# ATTESTATION REPORT OF SHERIDAN COUNTY COURT

JANUARY 1, 2024, THROUGH DECEMBER 31, 2024

This document is an official public record of the State of Nebraska, issued by the Auditor of Public Accounts.

Modification of this document may change the accuracy of the original document and may be prohibited by law.

Issued on April 2, 2025

The Nebraska Auditor of Public Accounts Office was created by the first territorial Legislature in 1855. The Auditor was the general accountant and revenue officer of the territory. Those duties have expanded and evolved over the decades, as modern accounting theory has been implemented. The office of the Auditor of Public Accounts is one of six offices making up the executive branch of Nebraska State Government. Mike Foley was elected in November 2006 and re-elected in November 2010 and November 2022 as the Nebraska Auditor of Public Accounts. He was sworn into office on January 5, 2023, and is Nebraska's 24th State Auditor.

The mission of the Nebraska Auditor of Public Accounts' office is to provide independent, accurate, and timely audits, reviews, or investigations of the financial operations of Nebraska State and local governments.

We will provide this information, as required by statute, to all policymakers and taxpayers through written reports and our Internet-based Budget and Audit databases.

We will maintain a professionally prepared staff, utilizing up-to-date technology, and following current Government Auditing Standards.

## Audit Staff Working On This Examination

Kris Kucera, CPA, CFE – Assistant Deputy Auditor Chadd Addison – Auditor II Spencer Hamilton – Audit Intern

Our reports can be found electronically at: auditors.nebraska.gov

Additionally, you may request them by contacting us at:

**Nebraska Auditor of Public Accounts** 

State Capitol, Suite 2303 P.O. Box 98917 Lincoln, Nebraska 68509 Phone: 402-471-2111

## TABLE OF CONTENTS

	Page
Comments Section	
Summary of Comments	1
Comments and Recommendations	2 - 3
Financial Section	
Independent Accountant's Report	4 - 5
Financial Schedule:	
Schedule of Changes in Assets and Liabilities	
Arising from Cash Transactions - Custodial Funds - For the Calendar Year Ended December 31, 2024	6
Notes to Financial Schedule	7

#### SUMMARY OF COMMENTS

During our examination of Sheridan County Court, we noted certain deficiencies and other operational matters that are presented here. The following comment is required to be reported in accordance with *Government Auditing Standards*: Comment #1 ("Segregation of Duties"), which is considered to be a material weakness.

These comments and recommendations are intended to improve the internal control over financial reporting or result in operational efficiencies in the following areas:

- 1. Segregation of Duties: One individual was capable of handling all phases of a transaction from beginning to end.
- 2. Overdue Balances: The County Court did not review its overdue balances on an ongoing, timely basis to ensure collection and/or resolution of such balances.

More detailed information on the above items is provided hereinafter. It should be noted that this report is critical in nature, as it contains only our comments and recommendations on the areas noted for improvement and does not include our observations on any accounting strengths of the County Court.

Draft copies of this report were furnished to the County Court to provide management with an opportunity to review the report and to respond to the comments and recommendations included in this report. All formal responses received have been incorporated into this report. Responses have been objectively evaluated and recognized, as appropriate, in the report. Responses that indicate corrective action has been taken were not verified at this time, but they will be verified in the next examination.

#### COMMENTS AND RECOMMENDATIONS

## 1. Segregation of Duties

Good internal control includes a plan of organization, procedures, and documentation designed to safeguard assets and provide reliable financial records. A system of internal control should include a proper segregation of duties, so no one individual is capable of handling all phases of a transaction from beginning to end.

We noted that the office of the County Court lacked a sufficient segregation of duties. Specifically, one person was capable of handling all aspects of processing transactions from beginning to end. Additionally, staff could create and issue orders affixed with the Judge's signature in the JUSTICE (Judicial User System to Improve Court Efficiency) application without formal documentation to support that the Judge approved the order. That same staff had access to court receipts and were able to record non-monetary transactions (e.g., waiving fines) in JUSTICE. The staff included the Clerk Magistrate and an Assistant Clerk. We noted further that Sheridan County Court access had been given also to two other Clerk Magistrates, two other court staff, and three State employees who were not employees of the Sheridan County Court.

