

**AUDIT REPORT
OF
ROCK COUNTY**

JULY 1, 2023, THROUGH JUNE 30, 2024

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the Auditor of Public Accounts.**

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Issued on January 22, 2025

The Nebraska Auditor of Public Accounts Office was created by the first territorial Legislature in 1855. The Auditor was the general accountant and revenue officer of the territory. Those duties have expanded and evolved over the decades, as modern accounting theory has been implemented. The office of the Auditor of Public Accounts is one of six offices making up the executive branch of Nebraska State Government. Mike Foley was elected in November 2006 and re-elected in November 2010 and November 2022 as the Nebraska Auditor of Public Accounts. He was sworn into office on January 5, 2023, and is Nebraska's 24th State Auditor.

The mission of the Nebraska Auditor of Public Accounts' office is to provide independent, accurate, and timely audits, reviews, or investigations of the financial operations of Nebraska State and local governments.

We will provide this information, as required by statute, to all policymakers and taxpayers through written reports and our Internet-based Budget and Audit databases.

We will maintain a professionally prepared staff, utilizing up-to-date technology, and following current Government Auditing Standards.

Audit Staff Working On This Report

Jeff Schreier, CPA – Audit Manager
Derek Baumfalk – Auditor-In-Charge
Destini Morales – Auditor II
Jacob Placke – Auditor I

Our reports can be found electronically at: auditors.nebraska.gov

Additionally, you may request them by contacting us at:

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ROCK COUNTY

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ROCK COUNTY
400 S. State St.
Bassett, NE 68714

LIST OF COUNTY OFFICIALS
At June 30, 2024

<u>Title</u>	<u>Name</u>	<u>Term Expires</u>
Board of Commissioners	Wade Hollenbeck	Jan. 2025
	Colby Sybrant	Jan. 2027
	Faye Smith	Jan. 2027
Assessor Planning & Zoning	TJ Ellermeier	Jan. 2027
Attorney	Kurt Arganbright	Jan. 2027
Clerk Election Commissioner Register of Deeds Clerk of the District Court	Daunitta Buoy	Jan. 2027
Sheriff	Benjamin Shelbourn	Jan. 2027
Treasurer	Mona Davis	Jan. 2027
Veterans' Service Officer	Jake Graff	Appointed
Weed Superintendent	Mitch Dean	Appointed
Highway Superintendent Surveyor	Lloyd Smith	Appointed
Emergency Manager	Traci Booth	Appointed



NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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State Auditor

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ROCK COUNTY

INDEPENDENT AUDITOR'S REPORT

Board of Commissioners
Rock County, Nebraska

Report on the Audit of Financial Statements

Adverse and Unmodified Opinions

We have audited the cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Rock County, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Summary of Opinions

<u>Opinion Unit</u>	<u>Type of Opinion</u>
Governmental Activities	Unmodified
Discretely Presented Component Unit	Adverse
Major Funds	Unmodified
Aggregate Remaining Fund Information	Unmodified

Adverse Opinion on Discretely Presented Component Unit

In our opinion, because of the significance of the matter discussed in the Basis for Adverse and Unmodified Opinions section of our report, the accompanying financial statements referred to above do not present fairly the financial position of the discretely presented component unit of Rock County, as of June 30, 2024, or the changes in financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Unmodified Opinions on Governmental Activities, Each Major Fund, and Aggregate Remaining Fund Information

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective cash-basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Rock County, as of June 30, 2024, and the respective changes in cash-basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Basis for Adverse and Unmodified Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified audit opinions.

Matters Giving Rise to Adverse Opinion on the Discretely Presented Component Unit

The financial statements do not include financial data for the County's legally separate component unit. Accounting principles generally accepted in the United States of America require the financial data for that component unit to be reported with the financial data of the County's primary government unless the County also issues financial statements for the financial reporting entity that include the financial data for its component unit. The County has not issued such reporting entity financial statements. The effects of not including the County's legally separate component unit on the assets, net position, receipts, and disbursements of the government-wide financial statements has not been determined.

Emphasis of Matter – Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the cash basis of accounting described in Note 1, and for determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining nonmajor fund financial statement, budgetary comparison information, schedule of office activity, and schedule of taxes certified and collected, pages 21-34, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole on the basis of accounting described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 21, 2025, on our consideration of Rock County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Rock County's internal control over financial reporting and compliance.

January 21, 2025



Jeff Schreier, CPA
Audit Manager
Lincoln, Nebraska

ROCK COUNTY
STATEMENT OF NET POSITION - CASH BASIS
 June 30, 2024

	Governmental Activities
ASSETS	
Cash and Cash Equivalents (Note 1.D)	\$ 2,390,069
Investments (Note 1.D)	2,655,273
TOTAL ASSETS	\$ 5,045,342
NET POSITION	
Restricted for:	
Visitor Promotion	\$ 27,938
911 Emergency Services	748,222
Drug Education / Enforcement	2,664
Federal Relief	234,473
Preservation of Records	4,251
Debt Service	302,607
Road / Bridge Maintenance	400,666
County Library	57,522
County Hospital	730
Unrestricted	3,266,269
TOTAL NET POSITION	\$ 5,045,342

The notes to the financial statements are an integral part of this statement.

ROCK COUNTY
STATEMENT OF ACTIVITIES - CASH BASIS
For the Year Ended June 30, 2024

Functions:	Cash Disbursements	Program Cash Receipts		Net (Disbursement) Receipts and Changes in Net Position
		Fees, Fines, and Charges for Services	Operating Grants and Contributions	
Governmental Activities:				
General Government	\$ (1,092,084)	\$ 95,072	\$ -	\$ (997,012)
Public Safety	(694,839)	79,313	107,700	(507,826)
Public Works	(1,852,254)	10,363	774,868	(1,067,023)
Health and Sanitation	(306,603)	-	-	(306,603)
Public Assistance	(24,317)	-	-	(24,317)
Culture and Recreation	(114,675)	-	1,955	(112,720)
Debt Payments	(241,365)	-	-	(241,365)
Capital Projects	(73,550)	-	-	(73,550)
Total Governmental Activities	\$ (4,399,687)	\$ 184,748	\$ 884,523	(3,330,416)

General Receipts:

Taxes:	
Property	2,816,283
Motor Vehicle	98,773
Inheritance	110,886
Other	67,730
Grants and Contributions Not Restricted to Specific Programs	
Investment Income	56,347
Miscellaneous	181,229
Miscellaneous	55,128
Total General Receipts	3,386,376
Change in Net Position	55,960
Net Position - Beginning of year	4,989,382
Net Position - End of year	\$ 5,045,342

The notes to the financial statements are an integral part of this statement.

ROCK COUNTY
STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES
GOVERNMENTAL FUNDS
June 30, 2024

	General Fund	Road Fund	Inheritance Fund	BKR Bridge Fund	Ambulance Replacement Fund	Nonmajor Funds	Total Governmental Funds
ASSETS							
Cash and Cash Equivalents (Note 1.D)	\$ 342,554	\$ 488,176	\$ 316,194	\$ 378,974	\$ 250,265	\$ 613,906	\$ 2,390,069
Investments (Note 1.D)	380,563	542,345	351,279	421,026	278,035	682,025	2,655,273
TOTAL ASSETS	<u><u>\$723,117</u></u>	<u><u>\$1,030,521</u></u>	<u><u>\$ 667,473</u></u>	<u><u>\$800,000</u></u>	<u><u>\$ 528,300</u></u>	<u><u>\$ 1,295,931</u></u>	<u><u>\$ 5,045,342</u></u>
FUND BALANCES							
Restricted for:							
Visitor Promotion	-	-	-	-	-	27,938	27,938
911 Emergency Services	-	-	-	-	528,300	219,922	748,222
Drug Education / Enforcement	-	-	-	-	-	2,664	2,664
Federal Relief	-	-	-	-	-	234,473	234,473
Preservation of Records	-	-	-	-	-	4,251	4,251
Debt Service	-	-	-	-	-	302,607	302,607
Road / Bridge Maintenance	-	-	-	-	-	400,666	400,666
County Library	-	-	-	-	-	57,522	57,522
County Hospital	-	-	-	-	-	730	730
Committed to:							
Road / Bridge Maintenance	-	1,030,521	-	800,000	-	-	1,830,521
Aid and Assistance	-	-	-	-	-	24,221	24,221
Miscellaneous Projects	-	-	-	-	-	20,937	20,937
Assigned to:							
Other Purposes	-	-	667,473	-	-	-	667,473
Unassigned	723,117	-	-	-	-	-	723,117
TOTAL CASH BASIS FUND BALANCES	<u><u>\$723,117</u></u>	<u><u>\$1,030,521</u></u>	<u><u>\$ 667,473</u></u>	<u><u>\$800,000</u></u>	<u><u>\$ 528,300</u></u>	<u><u>\$ 1,295,931</u></u>	<u><u>\$ 5,045,342</u></u>

The notes to the financial statements are an integral part of this statement.

