ATTESTATION REPORT OF NEMAHA COUNTY COURT

JANUARY 1, 2024, THROUGH DECEMBER 31, 2024

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Audit Staff Working On This Examination

Kris Kucera, CPA, CFE – Assistant Deputy Auditor Dennis Sugden – Audit Manager Delani Fahey – Auditor II Kyla Davis – Audit Intern

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State Capitol, Suite 2303 P.O. Box 98917 Lincoln, Nebraska 68509 Phone: 402-471-2111

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SUMMARY OF COMMENTS

During our examination of Nemaha County Court, we noted certain deficiencies and other operational matters that are presented here. The following comment is required to be reported in accordance with *Government Auditing Standards:* Comment #1 ("Segregation of Duties"), which is considered to be a material weakness.

These comments and recommendations are intended to improve the internal control over financial reporting or result in operational efficiencies in the following areas:

- 1. Segregation of Duties: One individual was capable of handling all phases of a transaction from beginning to end.
- 2. Overdue Balances: The County Court did not review its overdue balances on an ongoing, timely basis to ensure collection and/or resolution of such balances.

More detailed information on the above items is provided hereinafter. It should be noted that this report is critical in nature, as it contains only our comments and recommendations on the areas noted for improvement and does not include our observations on any accounting strengths of the County Court.

Draft copies of this report were furnished to the County Court to provide management with an opportunity to review the report and to respond to the comments and recommendations included in this report. All formal responses received have been incorporated into this report. Responses have been objectively evaluated and recognized, as appropriate, in the report. Responses that indicate corrective action has been taken were not verified at this time, but they will be verified in the next examination.

COMMENTS AND RECOMMENDATIONS

1. Segregation of Duties

Good internal control includes a plan of organization, procedures, and documentation designed to safeguard assets and provide reliable financial records. A system of internal control should include a proper segregation of duties, so no one individual is capable of handling all phases of a transaction from beginning to end.

We noted that the office of the County Court lacked a sufficient segregation of duties. Specifically, one person was capable of handling all aspects of processing transactions from beginning to end. Additionally, staff could create and issue orders affixed with the Judge's signature in the JUSTICE (Judicial User System to Improve Court Efficiency) application without formal documentation to support that the Judge approved the order. That same staff had access to court receipts and were able to record non-monetary transactions (e.g., waiving fines) in JUSTICE. The staff included the Clerk Magistrate and an Assistant Clerk, as well as a generic user ID set up for a Court Stenographer to use. We noted further that Nemaha County Court access had been given also to two other Clerk Magistrates, an Assistant Clerk, and three other State employees who were not employees of the Nemaha County Court.

A lack of segregation of duties increases the risk of possible errors or irregularities; however, due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost. Further, personnel are under the direction of both the Nebraska State Court Administrator and the Presiding Judge.

We have noted this issue in previous examinations.

We recommend the County Court and the Nebraska State Court Administrator review this situation. As always, the cost of hiring additional personnel versus the benefit of a proper segregation of duties must be weighed. We also recommend the Supreme Court implement procedures to ensure that each Judge's approval of orders is formally documented.

County Court Response: The Administrative Office of the Courts and Probation (AOCP) accepts that there is a risk from one person having the authority to initiate and complete financial transactions. To reduce the risk of improper transactions, court financial specialists review court records and provide assistance to county courts if there are discrepancies. However, the Judicial Branch does not have the financial and human resources to mitigate all risks related to segregation of duties sufficient to meet current audit guidelines. As a result, in order to fulfill all statutory obligations, the AOCP has determined that all clerk magistrates will have the authority to operate all financial functions of a court.

I have formal documentation to support issuing orders for the Judge as signed by Judge Richard R. Smith on March 18, 2024 to accommodate adequate staffing for the County Court during trainings, PTO, etc. Additionally, the Administrative Office of the Courts and Probation (AOCP) understands that there is a risk related to the ability of someone other than the judge applying the judge's signature to an order within the DOCKET subsystem of JUSTICE, the court's case management system. This level of access is granted only to employees who work directly with the judges in and outside of the courtroom and only with the judge's approval and oversight. This electronic signature process is put into place to digitize and streamline the court process. The AOCP has determined no further action will be taken at this time, based on an evaluation of the level of risk, current IT priorities and resources, and a review of compensating controls and practices.