The following errors were noted:

- The Court received a \$5,000 10% bond in November 2023; however, the bond documentation filed with the Court showed that a \$10,000 10% bond was posted.
- The Court wrote a \$141 restitution check in March 2024; however, no supporting documentation was available to identify the individual to whom this restitution was owed.

A lack of segregation of duties increases the risk of possible errors or irregularities; however, due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost. Further, personnel are under the direction of both the Nebraska State Court Administrator and the Presiding Judge.

We have noted this issue in previous examinations. We consider this to be a material weakness.

We recommend the County Court and the Nebraska State Court Administrator review this situation. As always, the cost of hiring additional personnel versus the benefit of a proper segregation of duties must be weighed. We also recommend the Supreme Court implement procedures to ensure that each Judge's approval of orders is formally documented.

County Court Response: The Administrative Office of the Courts and Probation (AOCP) accepts that there is a risk from one person having the authority to initiate and complete financial transactions. To reduce the risk of improper transactions, court financial specialists review court records and provide assistance to county courts if there are discrepancies. However, the Judicial Branch does not have the financial and human resources to mitigate all risks related to segregation of duties sufficient to meet current audit guidelines. As a result, in order to fulfill all statutory obligations, the AOCP has determined that all clerk magistrates will have the authority to operate all financial functions of a court.

### 2. Overdue Balances

Good internal control and sound business practices require the Overdue Case Account reports of the County Court to be reviewed on an ongoing, timely basis to determine what action should be taken to collect and/or resolve overdue balances listed therein.

During testing of eight overdue balances as of January 31, 2025, four, totaling \$780, did not have subsequent action taken by the County Court, such as the issuance of warrants and/or suspensions or declaration of certain overdue balances as uncollectible, to ensure collection and/or resolution of the balances.

### COMMENTS AND RECOMMENDATIONS

(Concluded)

## 2. Overdue Balances (Concluded)

- One overdue case balance tested totaled \$518. A warrant was recalled in August 2017; however, except when correspondence was returned as undeliverable in February 2024, no further action had been performed.
- One overdue case balance tested totaled \$32; however, the actual balance should have been \$56.
- One overdue case balance tested totaled \$162. The defendant had passed away in 2010, but the Court had not deemed the costs uncollectable until after inquiry by the Auditor of Public Accounts (APA).
- One overdue case balance tested totaled \$68. The case was dismissed in March of 2024 with the defendant to bear costs. The Court has yet to collect these funds, and correspondence was sent in December of 2024 with no further actions recorded.

As of January 31, 2025, overdue balances, excluding restitution judgments, totaled \$58,021.

Without a regular review of the Court's Overdue Case Account reports, there is an increased risk of the overdue balances listed therein either not having proper follow-up action taken or having been previously resolved and no longer needing to be reflected as overdue.

We recommend the County Court implement an ongoing, timely review of its Overdue Case Account reports to ensure the timely collection and/or resolution of overdue balances.

County Court Response: The Case Balance Review went over a number of cases that still had a balance due and where follow up was not completed. The Court will implement a policy of reviewing the overdue balances. In addition to this I will also review the Overdue Case Account reports, and properly examine all financial accounts within a timelier fashion.



## NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

Mike Foley State Auditor

Mike.Foley@nebraska.gov PO Box 98917 State Capitol, Suite 2303 Lincoln, Nebraska 68509 402-471-2111, FAX 402-471-3301 auditors.nebraska.gov

#### SHERIDAN COUNTY COURT

### INDEPENDENT ACCOUNTANT'S REPORT

Sheridan County Court Rushville, Nebraska 69360

We have examined the accompanying Schedule of Changes in Assets and Liabilities Arising from Cash Transactions of the Sheridan County Court as of and for the calendar year ending December 31, 2024. The County Court's management is responsible for the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions based on the accounting system and procedures set forth in Note 1. Our responsibility is to express an opinion on the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we perform the examination to obtain reasonable assurance about whether the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions is based on the accounting system and procedures set forth in Note 1, in all material respects. An examination involves performing procedures to obtain evidence about the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material misstatement of the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

In our opinion, the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions for the calendar year ending December 31, 2024, is based on the accounting system and procedures prescribed by the Nebraska Supreme Court, as set forth in Note 1, in all material respects.