ROCK COUNTY
**STATEMENT OF CASH RECEIPTS, DISBURSEMENTS,
AND CHANGES IN CASH BASIS FUND BALANCES**
GOVERNMENTAL FUNDS
For the Year Ended June 30, 2024

	General Fund	Road Fund	Inheritance Fund	BKR Bridge Fund	Ambulance Replacement Fund	Nonmajor Funds	Total Governmental Funds
RECEIPTS							
Taxes:							
Property	\$2,091,058	\$ -	\$ -	\$ -	\$ 68,210	\$ 657,015	\$ 2,816,283
Motor Vehicle	98,773	-	-	-	-	-	98,773
Inheritance	-	-	110,886	-	-	-	110,886
Other	16,602	-	-	-	349	50,779	67,730
Investment Income	180,628	-	-	-	-	601	181,229
Intergovernmental	87,763	677,131	-	-	75,116	100,860	940,870
Charges for Services	173,005	10,363	-	-	-	1,380	184,748
Miscellaneous	15,762	25,707	-	-	-	13,659	55,128
TOTAL RECEIPTS	2,663,591	713,201	110,886	-	143,675	824,294	4,455,647
DISBURSEMENTS							
General Government	1,051,348	-	1,250	-	-	39,486	1,092,084
Public Safety	589,260	-	-	-	80,539	25,040	694,839
Public Works	34,018	1,334,309	398,325	-	-	85,602	1,852,254
Health and Sanitation	-	-	-	-	-	306,603	306,603
Public Assistance	24,317	-	-	-	-	-	24,317
Culture and Recreation	-	-	-	-	-	114,675	114,675
Debt Service:							
Principal Payments	-	-	-	-	-	235,000	235,000
Interest and Fiscal Charges	-	-	-	-	-	6,365	6,365
Capital Projects	-	-	-	-	-	73,550	73,550
TOTAL DISBURSEMENTS	1,698,943	1,334,309	399,575	-	80,539	886,321	4,399,687
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	964,648	(621,108)	(288,689)	-	63,136	(62,027)	55,960
OTHER FINANCING SOURCES (USES)							
Transfers in	-	740,342	14,000	200,000	-	182,643	1,136,985
Transfers out	(922,985)	(200,000)	-	-	-	(14,000)	(1,136,985)
TOTAL OTHER FINANCING SOURCES (USES)	(922,985)	540,342	14,000	200,000	-	168,643	-
Net Change in Fund Balances	41,663	(80,766)	(274,689)	200,000	63,136	106,616	55,960
CASH BASIS FUND BALANCES - BEGINNING, as previously presented	681,454	1,111,287	942,162	600,000	-	1,654,479	4,989,382
Change within financial reporting entity (nonmajor to major fund)	-	-	-	-	465,164	(465,164)	-
CASH BASIS FUND BALANCES - BEGINNING, as adjusted	681,454	1,111,287	942,162	600,000	465,164	1,189,315	4,989,382
CASH BASIS FUND BALANCES - ENDING	\$ 723,117	\$ 1,030,521	\$ 667,473	\$ 800,000	\$ 528,300	\$ 1,295,931	\$ 5,045,342

The notes to the financial statements are an integral part of this statement.

ROCK COUNTY
STATEMENT OF FIDUCIARY NET POSITION - CASH BASIS
 June 30, 2024

	Custodial Funds
ASSETS	
Cash and Cash Equivalents	\$ 105,849
NET POSITION	
Restricted for:	
State - Collected by County Treasurer	31,993
State - Collected by Other Offices	814
Schools	23,987
Educational Service Units	247
Technical College	1,482
Natural Resource Districts	364
Fire Districts	26,105
Municipalities	4,424
Agricultural Society	77
Airport Authority	9,473
Others - Collected by County Treasurer	878
Others - Collected by Other Offices	6,005
TOTAL NET POSITION	\$ 105,849

The notes to the financial statements are an integral part of this statement.

ROCK COUNTY
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - CASH BASIS
 For the Year Ended June 30, 2024

	Custodial Funds
ADDITIONS	
Collections for Other Governments	\$ 5,999,098
Miscellaneous Collections	121,752
TOTAL ADDITIONS	6,120,850
DEDUCTIONS	
Payments to Other Governments	6,036,648
Other Miscellaneous Items Paid To Individuals	162,230
TOTAL DEDUCTIONS	6,198,878
NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION	(78,028)
NET POSITION - BEGINNING OF YEAR	183,877
NET POSITION - END OF YEAR	\$ 105,849

The notes to the financial statements are an integral part of this statement.

ROCK COUNTY

NOTES TO FINANCIAL STATEMENTS

For the Fiscal Year Ended June 30, 2024

1. Summary of Significant Accounting Policies

The following is a summary of the significant accounting policies utilized in the accounting system of Rock County.

A. Reporting Entity

Rock County, Nebraska, (County) is a governmental entity established under and governed by the laws of the State of Nebraska (State). The County is managed by county officials who are elected on a political ballot for four-year terms. As a political subdivision of the State, the County is exempt from State and Federal income taxes. The financial statements include all funds of the County that are not legally separate. The County has also considered all potential component units for which it is financially accountable, as well as other organizations that are either fiscally dependent on the County or maintain a significant relationship with the County, such that exclusion would be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the County to impose its will on that organization, or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County. The County is also considered financially accountable if an organization is fiscally dependent on and there is potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County regardless of whether the organization has (1) a separately elected governing board, (2) a governing board appointed by a higher level of government, or (3) a jointly appointed board.

Component Unit. These financial statements present the County (the primary government). The Rock County Hospital (Hospital) is a component unit of the County because of the significance of its operational and financial relationships with the County. The financial statements do not include the data of the Hospital necessary for reporting in conformity with generally accepted accounting principles (GAAP). Complete financial statements of the Hospital can be obtained from the Hospital's administrative office.

Joint Organizations.

Behavioral Health Region IV – The County has entered into an agreement with surrounding counties and the Nebraska Department of Health and Human Services to provide services to carry out the provisions of the Nebraska Behavioral Health Services Act (Act). Agreements were established under the authority of the Interlocal Cooperation Act for services to be provided under the Act. Region IV (Region) consists of the following counties: Cherry, Keya Paha, Boyd, Brown, Rock, Holt, Knox, Cedar, Dixon, Dakota, Thurston, Wayne, Pierce, Antelope, Boone, Nance, Madison, Stanton, Cuming, Burt, Colfax, and Platte.

The governing board for the Region includes representatives from the participating county boards. Each county contributes to the financial support of the Region activities based on formulas developed by the Region governing board and as required by the Act. Funding is provided by a combination of Federal, State, local, and private funding. The County contributed \$8,368 toward the operation of the Region during fiscal year 2024. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Nebraska Department of Health and Human Services requires the Region to be audited annually in accordance with State statute. Financial information for the Region is available in those audit reports.

Health Department – The County has entered into an agreement with the North Central District Health Department (Department) to provide public health services. The agreement was established under authority of the Interlocal Cooperation Act for services to be provided per Neb. Rev. Stat. §§ 71-1626 to 71-1636 (Reissue 2018).

ROCK COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Continued)

The Department's governing board is established by statute and includes representatives from the participating county boards and the health profession. Funding is provided by a combination of Federal, State, local, and private funding. The County did not contribute toward the operation of the Department during fiscal year 2024. In the event of the termination of the agreement, assets would be disposed of in accordance with the terms of the agreement. The Department is audited in accordance with Neb. Rev. Stat. § 84-304(4) (Reissue 2024). Financial information for the Department is available in that report.

B. Basis of Presentation

Government-Wide Financial Statements. The Statement of Net Position - Cash Basis and Statement of Activities - Cash Basis display information about the activities of the County and are in the format of government-wide statements, as required by GASB Statement Number 34. These statements include all the financial activities of the County, except for fiduciary activities and the Hospital. Internal activities in these statements were considered immaterial and have not been eliminated. Governmental Generally Accepted Accounting Principles (GAAP) requires internal activity to be eliminated to minimize double counting. The County reports governmental activities only. Governmental activities are generally financed through taxes, intergovernmental receipts, and other nonexchange transactions. The County is reported separately from certain legally separate component units for which the primary government is financially accountable. The Statement of Net Position presents the County's non-fiduciary assets in two categories:

Restricted. This category results when constraints are externally imposed on net asset use by creditors, grantors, or contributors, or imposed by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then the unrestricted resources as they are needed.

Unrestricted. This category represents resources that do not meet the definition of the preceding category. Unrestricted resources often have constraints on resources that are imposed by management, but those constraints can be removed or modified.

The statement of activities demonstrates the degree to which the direct disbursement of a given function or segment is offset by program receipts. Direct disbursements are those that are clearly identifiable with a specific function or segment. Program receipts include the following: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program receipts are reported instead as general receipts.

Fund Financial Statements. The fund financial statements provide information about the County's funds, including its fiduciary funds. GAAP requires separate statements by fund category – governmental, proprietary, and fiduciary. The County uses only the governmental and fiduciary fund categories. The County Board is the highest level of decision-making authority and has the authority, by resolution, to establish, modify, or rescind the commitment or assignment of a fund balance to a specific purpose. When resources for a specific purpose are available in more than one fund balance classification, the County's policy is to use resources in the following order: restricted, committed, assigned, and unassigned. The emphasis of fund financial statements is on major governmental funds. All remaining governmental funds are aggregated and reported as nonmajor funds.

ROCK COUNTY

NOTES TO FINANCIAL STATEMENTS
(Continued)

1. **Summary of Significant Accounting Policies** (Continued)

The County reports the following major governmental funds:

General Fund. This is the County's primary operating fund. It accounts for financial resources of the general government, except those required to be accounted for in another fund.

Road Fund. This fund is used to account for costs associated with the repair and maintenance of roads and bridges and is primarily funded by State tax receipts.

Inheritance Fund. This fund is used to account for the receipts generated from inheritance taxes and is used for various projects.

BKR Bridge Fund. This fund is used to set aside funds for future bridge projects and is primarily funded by transfers from the General Fund.

Ambulance Replacement Fund. This fund is used to set aside funds for the purchase of a new ambulance and is primarily funded by property taxes and State grants.

The County reports the following additional nonmajor governmental fund types:

Special Revenue Funds. These funds account for the proceeds from a specific receipt source that is restricted to disbursements for a specified purpose.

