report is reviewed on an ongoing, timely basis to determine what action should be taken to collect or otherwise address the balances listed therein. Such review and follow-up should be adequately documented.

Without such procedures, there is an increased risk that overdue balances may either not have proper follow-up action taken timely, resulting in the District Court not collecting all funds owed to it, or have been resolved previously and should no longer be reflected as overdue in the accounting system.

We recommend the District Court implement procedures to ensure that the Overdue Case Account Report is reviewed on an ongoing, timely basis, and such review is documented adequately. Potential courses of action for follow-up on overdue case balances would include the issuance of warrants, a judge's determination and order to waiver certain costs, if allowable, or a declaration of certain balances as being uncollectible. If the District Court determines no further action is necessary on specific balances, we recommend the District Court document such determination and the underlying reason therefore.

County Clerk of the District Court's Response: The court appreciates this continued finding that has been discussed over the years. District Court staff will continue to review the overdue case balance report on a timely basis and document. The court will also put forth effort to work directly with the newly appointed Dawson County District Judge in hope of finding a solution regarding these older judgements [sic].

While my office keeps records of these judgements [sic], it is not the duty of the District Court to enforce payment, waive payment, or otherwise resolve said judgments. This would be the prerogative of the County Attorney's office or the District Judge, who both have previously met with the auditing team over the years with no action being taken.

# **COUNTY HIGHWAY SUPERINTENDENT**

#### Nebraska Accountability and Disclosure Commission C-4 Form Not on File

During our audit, we noted that the County Highway Superintendent hired and supervised an immediate family member; however, the Nebraska Accountability and Disclosure Commission (NADC) C-4 Form, "Employment of Immediate Family Member," or other written disclosure, was not on file with the County. Additionally, disclosure of this employment was not made on the record to the County Board, nor did the full County Board approve this employment.

Neb. Rev. Stat. § 49-1499.04(1) (Reissue 2021) of the Nebraska Political Accountability and Disclosure Act (Act), which is set out at Neb. Rev. Stat. §§ 49-1401 to 49-14,142 (Reissue 2021, Cum. Supp. 2022), states the following:

An official or employee of a political subdivision may employ or recommend or supervise the employment of an immediate family member if (a) he or she does not abuse his or her official position as described in section 49-1499.05, (b) he or she makes a full disclosure on the record to the governing body of the political subdivision and a written disclosure to the person in charge of keeping records for the governing body, and (c) the governing body of the political subdivision approves the employment or supervisory position.

(Emphasis added). Good internal controls require procedures to ensure that the required disclosures are made when a County official or employee hires, recommends hiring, or supervises an immediate family member.

Without such procedures, there is an increased risk of not only noncompliance with State statute but also loss, misuse, or theft of County funds.

We recommend the County implement procedures to ensure an NADC C-4 Form, or other written disclosure, is on file for any County official or employee who hires, recommends hiring, or supervises an immediate family member, as required by the Act.

County Highway Superintendent's Response: I have received the report, reviewed it and have no response except that the proper paperwork has been filed for the hiring of my wife when I was notified of it.

#### **COUNTY SHERIFF**

#### **Office Procedures**

During the audit, we noted the following issues with the County Sheriff's financial balancing, recordkeeping, and general office procedures:

• As of June 30, 2023, we noted an unknown long of \$453 in the Inmate Trust account. This was the result of the office not performing a monthly asset-to-liability reconciliation to ensure the office had liabilities (authorized petty cash, unremitted fees, and inmate trust accounts) corresponding to all office assets (reconciled bank balance, cash on hand, and accounts receivable). The following table provides details of how this long was calculated:

Office Assets:	
Reconciled Bank Balance	\$ 7,121
Cash on Hand	531
Accounts Receivable	443
Total Office Assets	\$ 8,095
Office Liabilities:	
Authorized Petty Cash	\$ 2,000
Bank Interest Not Yet Remitted	39
Inmate Trust Balances	5,603
<b>Total Office Liabilities</b>	\$ 7,642
Unknown Long	\$ 453