In accordance with *Government Auditing Standards*, we are required to report all deficiencies that are considered to be significant deficiencies or material weaknesses in internal control; noncompliance with provisions of laws, regulations, contracts, or grant agreements that have a material effect on the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions; fraud that is material, either quantitatively or qualitatively, to the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions; and any other instances that warrant the attention of those charged with governance. We are also required to obtain and report the views of management concerning the findings, conclusions, and recommendations, as well as any planned corrective actions. We performed our examination to express an opinion on whether the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions is presented in accordance with the criteria described above and not for the purpose

of expressing an opinion on the internal control over the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions or on compliance and other matters; accordingly, we express no such opinions. Our examination disclosed a certain finding that is required to be reported under *Government Auditing Standards*, and that finding, along with the views of management, is described in the Comments Section of the report.

The purpose of this report is to express an opinion on the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions, as described in paragraph one above. Accordingly, this report is not suitable for any other purpose. This report is a matter of public record, and its distribution is not limited.

April 1, 2025

Mike Foley

Auditor of Public Accounts

Lincoln, Nebraska

## RUSHVILLE, NEBRASKA

## SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES ARISING FROM CASH TRANSACTIONS CUSTODIAL FUNDS

For the Fiscal Year Ended December 31, 2024

	Balance January 1, 2024 Additions		Deductions		Balance December 31, 2024		
ASSETS							
Cash and Deposits	\$	20,461	\$ 248,626	\$	238,107	\$	30,980
LIABILITIES							
Due to State Treasurer:							
Regular Fees	\$	1,374	\$ 23,762	\$	23,970	\$	1,166
Law Enforcement Fees		234	3,197		3,192		239
State Judges Retirement Fund		1,567	19,896		20,019		1,444
Court Administrative Fees		1,119	13,750		13,934		935
Legal Services Fees		884	11,370		11,437		817
Due to County Treasurer:							
Regular Fines		5,055	74,830		74,464		5,421
Regular Fees		1,100	14,928		13,786		2,242
Petty Cash Fund		500	-		-		500
Municipality Fines		25	675		600		100
Trust Fund Payable		8,603	86,218		76,705		18,116
Total Liabilities	\$	20,461	\$ 248,626	\$	238,107	\$	30,980

The accompanying notes are an integral part of the Schedule.

## SHERIDAN COUNTY COURT NOTES TO FINANCIAL SCHEDULE

For the Calendar Year Ending December 31, 2024

## 1. Criteria

## A. Reporting Entity

The Sheridan County Court is established by State statute and is administratively operated through the Court Administrator's Office of the Nebraska Supreme Court, which is part of the State of Nebraska reporting entity. The Schedule of Changes in Assets and Liabilities Arising from Cash Transactions of the County Court reflect only the Custodial Funds activity of the County Court, including the receipts and their subsequent disbursement to the appropriate entities for which they were collected. The Schedule does not reflect the personal services expenses of the County Court, which are paid by the Nebraska Supreme Court, or the operating expenses, which are paid by Sheridan County.

## **B.** Basis of Accounting

The accounting records of the County Court Custodial Funds are maintained, and the Schedule of Changes in Assets and Liabilities Arising from Cash Transactions has been prepared, based on the accounting system and procedures prescribed by the Nebraska Supreme Court. Under this system of accounting, fines, fees, and receipts relating to trust funds are shown as additions to assets and as an increase in the related liability when received or collected. Likewise, disbursements are shown as deductions to assets and as a decrease in the related liability when a check is written.

## 2. Deposits and Investments

Funds held by the County Court are deposited and invested in accordance with rules issued by the Supreme Court, as directed by Neb. Rev. Stat. § 25-2713 (Reissue 2016). Funds are generally consolidated in an interest-bearing checking account; however, the County Court may order certain trust funds to be invested separately. Any deposits in excess of the amount insured by the Federal Deposit Insurance Corporation are required by Neb. Rev. Stat. § 77-2326.04 (Reissue 2018) to be secured either by a surety bond or as provided in the Public Funds Deposit Security Act.