Custodial Funds. These funds account for assets held by the County as an agent for various local governments.

Capital Project Funds. The County Library Capital Projects Fund and the Other Capital Projects Fund account for all resources received and used for the acquisition or development of major capital improvements.

Debt Service Funds. The Road Bond Fund and the Hospital Bond Fund account for the resources for, and the payment of, general long-term debt principal, interest, and related costs.

The County designates fund balances as follows:

Restricted. The fund balance is restricted by external impositions, such as creditors, grantors, or laws or regulations of other governments.

Committed. The fund balance has been designated by the County Board for a specific purpose.

Assigned. The fund balance has not been designated by the County Board for a specific purpose, but it has been separated based on the type of revenue.

Unassigned. This portion of the General Fund is not restricted, committed, or assigned for a specific purpose.

ROCK COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Continued)

C. **Measurement Focus, Basis of Accounting**

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus and basis of accounting. The accounting records of the County are maintained and the government-wide financial statements were reported on the basis of cash receipts and disbursements. As such, the measurement focus includes only those assets and fund balances arising from cash transactions on the Statement of Net Position - Cash Basis and the Statement of Activities - Cash Basis. Receipts are recognized when received, and disbursements are recognized when paid. This differs from governmental GAAP, which requires the government-wide and fiduciary fund financial statements to be reported using the economic resources measurement focus and the accrual basis of accounting. Under this measurement focus and basis of accounting, receipts are recorded when earned, and disbursements are recorded when a liability is incurred, regardless of the timing of related cash flows.

The governmental fund financial statements were also reported on the cash receipt and disbursement basis of accounting. As such, the same measurement focus and basis of accounting were used, as described above. This differs from governmental GAAP, which requires governmental fund financial statements to be reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this measurement focus and basis of accounting, receipts are recognized as soon as they are both measurable and available. Receipts are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Disbursements are generally recorded when a liability is incurred, as under accrual accounting. However, disbursements related to compensated absences, and claims and judgments are recorded only when payment is due.

D. **Assets and Net Position**

Cash and Cash Equivalents. The County's cash and cash equivalents are considered to be cash on hand, certificates of deposit, and demand deposits.

Investments. The types of investments in which the County is authorized to invest funds are enumerated in Neb. Rev. Stat. § 77-2315, § 77-2340, and § 77-2341 (Reissue 2018, Cum. Supp. 2024) and generally include U.S. Government obligations and securities, which are authorized by the Nebraska Investment Council.

Capital Assets. Under the cash receipts and disbursements basis of accounting, capital assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisitions are reflected as disbursements in governmental funds. GAAP requires capital assets, which would include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), to be reported in the applicable governmental activities columns in the government-wide financial statements.

Depreciation expenses on capital assets were not recorded on the cash basis financial statements. Under GAAP, depreciation expenses would be recorded in the Statement of Activities. The cost of normal maintenance and repairs that does not add to the value of the asset or extend asset life is not capitalized.

Compensated Absences. Vested or accumulated vacation leave that is liquidated with expendable available financial resources is reported as a disbursement of the County funds as paid. Upon termination, employees are paid for any unused vacation. Under the receipts and disbursements basis of accounting, the liabilities for compensated absences are not reported since they do not represent liabilities arising from cash transactions. Under GAAP, the compensated absences liability would be reported in the government-wide financial statements and would be recorded in accordance with the County's policy, which is to recognize the expense and accrued liability when vacation and compensatory leave is earned.

ROCK COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

1. **Summary of Significant Accounting Policies** (Concluded)

Restricted Net Position. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then the unrestricted resources, as they are needed. Net position is reported as restricted when constraints placed on its use are either externally imposed or imposed by law through constitutional provisions or enabling legislation. The government-wide statement of net position reports \$1,779,073 of restricted net position, which is fully restricted by enabling legislation.

Budgetary Process. The County adopts an annual budget in accordance with the statutory requirements of the Nebraska Budget Act and County Budget Act of 1937. The budget is prepared on the cash receipts and disbursements basis of accounting. The budget contains only those receipts actually received by the County Treasurer. The County does not utilize an encumbrance accounting system. All appropriated spending authority lapses at the end of the fiscal year.

On or before August 1, the County budget-making authority prepares and transmits a budget for each County fund to the County Board. The budget includes the requirements, the outstanding warrants, the operating reserves to be maintained, the cash on hand at the close of the preceding fiscal year, the receipts from sources other than taxation, and the amount to be raised by taxation. The County Board must hold at least one public hearing on the proposed budget. On or before September 30, the County Board adopts the budget and appropriates the amounts specified in the budget for the departments, offices, activities, and funds of the County.

The County Board is authorized to transfer budgeted amounts between departments within any fund through resolution; however, if revisions are made that alter the total disbursements of any fund, an additional public hearing must be held. The legal level of budgetary control for the General Fund is at the function level, and the special revenue fund types are at the fund level. The County Board is also authorized to budget for the transfer of money between County funds.

2. **Deposits and Investments**

The County has generally pooled the cash resources of the various funds for investment purposes. Interest earned on pooled funds is credited to the County General Fund in accordance with Neb. Rev. Stat. § 77-2315 (Reissue 2018).

At year end, the County's carrying amount of deposits was \$2,390,069 for County funds and \$105,849 for Fiduciary funds. The bank balances for all funds totaled \$2,516,181. For purposes of classifying categories of custodial credit risk, the bank balances of the County's deposits, as of June 30, 2024, were either entirely insured or collateralized with securities held by the County's agent in the County's name.

The County's carrying value of investments is stated at cost, which approximates market. Investments consisted of \$1,740,404 in U.S. Government Securities and \$914,869 deposited in the Nebraska Public Agency Investment Trust (NPAIT). NPAIT is a public entity investment pool operated under the direction of a nine-member Board of Trustees. All net income of the trust is determined as of the close of business on each banking day and is credited thereafter pro rata to each participant's account. Net income that has accrued to each participant is converted as of the close of business of each calendar month into additional units, which thereafter are held in each participant's trust account. Since net income of the fund is allocated among participants each time net income is determined, the net asset value remains at \$1.00 per unit. Securities held by NPAIT are not held in the County's name. The U.S. Government Securities were held by the County or its agent in the name of the County.

ROCK COUNTY

NOTES TO FINANCIAL STATEMENTS
(Continued)

3. **Taxes**

Property taxes are levied by the County Board on or before October 20 of each year for all political subdivisions in the County. Real estate and personal property taxes are due and attach as an enforceable lien on January 1 following the levy date, and they become delinquent in two equal installments on May 1 and September 1. Motor vehicle taxes are due when application is made for registration of a motor vehicle.

Counties are permitted by the State Constitution to levy a tax of up to \$.50/\$100 of assessed valuation for general governmental services other than the payment of principal and interest on bonded debt. Counties may levy taxes in addition to the 50-cent limitation upon a vote of the people.

The levy set in October 2023, for the 2023 taxes, which will be materially collected in May and September 2024, was set at \$.409393/\$100 of assessed valuation. The levy set in October 2022, for the 2022 taxes, which were materially collected in May and September 2023, was set at \$.421134/\$100 of assessed valuation. The amount collected for the motor vehicle tax is outlined in State statute.

Additionally, there is currently a statutory lid limitation, which limits taxation to the prior year's level, with provisions for growth. The lid may be increased by 1% upon the approval of a three-fourths majority of the County Board.

4. **Retirement System**

The Retirement System for Nebraska Counties (Plan) is a multiple-employer plan administered by the Public Employees Retirement Board in accordance with the provisions of the County Employees Retirement Act. The Plan consists of a defined contribution option and a cash balance benefit. The cash balance benefit is a type of defined benefit plan. The Plan provisions are established under Neb. Rev. Stat. §§ 23-2301 through 23-2334 (Reissue 2022, Cum. Supp. 2024) and may be amended through legislative action.

Participation in the Plan is required of all full-time employees. Part-time (working less than one-half of the regularly scheduled hours) employees may elect voluntary participation upon reaching age 18. Part-time elected officials may exercise the option to join.

County employees and elected officials contribute 4.5% of their total compensation. In addition, the County contributes an amount equal to 150% of the employee's contribution. The contribution rates are established by § 23-2307 and § 23-2308 and may be amended through legislative action. The employee's and employer's contributions are kept in separate accounts. The employee's account is fully vested. The employer's account is fully vested after three years of participation in the system or credit for participation in another governmental plan prior to actual contribution to the Plan. Non-vested County contributions are forfeited upon termination. Forfeitures are used to cover a portion of the pension plan's administrative expenses. Prior service benefits are paid directly by the County to the retired employee. The Plan's financial statements, including pension costs and obligations, are audited annually and can be obtained from the State of Nebraska Public Employees Retirement System.

A supplemental retirement plan was established on January 1, 2003, for the benefit of all present and future commissioned law enforcement personnel employed by the County. Through September 1, 2023, employees contributed 1% of their salary. Starting September 2, 2023, this contribution was increased to 2%. The County contributes an amount equal to 100% of the employee's contribution. In a defined contribution plan, benefits depend solely on amounts contributed to the Plan plus investment earnings.

ROCK COUNTY

NOTES TO FINANCIAL STATEMENTS

(Continued)

4. Retirement System (Concluded)

For the year ended June 30, 2024, 34 employees contributed \$54,609, and the County contributed \$80,364. Contributions included \$3,099 in cash contributions towards the supplemental law enforcement plan for four law enforcement employees. Lastly, the County paid \$384 directly to four retired employees for prior service benefits.