• Similarly, we noted an unknown shortage of \$46 in the Civil Fee account as of June 30, 2023. Details of how this shortage was calculated are included in the table below:

Office Assets:	
Reconciled Bank Balance	\$ 4,913
Accounts Receivable	7,265
Total Office Assets	\$ 12,178
Office Liabilities:	
Authorized Petty Cash	\$ 6,000
Unremitted Fees	6,224
Total Office Liabilities	\$ 12,224
Unknown Short	\$ (46)

- Fees, totaling \$65, were received in the Sheriff Fee account and not remitted to the County Treasurer as of June 30, 2023. Of this amount, \$45 was collected in May 2022; \$10 was collected in January 2023; and \$10 was collected in February 2023.
- On October 19, 2022, the Sheriff remitted \$2,579 to the County Treasurer for commissary reimbursements; however, this was incorrectly coded to the County General Fund instead of the Inventory Maintenance Fund.
- In November 2022, the Sheriff issued a check, totaling \$1,300, to release funds held as evidence; however, the cash held as evidence was not deposited into the Evidence Money bank account until August 2023, nearly nine months after the check was issued.
- The Sheriff Tax account incurred bank charges of \$4 in November 2022 that had not been submitted to the County Board for reimbursement as of June 30, 2023.
- Several incorrect or duplicate entries were shown as reconciling items in the Sheriff's accounting system. These items include interest receipts, totaling \$2, that were entered twice, a bank transfer of \$5 that was recorded to the incorrect account, and an outstanding cash payment, totaling \$6.

Neb. Rev. Stat. § 23-1601(1) (Reissue 2022) states the following:

It is the duty of the county treasurer to receive all money belonging to the county, from whatsoever source derived and by any method of payment provided by section 77-1702, and all other money which is by law directed to be paid to him or her. All money received by the county treasurer for the use of the county shall be paid out by him or her only on warrants issued by the county board according to law, except when special provision for payment of county money is otherwise made by law.

(Emphasis added). Neb. Rev. Stat. § 23-135(1) (Reissue 2022) states the following, in relevant part:

All claims against a county shall be filed with the county clerk within ninety days from the time when any materials or labor, which form the basis of the claims, have been furnished or performed, except that (a) the fees of jurors serving in the district courts shall be paid as provided for in section 23-131, (b) payment may be approved as provided in subsection (2) of this section, and (c) payments may be made as provided in subsection (3) of this section.

(Emphasis added). Good internal controls and sound business practices require procedures to ensure the following:

1) office assets (reconciled bank balance, cash on hand, and accounts receivable) agree to office liabilities (authorized petty cash, unremitted fees, and trust balances); 2) all funds received or earned are remitted to the County Treasurer; 3) reconciling items in the office accounting system are accurate; 4) amounts deposited with the County Treasurer are coded to the correct fund; 5) deposits are made timely to cover all checks issued; and 6) bank charges are submitted timely to the County for reimbursement.

Without such procedures, there is an increased risk for not only loss, theft, or misuse of public funds, as well as errors going undetected more easily, but also noncompliance with State statute.

This was also noted in prior audits.

We recommend the County Sheriff implement procedures to ensure the following: 1) accurate asset-to-liability reconciliations are performed monthly; 2) all funds received or earned are remitted to the County Treasurer; 3) reconciling items in the office accounting system are accurate; 4) amounts deposited with the County Treasurer are coded to the correct fund; 5) deposits are made timely to cover all checks issued; and 6) bank charges are submitted timely to the County for reimbursement.

### **Unclaimed Property**

During our audit, we noted that the Inmate Trust account had 103 outstanding checks, totaling \$692, that were outstanding for over three years and, therefore, were presumed abandoned under the Uniform Disposition of Unclaimed Property Act (Act), which is set out at Neb. Rev. Stat. §§ 69-1301 to 69-1329 (Reissue 2018, Cum. Supp. 2022). However, those checks, which were originally issued in fiscal year 2019, had not been remitted to the State Treasurer within the statutorily required timeframe.