Additionally, regarding the three state employees who are not Nemaha County employees the response from the AOCP: Access by the three non-Judicial Branch individuals was approved by the State Court Administrator and Deputy Director for Information Technology.

COMMENTS AND RECOMMENDATIONS

(Concluded)

2. Overdue Balances

During testing of the Overdue Case Account reports, we noted that one overdue balance, totaling \$1,800, did not have subsequent action taken by the County Court, such as the issuance of a warrant and/or suspension or declaration of the overdue balance as uncollectible, to ensure collection and/or resolution thereof. The overdue balance was for liquidated damages assessed by the court in February 2021 and due to the Nebraska Game and Parks Commission. The last collection of liquidated damages was in June 2021, and there has been no activity on the case since August 2021.

As of January 31, 2025, overdue balances, excluding restitution judgments, totaled \$31,420.

Neb. Rev. Stat. § 37-613(3) (Cum. Supp. 2024) states the following, in relevant part:

Such damages [for violating the Game Law] may be collected by the commission by civil action. In every case of conviction for any of such offenses, the court or magistrate before whom such conviction is obtained shall further enter judgment in favor of the State of Nebraska and against the defendant for liquidated damages in the amount set forth in this section and collect such damages by execution or otherwise. Failure to obtain conviction on a criminal charge shall not bar a separate civil action for such liquidated damages. Damages collected pursuant to this section shall be remitted to the secretary of the commission who shall remit them to the State Treasurer for credit to the State Game Fund.

Good internal control and sound business practices require overdue balances of the County Court to be reviewed on an ongoing, timely basis to determine what action should be taken to collect and/or resolve those balances.

Without a regular review of overdue case balances, there is an increased risk that such balances may either not have proper follow-up action taken or have been previously resolved and should no longer be reflected as overdue.

We recommend the County Court implement an ongoing, timely review of its Overdue Case Account reports to ensure the timely collection and/or resolution of overdue balances.

County Court Response: The County Court reviews the Overdue Balance report at a minimum on a quarterly basis, more often if time allows. The specific amount in question is regarding liquidated damages. It is the position of the Administrative Office of the Courts and Probation that Neb. Rev. Stat. §37-613 does not create a duty for a court to enforce collection of liquidated damages. Courts will remit any funds received to the Nebraska Game and Parks Commission.

APA Response: Pursuant to the plain language of § 37-613(3), the County Courts are required not only to enter judgment against the defendant for liquidated damages arising from a conviction for the illegal selling, purchasing, taking, or possessing of any wildlife but also to "collect such damages by execution or otherwise." Both the entering of the judgment for liquidated damages and the collection thereof are statutorily mandated upon the County Court.



NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

Mike Foley State Auditor

Mike.Foley@nebraska.gov PO Box 98917 State Capitol, Suite 2303 Lincoln, Nebraska 68509 402-471-2111, FAX 402-471-3301 auditors.nebraska.gov

NEMAHA COUNTY COURT

INDEPENDENT ACCOUNTANT'S REPORT

Nemaha County Court Auburn, Nebraska 68305

We have examined the accompanying Schedule of Changes in Assets and Liabilities Arising from Cash Transactions of the Nemaha County Court as of and for the calendar year ending December 31, 2024. The County Court's management is responsible for the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions based on the accounting system and procedures set forth in Note 1. Our responsibility is to express an opinion on the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we perform the examination to obtain reasonable assurance about whether the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions is based on the accounting system and procedures set forth in Note 1, in all material respects. An examination involves performing procedures to obtain evidence about the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material misstatement of the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

In our opinion, the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions for the calendar year ending December 31, 2024, is based on the accounting system and procedures prescribed by the Nebraska Supreme Court, as set forth in Note 1, in all material respects.