5. Risk Management

The County is exposed to various risks of loss related to the following: torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County is a member of the Nebraska Intergovernmental Risk Management Association (NIRMA), a public entity risk pool currently operating as a common risk management and insurance program for 112 counties and local governments throughout Nebraska.

The County pays an annual deposit premium, as calculated by the administrator of the pool. The premium is based on the losses and exposures of each County and the entire pool. If the pool becomes insolvent or otherwise unable to discharge its legal liabilities and obligations, the County may be assessed for an additional contribution. Each county remains liable for such assessments, regardless of the county's withdrawal from participation or the termination of the agreement, as well as for liabilities of the pool incurred during the county's period of membership.

The agreement with NIRMA requires the risk pool to provide coverage for up to a maximum amount per occurrence and purchase commercial insurance for claims in excess of coverage provided. In the event of a liability exceeding the commercial insurance, the County would be responsible for funding the excess amount.

	NIRMA Coverage	Maximum Coverage
General Liability Claim	\$ 500,000	\$ 5,000,000
Workers' Compensation Claim	\$ 550,000	Statutory Limits
Property Damage Claim	\$ 500,000	Insured Value at Replacement Cost

The County has not paid any additional assessments to the pool or paid out any amounts that exceeded coverage provided by the pool in the last three fiscal years. There were no significant reductions in insurance coverage from the prior year coverage.

6. Interfund Transfers

Interfund transfers for the year ended June 30, 2024, consisted of the following:

<u>Transfers to</u>	Transfers from			Total
	General Fund	Road Fund	Nonmajor Funds	
Road Fund	\$ 740,342	\$ -	\$ -	\$ 740,342
Inheritance Fund	-	-	14,000	14,000
BKR Bridge Fund	-	200,000	-	200,000
Nonmajor Funds	182,643	-	-	182,643
Total	\$ 922,985	\$ 200,000	\$ 14,000	\$ 1,136,985

ROCK COUNTY

NOTES TO FINANCIAL STATEMENTS
(Continued)

6. **Interfund Transfers** (Concluded)

Transfers are used to move unrestricted receipts collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

7. **Long-Term Obligations**

Lease-Purchase Agreements

Changes to the commitments under a lease agreement for equipment and amounts to provide for annual rental payments are as follows:

	CAT Motor Grader
Balance July 1, 2023	\$ 92,507
Purchases	-
Payments	61,364
Balance June 30, 2024	<u>\$ 31,143</u>
Future Payments:	
Year	
2025	\$ 31,454
Total Payments	31,454
Less Interest	311
Present Value of Future Minimum Lease Payments	<u>\$ 31,143</u>
Carrying Value of the Related Fixed Asset	<u>\$ 268,980</u>

Bonds

General Obligation Hospital Refunding Bonds. The County issued bonds on August 1, 2011, for the purpose of paying the costs of renovations to the Rock County Hospital. The County refinanced these bonds on April 20, 2016, and again May 12, 2021. The bond payable balance, as of June 30, 2024, was \$265,000. The County has the ability to levy taxes as necessary to cover the annual required principal and interest payments over the term of these bonds. Future tax resources will be used to pay off the bonds.

Future Payments:			
Year	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 130,000	\$ 1,725	\$ 131,725
2026	135,000	945	135,945
Total Payments	<u>\$ 265,000</u>	<u>\$ 2,670</u>	<u>\$ 267,670</u>

Courthouse Improvement Debt. The County issued debt on September 12, 2016, for the purpose of paying the costs of remodeling and improving the County courthouse building. The payable balance, as of June 30, 2024, was \$173,116. The County has the ability to levy taxes as necessary to cover the annual required principal and interest payments over the term of this debt. Future tax resources will be used to pay off the debt.

ROCK COUNTY

NOTES TO FINANCIAL STATEMENTS
(Continued)

7. Long-Term Obligations (Concluded)

Future Payments:			
Year	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 19,805	\$ 4,205	\$ 24,010
2026	20,303	3,707	24,010
2027	20,814	3,196	24,010
2028	21,338	2,672	24,010
2029	21,875	2,136	24,010
2030-2032	68,981	3,049	72,031
Total Payments	<u>\$ 173,116</u>	<u>\$ 18,965</u>	<u>\$ 192,081</u>

Road Bonds, Series 2020. The County issued bonds on September 4, 2020, in the amount of \$735,000 for the purpose of paying a portion of the costs of constructing and reconstructing certain road improvements, including road surfaces, subgrades, bridges, and other components related to the extreme flooding experienced in the County during March 2019. The bond payable balance, as of June 30, 2024, was \$420,000. The County has the ability to levy taxes as necessary to cover the annual required principal and interest payments over the term of these bonds. Future tax resources will be used to pay off the bonds.

Future Payments:			
Year	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 105,000	\$ 3,229	\$ 108,229
2026	105,000	2,415	107,415
2027	105,000	1,522	106,522
2028	105,000	525	105,525
Total Payments	<u>\$ 420,000</u>	<u>\$ 7,691</u>	<u>\$ 427,691</u>

8. Contingent Liabilities

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, the County Attorney believes the resolution of these matters will not have a materially adverse effect on the financial condition of the County.

9. Rock County Public Library Foundation

The Rock County Public Library Foundation (Foundation) is a non-profit organization incorporated in June 1993. The Foundation collects donations and purchases equipment and other items for the Rock County Library. As of June 30, 2024, the Foundation was holding \$33,485 in its bank accounts for the benefit of the Rock County Library.

ROCK COUNTY

NOTES TO FINANCIAL STATEMENTS
(Concluded)

10. **Change Within Financial Reporting Entity**

For the fiscal year ended June 30, 2024, the Ambulance Replacement Fund presentation was changed from nonmajor to major.

	Reporting Units Affected by Adjustments to Beginning Balances	
	Funds	
	Ambulance Replacement Fund	Nonmajor Funds
CASH BASIS FUND		
BALANCES - BEGINNING, as previously presented	\$ -	\$ 1,654,479
Change from nonmajor to major fund	<u>465,164</u>	<u>(465,164)</u>
CASH BASIS FUND		
BALANCES - BEGINNING, as adjusted	<u>\$ 465,164</u>	<u>\$ 1,189,315</u>

ROCK COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
GENERAL FUND

For the Year Ended June 30, 2024

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
RECEIPTS				
Taxes	\$ 2,238,528	\$ 2,238,528	\$ 2,206,433	\$ (32,095)
Investment Income	80,000	80,000	180,628	100,628
Intergovernmental	32,500	32,500	87,763	55,263
Charges for Services	130,155	130,155	173,005	42,850
Miscellaneous	5,200	5,200	15,762	10,562
TOTAL RECEIPTS	2,486,383	2,486,383	2,663,591	177,208
DISBURSEMENTS				
General Government:				
County Board	64,250	64,250	63,533	717
County Clerk	120,207	120,207	113,908	6,299
County Treasurer	120,132	120,132	118,131	2,001
County Assessor	129,182	129,182	106,724	22,458
Election Commissioner	17,750	17,750	7,925	9,825
Building and Zoning	1,000	1,000	40	960
County Appraiser	20,000	20,000	1,600	18,400
Judicial	61,700	61,700	6,559	55,141
County Court System	3,500	3,500	1,780	1,720
Building and Grounds	73,850	73,850	45,852	27,998
Agricultural Extension Agent	27,225	27,225	13,612	13,613
Employee Security	10,000	10,000	-	10,000
Miscellaneous	674,768	674,593	571,684	102,909
Public Safety				
County Sheriff	442,536	442,536	432,097	10,439
County Attorney	61,600	61,775	61,763	12
County Jail	20,800	20,800	12,223	8,577
Emergency Management	80,530	80,530	75,839	4,691
Ambulance	9,600	9,600	7,338	2,262
Public Works				
County Surveyor	4,000	4,000	-	4,000
Noxious Weed Control	63,262	63,262	34,018	29,244
Noxious Weed Chemical	22,000	22,000	-	22,000
Public Assistance				
Veterans' Service Officer	30,960	30,960	24,317	6,643
Relief	6,000	6,000	-	6,000
TOTAL DISBURSEMENTS	2,064,852	2,064,852	1,698,943	365,909
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	421,531	421,531	964,648	543,117

ROCK COUNTY
**BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
GENERAL FUND**

For the Year Ended June 30, 2024

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	-	-
Transfers out	(872,985)	(872,985)	(922,985)	(50,000)
TOTAL OTHER FINANCING SOURCES (USES)	(872,985)	(872,985)	(922,985)	(50,000)
Net Change in Fund Balance	(451,454)	(451,454)	41,663	493,117
FUND BALANCE - BEGINNING	681,454	681,454	681,454	-
FUND BALANCE - ENDING	<u>\$ 230,000</u>	<u>\$ 230,000</u>	<u>\$ 723,117</u>	<u>\$ 493,117</u>

(Concluded)