Additionally, it was noted that the Sheriff was holding funds, totaling \$776, in the Evidence Money account for a court case that closed in fiscal year 2019.

Neb. Rev. Stat. § 69-1307.01 (Reissue 2018) states the following:

Except as otherwise provided by law, all intangible personal property held for the owner by any court, public corporation, public authority, or public officer of this state, or a political subdivision thereof, that has remained unclaimed by the owner for more than three years is presumed abandoned.

Neb. Rev. Stat. § 69-1310 (Cum. Supp. 2022) states the following, in relevant part:

(a) Every person holding funds or other property, tangible or intangible, presumed abandoned under the Uniform Disposition of Unclaimed Property Act shall report to the State Treasurer with respect to the property as hereinafter provided.

\* \* \* \*

(d) The report shall be filed before November 1 of each year as of June 30 next preceding . . . . The property must accompany the report unless excused by the State Treasurer for good cause. The State Treasurer may postpone the reporting date upon written request by any person required to file a report.

Sound accounting practices and good internal controls require procedures to ensure that outstanding checks presumed abandoned under the Act are remitted timely to the State Treasurer, as required by State statute.

Without such procedures, there is an increased risk of noncompliance with State statute.

We recommend the County Sheriff implement procedures to ensure outstanding checks presumed abandoned under the Act are remitted to the State Treasurer in accordance with State statute.

# **COUNTY OVERALL**

# **Insurance Reimbursement Review**

We noted that no review procedures were performed to ensure that the insurance reimbursements received by the County were correct, and the County received all reimbursements owed to it. During the fiscal year ended June 30, 2023, the County received \$107,662 in insurance reimbursements.

The County administers a self-insured health insurance plan and has contracted with Mid-American Benefits to act as the Claims Administrator for the plan. The County has obtained secondary insurance to limit the County's total exposure each year. The County is required to pay all health insurance claims, including claims over the maximum exposure. With the assistance of Mid-American Benefits, the County then submits a claim to the secondary insurance provider to receive reimbursement for the claims paid in excess of the maximum.

Good internal controls and sound business practices require procedures to ensure that the County receives the correct amount of reimbursements from the secondary insurance provider.

Without such procedures, there is an increased risk of the County failing to detect if the proper amount of insurance reimbursements is not being received.

This was also noted in the prior audit.

We recommend the County Board, County Clerk, and County Treasurer work together to establish documented procedures for adequately reviewing insurance reimbursements. Such procedures may include, among other things, obtaining the "Reinsurance Member Loss Report" from Mid-American Benefits and comparing the information in that document to the actual reimbursements received and deposited with the County Treasurer.

### **Segregation of Duties**

We noted that the offices of the County each lacked a segregation of duties, as one person could handle all aspects of processing a transaction from beginning to end. A lack of segregation of duties increases the risk of possible errors or irregularities; however, due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost.

Good internal control includes a plan of organization, procedures, and records designed to safeguard assets and provide reliable financial records. A system of internal control should include a proper segregation of duties, so no one individual is capable of handling all phases of a transaction from beginning to end.

This was also noted in prior audits.

We recommend the County review this situation. As always, the County must weigh the cost of hiring additional personnel versus the benefit of a proper segregation of duties.

County's Response: The County has discussed the finding but must consider the cost of adequate segregation of duties when determining the use of tax money.

\* \* \* \* \*

It should be noted this report is critical in nature, as it contains only our comments and recommendations on the areas noted for improvement and does not include our observations on any strong features of the County.

Draft copies of this report were furnished to the County to provide management with an opportunity to review the report and to respond to the comments and recommendations included in this report. All formal responses received have been incorporated into this report. Where no response has been included, the County declined to respond. Responses that indicate corrective action has been taken were not verified at this time, but they will be verified in the next audit.

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sincerely,

Jeff Schreier, CPA Audit Manager