In accordance with *Government Auditing Standards*, we are required to report all deficiencies that are considered to be significant deficiencies or material weaknesses in internal control; noncompliance with provisions of laws, regulations, contracts, or grant agreements that have a material effect on the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions; fraud that is material, either quantitatively or qualitatively, to the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions; and any other instances that warrant the attention of those charged with governance. We are also required to obtain and report the views of management concerning the findings, conclusions, and recommendations, as well as any planned corrective actions. We performed our examination to express an opinion on whether the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions is presented in accordance with the criteria described above and not for the purpose

of expressing an opinion on the internal control over the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions or on compliance and other matters; accordingly, we express no such opinions. Our examination disclosed a certain finding that is required to be reported under *Government Auditing Standards*, and that finding, along with the views of management, is described in the Comments Section of the report.

The purpose of this report is to express an opinion on the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions, as described in paragraph one above. Accordingly, this report is not suitable for any other purpose. This report is a matter of public record, and its distribution is not limited.

March 26, 2025

Mike Foley Auditor of Public Accounts Lincoln, Nebraska

AUBURN, NEBRASKA

SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES ARISING FROM CASH TRANSACTIONS CUSTODIAL FUNDS

For the Fiscal Year Ended December 31, 2024

	Balance						Balance	
	Janu	ary 1, 2024	Additions Dedu		eductions	Dece	December 31, 2024	
ASSETS	4		4	• 4= =00	Φ.	• • • • • • •	•	
Cash and Deposits	\$	37,456	\$	247,799	\$	264,304	\$	20,951
LIABILITIES								
Due to State Treasurer:								
Regular Fees	\$	1,566	\$	18,269	\$	18,723	\$	1,112
Law Enforcement Fees		150		1,672		1,704		118
State Judges Retirement Fund		1,098		13,271		13,291		1,078
Court Administrative Fees		1,289		11,877		12,551		615
Legal Services Fees		625		7,205		7,270		560
Due to County Treasurer:								
Regular Fines		6,444		58,295		61,933		2,806
Overload Fines		-		75		75		-
Regular Fees		41		7,739		7,200		580
Petty Cash Fund		200		-		-		200
Trust Fund Payable		26,043		129,396		141,557		13,882
Total Liabilities	\$	37,456	\$	247,799	\$	264,304	\$	20,951

The accompanying notes are an integral part of the Schedule.

NEMAHA COUNTY COURT NOTES TO FINANCIAL SCHEDULE

For the Calendar Year Ending December 31, 2024

1. Criteria

A. Reporting Entity

The Nemaha County Court is established by State statute and is administratively operated through the Court Administrator's Office of the Nebraska Supreme Court, which is part of the State of Nebraska reporting entity. The Schedule of Changes in Assets and Liabilities Arising from Cash Transactions of the County Court reflect only the Custodial Funds activity of the County Court, including the receipts and their subsequent disbursement to the appropriate entities for which they were collected. The Schedule does not reflect the personal services expenses of the County Court, which are paid by the Nebraska Supreme Court, or the operating expenses, which are paid by Nemaha County.

B. Basis of Accounting

The accounting records of the County Court Custodial Funds are maintained, and the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions has been prepared, based on the accounting system and procedures prescribed by the Nebraska Supreme Court. Under this system of accounting, fines, fees, and receipts relating to trust funds are shown as additions to assets and as an increase in the related liability when received or collected. Likewise, disbursements are shown as deductions to assets and as a decrease in the related liability when a check is written.

2. <u>Deposits and Investments</u>

Funds held by the County Court are deposited and invested in accordance with rules issued by the Supreme Court, as directed by Neb. Rev. Stat. § 25-2713 (Reissue 2016). Funds are generally consolidated in an interest-bearing checking account; however, the County Court may order certain trust funds to be invested separately. Any deposits in excess of the amount insured by the Federal Deposit Insurance Corporation are required by Neb. Rev. Stat. § 77-2326.04 (Reissue 2018) to be secured either by a surety bond or as provided in the Public Funds Deposit Security Act.