ROCK COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
MAJOR FUNDS

For the Year Ended June 30, 2024

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
ROAD FUND				
RECEIPTS				
Intergovernmental	\$ 631,133	\$ 631,133	\$ 677,131	\$ 45,998
Charges for Services	6,400	6,400	10,363	3,963
Miscellaneous	2,000	2,000	25,707	23,707
TOTAL RECEIPTS	<u>639,533</u>	<u>639,533</u>	<u>713,201</u>	<u>73,668</u>
DISBURSEMENTS	<u>2,273,162</u>	<u>2,273,162</u>	<u>1,334,309</u>	<u>938,853</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	<u>(1,633,629)</u>	<u>(1,633,629)</u>	<u>(621,108)</u>	<u>1,012,521</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	1,022,342	1,022,342	740,342	(282,000)
Transfers out	(200,000)	(200,000)	(200,000)	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>822,342</u>	<u>822,342</u>	<u>540,342</u>	<u>(282,000)</u>
Net Change in Fund Balance	(811,287)	(811,287)	(80,766)	730,521
FUND BALANCE - BEGINNING	1,111,287	1,111,287	1,111,287	-
FUND BALANCE - ENDING	<u>\$ 300,000</u>	<u>\$ 300,000</u>	<u>\$ 1,030,521</u>	<u>\$ 730,521</u>
INHERITANCE FUND				
RECEIPTS				
Taxes	\$ 100,000	\$ 100,000	\$ 110,886	\$ 10,886
TOTAL RECEIPTS	<u>100,000</u>	<u>100,000</u>	<u>110,886</u>	<u>10,886</u>
DISBURSEMENTS	<u>774,162</u>	<u>774,162</u>	<u>399,575</u>	<u>374,587</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	<u>(674,162)</u>	<u>(674,162)</u>	<u>(288,689)</u>	<u>385,473</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	14,000	14,000	14,000	-
Transfers out	(282,000)	(282,000)	-	282,000
TOTAL OTHER FINANCING SOURCES (USES)	<u>(268,000)</u>	<u>(268,000)</u>	<u>14,000</u>	<u>282,000</u>
Net Change in Fund Balance	(942,162)	(942,162)	(274,689)	667,473
FUND BALANCE - BEGINNING	942,162	942,162	942,162	-
FUND BALANCE - ENDING	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 667,473</u>	<u>\$ 667,473</u>

(Continued)

ROCK COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
MAJOR FUNDS

For the Year Ended June 30, 2024

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<u>BKR BRIDGE FUND</u>				
RECEIPTS	\$ -	\$ -	\$ -	\$ -
DISBURSEMENTS	800,000	800,000	-	800,000
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	(800,000)	(800,000)	-	800,000
OTHER FINANCING SOURCES (USES)				
Transfers in	200,000	200,000	200,000	-
Transfers out	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	200,000	200,000	200,000	-
Net Change in Fund Balance	(600,000)	(600,000)	200,000	800,000
FUND BALANCE - BEGINNING	600,000	600,000	600,000	-
FUND BALANCE - ENDING	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 800,000</u>	<u>\$ 800,000</u>
<u>AMBULANCE REPLACEMENT FUND</u>				
RECEIPTS				
Taxes	\$ 69,884	\$ 69,884	\$ 68,559	\$ (1,325)
Intergovernmental	100	100	75,116	75,016
TOTAL RECEIPTS	69,984	69,984	143,675	73,691
DISBURSEMENTS	535,148	535,148	80,539	454,609
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	(465,164)	(465,164)	63,136	528,300
FUND BALANCE - BEGINNING	465,164	465,164	465,164	-
FUND BALANCE - ENDING	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 528,300</u>	<u>\$ 528,300</u>

(Concluded)

ROCK COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
NONMAJOR FUNDS

For the Year Ended June 30, 2024

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
HIGHWAY BUYBACK FUND				
Receipts	\$ 97,738	\$ 97,738	\$ 97,737	\$ (1)
Disbursements	(486,269)	(486,269)	(85,602)	400,667
Net Change in Fund Balance	(388,531)	(388,531)	12,135	400,666
Fund Balance - Beginning	388,531	388,531	388,531	-
Fund Balance - Ending	\$ -	\$ -	\$ 400,666	\$ 400,666
VISITOR PROMOTION FUND				
Receipts	\$ 2,000	\$ 2,000	\$ 2,757	\$ 757
Disbursements	(13,647)	(13,647)	-	13,647
Net Change in Fund Balance	(11,647)	(11,647)	2,757	14,404
Fund Balance - Beginning	11,647	11,647	11,647	-
Fund Balance - Ending	\$ -	\$ -	\$ 14,404	\$ 14,404
VISITOR IMPROVEMENT FUND				
Receipts	\$ 2,000	\$ 2,000	\$ 2,757	\$ 757
Disbursements	(12,777)	(12,777)	-	12,777
Net Change in Fund Balance	(10,777)	(10,777)	2,757	13,534
Fund Balance - Beginning	10,777	10,777	10,777	-
Fund Balance - Ending	\$ -	\$ -	\$ 13,534	\$ 13,534
REGISTER OF DEEDS PRESERVATION & MODERNIZATION FUND				
Receipts	\$ 1,000	\$ 1,000	\$ 1,380	\$ 380
Disbursements	(6,834)	(6,834)	(2,963)	3,871
Net Change in Fund Balance	(5,834)	(5,834)	(1,583)	4,251
Fund Balance - Beginning	5,834	5,834	5,834	-
Fund Balance - Ending	\$ -	\$ -	\$ 4,251	\$ 4,251
VETERANS' AID FUND				
Receipts	\$ 300	\$ 300	\$ 601	\$ 301
Disbursements	(23,920)	(23,920)	-	23,920
Net Change in Fund Balance	(23,620)	(23,620)	601	24,221
Fund Balance - Beginning	23,620	23,620	23,620	-
Fund Balance - Ending	\$ -	\$ -	\$ 24,221	\$ 24,221

(Continued)

ROCK COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
NONMAJOR FUNDS

For the Year Ended June 30, 2024

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
COUNTY LIBRARY FUND				
Receipts	\$ 204,770	\$ 204,770	\$ 127,172	\$ (77,598)
Disbursements	(224,722)	(224,722)	(114,675)	110,047
Net Change in Fund Balance	(19,952)	(19,952)	12,497	32,449
Fund Balance - Beginning	34,952	34,952	34,952	-
Fund Balance - Ending	<u>\$ 15,000</u>	<u>\$ 15,000</u>	<u>\$ 47,449</u>	<u>\$ 32,449</u>
COUNTY LIBRARY CAPITAL PROJECTS FUND				
Receipts	\$ -	\$ -	\$ 4,169	\$ 4,169
Disbursements	(5,904)	(5,904)	-	5,904
Net Change in Fund Balance	(5,904)	(5,904)	4,169	10,073
Fund Balance - Beginning	5,904	5,904	5,904	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 10,073</u>	<u>\$ 10,073</u>
EMERGENCY MANAGEMENT HAZARD MITIGATION FUND				
Receipts	\$ -	\$ -	\$ -	\$ -
Disbursements	(32,443)	(32,443)	-	32,443
Net Change in Fund Balance	(32,443)	(32,443)	-	32,443
Fund Balance - Beginning	32,443	32,443	32,443	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 32,443</u>	<u>\$ 32,443</u>
911 EMERGENCY MANAGEMENT FUND				
Receipts	\$ 5,000	\$ 5,000	\$ 3,312	\$ (1,688)
Disbursements	(43,133)	(43,133)	(2,253)	40,880
Net Change in Fund Balance	(38,133)	(38,133)	1,059	39,192
Fund Balance - Beginning	38,133	38,133	38,133	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 39,192</u>	<u>\$ 39,192</u>
911 WIRELESS SERVICE FUND				
Receipts	\$ 40,000	\$ 40,000	\$ 38,747	\$ (1,253)
Disbursements	(100,363)	(100,363)	(22,787)	77,576
Net Change in Fund Balance	(60,363)	(60,363)	15,960	76,323
Fund Balance - Beginning	60,363	60,363	60,363	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 76,323</u>	<u>\$ 76,323</u>

ROCK COUNTY
BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
NONMAJOR FUNDS

For the Year Ended June 30, 2024

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
911 WIRELESS HOLDING FUND				
Receipts	\$ -	\$ -	\$ -	\$ -
Disbursements	(71,964)	(71,964)	-	71,964
Net Change in Fund Balance	(71,964)	(71,964)	-	71,964
Fund Balance - Beginning	71,964	71,964	71,964	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 71,964</u>	<u>\$ 71,964</u>
ROAD BOND FUND				
Receipts	\$ 79,641	\$ 79,641	\$ 103,596	\$ 23,955
Disbursements	(120,000)	(120,000)	(108,990)	11,010
Net Change in Fund Balance	(40,359)	(40,359)	(5,394)	34,965
Fund Balance - Beginning	260,359	260,359	260,359	-
Fund Balance - Ending	<u>\$ 220,000</u>	<u>\$ 220,000</u>	<u>\$ 254,965</u>	<u>\$ 34,965</u>
OTHER CAPITAL PROJECTS FUND				
Receipts	\$ -	\$ -	\$ 6,977	\$ 6,977
Disbursements	(77,510)	(77,510)	(73,550)	3,960
Transfers in	82,643	82,643	82,643	-
Transfers out	(14,000)	(14,000)	(14,000)	-
Net Change in Fund Balance	(8,867)	(8,867)	2,070	10,937
Fund Balance - Beginning	18,867	18,867	18,867	-
Fund Balance - Ending	<u>\$ 10,000</u>	<u>\$ 10,000</u>	<u>\$ 20,937</u>	<u>\$ 10,937</u>
HOSPITAL MAINTENANCE FUND				
Receipts	\$ 307,243	\$ 307,243	\$ 306,425	\$ (818)
Disbursements	(308,151)	(308,151)	(306,603)	1,548
Net Change in Fund Balance	(908)	(908)	(178)	730
Fund Balance - Beginning	908	908	908	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 730</u>	<u>\$ 730</u>
HOSPITAL BOND FUND				
Receipts	\$ 129,400	\$ 129,400	\$ 126,937	\$ (2,463)
Disbursements	(132,480)	(132,480)	(132,375)	105
Net Change in Fund Balance	(3,080)	(3,080)	(5,438)	(2,358)
Fund Balance - Beginning	53,080	53,080	53,080	-
Fund Balance - Ending	<u>\$ 50,000</u>	<u>\$ 50,000</u>	<u>\$ 47,642</u>	<u>\$ (2,358)</u>

ROCK COUNTY
**BUDGETARY COMPARISON SCHEDULE - BUDGET AND ACTUAL
NONMAJOR FUNDS**

For the Year Ended June 30, 2024

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
COVID AMERICAN RESCUE PLAN FUND				
Receipts	\$ -	\$ -	\$ -	\$ -
Disbursements	(170,996)	(170,996)	(36,523)	134,473
Net Change in Fund Balance	(170,996)	(170,996)	(36,523)	134,473
Fund Balance - Beginning	170,996	170,996	170,996	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 134,473</u>	<u>\$ 134,473</u>
OPIOID RECOVERY FUND				
Receipts	\$ 1,501	\$ 1,501	\$ 1,727	\$ 226
Disbursements	(2,438)	(2,438)	-	2,438
Net Change in Fund Balance	(937)	(937)	1,727	2,664
Fund Balance - Beginning	937	937	937	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,664</u>	<u>\$ 2,664</u>
LOCAL ASSIST/TRIBAL CONSISTENCY FUND				
Receipts	\$ 50,000	\$ 50,000	\$ -	\$ (50,000)
Disbursements	(100,000)	(100,000)	-	100,000
Transfers in	50,000	50,000	100,000	50,000
Transfers out	-	-	-	-
Net Change in Fund Balance	-	-	100,000	100,000
Fund Balance - Beginning	-	-	-	-
Fund Balance - Ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 100,000</u>	<u>\$ 100,000</u>

(Concluded)

ROCK COUNTY
COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS,
AND CHANGES IN CASH BASIS FUND BALANCES
NONMAJOR FUNDS

For the Year Ended June 30, 2024

	Highway Buyback Fund	Visitor Promotion Fund	Visitor Improvement Fund	Register of Deeds Preservation & Modernization Fund	Veterans' Aid Fund
RECEIPTS					
Taxes:					
Property	\$ -	\$ -	\$ -	\$ -	\$ -
Other	-	2,757	2,757	-	-
Investment Income	-	-	-	-	601
Intergovernmental	97,737	-	-	-	-
Charges for Services	-	-	-	1,380	-
Miscellaneous	-	-	-	-	-
TOTAL RECEIPTS	<u>97,737</u>	<u>2,757</u>	<u>2,757</u>	<u>1,380</u>	<u>601</u>
DISBURSEMENTS					
General Government	-	-	-	2,963	-
Public Safety	-	-	-	-	-
Public Works	85,602	-	-	-	-
Health and Sanitation	-	-	-	-	-
Culture and Recreation	-	-	-	-	-
Debt Service:					
Principal Payments	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
Capital Projects	-	-	-	-	-
TOTAL DISBURSEMENTS	<u>85,602</u>	<u>-</u>	<u>-</u>	<u>2,963</u>	<u>-</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	<u>12,135</u>	<u>2,757</u>	<u>2,757</u>	<u>(1,583)</u>	<u>601</u>
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	-	-	-
Transfers out	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balances	12,135	2,757	2,757	(1,583)	601
FUND BALANCES - BEGINNING, as previously presented	<u>388,531</u>	<u>11,647</u>	<u>10,777</u>	<u>5,834</u>	<u>23,620</u>
Change within financial reporting entity (nonmajor to major fund)	-	-	-	-	-
FUND BALANCES - BEGINNING, as adjusted	388,531	11,647	10,777	5,834	23,620
FUND BALANCES - ENDING	<u>\$ 400,666</u>	<u>\$ 14,404</u>	<u>\$ 13,534</u>	<u>\$ 4,251</u>	<u>\$ 24,221</u>
FUND BALANCES:					
Restricted for:					
Visitor Promotion	-	14,404	13,534	-	-
911 Emergency Services	-	-	-	-	-
Drug Education / Enforcement	-	-	-	-	-
Federal Relief	-	-	-	-	-
Preservation of Records	-	-	-	4,251	-
Debt Service	-	-	-	-	-
Road / Bridge Maintenance	400,666	-	-	-	-
County Library	-	-	-	-	-
County Hospital	-	-	-	-	-
Committed to:					
Aid and Assistance	-	-	-	-	24,221
Miscellaneous Projects	-	-	-	-	-
TOTAL FUND BALANCES	<u>\$ 400,666</u>	<u>\$ 14,404</u>	<u>\$ 13,534</u>	<u>\$ 4,251</u>	<u>\$ 24,221</u>

ROCK COUNTY
COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS,
AND CHANGES IN CASH BASIS FUND BALANCES
NONMAJOR FUNDS

For the Year Ended June 30, 2024

	County Library Fund	County Library Capital Projects Fund	Emergency Management Hazard Mitigation Fund	911 Emergency Management Fund	911 Wireless Service Fund
RECEIPTS					
Taxes:					
Property	\$ 123,590	\$ -	\$ -	\$ -	\$ -
Other	642	-	-	3,311	38,737
Investment Income	-	-	-	-	-
Intergovernmental	2,162	-	-	-	-
Charges for Services	-	-	-	-	-
Miscellaneous	778	4,169	-	1	10
TOTAL RECEIPTS	<u>127,172</u>	<u>4,169</u>	<u>-</u>	<u>3,312</u>	<u>38,747</u>
DISBURSEMENTS					
General Government	-	-	-	-	-
Public Safety	-	-	-	2,253	22,787
Public Works	-	-	-	-	-
Health and Sanitation	-	-	-	-	-
Culture and Recreation	114,675	-	-	-	-
Debt Service:					
Principal Payments	-	-	-	-	-
Interest and Fiscal Charges	-	-	-	-	-
Capital Projects	-	-	-	-	-
TOTAL DISBURSEMENTS	<u>114,675</u>	<u>-</u>	<u>-</u>	<u>2,253</u>	<u>22,787</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	<u>12,497</u>	<u>4,169</u>	<u>-</u>	<u>1,059</u>	<u>15,960</u>
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	-	-	-
Transfers out	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balances	12,497	4,169	-	1,059	15,960
FUND BALANCES - BEGINNING, as previously presented	<u>34,952</u>	<u>5,904</u>	<u>32,443</u>	<u>38,133</u>	<u>60,363</u>
Change within financial reporting entity (nonmajor to major fund)	-	-	-	-	-
FUND BALANCES - BEGINNING, as adjusted	34,952	5,904	32,443	38,133	60,363
FUND BALANCES - ENDING	<u>\$ 47,449</u>	<u>\$ 10,073</u>	<u>\$ 32,443</u>	<u>\$ 39,192</u>	<u>\$ 76,323</u>
FUND BALANCES:					
Restricted for:					
Visitor Promotion	-	-	-	-	-
911 Emergency Services	-	-	32,443	39,192	76,323
Drug Education / Enforcement	-	-	-	-	-
Federal Relief	-	-	-	-	-
Preservation of Records	-	-	-	-	-
Debt Service	-	-	-	-	-
Road / Bridge Maintenance	-	-	-	-	-
County Library	47,449	10,073	-	-	-
County Hospital	-	-	-	-	-
Committed to:					
Aid and Assistance	-	-	-	-	-
Miscellaneous Projects	-	-	-	-	-
TOTAL FUND BALANCES	<u>\$ 47,449</u>	<u>\$ 10,073</u>	<u>\$ 32,443</u>	<u>\$ 39,192</u>	<u>\$ 76,323</u>

ROCK COUNTY
COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS,
AND CHANGES IN CASH BASIS FUND BALANCES
NONMAJOR FUNDS
For the Year Ended June 30, 2024

	911 Wireless Holding Fund	Road Bond Fund	Other Capital Projects Fund	Hospital Maintenance Fund	Hospital Bond Fund
RECEIPTS					
Taxes:					
Property	\$ -	\$ 102,980	\$ 3	\$ 304,365	\$ 126,077
Other	-	397	-	1,533	645
Investment Income	-	-	-	-	-
Intergovernmental	-	219	-	527	215
Charges for Services	-	-	-	-	-
Miscellaneous	-	-	6,974	-	-
TOTAL RECEIPTS	<u>-</u>	<u>103,596</u>	<u>6,977</u>	<u>306,425</u>	<u>126,937</u>
DISBURSEMENTS					
General Government	-	-	-	-	-
Public Safety	-	-	-	-	-
Public Works	-	-	-	-	-
Health and Sanitation	-	-	-	306,603	-
Culture and Recreation	-	-	-	-	-
Debt Service:					
Principal Payments	-	105,000	-	-	130,000
Interest and Fiscal Charges	-	3,990	-	-	2,375
Capital Projects	-	-	73,550	-	-
TOTAL DISBURSEMENTS	<u>-</u>	<u>108,990</u>	<u>73,550</u>	<u>306,603</u>	<u>132,375</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	<u>-</u>	<u>(5,394)</u>	<u>(66,573)</u>	<u>(178)</u>	<u>(5,438)</u>
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	82,643	-	-
Transfers out	-	-	(14,000)	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>68,643</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balances	-	(5,394)	2,070	(178)	(5,438)
FUND BALANCES - BEGINNING, as previously presented	<u>71,964</u>	<u>260,359</u>	<u>18,867</u>	<u>908</u>	<u>53,080</u>
Change within financial reporting entity (nonmajor to major fund)	-	-	-	-	-
FUND BALANCES - BEGINNING, as adjusted	71,964	260,359	18,867	908	53,080
FUND BALANCES - ENDING	<u>\$ 71,964</u>	<u>\$ 254,965</u>	<u>\$ 20,937</u>	<u>\$ 730</u>	<u>\$ 47,642</u>
FUND BALANCES:					
Restricted for:					
Visitor Promotion	-	-	-	-	-
911 Emergency Services	71,964	-	-	-	-
Drug Education / Enforcement	-	-	-	-	-
Federal Relief	-	-	-	-	-
Preservation of Records	-	-	-	-	-
Debt Service	-	254,965	-	-	47,642
Road / Bridge Maintenance	-	-	-	-	-
County Library	-	-	-	-	-
County Hospital	-	-	-	730	-
Committed to:					
Aid and Assistance	-	-	-	-	-
Miscellaneous Projects	-	-	20,937	-	-
TOTAL FUND BALANCES	<u>\$ 71,964</u>	<u>\$ 254,965</u>	<u>\$ 20,937</u>	<u>\$ 730</u>	<u>\$ 47,642</u>

ROCK COUNTY
COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS,
AND CHANGES IN CASH BASIS FUND BALANCES
NONMAJOR FUNDS

For the Year Ended June 30, 2024

	COVID American Rescue Plan Fund	Opioid Recovery Fund	Local Assist/Tribal Consistency Fund	<i>Formerly Nonmajor Fund</i> Ambulance Replacement Fund	Total Nonmajor Funds
RECEIPTS					
Taxes:					
Property	\$ -	\$ -	\$ -		\$ 657,015
Other	-	-	-		50,779
Investment Income	-	-	-		601
Intergovernmental	-	-	-		100,860
Charges for Services	-	-	-		1,380
Miscellaneous	-	1,727	-		13,659
TOTAL RECEIPTS	<u>-</u>	<u>1,727</u>	<u>-</u>		<u>824,294</u>
DISBURSEMENTS					
General Government	36,523	-	-		39,486
Public Safety	-	-	-		25,040
Public Works	-	-	-		85,602
Health and Sanitation	-	-	-		306,603
Culture and Recreation	-	-	-		114,675
Debt Service:					
Principal Payments	-	-	-		235,000
Interest and Fiscal Charges	-	-	-		6,365
Capital Projects	-	-	-		73,550
TOTAL DISBURSEMENTS	<u>36,523</u>	<u>-</u>	<u>-</u>		<u>886,321</u>
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	<u>(36,523)</u>	<u>1,727</u>	<u>-</u>		<u>(62,027)</u>
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	100,000		182,643
Transfers out	-	-	-		(14,000)
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>100,000</u>		<u>168,643</u>
Net Change in Fund Balances	(36,523)	1,727	100,000		106,616
FUND BALANCES - BEGINNING, as previously presented	<u>170,996</u>	<u>937</u>	<u>-</u>	<u>465,164</u>	<u>1,654,479</u>
Change within financial reporting entity (nonmajor to major fund)	-	-	-	(465,164)	(465,164)
FUND BALANCES - BEGINNING, as adjusted	170,996	937	-	-	1,189,315
FUND BALANCES - ENDING	<u>\$ 134,473</u>	<u>\$ 2,664</u>	<u>\$ 100,000</u>		<u>\$ 1,295,931</u>
FUND BALANCES:					
Restricted for:					
Visitor Promotion	-	-	-		27,938
911 Emergency Services	-	-	-		219,922
Drug Education / Enforcement	-	2,664	-		2,664
Federal Relief	134,473	-	100,000		234,473
Preservation of Records	-	-	-		4,251
Debt Service	-	-	-		302,607
Road / Bridge Maintenance	-	-	-		400,666
County Library	-	-	-		57,522
County Hospital	-	-	-		730
Committed to:					
Aid and Assistance	-	-	-		24,221
Miscellaneous Projects	-	-	-		20,937
TOTAL FUND BALANCES	<u>\$ 134,473</u>	<u>\$ 2,664</u>	<u>\$ 100,000</u>		<u>\$ 1,295,931</u>

ROCK COUNTY
SCHEDULE OF OFFICE ACTIVITIES
For the Year Ended June 30, 2024

	County Clerk	Clerk of the District Court	County Sheriff	County Weed Superintendent	County Library	Total
BALANCES JULY 1, 2023	\$ 5,278	\$ 1,027	\$ 1,264	\$ -	\$ 33	\$ 7,602
RECEIPTS						
Charges for Services	20,281	1,455	4,096	1,825	826	28,483
Miscellaneous	-	-	6,256	-	20	6,276
State Fees	31,911	654	-	-	-	32,565
Other Liabilities	391	102,820	8,811	-	-	112,022
TOTAL RECEIPTS	52,583	104,929	19,163	1,825	846	179,346
DISBURSEMENTS						
Payments to County Treasurer	20,146	1,660	10,298	35	778	32,917
Payments to State Treasurer	34,555	791	-	-	-	35,346
Petty Cash & Other Payments	-	-	271	-	20	291
Other Liabilities	564	97,500	8,811	-	-	106,875
TOTAL DISBURSEMENTS	55,265	99,951	19,380	35	798	175,429
BALANCES JUNE 30, 2024	<u>\$ 2,596</u>	<u>\$ 6,005</u>	<u>\$ 1,047</u>	<u>\$ 1,790</u>	<u>\$ 81</u>	<u>\$ 11,519</u>
BALANCES CONSIST OF:						
Due to County Treasurer	\$ 1,782	\$ -	\$ 47	\$ 1,790	\$ 51	\$ 3,670
Petty Cash	-	-	1,000	-	30	1,030
Due to State Treasurer	814	-	-	-	-	814
Due to Others	-	6,005	-	-	-	6,005
BALANCES JUNE 30, 2024	<u>\$ 2,596</u>	<u>\$ 6,005</u>	<u>\$ 1,047</u>	<u>\$ 1,790</u>	<u>\$ 81</u>	<u>\$ 11,519</u>

ROCK COUNTY
SCHEDULE OF TAXES CERTIFIED AND COLLECTED
FOR ALL POLITICAL SUBDIVISIONS IN THE COUNTY
June 30, 2024

Item	2019	2020	2021	2022	2023
Tax Certified by Assessor					
Real Estate	\$ 5,873,481	\$ 6,605,670	\$ 6,529,569	\$ 6,653,230	\$ 6,960,301
Personal and Specials	198,937	214,714	199,197	228,211	273,395
Total	6,072,418	6,820,384	6,728,766	6,881,441	7,233,696
Corrections					
Additions	2,893	3,018	95	9	86
Deductions	(1,257)	(1,282)	(173)	(4)	(84)
Net Additions/ (Deductions)	1,636	1,736	(78)	5	2
Corrected Certified Tax	6,074,054	6,822,120	6,728,688	6,881,446	7,233,698
Net Tax Collected by County Treasurer during Fiscal Year Ending:					
June 30, 2020	3,821,375	-	-	-	-
June 30, 2021	2,247,630	4,244,021	-	-	-
June 30, 2022	631	2,572,303	4,458,840	-	-
June 30, 2023	4,418	5,102	2,268,666	4,548,300	-
June 30, 2024	-	694	1,168	2,330,587	4,720,987
Total Net Collections	6,074,054	6,822,120	6,728,674	6,878,887	4,720,987
Total Uncollected Tax	\$ -	\$ -	\$ 14	\$ 2,559	\$ 2,512,711
Percentage Uncollected Tax	0.00%	0.00%	0.00%	0.04%	34.74%

Note: Tax refunds are netted against tax collections to determine Net Tax Collected.



NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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ROCK COUNTY
INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Commissioners
Rock County, Nebraska

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Rock County, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated January 21, 2025. The report notes the financial statements were prepared on the basis of cash receipts and disbursements and do not include the financial data of the Rock County Hospital, a component unit of Rock County.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described below, that we consider to be a material weakness:

- The County offices lacked a segregation of duties, as one person could handle all aspects of processing a transaction from beginning to end. A proper system of internal control includes a plan of organization, procedures, and records designed to safeguard assets and provide reliable financial records. Inadequate segregation of duties could lead to the misappropriation of assets or improper reporting. Due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Rock County’s financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Additional Items

We also noted certain matters that we reported to the management of Rock County in a separate letter dated January 21, 2025.

Rock County’s Response to Findings

Rock County declined to respond to the finding described above.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County’s internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County’s internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

January 21, 2025



Jeff Schreier, CPA
Audit Manager
Lincoln, Nebraska



NEBRASKA AUDITOR OF PUBLIC ACCOUNTS

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January 21, 2025

Board of Commissioners
Rock County, Nebraska

Dear Commissioners:

We have audited the basic financial statements of Rock County (County) for the fiscal year ended June 30, 2024, and have issued our report thereon dated January 21, 2025. In planning and performing our audit of the basic financial statements of the County, we considered internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements. An audit does not include examining the effectiveness of internal control and does not provide assurance on internal control. We also performed tests of the County's compliance with certain provisions of laws, regulations, contracts, and grants.

During our audit, we noted certain matters involving internal control over financial reporting and other operational matters that are presented here. These comments and recommendations are intended to improve the internal control over financial reporting or result in operational efficiencies in the following areas:

COUNTY OVERALL

Financial Reporting and Coding Errors

The County Clerk and County Treasurer do not routinely perform an adequate reconciliation between the financial records of each office. As a result, we noted the following issues, which were not corrected by the County prior to June 30, 2024:

- The County Treasurer recorded \$306,603 of disbursements from the Hospital Maintenance Fund; however, the County Clerk did not record any disbursements from this fund in her budget ledger.
- The County Treasurer recorded \$132,375 of disbursements from the Hospital Bond Fund; however, the County Clerk did not record any disbursements from this fund in her budget ledger.
- The County Clerk performed a journal entry to record disbursements, totaling \$108,990, in the Road Bond Fund; however, the County Clerk did not differentiate between expenditures for debt principal of \$105,000 and interest of \$3,990.
- The County Treasurer recorded two journal entries, totaling \$89,771, to correct errors. Instead of correcting the original coding used, both journal entries were coded using account code 395.07. Per the uniform system of accounting prescribed by the Auditor of Public Accounts (APA) pursuant to Neb. Rev. Stat. § 23-1611 (Reissue 2022), the 395 range of account codes is reserved for fees collected by the County Sheriff's office. Specifically, account code 395.07 is to be used for "Reimbursements – Other".
- One inter-fund transfer was recorded by the County Treasurer to move \$50,000 from the General Fund to the Local Assist/Tribal Consistency Fund; however, both the transfer in and transfer out were coded to function 590.02, which is reserved for transfers in only. In order for the County Treasurer's records to agree to the County Clerk's budget ledger, interfund transfers out should be coded as a disbursement using account code 185.00.

- The County Clerk did not record an interfund transfer of \$50,000 from the County General Fund to the Local Assist/Tribal Consistency Fund in her budget ledger.
- The County received a \$32,700 grant from the U.S. Department of Agriculture in August 2023; however, this receipt was coded using an Intergovernmental – State account code instead of an Intergovernmental – Federal account code.
- In July 2023, the County Clerk remitted \$535 to the County Treasurer for fees collected in the previous month. This amount was incorrectly coded using an account code reserved for fees collected by the County Clerk of the District Court, rather than fees collected by the County Clerk.

Neb. Rev. Stat. § 23-1611 (Reissue 2022) states the following, in relevant part:

The Auditor of Public Accounts shall establish a uniform system of accounting for all county officers. The system, when established, shall be installed and used by all county officers, except that any county with a population of one hundred thousand or more inhabitants may use an accounting system that utilizes generally accepted accounting principles.

Good internal controls and sound business practices require procedures to ensure that all financial transactions are coded properly in the County’s accounting system in accordance with the accounting manual prescribed by the APA. Additionally, those procedures require a reconciliation to be performed between the financial records of the County Clerk and those of the County Treasurer on a routine basis, with any variances noted being investigated and corrected in a timely manner.

Without such procedures, there is an increased risk that coding errors will occur and remain undetected, resulting in the financial reports of the County being misstated.

We recommend the County implement procedures to ensure that all financial transactions are coded properly in the County’s accounting system in accordance with the accounting manual prescribed by the APA. We recommend further that a reconciliation be performed between the financial records of the County Clerk and those of the County Treasurer on a routine basis, with any variances noted being investigated and corrected in a timely manner.

Segregation of Duties

We noted that the offices of the County each lacked a segregation of duties, as one person could handle all aspects of processing a transaction from beginning to end. A lack of segregation of duties increases the risk of possible errors or irregularities; however, due to a limited number of personnel, an adequate segregation of duties may not be possible without additional cost.

A proper system of internal control includes a plan of organization, procedures, and records designed to safeguard assets and provide reliable financial records. A system of internal control should include a proper segregation of duties, so no one individual is capable of handling all phases of a transaction from beginning to end.

This was also noted in prior audits.

We recommend the County review this situation. As always, the County must weigh the cost of hiring additional personnel versus the benefit of a proper segregation of duties.

COUNTY BOARD

Payroll Issues

During the testing of payroll, the following issues were noted:

- For one of three employees tested, the employee's dental insurance was not withheld pre-tax even though dental insurance is a qualified benefit under the County's Section 125 "Cafeteria Plan." Additionally, this employee elected to participate in the County's group term life insurance plan, which should be withheld post-tax; however, this was being withheld as pre-tax for Federal taxes and post-tax for State taxes. As a result of these errors, the employee's net pay was \$6 less than what the employee was entitled to.
- For one of three employees tested, the employee is a non-exempt employee and worked one hour of overtime during the pay period tested; however, the employee was incorrectly paid at the regular hourly rate for all hours worked. As a result, this employee was paid \$9 less than what the employee was entitled to.
- For one of three employees tested, the employee elected to have her paychecks deposited into a new bank account; however, an updated direct deposit enrollment form was not completed.
- For all three employees tested, the employees' pay rates were not adequately documented and approved by a supervisor.

26 U.S.C. § 125(d)(1) defines "Cafeteria Plans" as follows:

The term "cafeteria plan" means a written plan under which--

(A) all participants are employees, and

(B) the participants may choose among 2 or more benefits consisting of cash and qualified benefits.

Qualified benefits (e.g., health, vision, dental insurance) offered under a "Cafeteria Plan" per Section 125 of the Internal Revenue Code are deducted pre-tax when the employee is offered a choice between at least one taxable benefit (e.g., cash-in-lieu) and at least one qualified benefit. Other benefits not under a "Cafeteria Plan," such as life insurance, would not be deducted pre-tax.

The Fair Labor Standards Act (FLSA), which is set out at 29 U.S. Code § 201 et seq., establishes overtime pay for Federal, State, and local governments. The Wage and Hour Division of the U.S. Department of Labor states the following:

Covered nonexempt employees must receive overtime pay for hours worked over 40 per workweek (any fixed and regularly recurring period of 168 hours - seven consecutive 24-hour periods) at a rate not less than one and one-half times the regular rate of pay.¹

Additionally, the Rock County Employee Handbook (revised January 18, 2022), "Overtime" Section, states the following:

Employees who are deemed nonexempt under the Fair Labor Standards Act (FLSA) and who work in excess of forty (40) hours per week will receive overtime pay or compensatory time at a rate of time and one-half (1 1/2) for all hours worked over forty (4) in a work week

Employees working more than forty (40) hours per week must be credited overtime during the week in which it was earned and paid for it during the same pay period, if possible, or no later than the subsequent pay period, except in cases where compensatory time has been previously agreed upon in lieu of overtime payment.

¹<https://www.dol.gov/agencies/whd/flsa#:~:text=FLSA%20Overtime%3A%20Covered%20nonexempt%20employees,the%20regular%20rate%20of%20pay.>

Good internal controls require procedures to ensure that all payroll deductions are properly withheld as either pre-tax or post-tax, and employees are paid the correct rate for any overtime worked. Additionally, good internal controls require procedures to ensure that adequate payroll documentation is maintained, including updated deductions, direct deposit information, and approved pay rates.

Without such procedures, there is an increased risk for not only noncompliance with Federal law but also loss or misuse of County funds.

We recommend the County implement procedures to ensure that all payroll deductions are properly withheld as either pre-tax or post-tax, and employees are paid the correct rate for any overtime worked. We further recommend the County implement procedures to ensure that adequate payroll documentation is maintained, including updated deductions, direct deposit information, and approved pay rates.

Ambulance Purchase

In August 2023, the County Board approved a claim to pay \$75,000 for a down payment on an ambulance purchase; however, the County Board did not approve a resolution that specifically authorized such a down payment.

Additionally, the County did not obtain formal bids for the purchase of this ambulance as required by the County Purchasing Act.

Neb. Rev. Stat. § 23-135 (Reissue 2022), states the following, in relevant part:

(1) All claims against a county shall be filed with the county clerk within ninety days from the time when any materials or labor, which form the basis of the claims, have been furnished or performed, except that . . . (b) payment may be approved as provided in subsection (2) of this section

(2) A county board may by resolution, which resolution constitutes a claim pursuant to subsection (1) of section 23-1303, approve the payment for a particular piece of personal property prior to the receipt of such property by the county.

Neb. Rev. Stat. § 23-3108(1) (Cum. Supp. 2024) of the County Purchasing Act, which is set out at Neb. Rev. Stat. §§ 23-3101 to 23-3115 (Reissue 2022, Cum. Supp. 2024), states the following, in relevant part:

Except as provided in section 23-3109, purchases of personal property or services by the county board or purchasing agent shall be made:

(a) Through the competitive sealed bidding process prescribed in section 23-3111 if the estimated value of the purchase is:

(i) Before January 1, 2025, fifty thousand dollars or more[.]

Good internal controls and sound business practices require procedures to ensure that all payments are made in accordance with State statute.

Without such procedures, there is an increased risk of for not only loss or misuse of public funds but also noncompliance with State statute.

We recommend the County Board implement procedures to ensure that all payments are made in accordance with State statute.

COUNTY TREASURER

Timeliness of Transfer

During testing, we noted that one transfer, totaling \$50,000, from the General Fund to the Local Assist/Tribal Consistency Fund was not made in a timely manner. The County Board authorized this transfer on April 18, 2023, as shown in the following excerpt from those meeting minutes:

Mona Davis, Treasurer met with the Commissioners to discuss moving the \$50,000 received from Local Assistance & Tribal Consistency Fund that was deposited in General to the 2585 LATCF Fund that was created last meeting. Motion by Smith and seconded by Hollenbeck to move \$50,000 from General to 2585 LATCF Fund. All For None Against. Motion carried.

This transfer was not made, however, until February 14, 2024 – nearly 10 months after the County Board had authorized it. Consequently, these funds did not reflect the correct balance on the County Treasurer’s semi-annual statements for June 30, 2023, or December 31, 2023.

Good internal controls require procedures to ensure that transfers are made timely after approval from the County Board.

Without such procedures, there is an increased risk that the various financial reports of the County will not present accurate information.

We recommend the County Treasurer implement procedures to ensure that all transfers authorized by the County Board are made in a timely manner.

* * * * *

It should be noted this report is critical in nature, as it contains only our comments and recommendations on the areas noted for improvement and does not include our observations on any strong features of the County.

Draft copies of this report were furnished to the County to provide management with an opportunity to review and to respond to the comments and recommendations included herein. The County declined to respond.

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the County’s internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County’s internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sincerely,



Jeff Schreier, CPA
Audit Manager